

1991 JAIL PROFILE DATA SUMMARY

JAIL PLANNING AND CONSTRUCTION DIVISION

BOARD OF CORRECTIONS

State of California

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1991 JAIL PROFILE DATA SUMMARY

Average daily population (ADP) refers to the average number of people incarcerated in California county jails and private work furlough facilities in calendar year 1991 (excluding Type I facilities).

Jail data for calendar year 1991 show a decline in California jail ADP from 1990 when the ADP reached an all time high of 70,845. The 1991 ADP was 68,699 (a 3% reduction), 88.5% (or 60,783) of which were males and 11.5% (or 7,916) were females (see Table 1). 36,075 (53%) were pretrial inmates and 32,624 were sentenced inmates (Table 2). On the average, 29 juveniles were held in adult detention facilities on any given day in 1991, a 17% decrease from the 35 juveniles held in 1990.

Data also show the total number of bookings decreased statewide from 1,448,582 in 1990 to 1,383,753 in 1991. Of the total bookings in 1991, 24% were sentenced and 76% were pretrial (Table 3). Please note, however, that the percentage of pretrial bookings may be understated as a number of counties report these ratios based upon a four-day sample. The statewide average length of stay per booking, including pretrial and sentenced bookings, for 1991 was 18.1 days (see Table 4), up .3 days from 1990.

It is presumed the decreases can be attributed to: a) court-imposed population caps (24 counties accounting for 75% of the total ADP are currently operating under population caps); b) the effects of Senate Bill 2557 (Chapter 466, Statutes of 1990) which allowed counties to charge cities, special districts and others a fee for booking prisoners into county jail; and c) declining drug arrests attributed to the fiscal crises of local and state government, the fact that law enforcement is targeting fewer, more serious offenders for prosecution, drug asset and seizure laws and lower drug use.

Until the 1992 data were analyzed, the incarceration rate (the percentage of the general population in jails) had increased every year since the Board of Corrections has been collecting data on an annual basis (from 1982 on). On the other hand, the size of the increase has consistently been getting smaller over the last few years.

As a result, in 1991, there were two conflicting trends, one long term and the other of shorter duration. The long term trend, since 1982, is that the incarceration rate had continually increased. The shorter term trend is that the magnitude of the increase was decelerating. In fact, the increase in the incarceration rate between 1990 and 1991 was near zero.

Faced with these conflicting trends, the following observations and assumptions were made in establishing jail population forecasts based upon data from 1982 to 1990: a) crowding and court-imposed population caps have placed an artificial ceiling on the number of people who could physically be housed in jails; b) construction programs in many counties would be increasing the number of available beds; c) because of such factors, the incarceration would probably bounce around somewhat in the near future; and d) the safest assumption is that when the new facilities come on line and the

population caps are lifted, the incarceration rate will continue to increase at a relatively small but steady pace. It was also decided that the best estimate of the magnitude of future incarceration-rate increases would be the average rate of increase/decrease in incarceration rate for the years for which data are available.

While this approach produced a projection of the jail population for 1991 of approximately 75,000 inmates and the actual number turned out to be 68,699, the reason for the unpredicted results is that the incarceration rate not only did not increase, but actually decreased to a point that it overcame the effects of the typical rise in the general population between 1991 and 1992.

The results, however, seem to fit with the assumption that the incarceration rate might bounce around over the next few years because of the factors mentioned above. Secondly, the reality of population caps, new construction in progress, and future increased inmate capacity still remains; and, fees for booking and reduced drug arrests are temporarily diminishing jail populations. Nevertheless, it seems safe to assume that jail populations will, in the long run, continue to grow in a manner consistent with increases in the general population. Even with the new 1992 jail population data factored in, the projection of jail population for the year 1995 is still fairly high (93,184 opposed to the 97,217 projected using data from 1982 to 1990).

The data should be watched very carefully. As stated above, California is in the midst of conflicting trends. The next year or two will clarify which trend is predictive. In the meantime, it is presumed the safest assumption is that, over the long term, the jail population will increase at a rate at least as great as the increase in the general population.

