



SANTA CRUZ COUNTY
SHERIFF'S OFFICE

CENTER FOR ADVOCACY & POLICY

Telephone: (916) 442-1036

Fax: (916) 442-1743

2015 SEP 24 PM 3:08

September 22, 2015

Transmitted via First-Class Mail

Santa Cruz County Sheriff
701 Ocean Street, Rm 340
Santa Cruz, CA 95060

Re: **CORRECTED** Request for Records Pursuant to the California Public Records Act

Dear Public Records Act Coordinator,

I am writing on behalf of the American Civil Liberties Union of California to request records from the Santa Cruz County Sheriff's Department (hereinafter "you") pursuant to the California Public Records Act, California Government Code sections 6250 to 6270. I seek copies of all records in your possession, regardless of who wrote them, of the following:

Any proposals, applications or requests for funding of Local Adult Criminal Justice Facilities pursuant to SB 863 submitted to the Board of State and Community Corrections, including all attachments and indices.

I look forward to your determination on this request within ten days of your receipt of it as required by section 6253 of the California Government Code, or earlier if you can make that determination without having to review the records in question. To assist with the prompt release of responsive material, I ask that you make records available to me as you locate them, rather than waiting until all responsive records have been collected and copied. Please notify me immediately of any copying fee for these materials so that I may provide payment and ensure prompt delivery of the requested material.

If you determine that any of the information I have requested is exempt and will not be disclosed, please provide me with a signed notification citing the legal authorities upon which you rely. See Cal. Gov't Code § 6255. Pursuant to section 6253, please disclose all reasonably segregable non-exempt information from any portions of records you claim are exempt from disclosure.

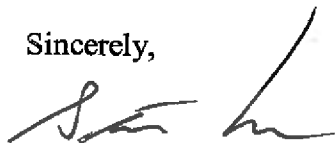
ACLU OF NORTHERN CALIFORNIA
Abdi Salani, Executive Director
39 Drumm Street
San Francisco, CA 94111
(415) 321-2400

ACLU OF SOUTHERN CALIFORNIA
Director Villagra, Executive Director
1313 West Eighth Street
Los Angeles, CA 90017
(213) 777-9500

ACLU OF SAN DIEGO & IMPERIAL COUNTIES
Norina Charles-Peterson, Executive Director
P.O. Box 87131
San Diego, CA 92108
(619) 232-0121

If I can provide any additional information that will expedite your processing of my request, please do not hesitate to contact me by mail at our Sacramento office, 1127 11th Street, Suite 501, Sacramento, CA 94814 or by email at smeinrath@acluca.org.

Sincerely,

A handwritten signature in black ink, appearing to read 'Steven Meinrath', written in a cursive style.

Steven Meinrath
Center for Advocacy and Policy
American Civil Liberties Union of Northern California



SENATE BILL 863, ADULT LOCAL CRIMINAL JUSTICE FACILITIES CONSTRUCTION FINANCING PROGRAM PROPOSAL FORM

This document is not to be reformatted.

SECTION 1: PROJECT INFORMATION

A. APPLICANT INFORMATION AND PROPOSAL TYPE				
COUNTY NAME Santa Cruz County		STATE FINANCING REQUESTED \$ 24,508,000.00		
SMALL COUNTY (200,000 and UNDER GENERAL COUNTY POPULATION) <input type="checkbox"/>	MEDIUM COUNTY (200,001 - 700,000 GENERAL COUNTY POPULATION) <input checked="" type="checkbox"/>	LARGE COUNTY (700,001 + GENERAL COUNTY POPULATION) <input type="checkbox"/>		
TYPE OF PROPOSAL – INDIVIDUAL COUNTY FACILITY /REGIONAL FACILITY PLEASE CHECK ONE (ONLY):				
INDIVIDUAL COUNTY FACILITY <input checked="" type="checkbox"/>		REGIONAL FACILITY <input type="checkbox"/>		
B: BRIEF PROJECT DESCRIPTION				
FACILITY NAME Rountree Women's Facility				
PROJECT DESCRIPTION New women's 56 rated bed housing and 4 non-rated medical treatment rooms, program and treatment rooms, medical clinic, and associated support services space needed to successfully operate the jail.				
STREET ADDRESS 100 Rountree Lane				
CITY Watsonville		STATE CA	ZIP CODE 95076	
C. SCOPE OF WORK – INDICATE FACILITY TYPE <u>AND</u> CHECK ALL BOXES THAT APPLY.				
FACILITY TYPE (II, III or IV) TYPE II	<input checked="" type="checkbox"/> NEW STAND-ALONE FACILITY	<input type="checkbox"/> RENOVATION/ REMODELING	<input checked="" type="checkbox"/> CONSTRUCTING BEDS OR OTHER SPACE AT EXISTING FACILITY	
D. BEDS CONSTRUCTED – Provide the number of BSCC-rated beds and non-rated special use beds that will be subject to construction as a result of the project, <u>whether remodel/renovation or new construction.</u>				
	A. MINIMUM SECURITY BEDS	B. MEDIUM SECURITY BEDS	C. MAXIMUM SECURITY BEDS	D. SPECIAL USE BEDS
Number of beds constructed	32	24		4
TOTAL BEDS (A+B+C+D)	60 (Represents a female bed capacity increase of 0 beds).			

E. APPLICANT'S AGREEMENT

By signing this application, the authorized person assures that: a) the County will abide by the laws, regulations, policies, and procedures governing this financing program; and, b) certifies that the information contained in this proposal form, budget, narrative, and attachments is true and correct to the best of his/her knowledge.

PERSON AUTHORIZED TO SIGN AGREEMENT

NAME Jim Hart

TITLE Sheriff-Coroner

AUTHORIZED PERSON'S SIGNATURE

DATE

8/6/15

F. DESIGNATED COUNTY CONSTRUCTION ADMINISTRATOR

This person shall be responsible to oversee construction and administer the state/county agreements. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)

COUNTY CONSTRUCTION ADMINISTRATOR

NAME Betsey Lynberg

TITLE Director of Capital Projects

DEPARTMENT

Santa Cruz County Public Works

TELEPHONE NUMBER

831-454-2393

STREET ADDRESS

701 Ocean Street, Room 410

CITY

Santa Cruz

STATE

CA

ZIP CODE

95060

E-MAIL ADDRESS

Dpw149@santacruzcounty.us

G. DESIGNATED PROJECT FINANCIAL OFFICER

This person is responsible for all financial and accounting project related activities. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)

PROJECT FINANCIAL OFFICER

NAME Kathy Samms

TITLE Administrative Services Manager

DEPARTMENT

Santa Cruz County Sheriff's Office

TELEPHONE NUMBER

831-454-7691

STREET ADDRESS

5200 Soquel Avenue

CITY

Santa Cruz

STATE

CA

ZIP CODE

95062

E-MAIL ADDRESS

Shf735@santacruzcounty.us

H. DESIGNATED PROJECT CONTACT PERSON

This person is responsible for project coordination and day-to-day liaison work with the BSCC. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)

PROJECT CONTACT PERSON

NAME Craig Wilson

TITLE Chief Deputy

DEPARTMENT

Santa Cruz County Sheriff's Office

TELEPHONE NUMBER

831-454-2991

STREET ADDRESS

259 Water Street

CITY

Santa Cruz

STATE

CA

ZIP CODE

95060

E-MAIL ADDRESS

Shf411@santacruzcounty.us

SECTION 2: BUDGET SUMMARY

Budget Summary Instructions

Definitions of total project costs for purposes of this program (state reimbursed, county cash contribution, and county in-kind contribution) can be found in the “Budget Considerations” page 22 of the Senate Bill (SB) 863, Construction of Adult Local Criminal Justice Facilities (ALCJF’s) Request for Proposals (RFP). The county cash and in-kind contributions are collectively the county contribution. Those defined costs in the RFP shall be the guide for accurately completing this budget summary section.

