

(2021-2022) Annual Plan

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Instructions:

Government Code Section 30061(b)(4) and Welfare & Institution Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan. The following is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so. Each field must be completed before submitting your plan to the BSCC. If you have nothing to report for a field, please indicate 'N/A'. At the end of the template please press the 'Submit' button to be recorded with the BSCC. Your work will be saved each time you log in, if you need to make any edits.

Your Submission will be posted, as submitted, to the BSCC website. Ferlyn.Buenafe@countyofnapa.org

If you have any questions on completing your annual plan, or wish to use your own plan, please email:

JJCPA-YOBG@bscc.ca.gov

Juvenile Justice Plan

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Part I. Service Needs, Priorities & Strategy (Government Code Section 30061(b)(4)(A))

A. Assessment of Existing Services

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Napa County strives to work collaboratively to provide targeted services to at-risk youth and their families. We have defined at-risk youth as youth with risk factors that would increase the likelihood they will engage in delinquent behavior, including school, community risk factors, and family and individual risk factors. The department has significantly invested in the development of Evidence-Based Practices (EBP) in the last 15 years, which has generated a thoughtfully implemented continuum of services. To provide these services the Probation Department partners with several community-based organizations, other county agencies, school programs, and law enforcement agencies to ensure services are dedicated to addressing the needs of youth and their families. Napa County recognizes the importance of developing a community strategy for serving youth as services need to be comprehensive and cannot be provided in isolation.

Outlined below are services provided to at-risk youth in Napa County, many of these programs are facilitated in partnership with several sectors of the juvenile justice system.

LAW ENFORCEMENT

Local Law Enforcement agencies have been invaluable partners by identifying at-risk youth early and providing them with services and programs that help divert them from the justice system. The American Canyon Police Department through the City of American Canyon provides a School Resource Officer (SRO) to American Canyon Middle School and High School. The Napa County Sheriff's Office (NSO) partners with the Napa County Office of Education to provide an SRO to the Court and Community Schools. The Napa Police Department (NPD) collaborates with the Napa Valley Unified School District (NVUSD) to provide three (3) SRO's to the public middle and high schools in the City of Napa, St. Helena, and Calistoga. Police Departments also assign officers on a part-time basis to their middle and high schools. These officers are able to identify youth and families in need of support and often intervene and provide services before the youth become entrenched in criminal behavior.

The NPD oversees the Youth Services Bureau (YSB), which manages the SRO's and runs the youth diversion program. The YSB provides diversion programming and services to at-risk youth through referrals from law enforcement, schools, and parents. This includes a truancy prevention program in partnership with the school district and the local School Attendance

Review Board. Additionally, the YSB provides marijuana education for juvenile marijuana offenders. The NSO runs the Sheriff's Activity League, providing pro-social activities to youth and both the NSO and NPD run the DARE curriculum in the elementary schools.

NAPA COUNTY PROBATION DEPARTMENT

During the 2020 calendar year, the Juvenile Division supervised and/or provided services to approximately 258 youth who were referred to the probation department as a result of a criminal offense. In 2020, the Department supervised 143 youth on formal probation down from 170 in 2019. The Department successfully diverts many youth from formal supervision through grants of informal probation, deferred entry of judgment, or diversion programs.

All probation youth are assessed utilizing a validated risk and needs assessment tool and determinations are made as to the level of service and supervision they need. Probation diverts youth through informal supervision contracts and grants of informal probation pursuant to Welfare and Institutions Code 654.2. The intake officer can also refer youth to the Napa Peer Court where a youth accused of an offense can agree to forgo the Juvenile Court process and participate in a sentencing forum with a jury of the youth's peers. Youth who successfully complete this program never have a petition filed in Juvenile Court. Lower-level traffic violations and infractions are referred to Traffic Court.

Youth/wards under formal probation supervision are supervised pursuant to their assessed risk level and specialized needs (sex offender, gang). Probation Officers develop case plans with the youth and their families to ensure they receive the services appropriate for their rehabilitative needs. They respond to probation violations utilizing a structured decision-making tool, a juvenile response grid. Officers have a wide range of rewards and sanctions to use depending on the youth's behavior, risk level, and rehabilitative goals. Officers also facilitate Child and Family Team (CFT) meetings where the family, parent partners, public health providers, school personnel, mental health, and informal supports (friends, neighbors, coaches, clergy, etc.), meet together for the purpose of supporting youth to address their challenges. The Department also runs evidence-based programming to target specific criminogenic needs of at-risk youth including, Thinking for a Change, The Change Company curriculum and NCTI's Behavior Change System.

The Probation Department operates the Juvenile Hall with a rated capacity of 60 with an average daily population of 12 youth in 2020. The Juvenile Hall provides in-house cognitive-behavioral programming facilitated by Juvenile Hall staff and a dedicated probation officer who is a full-time program coordinator. The Department also contracts with Aldea Children and Family Services (Aldea), a non-profit agency that provides drug and alcohol treatment services and mental health services to youth and families in Napa County. Napa County Office of Education has an on-site school, Crossroads High School in our Juvenile Hall and they collaborate with Aldea to provide

services for our youth in the juvenile hall and transition them with the existing services when they return to the community.

In July 2019, the New Horizons Academy (NHA), a juvenile treatment program in our juvenile hall was established as an alternative to sending youth to Short Term Residential Treatment Programs (STRTP). The goal of NHA is to keep youth in their community and offer intensive services to them and their families with a thoughtful re-entry plan. The program is designed for 14-17-year-old youth who require residential treatment and would have otherwise been placed out of the county. Youth receive intensive case management, participate in treatment, education, and a re-entry plan which includes local providers.