**TABLE 1: AVERAGE DAILY POPULATION
CALIFORNIA COUNTY JAILS 1990 AND 1991**

COUNTY	AVERAGE DAILY POPULATION		PERCENTAGE INCREASE OR DECREASE
	1991	1990	
Alameda	3,054	3,451	-11.5%
Alpine	0	0	0.0%
Amador	36	33	9.1%
Butte	270	287	-5.9%
Calaveras	60	53	13.2%
Colusa	55	64	-14.1%
Contra Costa	1,364	1,394	-2.2%
Del Norte	63	68	-7.4%
El Dorado	240	267	-10.1%
Fresno	2,022	2,158	-6.3%
Glenn	96	86	11.6%
Humboldt	223	219	1.8%
Imperial	327	361	-9.4%
Inyo	61	64	-4.7%
Kern	1,878	2,249	-16.5%
Kings	355	317	12.0%
Lake	150	126	19.0%
Lassen	79	45	75.6%
Los Angeles	21,581	22,516	-4.2%
Madera	324	284	14.1%
Marin	285	293	-2.7%
Mariposa	25	25	0.0%
Mendocino	185	206	-10.2%
Merced	636	602	5.6%
Modoc	21	27	-22.2%
Mono	26	36	-27.8%
Monterey	890	960	-7.3%
Napa	226	230	-1.7%
Nevada	98	95	3.2%
Orange	4,469	4,377	2.1%
Placer	245	301	-18.6%
Plumas	33	36	-8.3%
Riverside	2,288	2,196	4.2%
Sacramento	2,978	3,203	-7.0%
San Benito	85	77	10.4%
San Bernardino	2,876	2,714	6.0%
San Diego	4,879	4,929	-1.0%
San Francisco	1,872	1,740	7.6%
San Joaquin	1,191	1,174	1.4%
San Luis Obispo	417	411	1.5%
San Mateo	1,216	1,237	-1.7%
Santa Barbara	881	926	-4.9%
Santa Clara	3,887	3,944	-1.4%
Santa Cruz	592	620	-4.5%
Shasta	467	478	-2.3%
Sierra	17	10	70.0%
Siskiyou	67	62	8.1%
Solano	674	607	11.0%
Sonoma	724	728	-0.5%
Stanislaus	845	971	-13.0%
Sutter	177	167	6.0%
Tehama	129	133	-3.0%
Trinity	40	32	25.0%
Tulare	1,123	1,100	2.1%
Tuolumne	86	106	-18.9%
Ventura	1,457	1,615	-9.8%
Yolo	212	282	-24.8%
Yuba	142	153	-7.2%
Statewide	68,699	70,845	-3.0%