In the Budget Summary Table that follows in part D of this section, indicate the amount of state financing requested and the amount of cash and/or in-kind contributions allotted to each budget line-item, in total defining the total project costs. It is necessary to fully include each eligible project cost for state-reimbursed, county cash, and county in-kind contribution amounts.

The in-kind contribution line items represent only county staff salaries and benefits, needs assessment costs, transition planning costs and/or current fair market value of land. An appraisal of land value will only be required after conditional award and only if land value is included as part of the county’s contribution.

The total amount of state financing requested cannot exceed 90 percent of the total project costs. The county contribution must be a minimum of 10 percent of the total project costs (unless the applicant is a small county petitioning for a reduction in the county contribution amount). County contributions can be any combination of cash or in-kind project costs. Small counties requesting a reduction in county contribution must state so in part A of this section. The County contribution must include all costs directly related to the project necessary to complete the design and construction of the proposed project, except for those eligible costs for which state reimbursement is being requested.

State financing limits (maximums) for all county proposals are as follows. For proposed regional ALCJF’s, the size of the lead county determines the maximum amount of funds to be requested for the entire project:

- **\$80,000,000** for large counties;
- **\$40,000,000** for medium counties; and,
- **\$20,000,000** for small counties.

A. Under 200,000 Population County Petition for Reduction in Contribution

Counties with a population below 200,000 may petition the Board of State and Community Corrections (BSCC) for a reduction in its county contribution. This proposal document will serve as the petition and the BSCC Board's acceptance of the county's contribution reduction, provided the county abides by all terms and conditions of this SB 863 RFP and Proposal process and receives a conditional award. The county (below 200,000 population) may request to reduce the required match to an amount not less than the total non-state reimbursable projects cost as defined in Title 15, Division 1, Chapter 1, Subchapter 6, Construction Financing Program section 1712.3. If requesting a reduction in match contribution, check the box below to indicate the county's petition.

By checking this box the county hereby petitions for a contribution reduction request as reflected in the proposal budget.

B. Readiness to Proceed Preference

In order to attest that the county is seeking the readiness to proceed with the proposed project, the county included a Board of Supervisors' resolution doing the following: 1) identifying and authorizing an adequate amount of available matching funds to satisfy the counties' contribution, 2) approving the forms of the project documents deemed necessary, as identified by the board to the BSCC, to effectuate the financing authorized in SB 863 3) and authorizing the appropriate signatory or signatories to execute those documents at the appropriate times. The identified matching funds in the resolution shall be compatible with the state's lease revenue bond financing. Additionally see Section 6 "Board of Supervisors' Resolution" for further instructions.

This proposal includes a Board of Supervisors' Resolution that is attached and includes language that assures funding is available and compatible with state's lease revenue bond financing. See below for the description of compatible funds.

County Cash Contribution Funds Are Legal and Authorized. The payment of the county cash contribution funds for the proposed adult local criminal justice facility project (i) is within the power, legal right, and authority of the County; (ii) is legal and will not conflict with or constitute on the part of the County a material violation of, a material breach of, a material default under, or result in the creation or imposition of any lien, charge, restriction, or encumbrance upon any property of the County under the provisions of any charter instrument, bylaw, indenture, mortgage, deed of trust, pledge, note, lease, loan, installment sale agreement, contract, or other material agreement or instrument to which the County is a party or by which the County or its properties or funds are otherwise subject or bound, decree, or demand of any court or governmental agency or body having jurisdiction over the County or any of its activities, properties or funds; and (iii) have been duly authorized by all necessary and appropriate action on the part of the governing body of the County.

No Prior Pledge. The county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated by the County in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest by the County. In addition, the county cash contribution funds and the

Project are not and will not be mortgaged, pledged, or hypothecated for the benefit of the County or its creditors in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest in favor of the County or its creditors. The County shall not in any manner impair, impede or challenge the security, rights and benefits of the owners of any lease-revenue bonds sold by the State Public Works Board for the Project (the "Bonds") or the trustee for the Bonds.

Authorization to Proceed with the Project. The Project proposed in the County's SB 863 Financing Program proposal is authorized to proceed in its entirety when and if state financing is awarded for the Project within the SB 863 Financing Program.

C. California Environmental Quality Act (CEQA) compliance

Has the county completed the CEQA compliance for the project site?

Yes. If so, include documentation evidencing the completion (preference points).

No. If no, describe the status of the CEQA certification.

D. Budget Summary Table (Report to Nearest \$1,000)

LINE ITEM	STATE REIMBURSED	CASH CONTRIBUTION	IN-KIND CONTRIBUTION	TOTAL
1. Construction	\$ 21,947,000.00	\$ 0.00		\$ 21,947,000.00
2. Additional Eligible Costs*	\$1,395,000.00	\$ 143,000.00		\$ 1,538,000.00
3. Architectural	\$ 525,000.00	\$ 406,000.00		\$ 931,000.00
4. Project/Construction Management	\$ 625,000.00	\$ 582,000.00		\$ 1,207,000.00
5. CEQA	\$ 0.00	\$ 0.00		\$0.00
6. State Agency Fees**	\$ 16,000.00	\$125,000.00		\$ 141,000.00
7. Audit		\$ 0.00	\$ 20,000.00	\$ 20,000.00
8. Needs Assessment		\$ 50,000.00	\$0.00	\$ 50,000.00
9. Transition Planning		\$ 0.00	\$ 200,000.00	\$ 200,000.00
10. County Administration			\$ 500,000.00	\$ 500,000.00
11. Land Value			\$ 700,000.00	\$ 700,000.00
TOTAL PROJECT COSTS	\$ 24,508,000.00	\$ 1,306,000.00	\$ 1,420,000.00	\$ 27,234,000.00
PERCENT OF TOTAL	90.00%	4.79 %	5.21 %	100.00 %

* Additional Eligible Costs: This line item is limited to specified fees and moveable equipment and moveable furnishings (eligible for state reimbursement or cash contribution), and public art (eligible for cash contribution only)

** For State Agency Fees: State reimbursable costs include Real Estate Due Diligence only. State Fire Marshal fees may only be claimed as cash match.

Provide an explanation below of how the dollar figures were determined for each of the budget categories above that contain dollar amounts. Every cash contribution (match) line item shall be included with a reporting of the full amount budgeted unless a line item is not an actual cash contribution project cost for the county. (In that case, indicate so below.) For each budget category explanation below, include how state financing and the county contribution dollar amounts have been determined and calculated (be specific).

1. Construction (includes fixed equipment and furnishings) (state reimbursement/cash match):
 All estimated cost have been determined by an independent cost estimator with cost derived from historical values of similar projects completed in the past. Construction includes all materials, and labor for building the entire project; additionally, it includes testing and inspection, and contractor's contingency.

2. Additional Eligible Costs (specified allowable fees, moveable equipment and furnishings, and public art)

a) Define each allowable fee types and the cost of each: Cost included are for consultants to produce a Santa Cruz Architectural Program Statement that included the following: a program statement, engineering analysis, facility condition assessment, space planning, and proposed massing diagrams. Additionally, consultants produced operational narrative, assisted in developing staffing plan, and assisted in developing Evidence-Based Principle curriculum.

b) Moveable equipment and moveable furnishings total amount: Furniture, Fixture, and Equipment (FFE) costs are included within the construction cost. FFE total cost is \$1,143,000.00

c) Public art total amount: \$0.00

3. Architectural(state reimbursement/cash match): a) Describe the county's current stage in the architectural process: Santa Cruz County has completed a Santa Cruz Architectural Program Statement; this document includes a program statement, operational narrative, space planning, proposed massing diagrams, and a cost model. Since the project methodology is Design-Build, Santa Cruz County is poised and ready to hire a Criteria Architect. Santa Cruz County has put forth significant resources to be shovel ready.

b) Given the approval requirements of the State Public Works Board (SPWB) and associated state reimbursement parameters (see "State Lease Revenue Bond Financing" section in the RFP), define which portions/phases of the architectural services the county intends to seek state dollar reimbursement: Santa Cruz County is requesting 56% of the architectural service costs be state reimbursed.

c) Define the budgeted amount for what is described in b) above: Santa Cruz County is planning to incur 44% of the cost.

d) Define which portion/phases of the architectural services the county intends to cover with county contribution dollars: Santa Cruz County plans to incur 44% of the cost for architectural services; this cost includes design and engineering fees.

e) Define the budgeted amount for what is described in d) above: All estimated cost have been determined by an independent cost estimator with cost derived from historical values of similar projects completed in the past. Cost includes design and engineering fees defined as, but not limited to, the following: geotechnical analysis, soils report, land use studies, and design / engineering contingencies.