In partnership with Aldea, a local non-profit agency, the Probation Department runs an Evening Reporting Center (ERC) and a Day Reporting Center (DRC) during the summer months. ERC is a program funded by YOBG and is a prominent program in our County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. The Department's ERC program is a Court-ordered afterschool program providing intensive supervision to youth, including 50 hours of cognitive-behavioral training (groups), weekly Alcohol and Drug Education, guest speakers, pro-social activities, and parenting groups. Although the COVID-19 pandemic brought several challenges to contend with in 2020 our programs did not stall. We moved to the zoom platform for safety and programming continued.

The Department also participates in the Nexus Program, a multi-disciplinary wraparound program consisting of staff from Child Welfare Services (CWS), Napa County Juvenile Probation, and Stanford Youth Solutions. Nexus serves children and youth who are involved in the CWS or Probation systems and who are at risk of out-of-home placement if behaviors do not improve or who are ready to return home from residential treatment and need family support to be successful at home.

Parents receive evidence-based support as well through the Parent Project curriculum facilitated by probation officers and staff from ParentsCAN, a local nonprofit that provides support services to parents with children who have special needs.

Probation Officers work collaboratively with teachers and staff from the Napa Valley Unified School District and have a strong presence at the local high schools to meet with their assigned youth and support their case plans. Probation also partners with Napa County Office of Education, Court and Community Schools to provide a high school classroom exclusively for probation youth to fit their specific needs. A Probation Officer is assigned to the Chamberlain classroom, in addition to a teacher, teacher's aide, and a therapist. The goal of Chamberlain High School is to ensure students receive services and support in education, counseling, behavior management, vocational assistance, and independent living. The school has many

services including parent participation, ongoing community service, cognitive behavioral therapy, after-school programming, and scholarships for all graduates.

EDUCATION

Napa Valley Unified School District (NVUSD) and Napa County Office of Education (NCOE) have been proactive in implementing programs and services designed to reduce youth involvement in the justice system and have partnered with agencies to address the needs of at-risk youth. NVUSD has multiple social workers assigned to work with foster youth and truancy in the district. The middle schools have opened wellness centers run by social workers providing a holistic approach to health and wellbeing for the youth on campus. Additionally, Aldea provides mental health counseling and alcohol and drug prevention services to youth in the schools. All schools have adopted restorative practices where they focus on restoring relationships and teaching youth to work through issues instead of levying heavy administrative sanctions that can lead to further academic and behavioral issues.

The NCOE runs the Court and Community schools which provides a school social worker, restorative justice practices, classroom therapists, community mentorships, mindfulness, community service, job readiness training, and partnerships with the Sheriff's Office, Probation Department, Aldea counselors, and VOICES youth center. The Court and Community Schools Student Assistance Program provides universal screening, assessment, and brief therapy for students with mental health needs. Additional services include pro-social activities, substance abuse services, and teacher assistants for teachers.

MENTAL HEALTH

Napa County Mental Health (MH) provides community-based mental health services to Napa County residents in a managed care format. Services are delivered by County staff, contracted community-based organizations, individual providers, and hospitals. Services are organized by age-related target groups for children and transitional age youth and are structured to provide care in the least restrictive environment. Services include outreach, assessment, case management, emergency response, psychiatric medication, outpatient therapy, and intensive home-based children's services. MH runs a medication clinic that provides psychiatric medication management, care coordination, and psychiatric treatment services to individuals of all ages. To ensure optimal patient care management, there is delivery of educational materials and monitoring/oversight of medication regimen.

Children's Full-Service Partnership and Transitional Age Youth Full Service Partnership are intensive, comprehensive, community-based array of mental health services designed to stabilize and treat youth who are experiencing difficulties in community functioning, at risk of frequent hospitalization, homelessness, lack of natural supports, financial hardship, challenges

surrounding immigration status, multi-generational trauma, family violence, drug addiction, unresolved grief and loss, and out-of-home placement. This program has been successful in providing culturally responsive wrap-around support to youth with mental health needs.

Aldea Children and Family Services also offers therapeutic mental health services and works with moderate to severe clients ages 0-21. Services include a thorough assessment, case management, and treatment. Medication evaluation and monitoring, skill-building and behavioral coaching are offered on an as-needed basis as adjunct services. All services are provided in collaboration with other service providers and family members as needed/appropriate.

CHILD WELFARE SERVICES

The Child Welfare Services (CWS) Division of the County's Health and Human Services Department provides 24-hour response and assessment of, allegations of suspected child abuse and neglect. Division staff provides case management to keep children safely at home, to reunify children with their families when they have been placed in foster care, and to achieve legal permanency for children through adoption or guardianship. CWS is also responsible for recruiting and approving resource families in the County and providing adoption services to the community. Child welfare staff may arrange for community services promoting family rehabilitation, such as parenting instruction or family counseling. As State funding allows, the Division has expanded child welfare services to include early intervention and prevention services, such as support services for relatives caring for children and families at risk of abuse or neglect, community education, and home visitation. The Probation Department and CWS in Napa County work closely together when a youth enters the Court system and may have an open case with CWS. In 2020, the Probation Department also collaborated with CWS and MH to implement a Family Urgent Response System (FURS). FURS is a coordinated statewide and county-level system designed to provide collaborative state-level phone-based and county in-person mobile response during incidents of instability to current and former foster youth and their caregivers. The collaborative partnership is valued and benefits youth and families.