**TABLE 2: AVERAGE DAILY POPULATION
CALIFORNIA COUNTY JAILS
UNSENTENCED/SENTENCED AND MALE/FEMALE
CALENDAR YEAR 1991**

COUNTY	UNSENTENCED						SENTENCED						TOTAL
	MALE		FEMALE		TOTAL		MALE		FEMALE		TOTAL		
	#	%	#	%	#	%	#	%	#	%	#	%	
Alameda	1,324	90%	148	10%	1,472	48%	1,368	86%	214	14%	1,582	52%	3,054
Alpine	0	0%	0	0	0	0	0	0%	0	0%	0	0%	0
Amador	14	88%	2	13%	16	44%	18	90%	2	10%	20	56%	36
Butte	155	84%	29	16%	184	68%	79	92%	7	8%	86	32%	270
Calaveras	20	91%	2	9%	22	37%	34	89%	4	11%	38	63%	60
Colusa	13	87%	2	13%	15	27%	37	93%	3	8%	40	73%	55
Contra Costa	846	90%	94	10%	940	69%	398	94%	26	6%	424	31%	1,364
Del Norte	29	91%	3	9%	32	51%	27	87%	4	13%	31	49%	63
El Dorado	144	91%	15	9%	159	66%	71	88%	10	12%	81	34%	240
Fresno	1215	90%	131	10%	1,346	67%	584	86%	92	14%	676	33%	2,022
Glenn	40	87%	6	13%	46	48%	46	92%	4	8%	50	52%	96
Humboldt	114	90%	13	10%	127	57%	84	88%	12	13%	96	43%	223
Imperial	137	92%	12	8%	149	46%	163	92%	15	8%	178	54%	327
Inyo	20	95%	1	5%	21	34%	36	90%	4	10%	40	66%	61
Kern	772	88%	102	12%	874	47%	874	87%	130	13%	1,004	53%	1,878
Kings	121	88%	16	12%	137	39%	190	87%	28	13%	218	61%	355
Lake	35	88%	5	13%	40	27%	92	84%	18	16%	110	73%	150
Lassen	28	85%	5	15%	33	42%	39	85%	7	15%	46	58%	79
Los Angeles	11275	92%	1017	8%	12,292	57%	7,777	84%	1512	16%	9,289	43%	21,581
Madera	146	91%	14	9%	160	49%	149	91%	15	9%	164	51%	324
Marin	118	87%	18	13%	136	48%	127	85%	22	15%	149	52%	285
Mariposa	10	91%	1	9%	11	44%	13	93%	1	7%	14	56%	25
Mendocino	74	93%	6	8%	80	43%	97	92%	8	8%	105	57%	185
Merced	186	92%	17	8%	203	32%	393	91%	40	9%	433	68%	636
Modoc	6	86%	1	14%	7	33%	13	93%	1	7%	14	67%	21
Mono	9	90%	1	10%	10	38%	15	94%	1	6%	16	62%	26
Monterey	431	91%	41	9%	472	53%	380	91%	38	9%	418	47%	890
Napa	101	91%	10	9%	111	49%	105	91%	10	9%	115	51%	226
Nevada	28	93%	2	7%	30	31%	60	88%	8	12%	68	69%	98
Orange	1692	91%	169	9%	1,861	42%	2,274	87%	334	13%	2,608	58%	4,469
Placer	87	92%	8	8%	95	39%	139	93%	11	7%	150	61%	245
Plumas	14	88%	2	13%	16	48%	16	94%	1	6%	17	52%	33
Riverside	980	89%	115	11%	1,095	48%	1,047	88%	146	12%	1,193	52%	2,288
Sacramento	1296	86%	207	14%	1,503	50%	1,242	84%	233	16%	1,475	50%	2,978
San Benito	43	93%	3	7%	46	54%	36	92%	3	8%	39	46%	85
San Bernardino	1410	88%	195	12%	1,605	56%	1,129	89%	142	11%	1,271	44%	2,876
San Diego	2347	91%	232	9%	2,579	53%	2,076	90%	224	10%	2,300	47%	4,879
San Francisco	1331	90%	141	10%	1,472	79%	328	82%	72	18%	400	21%	1,872
San Joaquin	544	91%	56	9%	600	50%	511	86%	80	14%	591	50%	1,191
San Luis Obispo	131	91%	13	9%	144	35%	249	91%	24	9%	273	65%	417
San Mateo	319	78%	89	22%	408	34%	722	89%	86	11%	808	66%	1,216
Santa Barbara	366	92%	33	8%	399	45%	419	87%	63	13%	482	55%	881
Santa Clara	2047	89%	255	11%	2,302	59%	1,352	85%	233	15%	1,585	41%	3,887
Santa Cruz	255	92%	23	8%	278	47%	280	89%	34	11%	314	53%	592
Shasta	183	90%	21	10%	204	44%	221	84%	42	16%	263	56%	467
Sierra	8	100%	0	0%	8	47%	9	*****	0	0%	9	53%	17
Siskiyou	32	86%	5	14%	37	55%	27	90%	3	10%	30	45%	67
Solano	364	90%	42	10%	406	60%	233	87%	35	13%	268	40%	674
Sonoma	286	90%	33	10%	319	44%	371	92%	34	8%	405	56%	724
Stanislaus	374	87%	54	13%	428	51%	359	86%	58	14%	417	49%	845
Sutter	69	91%	7	9%	76	43%	86	85%	15	15%	101	57%	177
Tehama	38	90%	4	10%	42	33%	79	91%	8	9%	87	67%	129
Trinity	13	93%	1	7%	14	35%	24	92%	2	8%	26	65%	40
Tulare	314	89%	38	11%	352	31%	669	87%	102	13%	771	69%	1,123
Tuolumne	27	93%	2	7%	29	34%	50	88%	7	12%	57	66%	86
Ventura	369	90%	42	10%	411	28%	914	87%	132	13%	1,046	72%	1,457
Yolo	113	85%	20	15%	133	63%	73	92%	6	8%	79	37%	212
Yuba	74	84%	14	16%	88	62%	42	78%	12	22%	54	38%	142
Statewide	32,537	90%	3,538	10%	36,075	53%	28,246	87%	4,378	13%	32,624	47%	68,699