4. Project/Construction Management - Describe which portions/phases of the construction management services the county intends to claim as:

a) Cash – Cost includes construction management services, labor compliance cost, bonds and insurance, and general conditions.

b) In-Kind – N/A

5. CEQA – may be state reimbursement (consultant or contractor) or cash match: Cost for CEQA (Notice of Exemption) \$0.00

6. State Agency Fees – Counties should consider approximate costs for the SFM review which may be county cash contribution (match). Total State Agency Fees of \$141,000.00. State Fire Marshal cost of \$125,000.00, listed as county cash contribution and real estate due diligence costs, which are \$16,000.00 being listed as state reimbursement.

7. Audit of Grant - Define whether the county is intending to use independent county auditor (in-kind) or services of contracted auditor (cash) and amount budgeted: Santa Cruz County will use an independent county auditor.

8. Needs Assessment - Define work performed by county staff (in-kind), define hired contracted staff services specifically for the development of the needs assessment (cash match) : Santa Cruz County hired a consultant to review, update, and assist in writing the Needs Assessment; consultant cost was \$50,000.00.

9. Transition Planning – Define work performed by county staff (in-kind), define the staff hired specifically for the proposed project (cash match): Santa Cruz County plans to perform the work with county staff. From previous project experience, Transition Planning cost is approximately \$3,571/bed.

10. County Administration – Define the county staff salaries/benefits directly associated with the proposed project. This cost is approximately 1.9% of construction costs. From previous experience, Santa Cruz County believes this percentage is within typical range. Budgeted cost is \$500,000.00.

11. Site Acquisition - Describe the cost or current fair market value (in-kind): Santa Cruz County completed the Real Estate Due Diligence Package. An appraisal of the land was performed. The appraised value of the Santa Cruz land is valued at approximately \$700,000.00.

SECTION 3: PROJECT TIMETABLE

Prior to completing this timetable, the county must consult with all appropriate county staff (e.g., county counsel, general services, public works, county administrator) to ensure that dates are achievable. Please consult the “State Public Works Board (State Capital Outlay Process)/Board of State and Community Corrections Processes and Requirements” section, page 30 of the RFP for further information. Complete the table below indicating start and completion dates for each key event, including comments if desired. Note the required time frames for specific milestone activities in this process. The BSCC Board intends to make conditional awards at its November 2015 board meeting.

KEY EVENTS	START DATES	COMPLETION DATES	COMMENTS
Site assurance/comparable long-term possession <u>within 90 days of award</u>	11/12/2015	02/10/2016	BOS Resolution assess project site is suitable for building
Real estate due diligence package submitted <u>within 120 days of award</u>	11/12/2015	03/11/2016	BSCC R/E Due Diligence Pack
SPWB meeting – Project established <u>within 18 months of award</u>	11/12/2015	03/12/2016	Project Established to enable county to proceed w/preliminary plans
Schematic Design with Operational Program Statement <u>within 24 months of award</u> (design-bid-build projects)	N/A	N/A	N/A
Performance criteria with Operational Program Statement <u>within 30 months of award</u> (design-build projects)	03/12/2016	05/12/2017	
Design Development (preliminary drawings) with Staffing Plan	01/26/2017	05/12/2017	Design Development drawings 50% complete
Staffing/Operating Cost Analysis approved by the Board of Supervisors	07/01/2016	01/01/2017	
Construction Documents (working drawings)	11/11/2017	03/12/2018	Awarded DB firm produces Working Drawings.
Construction Bids or Design-Build Solicitation	05/12/2017	08/11/2017	During RFP, DB firms produce bids and plans.
Notice to Proceed <u>within 42 months of award</u>	08/11/2017	11/11/2017	
Construction (maximum three years to complete)	11/11/2017	05/12/2019	
Staffing/Occupancy <u>within 90 days of completion</u>	05/12/2019	08/11/2019	Transition occurs prior to Construction completion.

SECTION 4: FACT SHEET

To capture key information from Section 5: Narrative, applicants must complete this Fact Sheet. Minimal information is requested. Narrative information or explanations are not to be included on this Fact Sheet nor as part of the tables in this section. Explanations of what is provided in these tables may be included in the Narrative section of the Proposal Form. Proposal narratives may include reference back to one or more of these specific tables (e.g., refer to Table 4 in Section 4 Fact Sheet).

Table 1: Provide the following information

1.	County general population	
2.	Number of detention facilities	
3.	BSCC-rated capacity of jail system (multiple facilities)	
4.	ADP (Secure Detention) of system	
5.	ADP (Alternatives to Detention) of system	
6.	Percentage felony inmates of system	
7.	Percentage non-sentenced inmates of system	
8.	Arrests per month	
9.	Bookings per month of system	
10.	“Lack of Space” releases per month	

Table 2: Provide the name, BSCC-rated capacity (RC) and ADP of the adult detention facilities (type II, III, and IV) in your jurisdiction (county)

	Facility Name	RC	ADP
1.			
2.			
3.			
4.			
5.			
6.			
7.			
8.			

Table 3: List the current offender programming in place and the ADP in each program

Pre-Trial Program		ADP
1.		
2.		
3.		
4.		
5.		
6.		
Sentences Offender Program		ADP
1.		
2.		
3.		
4.		
5.		
6.		

Table 4: List of the offender assessments used for determining programming

Assessment tools		Assessments per Month
1.		
2.		
3.		
4.		
5.		
6.		

SECTION 5: NARRATIVE

1. Statement of Need: What are the safety, efficiency, and offender programming and/or treatment needs addressed by this construction proposal? Please cite findings from the needs assessment (through 2019) submitted with this proposal.

The Santa Cruz County (County) Sheriff's Office is seeking funding as outlined in Senate Bill 863 (SB 863) legislative intent, which gives consideration to "Counties seeking to replace compacted, outdated, or unsafe housing capacity and seeking to build a new facility that provides adequate space for the provision of treatment and rehabilitation services, including mental health treatment." The Sheriff's Office intends on following the SB 863 outline to fully describe the need, scope of work, programming and services, administrative work plan, project/operational budget, and readiness to proceed. The Sheriff's Office has put in an immense amount of time and resources towards planning for this project with the anticipation of being awarded SB 863 funding. The County was awarded funding under Senate Bill 1022 (SB 1022) to remodel and expand the men's minimum- and medium-security housing and programming and treatment at the Rountree Medium Facility.

The County currently operates three Type II jails: Santa Cruz Main Jail (Main Jail), Rountree Medium Facility (Rountree), and the female-only Blaine Street Facility (Blaine Street). The findings of the Sheriff's Office Needs Assessment (which addresses all elements and requirements defined by Title 24) show that Blaine Street does not align with the Sheriff's Office model of providing safety to offenders, staff, and the

community. The Sheriff's Office plans on a similar approach for funding under SB 863 as awarded for SB 1022. The County's approach to SB 863 will be to take the recommendations of the projections and analysis of the Needs Assessment through 2019 and provide a 56 Board of State Community Corrections (BSCC) rated bed facility that is safe, secure, and efficient. The new facility will be focused solely on a female-only step-down approach to inmate housing based on an integrated, rehabilitative programming experience. This approach will advance women to less-restrictive housing following demonstrated program completion, re-establishing family and community connections to promote successful re-entry. The facility will provide committed and appropriate treatment space with an emphasis on self-harm prevention, as well as a medical clinic with transitional observation beds and new arrestee intake for females.