PUBLIC HEALTH

The Public Health Division of the County's Health and Human Services Department is responsible for enforcing public health laws and regulations, monitoring and evaluating the health status of the community, protecting residents from health hazards, giving people the information they need to make healthy choices, engaging the community in identifying and solving health problems, developing health policy and plans, and helping people receive health services. They serve at-risk youth by ensuring they receive appropriate health care services if they are placed out of the county in foster care either as a delinquent youth or in the dependency system. In 2016, the Public Health Nurse assigned to CWS became co-located within the Probation Department one day a month to increase communication and education for PO's, and

improve services for youth. However, during the pandemic staff in the office has been limited to essential staff only and public health has not been co-located at the juvenile division. It is hoped when it is safe to bring all staff back to the office public health will resume its place one day a month at probation.

DRUG AND ALCOHOL SERVICES

Aldea's Substance Abuse Disorder Services (SUDS) is Napa County's primary provider of drug and alcohol services for youth. They provide substance abuse education and community awareness in addition to school-based prevention and lower-level outpatient treatment programming. Youth assessed as having higher needs also receive substance abuse treatment, which utilizes an evidence-based treatment model that includes several treatment phases and an aftercare component. Families are provided with support groups and educational groups to assist parents on how to best support their youth in treatment and recovery.

Napa County is incredibly fortunate to have a wide variety of private nonprofit agencies that provide Napa youth services that range from counseling, alcohol and drug treatment services, and independent living services to recreation programming. These agencies have become strong partners with local government to assist in bolstering the preventative and rehabilitative services for at-risk youth and their families. Other youth and family services are as follows:

The Boy's and Girls Club of Napa, American Canyon and St. Helena provides a positive and safe environment for youth to engage in recreation, employment skills, substance abuse education, leadership, and tutoring. They partner with the County to provide free membership to families with youth who are at-risk or on probation.

Big Brothers/Big Sisters expanded to Napa in 1999 to provide adult mentors to local youth.

The Child or Parent Emergency (COPE) organization provides assistance to families under stress or in crisis to prevent child abuse and neglect. They offer a 24-hour parental stress hotline, emergency child care, education for parents, and emergency aid.

Aldea Children and Family Services provides mental health services to children, adolescents, adults, and families. Aldea also runs the ADAPT program, a special day school program for adolescents with emotional issues. Additionally, Aldea runs the Substance Use Disorder Services (SUDS), drug and alcohol outpatient treatment program and partners with Probation to run the Evening Reporting Center for probation youth.

Alternatives for Better Living offers anger management, parenting classes, substance abuse treatment, drug testing and counseling in Napa. They provide prevention and training for

employers, employees, and family members affected by substance abuse or anger.

The Court Appointed Special Advocate (CASA) program provides advocacy, support, and mentorship for abused and neglected children who have been made dependents of the court for their safety and protection. CASA advocates for the best interest of children from newborn to age 18 and provides a consistent role model for the entire time youth are in the foster care system.

VOICES - Napa works with underserved youth ages 16-24, by utilizing holistic services throughout their transition from foster care and probation. They provide independent living skills services, job readiness, job placement services, GED services, and LGBTQ support.

The If Given a Chance Foundation is a scholarship fund that annually awards recent high school graduates stipends for their educational or vocational objectives. Recipients must have overcome major obstacles to graduate from high school.

ParentsCAN is a professional, parent-led organization that helps families of children with special needs. They connect parents and caregivers to trained advocates who understand their challenges, and compassionately guide them to services that strengthen and support the entire family.

Napa Emergency Women's Services (NEWS) is dedicated to providing services for survivors of domestic and sexual abuse. NEWS promotes safe communities and social change through prevention, intervention, education, and advocacy throughout Napa County. They also contract with the county to provide victim witness services to victims of sexual offenses.

Describe what approach will be used to facilitate collaboration among the organizations listed above and support the integration of services.

The Napa County Probation Department utilizes several different mechanisms to collaborate with organizations that provide services to at-risk juveniles, juvenile offenders, and their families. These include team collaboration, community collaboration, and co-located services. The members of the Napa County Juvenile Justice Coordinating Council (JJCC) view programs and services for youth as a primary need and recognize the importance of agency collaboration and sharing of resources. Other partnerships that meet regularly to support the integration of services are the Interagency Placement Committee, the Community Corrections Partnership Committee, the Independent Living Program (ILP) Collaborative meeting, and the Child Abuse Prevention Council.

Our partner agencies are working together to enhance the lives of youth and families in the community. Families and at-risk youth are the primary focus of service delivery within the juvenile justice system. Significant efforts have been made to transition from “traditional” generic services to evidence-based and best practice programs and supervision models. In addition, collaborative teaming has been a part of the effort to assure youth and families receive services through a family-focused approach. One example of how probation is serving youth and families in what may have once been considered “non-traditional” is Child and Family Team (CFT) meetings. In 2018, Napa County dedicated a full-time officer to facilitate CFT’s as part of the position that was created during the Continuum of Care Reform (CCR). CFT’s have shown to be beneficial and effective for youth and families by bringing all supports the family has into a collaborative meeting to identify resources to support a youth in their home. In the upcoming year, we will focus on enhancing our family systems services, with the goal to implement CFT’s for youth as a placement prevention and reentry planning. It is also a priority to train additional bilingual facilitators who can lead CFT’s.

In an effort to support the integration of services we have several co-located sites with outside agencies. Our Evening Reporting Center is off-site and has an office for the counselors from Aldea, as well as an office for the probation officer. There is also a dedicated confidential area where youth can meet with their mental health therapist if necessary. Having a safe space for youth that allows their support services to come to them has ensured collaboration among agencies which has been beneficial to the youth we serve.