TABLE 3: JAIL BOOKINGS
CALIFORNIA COUNTY JAILS 1991

COUNTY	TOTAL BOOKINGS		TOTAL BOOKINGS 1991
	UNSENTENCED	SENTENCED	
Alameda	26,386 (1)	30,997 (1)	57,383
Alpine	0	0	0
Amador	493 (1)	985 (1)	1,478
Butte	8,221	2,010	10,231
Calaveras	1,703	596	2,299
Colusa	2,010 (1)	52 (1)	2,062
Contra Costa	22,067	9,013	31,080
Del Norte	1,243	1,223	2,466
El Dorado	7,403	1,541	8,944
Fresno	36,947	3,180	40,127
Glenn	2,004	816	2,820
Humboldt	7,615	1,213	8,828
Imperial	9,173	2,037	11,210
Inyo	1,128	279	1,407
Kern	25,425 (1)	2,624 (1)	28,049
Kings	6,442 (1)	1,192 (1)	7,634
Lake	3,804	1,345	5,149
Lassen	1,448	362	1,810
Los Angeles	150,050 (1)	100,401 (1)	250,451
Madera	6,972 (1)	1,539 (1)	8,511
Marin	10,857	2,875	13,732
Mariposa	678	213	891
Mendocino	6,218 (1)	127 (1)	6,345
Merced	10,213 (1)	3,815 (1)	14,028
Modoc	633	209	842
Mono	122 (1)	487 (1)	609
Monterey	10,176 (1)	6,985 (1)	17,161
Napa	4,201	2,288	6,489
Nevada	3,029	1,148	4,177
Orange	64,243	18,538	82,781
Placer	5,206 (1)	1,722 (1)	6,928
Plumas	763	307	1,070
Riverside	41,283 (1)	8,066 (1)	49,349
Sacramento	55,589	11,655	67,244
San Benito	1,532 (1)	896 (1)	2,428
San Bernardino	72,106	10,971	83,077
San Diego	108,382	8,577	116,959
San Francisco	48,802 (1)	1,415 (1)	50,217
San Joaquin	24,421	3,170	27,591
San Luis Obispo	10,906 (1)	1,476 (1)	12,382
San Mateo	18,338	9,685	28,023
Santa Barbara	13,646 (1)	2,490 (1)	16,136
Santa Clara	72,465	20,466	92,931
Santa Cruz	19,005	1,412	20,417
Shasta	8,509	2,552	11,061
Sierra	321	102	423
Siskiyou	2,509 (1)	511 (1)	3,020
Solano	20,426 (1)	882 (1)	21,308
Sonoma	16,454	3,856	20,310
Stanislaus	22,135	9,643	31,778
Sutter	2,475 (1)	3,186 (1)	5,661
Tehama	3,763	949	4,712
Trinity	928	261	1,189
Tulare	17,153	12,644	29,797
Tuolumne	2,343	1,060	3,403
Ventura	20,663	10,764	31,427
Yolo	8,788	1,320	10,108
Yuba	5,477 (1)	333 (1)	5,810
Statewide	1,055,292	328,461	1,383,753

(1) Based on four-day tally.

TABLE 4: AVERAGE LENGTH OF STAY* IN CALIFORNIA COUNTY JAILS CALENDAR YEAR 1991

COUNTY	AVERAGE DAILY POPULATION	BOOKINGS	AVERAGE LENGTH OF STAY
Alameda	3,054	57,383	19.4
Alpine	0	0	0.0
Amador	36	1,478	8.9
Butte	270	10,231	9.6
Calaveras	60	2,299	9.5
Colusa	55	2,062	9.7
Contra Costa	1,364	31,080	16.0
Del Norte	63	2,466	9.3
El Dorado	240	8,944	9.8
Fresno	2,022	40,127	18.4
Glenn	96	2,820	12.4
Humboldt	223	8,828	9.2
Imperial	327	11,210	10.6
Inyo	61	1,407	15.8
Kern	1,878	28,049	24.4
Kings	355	7,634	17.0
Lake	150	5,149	10.6
Lassen	79	1,810	15.9
Los Angeles	21,581	250,451	31.5
Madera	324	8,511	13.9
Marin	285	13,732	7.6
Mariposa	25	891	10.2
Mendocino	185	6,345	10.6
Merced	636	14,028	16.5
Modoc	21	842	9.1
Mono	26	609	15.6
Monterey	890	17,161	18.9
Napa	226	6,489	12.7
Nevada	98	4,177	8.6
Orange	4,469	82,781	19.7
Placer	245	6,928	12.9
Plumas	33	1,070	11.3
Riverside	2,288	49,349	16.9
Sacramento	2,978	67,244	16.2
San Benito	85	2,428	12.8
San Bernardino	2,876	83,077	12.6
San Diego	4,879	116,959	15.2
San Francisco	1,872	50,217	13.6
San Joaquin	1,191	27,591	15.8
San Luis Obispo	417	12,382	12.3
San Mateo	1,216	28,023	15.8
Santa Barbara	881	16,136	19.9
Santa Clara	3,887	92,931	15.3
Santa Cruz	592	20,417	10.6
Shasta	467	11,061	15.4
Sierra	17	423	14.7
Siskiyou	67	3,020	8.1
Solano	674	21,308	11.5
Sonoma	724	20,310	13.0
Stanislaus	845	31,778	9.7
Sutter	177	5,661	11.4
Tehama	129	4,712	10.0
Trinity	40	1,189	12.3
Tulare	1,123	29,797	13.8
Tuolumne	86	3,403	9.2
Ventura	1,457	31,427	16.9
Yolo	212	10,108	7.7
Yuba	142	5,810	8.9
Statewide	68,699	1,383,753	18.1

* ADP X 365 / # of bookings = ALS;
e.g., 142 inmates x 365 days / 5,810 bookings = 8.9 days