In addition to the inherent safety and security issues at Blaine Street, the operational implication of numerous offenders being released from long-term jail sentences without the benefit of a normalizing step-down housing experience prior to release poses a risk to public safety and is a known contributing factor to recidivism.

Blaine Street, built in 1986 with a capacity of 32 BSCC rated beds, is adjacent to the Main Jail in downtown Santa Cruz. The facility, originally built as a Type III facility, now offers a "home-like" minimum-security environment. On September 5, 2007, the California Corrections Standards Authority recommended that Blaine Street be re-classified from a Type III facility (minimum-security only) to a Type II facility, which allowed some medium-security women to be moved from the Main Jail, relieving some overcrowding.

The County has implemented various security improvements at Blaine Street as requested by the Sheriff's Office, including the installation of surveillance cameras, additional exterior security cameras, an intercom, and an electronic lock on the rear gate. Overall, the current security level of the facility is satisfactory for the classification of offenders housed in this facility. However, with more and more low level offenders not being held in local county jails through AB 109 (the Public Safety Realignment Act) and Proposition 47, the County does not have the numbers of females in the right classification levels to house at Blaine Street.

Goals: One of the goals of the Corrections Bureau is to maintain a safe and secure correctional environment for all staff, offenders, interfacing agencies, and the general public. Although the Main Jail offers positive pretrial and correctional process and programming activity, the facility has been chronically overcrowded and, due to its age, in constant need of maintenance. The Main Jail also lacks separate program space for male and female offenders, making it very hard for females to safely and actively participate in treatment and programs. Although the County does not operate under a population decree, the overcrowding situation at the Main Jail is challenging the Sheriff's Office ability to engage the more than 12,000 annual bookings and the average daily population (ADP) of more than 350 in an efficient, safe, and constitutional manner.

Along with overcrowding of the Main Jail and the separation of female and male offenders making it hard for females to participate in treatment and programs as well as creating an environment that men and women can visually see each other. Male and female offenders being able to have line of site vision into each sexes housing unit

creates privacy issues for both male and female offenders. Creating a separate women’s only facility will alleviate the current separation issues that the County deals with on a daily basis and will allow the County to align closer to PREA standards within its facility. Along with separation issues at the main jail the inadequate layout of Blaine Street has proven difficult for correctional staff to find adequate space for the various classifications for females.

Growing Female Population: Historically, female offenders have made up an increasing share of the inmate population. Over time, the number of arrested, booked, and incarcerated female offenders has increased in the last years, with current trends suggesting that the proportion of female offenders will continue to remain high. The female population currently accounts for 10 percent of the total jail population.

In response to this high need for beds, South Housing Units G and H within the Main Jail are designated to accommodate the female population. Unit G houses a mix of general population classification levels, mainly medium- and minimum-security offenders. Unit H houses a mix of general population together with administrative segregation, including mentally ill female offenders. These two units are consistently and severely overcrowded, as demonstrated by a snapshot of the female population on August 27th, 2013.

Table 1. Inmate Housing Plan (08/27/2013)

South	Rated	Current	Delt
Unit G	20	32	-12
Unit H	12	18	-6

In addition to these two housing units, Blaine Street has the capacity to accommodate up to 32 un-sentenced and sentenced minimum-security females. As presented previously, this facility has not been fully utilized with respect to capacity, with the average monthly population having been reduced from 33 in 1998 when it was opened to 21 in 2012. In recent years, Blaine Street started to accept some medium-security offenders in order to make better use of this facility. Even so, as per the facility's commander, not many females in custody qualify for the kind of environment that Blaine Street offers to its residents. This, to some extent, is due to growing complexity and increasing needs in the female inmate population (e.g., co-occurring disorders and medical issues).

Classification Snapshot

The type of offenders held in each housing unit periodically changes depending on the gender, number, and classification of offenders being held at any given time. A daily snapshot of the Sheriff's Office inmate population conducted on September 16, 2013 illustrates the classification distribution of the in-custody population. Table 2 indicates that, overall (the Main Jail and Blaine Street combined) the majority of female offenders are classified as minimum-security risk (31 percent), while most male offenders are classified as maximum security risk (35 percent).

Table 2. In-Custody Classification Breakdown
by Security Level and Facility* (09/16/2013)

Facility	Female N = 68 (14%)	Male N = 430 (86%)	Combined %
Main Jail			
Maximum	12 (18%)	150 (35%)	33%

Medium	8 (12%)	67 (16%)	15%
Minimum	9 (13%)	42 (10%)	10%
Unclassified	16 (24%)	77 (18%)	19%
Blaine Street (23)			
Medium	11 (16%)	-	2%
Minimum	12 (18%)	-	2%
Rountree Facility (94)			
Medium	-	54 (12%)	11%
Minimum	-	40 (9%)	8%

*Snapshot data provided by Sheriff's Office Corrections Bureau Classification Unit

CLASSIFICATION SYSTEM FOR THE NEW FACILITY

The new women's facility will serve the following sentenced minimum-security populations:

- Long-term sentenced offenders who will be released to the AB 109 supervision of the County Probation Department upon completion of their custody sentences, including:
 - State prisoners transferred to the women's facility for the remaining months of their prison time before being released to community supervision
 - Offenders sentenced locally to jail and mandatory supervision under a split sentence (1170 (h) (5) (B) p.c.)
- Sentenced offenders approaching their release dates

Classification procedures will continue to operate based on current practices, therefore, being initiated at the new facility female intake. For those remanded to the custody of the Sheriff's Office, the classification process will begin at booking, where a classification officer will perform a classification interview and assign the offender to a broad security category (maximum, medium, or minimum).

In anticipation of an increase in local incarceration associated with AB 109, and with the understanding that long-term stays in the County's correctional facilities would require an entirely different health care response than the County's existing model, the Corrections Bureau transitioned to a managed care provider for medical and dental services at Rountree Medium, Blaine Street, and the Main Jail. As of September 17, 2012, medical services were improved and expanded through the contracting of California Forensic Medical Group staff to run in-jail medical services.

Blaine Street

Blaine Street is served by a full-time supervisor present on-site five days a week. Her time is split between Blaine Street and the staff training program. In addition to the supervisor, one corrections officer is on duty at all times, working a 12-hour shift. Female corrections officers are rotated between the Main Jail and Blaine Street facilities, so several different female officers are assigned to Blaine Street bi-weekly. The total number of officers employed at Blaine Street is adequate to effectively and safely manage this facility at the ratio of 1 officer for 32 offenders. The following concerns about staffing issues at the Blaine Street facility were identified:

- Because of the policy to rotate female corrections officers every two weeks between the Main Jail and Blaine Street, there is limited consistency in the staff at Blaine Street. Having a consistent staff, rather than a different corrections officer every few days, would better serve the offenders.
- Although nursing staff from the Main Jail is available 24 hours a day and visits Blaine Street four times a week, there is no on-site medical supervision, limiting the facility's

ability to house women with more serious/ongoing mental health/medical concerns.

Between 9 and 12 percent of the current offender population is comprised of women, most of who are housed at the Main Jail's designated G and H female units (minimum/medium and medium/maximum security). Blaine Street houses female offenders who are classified as lower-risk (minimum and some medium security), providing them with a more normative environment and varied programming and services both on and off site. Blaine Street has not experienced overcrowded conditions; however, bunk beds are used to provide additional bed space at both female units within the Main Jail. This seems to indicate that while most women are classified as minimum security (31 percent) and most rated female beds reside in the Blaine Street minimum facility, the current available housing options do not coincide with the female population's classification needs.