The Probation Department also is co-located on the campus of Napa County Office of Education. Two dedicated probation officer positions work with youth at the Court and Community Schools and the services provided are immense. Also located on the campus are therapists, drug and alcohol counselors from Aldea, a school resource officer from the Sheriff’s

Department, special education aides, social workers and staff who specialize in Restorative Justice Practices. The Court and Community Schools have a higher concentration of youth on probation in comparison to mainstream schools, thus have programs and services located on campus to be responsive to those youth's specific needs.

The Nexus Program, a multi-disciplinary wraparound program staffed by a Care Coordinator/Facilitator, CWS Social Worker, Juvenile Probation Officer, a Parent Partner, and a Community Aide, who work together to provide individualized services based on a family's short term and long term goals. They also have a co-located facility where the team meets with families who participate in the Nexus program.

Due to safety guidelines much of the 2020 calendar year we were not able to share space in our co-located facilities but we are developing plans to move forward with more in-person meetings and working together in our co-locations. Because of the focus on collaborative teams, probation has continued to communicate regularly with partner agencies through zoom or other virtual platforms and shared data.

B. Identifying and Prioritizing Focus Areas

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

Napa County is located in the San Francisco Bay Area in-between San Francisco and Sacramento. The County is over 789 square miles in size with a population of approximately 136,000 residents who are primarily Caucasian. In 2019, approximately 25% of our population were under the age of 18. The county seat is the City of Napa and by far the largest populated city in the county. The City of Napa is followed in population size by American Canyon, St. Helena, Calistoga, the town of Yountville, and the unincorporated areas of Napa County respectively. The vast size of the County makes access to treatment services difficult in areas outside of the City of Napa as there are multiple small communities located outside of the county seat where many services are not available or are limited.

The department and its various stakeholders are aware of neighborhoods and schools that are at higher risk and make an effort to fund, plan, and deliver services in those areas when possible. Because youth reside throughout the community, sometimes in rural areas, family and school stability can be difficult to maintain. It is a priority to develop plans with local leaders to address unmet needs for youth and families who live in these areas, to expand treatment and services.

Although the number of youth coming to the attention of law enforcement and are under the Department's jurisdiction has decreased, the youth entering the juvenile justice system present a higher risk to re-offend and have significant treatment needs. The number of youth currently receiving both informal and formal probation services in Napa County is approximately 136.

A calendar year 2020 data analysis provided information regarding significant areas and challenges our youth are facing in the community. A trend for the last two consecutive years has been approximately 27% of all juvenile warship petitions filed with the juvenile court are a result of assault and battery charges. Given the data, this area should be a focus to decrease entry into the juvenile justice system. These youth attend Napa County Schools where prevention can be targeted. We provide youth on probation with cognitive-behavioral groups focused on criminal thinking, impulsivity, and anger management. These groups enhance skills for youth to utilize in recidivism reduction. We also provide youth these skills in our Evening and Day Reporting Centers.

Drug and alcohol use is also shown to be a contributing factor to unsuccessful outcomes for youth. In the calendar year 2020, 47 youth in Napa County were referred to Juvenile Court for drug or alcohol-related crimes. A priority area has been and will continue to be reducing the

amount of youth challenged by substance abuse. We collaborate with Aldea's SUDS program to provide intensive drug and alcohol treatment to youth on probation and they also provide prevention at schools in Napa County. Highlighting this area of need becomes personal when young lives are lost due to substance abuse. Losing even one life as recently happened in Napa County with a youth who ingested fentanyl creates a sense of urgency to save lives.

C. Juvenile Justice Action Strategy

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

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Napa County has a coordinated approach to address crime and juvenile delinquency and a shared vision of utilizing evidence-based practices to target at-risk youth. The strategy for Napa County is to assess the risks and needs of juvenile offenders and apply a multiagency response to address identified supports needed for youth and families. Napa County Juvenile Probation uses the Youth Level of Service/Case Management Inventory (YLS) to assess the risks/needs of each youth. Evidence-based programming related to criminogenic needs identified in the assessment is utilized to target interventions and address the issues directly related to recidivism. Case planning efforts are focused on the youth and family's strengths, while addressing the needs of the youth and the family, and encouraging connections with pro-social activities in the community. Crucial to assisting youth and reducing recidivism is to help strengthen families, prevent the generational cycle of delinquent/criminal behavior, and address childhood trauma.

Some significant crimes that fall under Welfare and Institutions Code 707(b) may be referred for fitness to Adult Court. Youth who are declared wards of the Court can be placed in specialized supervision caseloads depending on their needs. Probation often coordinates with Mental Health, Child Welfare, drug and alcohol providers, community-based organizations, law enforcement, and families to ensure the youth receives appropriate services. Youth are referred to cognitive-behavioral groups specific to their criminogenic needs, which are facilitated by probation staff and other organizations. Probation Officers utilize a structured decision-making tool that provides a continuum of responses for delinquent behavior based on the severity of behavior and risk level of the youth. Responses range from verbal admonishments to arrest and possible out-of-home placement in a camp or residential treatment setting.

The Probation Department receives all criminal referrals not diverted at the police level and there are several options to address the delinquent behavior. Youth can be diverted to Peer Court, Informal Probation, Traffic Court, or Juvenile Court where there are Court ordered diversion programs depending on the severity of offense and risk level. Our Department trained a

probation officer to become a facilitator for the Impact Teen Driver's Program. This program is used to divert youth from formal Court proceedings. Youth who are referred typically have violated a Section of the Vehicle Code and attend this group which focuses on reckless and distracted driving, offering evidence-based strategies to keep themselves and others safe. There is also a parent component to this curriculum.