The Sheriff's Office is willing to retire the Blaine Street Facility if the new jail for women is built. This would allow the long term relocation of all female offenders to the Rountree campus site. A new, properly designed medium-security housing wing for females could be built at Rountree to accommodate women that need more supervision and restrictions, but do not need to be housed at the maximum-security Main Jail, and do not qualify for living in the staff-secure environment of Blaine Street. Additionally, a minimum-security unit would serve the lower risk-female offenders, offering a program-focused environment along the lines of the SB 1022 project for males. This would provide the proper and distinct separation of the female population by classification level

while relieving overcrowding at the Main Jail, therefore increasing the available system capacity for male offenders at the Main Jail.

SB 863 provides a unique and important opportunity for the County to provide critically needed services: to replace a bed type that does not currently meet the classification it is serving, add medical/mental health treatment space, gain significant inmate instructional space, and provide an appropriate physical and programmatic environment for offenders received through the state due to realignment legislation. Leveraging existing resources (the current Rountree campus site) provides a pragmatic and economical solution.

The Sheriff's Office understands that the only way to effectively reduce recidivism is by providing real-life skills, a continuum of care, and a plan for each individual upon re-entry. The Sheriff's Office goals for the new correctional facility are as follows:

- Provide a productive and incentivized treatment and programming plan.
- Provide a safe environment for both offenders and staff.
- Provide expanded space for all offenders to participate in evidence-based programming options, which will result in life-changing events during their stay.

Existing Blaine Street Facility Conditions/BSCC Findings

Based on the latest BSCC biennial inspection report dated December 30, 2014, the Blaine Street facility is non-compliant in specific sections of Title 24 and Title 15 of the California Code of Regulations.

The Sheriff's Office anticipates that the majority of the needs that exist at Blaine Street will be resolved immediately with construction of a new women's facility. Upon completion of the new facility, Blaine Street will be closed, eliminating all 32 BSCC rated beds from this facility while combining the 18 BSCC rated beds located at the Main Jail. In addition to providing housing that meets the actual needs of the current and anticipated female inmate population "better beds," the goal is to provide a better learning environment with the ability to offer more evidence-based programs and treatment space, which will reduce the rate of recidivism.

The new Santa Cruz County Women's Correctional Facility will provide a podular housing design to maximize **safety** and **efficiency**, as well as allow for a higher and more effective level of **programming and treatment**. The design will be based around operational efficiency and safety of both offenders and staff, providing centralized programming, medical, and interview rooms near the housing, which will allow valuable time to be used for programming and treatment. The new facility will also have multiple programming and treatment rooms with flexibility for group or individual treatment sessions.

The County makes a strong case for a successful proposal: The Sheriff's Office has long recognized that incarceration, in and of itself, does not change an offender's ability to succeed on the outside, and has acted on that fact; it has been a leader statewide in creating alternatives to incarceration, has amassed an extensive body of data to support its case, and has proven that it can do a lot with a little.

2. Scope of Work: Describe the areas, if any, of the current facility to be replaced or renovated, and the nature of the renovation, including the number of cells, offices, classrooms or other programming/treatment spaces to be replaced or added and the basic design of the new or renovated units.

There are three major buildings in the jail system: the Main Jail and Blaine Street in Santa Cruz and Rountree in Watsonville. Built in 1981, the Main Jail is of podular design and one of the first “new generation” facilities built in the State of California. It is characterized by clusters of small housing areas grouped around a satellite work station, originally designed as a stationary post. This is known as intermittent/indirect surveillance because officers posted on the unit do not have a direct line-of-sight to offenders at all times, resulting in higher staff-to-bed ratios to adequately visually supervise offenders. This indirect supervision model is generally not the norm in modern jail settings because officer-inmate interaction is minimized, which creates a poor environment and atmosphere for staff and offenders.

In stark contrast with the Main Jail, the design and operations of the two other jail facilities express a very different correctional philosophy. The Rountree facility is of modern direct-supervision design, while at Blaine Street, facility beds are organized in a dorm-like setting with offenders sharing rooms. In these two facilities, the operational approach and physical design are intended to facilitate direct contact between officers and offenders, with officers able to maintain visual supervision of offenders at all times.

Blaine Street was designed as a residential-like facility, consisting of a total 21 rooms. Inmates sleep in bedrooms with two beds per room. There is one set of bunk

beds in each bedroom. Staff and offenders are committed to create a safe and secure environment and are dedicated to keep the environment clean and well-maintained. The atmosphere of this staff-secure facility appears to be very relaxed and supportive of good behavior.

Since this is a minimum-security facility, there are no locked doors, and residents are allowed to move freely inside the facility and its grounds. Although a fence defines the secure perimeter of the facility, fencing is minimal, and the facility is open to the street. Additionally, since there are no employees to perform housekeeping tasks, the offenders cook, clean, and perform other chores in order to maintain the facility, always under close supervision of staff. Visual supervision and staff interaction is focused on shaping behavior to support successful re-entry, rather than custody and containment.

The nature of the proposed Santa Cruz Women's Correctional Facility project is described as follows: The Needs Assessment concluded that to meet safety, efficiency, and offender programming/treatment needs through 2019, construction of one new housing unit containing 56 beds broken down into four housing pods is necessary. The housing pods will be configured to allow the offender to step down from high-security housing to lower-security, individual sleeping room housing. The bed breakdown will consist of 12 double-occupancy cells, 16 open dormitory beds, and 16 individual sleeping rooms (refer to figures, concept, site, and concept plan attached to this RFP). The new facility will include a medical/mental health treatment clinic space and programming rooms, as well as a new County intake for women to be located at this facility.

To accommodate a wider variety of classifications, the four housing pods will house a total of 56 women, with a common raised central workstation area to supervise offenders. The medical/mental health clinic will contain four non-rated medical/mental health treatment and recovery beds, as well as clinic support space needed to operate a facility of this size. The layout around a centralized, open officers workstation will provide direct line-of-sight for nurses and corrections staff working in this building. The final design layout will need to be determined with guidance of the County.

A 50-year life expectancy is targeted for the project building. An emphasis will be placed on material and system selections that reflect durability and ease of maintenance. Preferred systems are those that have demonstrated a record of resistance to damage and an ability to be maintained with a minimum of resources expended throughout the life of the building. The new building will be a combination of pre-cast, insulated concrete panels with masonry elsewhere. All openings will use detention-level frames/hardware and glazing. Roofing will be a light-reflective, single-ply membrane roofing system.

The facility, whenever feasible, should illustrate a non-threatening setting, downplay the institutional feeling, and support a more normalized environment. This may be achieved through the use of materials, colors, acoustic treatment, and natural light. Secure areas will be constructed with emphasis on providing materials that are resistant to abuse and damage. Non-secure areas will be constructed to provide functionality and security. The building will be designed to be a cost-effective, abuse-

resistant facility with operational flexibility to accommodate an ever-changing inmate population.

In conformance with the California Building Code, the design team will use “green” building practices to create environmentally sound and resource-efficient housing units through an integrated design approach. This will achieve significant life cycle and operational cost avoidance. The resulting design will consider environmental impact and waste minimization, create a healthy and comfortable environment, reduce operational and maintenance costs, and address related issues. LEED certification is not currently being pursued, but design efficiencies should take LEED into account as the facility is developed in the design process, as well as qualifications under Cal Green, and the goal is to incorporate items that will generally not add to initial costs.

Medical/Mental Health Care Service Description

It is envisioned that there will be a central medical/mental health services area near the booking/intake area to manage patients’ accounts and to store and prepare medicines for delivery, as well as an exam room. In addition, there will be a private interview room with separate access for the clinician and the offender. This is where the offenders’ health records are initiated. There will be decentralized multi-purpose health rooms near every housing unit where the offenders’ health inventories will be maintained and that can also be utilized for triage when required.

The new facility will have a medical/mental health clinic that will include four medical observation beds in which offenders can be separated from the general population if they become ill and require separation from the general population.

Additionally, the clinic will include an exam room, dental exam room, and a safety cell. Below describes and represents the feel and culture of the new Santa Cruz Women's Correctional Facility:

1. Appropriate Housing Environment

- Requirements for security, safety, and control will be matched to the population to be served and to their security level. There will be a difference for maximum, medium, and minimum housing. Each will have a podular, direct supervision-type layout with sleeping areas surrounding a dayroom.
- Maximum-security sleeping areas will be 4 double occupancy cells with a stainless steel toilet/sink combination unit, built-in bed and desk, and storage shelves with steel swinging doors.
- Medium-security sleeping areas will have 8 double-occupancy cells with a stainless steel toilet/sink combination unit, built-in bed and desk, and storage shelves with steel swinging doors.
- Minimum-security dorm areas will house 16 in the dormitory unit and 16 in individual sleeping rooms unit.
- The facility will be a welcoming, friendly face to the visitors and the surrounding community, i.e., a "good neighbor."
- Adequate lighting, enhanced natural light in the housing units, views to the outside, and direct supervision will be provided from the point of admission.
- Residential-like construction, including individual unlocked rooms and movable furniture will be provided.

2. Safe and Secure Environment

- Compliant with the requirements of Title 24 of the California Code of Regulations, best practices, and modern standards of operations (e.g., American Correctional Association, Americans with Disabilities Act)
- Podular, direct-supervision housing that affords clear lines-of-sight for optimal visual supervision
- Well-defined, secure perimeter, easy-to-supervise spaces, distinct public and staff entrances and circulation paths, and secure spaces for contact, non-contact, and video visitation
- Maximized operational efficiencies through the use of the best security electronics and technology available and consolidated central control functions

3. Rehabilitative Environment

- Individualized case treatment plans through evaluation, treatment, monitoring, and assignment to appropriate programs and services
- Provision of a wide variety of programs and services designed to reduce idleness, increase productivity, and reduce recidivism
- Adequacy to offer a variety of dedicated programming and support spaces for program staff, community providers, professionals providing services, and volunteers
- Appropriate, varied spaces for family visitation to support successful reintegration
- Reduced noise levels through architectural design and program environment

4. Professional Work Environment

- A normative and user-friendly environment for the facility personnel
- Ongoing training and education
- Adequate support spaces for administrative, custody, and service providers

5. Sustainable Environment

- Cost-efficient to build (through maximization of existing resources and Infrastructure: to operate by providing all necessary support (laundry, kitchen, adequate storage) and health care services (medical and mental health spaces) to reduce the need for deliveries and transportation outside the facility
- Staff-efficient layout with no additional staff expected as a result of the planned housing and programming additions
- Energy efficient and environmentally friendly to reduce operating costs

3. Programming and Services. Describe the programming and/or treatment services currently provided in your facility. Provide the requested data on pretrial inmates and risk-based pretrial release services. Describe the facilities or services to be added as a result of the proposed construction; the objectives of the facilities and services; and the staffing and changes in staffing required to provide the services.

The mission of the Corrections Bureau's inmate programs and services component is to promote inmate rehabilitation and successful re-entry by addressing identified needs and providing evidence-based guidance and effective practices. To accomplish this goal, offenders are provided the opportunity to participate in a variety of

programs and services intended to encourage self-improvement, group interaction, educational skills development, and release readiness.

The Corrections Bureau recognizes that encouraging the constructive use of leisure time is necessary in effective inmate management. Accordingly, the three adult jail facilities offer approximately 200 weekly hours of programmatic services that (1) allow for constructive release of stress resulting from incarceration and (2) afford introduction to educational, self-help, and other meaningful programs that benefit offenders while in custody and upon release.

Beyond program development and providing opportunities for participation, staff plays a crucial role in offering guidance and encouraging program participation. Additionally, the work of private community providers and volunteers is a valued component of the programs. By providing services on a voluntary basis, volunteers provide rehabilitative services and represent a significant savings to the Corrections Bureau.

Blaine Street currently provides its population with a variety of work and program activities that are gender-specific and specifically tailored to meet the needs of low-security-risk female residents. Jail administration works on ongoing programs aimed at the women's rehabilitation. However, based on the decreased inmate population at Blaine Street, programming resources and commitments must be reconsidered for cost-benefits: some programming must be discontinued because the participant ratios are too low.

Blaine Street is structured by very specific rules, time schedules for offenders, and work assignments. All females incarcerated at Blaine Street are required to work. Female offenders work in the kitchen at the Main Jail or within the Blaine Street facility itself.

Through Blaine Street's residential-type environment, this minimum-security facility not only supports inmate well-being through its normative characteristics, but also enables the use of varied programming in and outside the jail. The facility is designated as a program facility, with women being encouraged to participate in the variety of therapeutic and educational programs made available to them.

Residents are required to attend scheduled programs unless they have been assigned a duty to perform by corrections staff. The program schedule at the facility is designed to allow the maximum offenders to attend classes. Certain classes are mandatory for all offenders (e.g., substance abuse, Seeking Safety, job skills, and Recovering from Violence), and some, such as the Gemma program. The Gemma program is being relocated to and adapted for the Main Jail because the number of women at Blaine Street was inadequate to justify the continuance of the program at that facility are based on voluntary participation. Class attendance is a positive indicator of an inmate's commitment to change for both the judge and/or custody alternatives program eligibility consideration. Inmates benefit from increased community access through programs such as basic skills/GED classes, for which offenders are transported to a community-based learning location on a bi-weekly basis.

Additionally, there are other options provided for downtime, such as arts and crafts, self-help, exercise, and religious observation, which offenders may elect to attend, but are not mandated to. A small room is used as an exercise room, which is fitted with exercise equipment.

The following list identifies programs available at the Blaine Street facility, where each program occurs, and the average daily participants.

Table 3. Blaine Street Programs

PROGRAM NAME	LOCATION	ADP/SESSIO
EDUCATIONAL/VOCATIONAL		
o Basic Skills/GED	Classroom	Individual
o Inside Out Writing Project	Classroom	5
o Law Library	Legal Research Services	All
o Library Services	Facility	All
COGNITIVE BEHAVIORAL		
o Gemma Program	Off site	8
o Thinking for a Change	Classroom	10
PHYSICAL/MENTAL HEALTH AND WELL-BEING		
o Healing from Violence	Classroom	15
o HIV/Hepatitis C Testing and Counseling	Classroom	Individual
RELIGIOUS		
o Religious Programming	Classroom	15
o Chaplaincy	Dayroom	Individual
SUBSTANCE ABUSE		
o Seeking Safety	Classroom	4
o Substance Abuse Aftercare	Community	2

PROGRAM NAME	LOCATION	ADP/SESSIO
o SUD – Recovery Skills	Classroom	15
o Twelve Step Programs (e.g. AA, NA)	Classroom	15
LIFE SKILLS/OTHER		
o Knitting and Crocheting	Classroom	15
o Non-violent Communication and Parenting Education	Classroom	15
INDIVIDUAL AND FAMILY SERVICES		
o Visiting (10 person occupancy)	Common Room and Patio	All
o Voting	Facility	All
RE-ENTRY PREPAREDNESS		
o Friends Outside	Classroom	18

Current Gaps: Currently, Blaine Street is consistently underutilized due to factors such as the growing complexity and seriousness of the female population, which deem many offenders ineligible for this home-like, low-level security environment. The facility design limits the provision of a wide variety of the programs to only a specific portion of the female population. Similar to underutilized bed space, the facility also has an unutilized classroom as a result of the recent loss of the previously available computer training program.

Historically, the County has been committed to exploring and utilizing pretrial release and other alternatives-to-incarceration programs as key components of its criminal justice system to relieve some of the pressure on the correctional facilities over time. The County's approach has consistently been to reserve incarceration for the most serious offenders and provide pretrial populations, who do not need secure detention,

and individuals transitioning from jail to community with the least restrictive sanctions possible.