Napa County is committed to prevention services by providing parents and care providers parenting education and resources which can be accessed through many family centers and government agencies. Youth are provided preventative services in schools through drug and alcohol education and prevention, and utilization of restorative justice and best practices to help youth build conflict management skills. School Attendance Review Teams review school attendance and meet with youth and families to address truancy and any other underlying issues. Social Workers work throughout the district to intervene early on truancy cases because truancy is often an indicator of other issues that may need to be explored with the family. Youth may be referred to counseling, specialty mental health services, or alcohol and drug counseling if needed. Youth who continue to exhibit ongoing issues with truancy are referred to the School Attendance Review Board where they are placed on a formal contract and may be placed in Truancy Court and referred to the Youth Services Bureau for classes. As behaviors become significant enough for law enforcement intervention, schools, parents, and law enforcement can refer youth to the YSB where the program's social worker works with the family to address issues leading to delinquent behavior and additional referrals to community resources may occur. Due to Napa County's emphasis on collaboration, many agencies work together to assess the needs of youth in our community to respond to juvenile crime and delinquency at the lowest and most appropriate level.

D.Comprehensive Plan RevisionsDescribe how your Plan has been updated for this year.

The juvenile justice action strategy continues with the use of a full-service behavior change model. Napa County makes every effort to provide diversion services for appropriate youth while reserving formal action for higher-risk youth. Considerable effort has been made to expand the use of both community as well as probation diversion services offered. Napa County views programs and services for youth as a primary need and recognizes the importance of agency collaboration and sharing of resources. In the upcoming year, we will focus on enhancing our family systems services to increase child and family team meetings. Additionally, a focus on reducing criminal thinking errors and substance abuse in Napa County youth will be a priority. After reviewing extensive data, Napa County has resources in place to serve the needs of our youth.

In March 2020, Napa County along with other Bay Area counties declared a local health emergency in response to the COVID-19 pandemic. This included a Shelter-In-Place Order, which stated all residents must stay home or at their place of residence, except for permitted employment and necessary shopping. To conform to the order our Department made numerous adjustments including restricting face-to-face contacts in the office, all non-essential field operations, most chemical testing, in-person training and we significantly reduced the amount of staff in the office each day. Our officers realized the need for our youth and their families to receive support services more than ever before and they quickly met the challenge. Many of our programs moved to the Zoom platform, we attained necessary Personal Protective Equipment (PPE) to meet in-person when essential, dropped off food, cognitive behavior workbooks, and even toilet paper on family porches. We had numerous staff volunteer to assist some of our non-profit agencies in providing food and school supplies to families in our community. Part of our strategy in 2020 has been to implement safe services to probation youth and our community during a global pandemic, which we have done. After the COVID-19 pandemic subsides it is the intent of Napa County to do a robust and collaborative planning session to identify challenges and needs in our new normal.

If your Plan has not been updated this year, explain why no changes to your plan are necessary.

N/A

**Part II. Juvenile Justice Crime Prevention Act (JJCPA)
(Government Code Section 30061(b)(4))**

A. Information Sharing and Data Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

The Napa County Probation Department utilizes the Criminal Justice Network (CJNET) which is a homegrown data management system designed to be able to collect, analyze, and report data at the micro and macro level. The system has been completed in the adult division and is currently being used in both juvenile hall and juvenile probation; however, the system is not complete in the juvenile division requiring the department to pull from different data sources currently. Once the system is complete, it will integrate with all juvenile justice county agencies as well as the Napa County Superior Court. This system allows for real-time data sharing among partner agencies and the ability to extract and analyze data from other partner systems. Information that can be retrieved from this system includes individual-level data on each offender including information on criminal history, prior programs and services provided, case planning information including assessments and criminogenic needs, patterns of substance abuse, transition plans, information regarding field contacts from law enforcement agencies, as well as any current programming and services the youth are engaged in. This system will also allow for a macro-level analysis on filing trends, cases diverted out of the system, youthful offender success rates, and target areas requiring additional services in geographic locations and schools, as well as overall demographic information about the juvenile justice population in Napa County. The data will be used to look at the services and programming our youth are engaged in. Program and service trends, fidelity, and outcomes can be analyzed to ensure youth are successfully completing programs and reducing recidivism.

B. Juvenile Justice Coordinating Councils

Does your county have a fully constituted Juvenile Justice Council (JJCC) as prescribed by Welfare & Institutions Code 749.22?

yes

If no, please list the current vacancies that exist on your JJCC, when those vacancies occurred, and your plan for filling them.

The JJCC has two (2) vacancies: i) A representative from a non-profit community-based organization providing services to at-risk minors, as nominated by the Coalition of Non-Profits, vacant for several years and ii). Community-at-Large, vacant since February 2019.

To fill the representative from a non-profit community based organization, the Department will post the vacancy via the media release; have the JJCC committee members reach out to possible candidates, councils, task forces, members of professional associations and community based organizations; and contact the Health and Human Services department for similar resources.

The Community-at-Large vacancy has had an "Open Until Filled" Media Release since February 2019 and JJCC will also follow the same outreach as above.

C. Funded Programs, Strategies and/or System Enhancements

JJCPA Funded Program(s), Strategy and/or System Enhancement

Below are JJCPA funded programs reported by the county.

Program Name:

Outpatient Substance Abuse Treatment Program (OSAT)

Evidence Upon Which It is Based:

The youth served in this program are those whose delinquency was related to their abuse of drugs and/or alcohol and have been assessed by a probation officer trained in the use of the Youth Level of Service/Case Management Inventory (YLS/CMI) tool. The YLS/CMI is an evidence based, validated risk assessment tool that identifies criminogenic needs and guides a treatment and response plan. Once referred for treatment, staff from Aldea Family Services completes an assessment to determine level of treatment and provide treatment utilizing the Evidence Based Matrix model.