In order to deal with occupancy pressures placed on the jail system over time, the County has a variety of evidence-based assessments and pretrial and alternatives-to-incarceration programs with proven track records in place. The County is well-known for its longstanding innovative approach to justice. The success of these initiatives resides in the collaboration and coordination among criminal justice system agencies, including the Sheriff's Office and the Probation Department, as well as judiciary, law enforcement, social services, and County mental health agencies working together in a manner that optimizes limited jail bed space resources. The County diverts a significant number of individuals daily by means of various alternative programs that are available at major, critical stages of the criminal justice process.

The following provides a brief description of existing **pretrial programs**:

1. Pre-Booking diversion programs: Pre-booking diversion occurs at the point of contact between a suspect and the police. Pre-booking jail diversion programs are unique in that these initiatives position themselves at the forefront of the criminal justice system as an immediate alternative that allows the system to divert the individual from arrest and booking altogether.
 - Release through citation: Citation in lieu of arrest/physical incarceration is an option available to police officers in the County to help reduce the number of people being arrested and taken to jail by allowing them to remain in the community pending their court appearance. Cited

individuals are released after a written notice and a promise to appear in court on their designated court dates. Police officers act on discretion in releasing eligible arrestees, considering a number of factors such as the likelihood that the offense(s) would continue without detention or that the arrestee would fail to appear in court if released. This option gives police more time to focus on other crime and crime prevention initiatives and results in fewer people having to go through the booking process.

- DA letter to appear: This release option allows individuals to remain in the community on their own recognizance (OR) when re-charged on a previously dismissed felony case under which they were granted OR, unless changed conditions are shown to support a different disposition. The district attorney must notify the defendant of these proceedings and the date and time for re-arraignment by a letter to their last known place of residence.

2. Post-Booking diversion programs: Post-booking diversion programs are jail- or court-based, depending on the point in the criminal justice process at which they occur. The diversion occurs at a point after arrest/booking, at bond hearing, at trial, or at sentencing, as program administrators screen individuals for eligibility. Post-booking diversion programs require agreement between different parties (Sheriff's Office, Probation Department, prosecutor, defense counsel, and the judge) that a person should be diverted from jail.

3. Sheriff's Office pre-trial programs: In addition to managing County jails, the Sheriff's Office utilizes two pre-release programs that help manage the offender population either fully or in part in the community. These programs significantly reduce the number of needed jail beds. At the booking stage, the Sheriff's Office has a list of charges that make defendants eligible for release (through the Sheriff's OR release mechanism), such as public drunkenness, petty theft, and non-violent misdemeanors. In addition, defendants may post bail to secure their release.

- Sheriff's own recognizance releases (SOR): California Penal Code (CPC) Section 853.5 provides authority to the Sheriff to release individuals charged with misdemeanor offenses from jail. Eligibility for this type of release is established by the Sheriff. Generally, individuals charged with a misdemeanor offense who have no outstanding warrants or "holds" qualify for SOR. This mechanism is the most widely used release type in the County criminal justice system, with approximately 25 percent of all bookings resulting in release by SOR. Almost all individuals released in this manner are never officially housed and are released within several hours of the original booking. Additionally, individuals who are arrested for public intoxication may be able to avoid detention through pretrial release under CPC Section 849(b)(2).
- Bail/Bond release: CPC Section 1209(b) allows individuals awaiting trial to be released from jail upon a deposit of an amount of money set by a

bail schedule established by the courts. A bondsman can pledge the bail money on an individual's behalf, usually with property acting as a surety, when the bail amount exceeds funds immediately available to the booked.

4. Probation Department Pretrial Services programs: In the County, pretrial services are a part of the Probation Department. Throughout the years, the Probation Department has implemented a number of programs that have had a meaningful, positive impact by decreasing the overcrowded jail population without jeopardizing public safety. These programs include an expanded pretrial unit with supervised release options, a contract with a local community provider that prevents unnecessary warrants from being issued, (Warrant Reduction Advocacy Project), and a home confinement program on electric monitoring for appropriate offenders sentenced to local jail time.

Pretrial Services aids the courts by making fact-based release recommendations on defendants who are in custody awaiting further disposition, taking into account the risk the defendant poses to the community and the likelihood with which the defendant will appear at future court proceedings. By granting defendants the opportunity to remain engaged in their communities and lives while awaiting trial, costly and limited jail beds are freed up for higher-risk offenders.

Pretrial Services can recommend up to five types of releases: (1) pre-arraignment release, (2) OR release, (3) supervised release, including home and work visits and drug/alcohol testing, (4) intensive supervised release with

an electronic monitor/an alcohol monitor, and (5) post-sentence electronic monitoring.

A central function of Pretrial Services is the supervision of defendants who are out of custody awaiting trial. Pretrial Services is also responsible for the collection, screening, and monitoring of all probable cause declarations.

An analysis of the County's pretrial programs reveals that, as a result of the collaborative effort between the Probation Department and the Sheriff's Office, with a non-sentenced jail population of 61 percent in 2011, the County's non-sentenced jail population remains significantly below the state average of 65 percent.

Additionally, a 2012 evaluation of the programs' effectiveness in meeting agency and justice system goals revealed that the percentage of defendants released to pretrial supervision that failed to appear was at 8 percent in 2012. Historically, fail-to-appear rates have ranged from 8-15 percent. In terms of safety rates, the rate of defendants released to pretrial supervision that have been arrested for new offenses during their pretrial supervision was 7.5 percent in 2012. Historically, that rate has been consistently under 7.5 percent.

- Pre-Arrest releases: Pre-Arrest release is the first priority of Pretrial Services. CPC Section 1270 permits the courts to release from jail any person not charged with a capital offense if the person promises to appear at all court appearances to which he/she has been directed. To

that end, probation officers assigned to pretrial programs interview individuals who have been arrested and do not have the financial means to post bail, to identify suitable cases for release prior to their first court date. The compiled release recommendation report takes into account a variety of factors relating to the nature of the crime and the reliability of the inmate. With a judge's verbal permission, the detainee is released with a signed promise to appear at a future court date.

While the main purpose of a pretrial program is to assure “due process” and uphold the 14th Amendment, a well-developed pretrial program has the added benefit of preventing County jails from exceeding rated capacity and preventing the myriad of crises that arise from overpopulation.

Statistics: Pre-Arrestment releases result in significant jail utilization savings, as the 2013 data here illustrates:

- 377 Pre-Arrestment releases
- 754 - 1,885 saved jail bed days
- 2.1 - 5.2 fewer offenders per day (ADP reduction)
- OR, supervised release, and intensive supervision: All offenders booked into the County jail are assessed by pretrial staff using the validated Virginia Pretrial Release Risk Assessment Instrument (VPRAI), which is built into the development of their report for the court. This interconnection is essential, as information will generate into the risk

assessment if already contained in the Sheriff's booking case management system. Results from this screening guide the recommendations made to the court by probation officers regarding the level of supervision needed to maximize the chance that each offender will appear on the designated court date and not recidivate prior to this appearance.

The levels of release vary and include release on OR with no supervision; supervised release, which combines monitoring of the offender at home and work by pretrial staff and often includes testing for drugs and/or alcohol; and intensive supervision, which adds electronic monitoring and a device that immediately detects the use of alcohol when needed, and is recommended for offenders needing a higher level of containment. Some offenders move between these levels of supervision during the court process depending on their compliance.

Summary Statistics

The following table illustrates the use of these pretrial supervision release mechanisms throughout the past decade, demonstrating the increased utilization and continued impact that pretrial release options have had on the numbers of booked offenders who are released from custody pending court proceedings.