Description:

The Napa County OSAT is designed to provide program services to probation youth who need assistance in reducing and/or eliminating substance abuse and the crimes associated with their substance abuse. Aldea in collaboration with the Probation Department provides intensive outpatient substance abuse treatment to probation youth. The primary goal of OSAT is to assist youth in breaking their pattern of addiction and/or abuse as well as negative behaviors associated with substance abuse. Youth participants receive random drug screening and curfew checks; clean and sober recreational activities; rewards for progress; and immediate sanctions for non-compliance.

Youth referred to the OSAT are initially assessed by the Probation Department to determine their level of risk using the Youth Level of Service/Case Management System (YLS/CMI), a comprehensive case management system designed to assist Probation Officers in assessing the needs of all juvenile offenders. Youth referred to Aldea for SUDS receive an individual Alcohol and Other Drug (AOD) assessment which identifies the level of treatment the youth needs. Some of these youth are also enrolled in the Napa County Probation Evening Reporting Center (ERC) and/or the Napa County Probation Day Reporting Center (DRC) during the summer

months.

Minors who receive treatment at Aldea, are provided substance abuse treatment utilizing evidence-based practices such as, Cognitive Behavioral Therapy (CBT), Dialectical Behavior Therapy (DBT), and the Matrix model comprised of three treatment phases; 1) Early Recovery, 2) Healthy Living, and 3) Transition. While in the program, participants and their families receive the traditional treatment components of assessment, treatment planning, parental support, education, individual and group therapy. In coordination with Aldea, youth in substance abuse disorder treatment are provided intensive supervision by the Probation Officer who is responsible for monitoring the participant's Court orders, and referring youth and their families to community-based services to address co-occurring issues. While the goal is to decrease incarceration for the youth in the program, it is necessary at times to commit participants to Juvenile Hall for sanctions. While in Juvenile Hall, all youth participate in Drug and Alcohol Education conducted by an Aldea counselor. Additionally, all youth in custody receive a screening to identify those in need of a referral to the substance abuse program at Aldea. If necessary, youth are administered the American Association of Addiction Medicine (ASAM) which is a substance abuse early intervention and pre-assessment tool.

Program Name:

Juvenile Probation Services Program (JPSP)

Evidence Upon Which It is Based:

The department has seen an increase in positive outcomes with the implementation of Cognitive Behavioral Training (CBT) groups. CBT's are an Evidence-Based Practice (EBP) that uses specific curriculum, as well as Motivational Interviewing strategies, to illicit a change in the client from criminal thinking to prosocial thinking.

Probation has implemented the Interactive Journaling programs from The Change Company, including the Courage to Change Program and the Forward Thinking Journaling Program. Both use evidence informed practices by incorporating content from cognitive behavioral therapy and using motivational interviewing to provide interventions for youth in the most common areas of criminogenic need. This intervention provides standardized material and delivery techniques to use expressive writing exercises and guided discussions to enhance motivation and elicit behavior change.

Youth on probation are supervised according to their Risk/Need Score, which is determined by the Youth Level of Service/Case Management Inventory (YLS/CMI) tool. The YLS/CMI is an evidence based, validated risk assessment tool that identifies criminogenic needs and guides a treatment and response plan. Juvenile Probation Officers are trained in administering this tool to fidelity. Probation Officers use a Response Grid to consistently determine responses to both positive and negative behaviors of the youth they supervise. The department has an "Awesome Jar," which is jar of a variety of small gifts and prizes that youth can choose from to celebrate behavioral successes, both small and large.

Description:

The JPSP is a delinquency intervention program of the Probation Department. The purpose of the program is to increase the competencies of juvenile probationers and their families so that youth successfully complete probation, do not re-offend, and attempt to repair the harm they might have done to a victim. The program is staffed with two (2) Probation Officers responsible for identifying the most appropriate intervention for youth in the delinquency system. These two staff typically spend time in the youth's school, addressing truancy and working to prevent behaviors that may disrupt their academic and personal success. The officers in these positions are trained cognitive-behavioral facilitators and facilitate groups to address the needs of youth on their caseload. Additionally, they work closely with our community partners to provide coordinated and appropriate evidence-based programming and services. To ensure officers are

adhering to the principals of Evidence-Based Practices (EBP) when developing these goals, this program funds a contract with an expert in EBP to provide case review assistance and one-on-one case management support to staff.

This program also funds a half-time position assigned to support and engage youth and their families in Child and Family Team meetings. Initially, the state introduced the requirement for CFT's to provide teaming services to youth who are placed outside their home. As we developed those guidelines and began facilitating CFT's they illustrated how valuable teaming is to effectively supervise a case. Our dedicated staff created a list of all probation youth who were in their home but at imminent risk for removal if their delinquent behavior continued. Because of their effectiveness, all youth receiving probation services are able to participate and all youth who are at imminent risk are tracked and offered a CFT. The CFT's respond to the family's needs and their strengths and a team of professionals meet to develop case plans and provide services as a team. Since we began utilizing CFT's our numbers of youth in placement has reduced significantly.

JJCPA funds a half-time mental health therapist to provide mental health counseling and support services to the youth in the Juvenile Hall. Napa County Juvenile Hall works together with Napa County Mental Health to provide one and a half (1.5) full-time forensic mental health therapists who provide seven day a week mental health services to youth in the juvenile hall. Having staff available to assist youth with their mental health needs allows Probation to be responsive to issues that may prevent them from fully engaging in the programming that targets their criminogenic needs. The mental health positions in juvenile hall which are partially funded by the JJCPA, support youth who need mental health services while they are in custody and support the transition of services when the youth returns to the community.

ParentsCan is a non-profit agency that provides resources and support to families in Napa County that have children with disabilities. They are advocates for parents and children and JJCPA funds a contract that supports ParentsCan staff to work together with trained probation officers to offer the Parent Project to parents of youth we serve. The Parent Project is a parent training program designed for parents of youth who have challenging behaviors, including those often referred to with the labels of oppositional defiant, or conduct disorder. This class is also appropriate for parents of youth who are at risk or exhibiting destructive adolescent behaviors such as poor school attendance and performance, alcohol and other drug use/experimentation, gangs and runaways, suicide, and teens with violent behaviors.

We facilitated four separate parenting programs in 2020 utilizing the Parent Project curriculum. Each program ran for seven weeks and was facilitated in both Spanish and English. During these groups, parents continually expressed their gratitude for having a place to draw strength

from as they adjusted to all the changes in life, including the struggles of adapting to distance learning with their children. One of the parents provided this feedback following her completion of the Parent Project:

“I am so grateful that I was able to attend the parent project program. The program has taught me new ways to deal with my son that is so strong willed. I’ve learned new techniques that I’m able to implement with all of my children of all ages. It has really helped me understand the importance of staying consistent and following through with positive reinforcement and holding accountability. The program has also gave me information on how to get certain resources that is offered for any child that may be suffering from mental health. I truly appreciate everything you, Gladys and the group has shared and taught. I believe this program helped with my own emotional needs while going through difficult times with my son. I truly recommend this program and every other program for all parents to take, even if they don’t have a strong willed child. The information is very informative. I felt that the program was taught in a great way, I would not change a thing. .

Can’t Thank you guys enough for helping my family and I be the best version of us.

Truly, Coaline. “

**Part III. Youthful Offender Block Grant (YOBG)
(Welfare & Institutions Code Section 1961(a))**

A. Strategy for Non-707(b) Offenders

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

The Probation Department intends to utilize all of the programming and services funded through the YOBG in coordination with the services provided through JJCPA to provide supervision and rehabilitative services to realigned youth. The strategy for Napa County includes addressing the identified needs of youth and families through assessment, Evidence-based programming, including cognitive-behavioral training and job training to address delinquency and reduce recidivism rates for youth in the juvenile justice system. Napa County has effectively managed the realigned population and has only committed two youth to the Division of Juvenile Justice (DJJ) over the last 10 years.

Youth who may have previously been sent to DJJ are typically our highest risk youth and require Intensive Supervision Services. Intensive supervision is provided by a specialized caseload funded by YOBG and youth on that caseload have an individualized case plan to address their needs. Services provided may include weekly check-ins, evidence-based cognitive-behavioral programming that focuses on thinking errors, Global Positioning Systems (GPS) monitoring, and appropriate referrals to outside agencies to address any mental health or substance abuse issues.

B. Regional Agreements

Describe any regional agreements or arrangements to be supported with YOBG funds.

N/A

YOBG Funded Program(s), Placement, Service, Strategy and/or System Enhancement

Below are YOBG funded programs reported by the county.

Program Name:

Pro Social Skills Training

Evidence Upon Which It is Based:

The County uses a coordinated Multiagency approach to address juvenile delinquency. JJCPA and YOBG funding is used to enhance the availability for employment readiness and other rehabilitative and supervision services to youth offenders. Specific topics addressed by our cognitive behavioral programs include effectively handling difficult emotions, strategies to control anger, dealing with peer pressure, and how to stay connected with supportive friends and family.

Description:

YOBG funds one (1) Senior Probation Officer assigned as a Cognitive Behavior Facilitator responsible for coordinating and facilitating cognitive behavior groups and Pro-Social Skills Training. During the 2020 calendar year, we provided cognitive-behavioral training (CBT) services to 115 youth in Napa County. Programs were facilitated virtually utilizing the National Curriculum & Training Institute (NCTI), Inc. curriculum and The Change Companies, Inc. curriculum, which are registered with SAMHSA's National Registry of Evidence-based Programs and Practices. Some of the life skills offered to our Napa County youth included strategies to help them develop responsible thinking skills, substance abuse awareness, relapse prevention strategies, and skills to help them develop healthy family and peer relationships. In light of the Covid-19 Pandemic, we spent many hours helping our youth understand the importance of identifying stress levels and provided them with healthy strategies to help them offset their life stressors. Considering the social climate during this past year, we focused many programming hours discussing Social Values, so our youth had a better understanding of how values play a role in behavior and provided them with a safe and supervised forum to discuss their feelings and ask questions.

In addition to our youth groups, we offered individual CBT to any youth displaying destructive

behaviors to assist them in being successful in the community and to keep them home with their families and out of our Juvenile Hall.

We are pleased to report that in light of the pandemic, we were able to continue our annual programming, without interruption. We offered youth structured programming during every school recess, we provided after-school groups, and even facilitated groups on Saturdays, which provided regular visual observations of our youth to ensure their safety and well-being during this past year. All of this was possible due to the quick implementation of the Zoom platform in Napa County.

To continue our incentive program in a virtual setting we distributed gift cards and small raffle prizes. Based on the financial hardships caused by the pandemic we issued gift cards as programming incentives that helped families cover their basic needs, such as food and household staples.

Program Name:

Intensive Probation Supervision

Evidence Upon Which It is Based:

YOBG funds are used to enhance rehabilitative treatment programs and supervision. These services in coordination with JJCPA funding provides additional needed services from intervention to intensive supervision. Youth who receive intensive supervision live in the community but are considered to be at high risk of reoffending due to gang affiliation, increased substance use, or other criminogenic behaviors. Additionally, they have court orders which require enhanced supervision levels.

Description:

YOBG funds one (1) full-time Senior Probation Officer dedicated to this Intensive Supervision assignment and is responsible for monitoring high/very high-risk youth according to the YLS. The Intensive Supervision Program works in conjunction with the County's juvenile justice strategy by providing high-risk youth evidence-based supervision services. The purpose of the County's Probation Intensive Supervision Program is to enhance rehabilitative treatment programs and services to high-risk youthful offenders residing in the community and/or returning to the community from residential treatment or camp. Youth are provided aftercare and re-entry services along with evidence-based programming provided by the YOBG funded staff. Youth with intensive mental health needs are case managed in the community in partnership with the Probation Officer, mental health providers, and child and family teams. Probation staff utilize the YLS assessment to case plan and target youth's criminogenic needs and refer them to appropriate programming. Youth can be referred to groups utilizing the NCTI and Change Company curriculum, Thinking for a Change, Aggression Replacement Therapy (ART), and can receive additional evidence-based programming like Functional Family Therapy through our community partners. Staff utilizes Motivational Interviewing, one-on-one skill-building, and journaling in their daily work. Additionally, the Intensive Supervision Probation Officer provides an increased level of supervision and may utilize GPS monitoring, drug testing, searches, and behavior responses in accordance with the response grid (continuum of responses pursuant to behavior and risk level). This program often coordinates with outside providers for services not provided internally through the Probation Department, such as drug and alcohol treatment, mental health services, and educational/vocational services.

Program Name:

Evening Reporting Center (ERC)

Evidence Upon Which It is Based:

The ERC is a community based alternative to detention and provides highly structured evidence-based programming and pro social activities during the high-risk after school and evening hours. As these youth receive treatment, gaps of services not otherwise addressed are coordinated with JJCPA funding to include supporting families by providing parent training skills and mental health support services.

Description:

In partnership with Aldea, a local non-profit agency, the Probation Department runs an Evening Reporting Center (ERC) and a Day Reporting Center (DRC) during the summer months. The YOBG funds one (1) Senior Probation Officer who is responsible for oversight of the coordination of the ERC program including case management and aftercare services to youth. Services and supplies include rent and utilities for the ERC facility, food, curriculum, building maintenance, and incentives. The grant also funds an Aldea counselor position to provide drug and alcohol assessments and education, parent classes, mental health counseling, and general support and supervision.

ERC is a program funded by YOBG and is a prominent program in our County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. Between March 2009 and March 2020, the ERC and DRC provided services to 632 youth, with 480 youth completing their program. The Department's ERC program is a Court-ordered afterschool program providing intensive supervision to youth, including 50 hours of cognitive-behavioral training (groups), weekly Alcohol and Drug Education, guest speakers, pro-social activities, and parenting groups. The ERC program has its own dedicated space for youth and staff to participate in the program. The youth are responsible for the space and make dinner and participate in chores as part of their daily program. Because of COVID-19, the past year has necessitated many adjustments to the program including, not attending in person. However, staff and youth responded positively. ERC transitioned to the Zoom platform and youth have consistently attended and done well. The number of youth in the program has been consistent with pre-COVID numbers. In the early stages of the pandemic when families were quarantined and without their typical supports the ERC team quickly developed a plan for service. Adhering to COVID guidelines, staff was able to check in with families and provide them with necessary groceries, gift cards, and even toilet paper. Beyond those items, the probation officer and Aldea

counselors assigned to the program provided a space for youth and families to talk, receive necessary referrals and probation supervision. As time went on and the staff continued to look for new ways to engage our youth they started delivering craft projects, dinner to porches for all to share while on zoom, along with multiple paint nights. This was greatly appreciated by the families we work with and a consistent support during a year of constant change.

The calendar year 2020 is one for the history books and as we take the time to reflect on the work we did it is important to share successes. The ERC program is a success and the services offered during the pandemic helped many youth and families through a difficult time. One youth who recently graduated from the program along with her family shared at her virtual ERC graduation how appreciative they were of all the support they received from the ERC. The youth participated in 50 hours of cognitive-behavioral training and other pro-social activities during the sixty days she was in the program and upon completion, she was successfully dismissed from probation. She stated she is now considering being a lawyer or a probation officer after her positive experience on probation.

Another youth who struggled with anger and had a consistently negative attitude at home was our first virtual ERC graduate during the pandemic. He had a distant relationship with his father, was disrespectful to his mother and he came to the attention of the Juvenile Court for a significant offense. Although not immediately, he eventually decided to work hard in the ERC and was very honest when he spoke in group. He used what he learned in group to take an honest look at his behavior and made some changes. His mother was supportive throughout his program and when he completed it she shared her gratitude for the program offering services that encouraged her son to make positive behavior change.

Time and time again, the ERC has been praised by our youth, parents, school staff and judicial officers for providing an intensive program where youth are safe and participate in cognitive behavioral training and pro-social activities. Youth are able to work in groups and individually and spend time with dedicated staff from probation and Aldea who strive to give them every opportunity to change negative behaviors. Recognizing change is difficult the ERC has positive pro-social activities and incentives built into the program to create a delicate balance of hard work and fun.

Napa County continues to be proactive in implementing evidence-based strategies, establishing strong collaborative relationships, and developing needed programs and interventions both within the department and with outside agencies. This approach has led to an incredible reduction in juvenile arrests, incarceration, and amount of youth under probation supervision. The youth that remain under supervision have significantly higher needs and the County has continued to look at strategies for addressing this population of youth. Napa County's juvenile

justice strategy is to continue to be evidence and strength-based, as well as collaborative and balanced in terms of offender accountability and rehabilitation.