Table 4. Use of Pretrial Release Options (2003-2013)

Release Type	2003	2004	2005	2006	2007	2008	2009	2010	'11	2012	2013*
Sheriff's OR	2,696	2,812	2,818	2,989	3,121	2,828	2,946	2,449	-	2,941	1,665
Bail/Bond	1,503	1,394	1,408	1,415	1,437	1,341	1,240	1,187	-	1,269	816

Release Type	2003	2004	2005	2006	2007	2008	2009	2010	'11	2012	2013*
849(b)(2)	2,132	2,082	2,048	2,049	2,522	3,187	2,857	2,606	-	2,305	1,368
PTS	61	129	144	165	421	389	312	184	-	214	247

Source: Yearly release data, per type, provided by the Sheriff's Office; *Data

between January 1, 2013 and August 29, 2013 inclusive.

In sum, the County has a long and successful history with varied alternatives to incarceration and diversion programs and continues to make full efforts to ensure its criminally involved population the least-restrictive detention and sanction options possible, while maintaining inmate, staff, and public safety. As per publicly available information, "the County's pretrial program in particular has become a model for other counties facing their own AB 109 challenges, and Santa Cruz has hosted more than 25 California counties interested in learning more about the success Santa Cruz has had."

The County enjoys the leadership of a forward thinking Sheriff's Office and Probation Department, who actively strive to address inequities and improve the outcomes of the local criminal justice system. This leadership has helped manage the inmate population which, despite the realignment, has not increased significantly over the last several years largely due to local measures to reduce incarceration, implement innovative community-based alternatives, and strengthen community-based programs that have proven to reduce probation violations. Particularly at the Main Jail, following significant decreases between 2004 and 2008, the slowly growing ADP has continuously been maintained below 2004 levels.

Significant challenges persist, however, as the Corrections Bureau continues to face overcrowding at the Main Jail, compounded with a lack of appropriate type of beds and programs. In line with evidence-based practices and recognizing that several of the

described jail alternatives provide room for increased utilization, the County seeks to continue approaching inmate management by the means of rehabilitative, community-based services, instead of attempting to provide traditional correctional accommodations to detain a growing jail population.

The County's inmate programs and services component will promote a seamless transition from in-custody to out-of-custody, accomplishing this through evidence-based guidance and effective practices. The goal is to provide offenders with the opportunity to participate in a variety of programs and services intended for self-improvement, group interaction, educational/employment skills development, and release readiness.

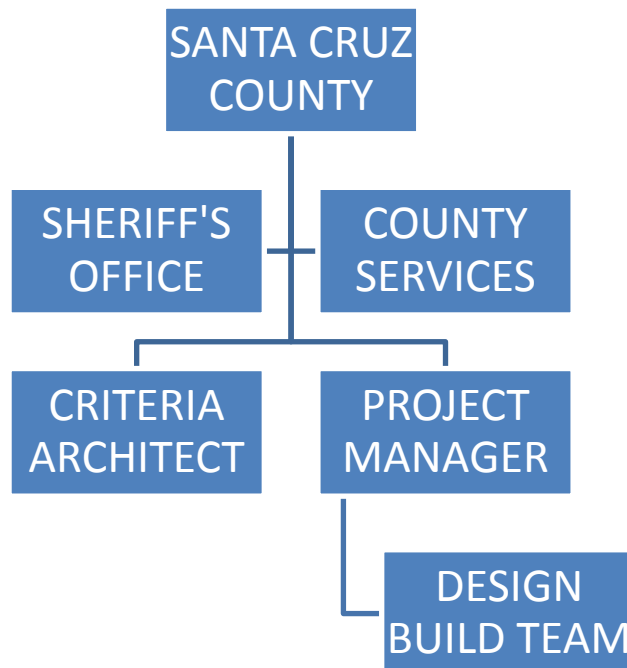
The County is currently in contract with Cabrillo College to determine feasibility for an in-custody college credit program (Academy for College Excellence) for men assigned to the SB1022 facility; eligible women assigned to the SB863 facility would have the opportunity to participate in these college classes.

The Blaine Street facility staffing and supervisory levels appear adequate, consisting of one posted correctional officer per shift. The accepted ratio of officers to offenders at this type of minimum-security facility is 1 officer for 32 offenders. Supervision by the on-site sergeant is supplemented with remote supervision from the Main Jail's central control room.

4. Administrative Work Plan: Describe the steps required to accomplish this project. Include a project schedule, and list the division/offices including personnel that will be responsible for each phase of the project, and how it will be coordinated among responsible officials both internally and externally.

The project has currently gone through a substantial planning and pre-design phase, criteria document phase is anticipated to begin immediately after funding award is made. The project schedule starts November 2015 and continues until occupancy in August 2019. The criteria documents are anticipated to be completed May 2017, and release for bidding is expected to occur in summer of 2017. Construction duration is expected to be approximately 18 months, with project occupancy expected in spring of 2019/summer of 2019.

The following is the County organization chart to complete this project.



Sheriff's Office: Works with the criteria team through many steps of the planning and design process as well as the design build team to develop the final documents for state approval. The Sherriff's Office provides project oversight during all phases of the project and ensures design meets the requirements of the Sheriff's Department.

County Services: County officials provide project oversight during all phases of the project and ensure design meets the requirements of the Sheriff's Department as well as the project budget.

Project Manager: This team hired by the County is the hub of all construction and project management. They must monitor the project budget and schedule throughout all phases of the project.

Criteria Architect: This group hired by the County is tasked with developing the facility and providing the required documents and specifications needed to hire a design build team. This group is made up of but not limited to architects, specialty design, and energy consultants.

Design Build Team: Is in charge of constructing the building and developing the required construction documents specifications and drawings needed to finish the project. The design build team must work closely with the Sheriff's Department and project manager as well as any additional onsite team members to ensure the project is completed as planned.

5. Budget Narrative. Describe the amounts and types of funding proposed and why each element is required to carry out the proposed project. Describe how the county will meet its funding contribution (match) requirements for all project costs in excess of the amount of state financing requested and how operational costs (including programming costs) for the facility will be sustained.

During the pre-design phase of the project, the County reviewed multiple design options in which project cost was a major factor in the decision-making process. Several

cost estimates were completed of each option to ensure that cost effectiveness was a design and decision-making factor. Additionally, site selection took a high priority, as it has a major impact on cost effectiveness of the project. A major factor in selecting the current site was reduced costs due to the County owning the land but also supporting the new facility with existing utilities as well as co-locating on a site that has a larger County facility making it much easier to share services already on site.

Describe Funding

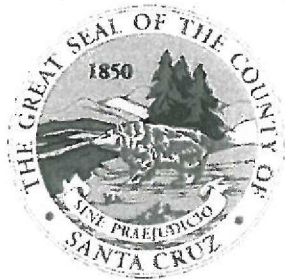
Santa Cruz County is a medium county and has the ability to apply for \$40 million dollars of funding through the SB 863 RFP. The cost to build a jail facility is very minimal when compared to the yearly costs to operate a jail facility. Along with the needs assessment and careful fiscal evaluation of what size jail facility the County could maintain and operate on a yearly basis, the County decided on the new 56 bed women's facility. The new 56 bed women's facility will fully meet the need within the Needs Assessment. This will also allow the Sheriff's Office to make major headway by replacing unsafe housing and providing adequate programming and treatment space for the population who are in custody. The County is seeking \$24,508,000 in funding to build the new Santa Cruz County Women's Facility. The County will be providing \$1,306,000 in cash match and \$1,420,000 in-kind match totaling the minimum 10 percent match that the County must provide to meet the requirements of SB 863.

6. Readiness to Proceed

A. The Board of Supervisors' provided a board resolution matching all the requirements of SB 863, which authorized an adequate amount of available matching funds to satisfy

the County's contribution. Furthermore, the resolution approved the project documents deemed necessary, as identified by the board (SPWB) to the BSCC to effectuate the financing authorized by the legislation and was authorized by the appropriate signatory to execute those documents at the appropriate times.

B. Santa Cruz County has provided within this proposal documentation evidencing CEQA compliance is complete along with a letter from County counsel certifying the associated statute of limitations has expired and no challenges were filed.



County of Santa Cruz

Sheriff-Coroner

5200 Soquel Avenue, Santa Cruz, CA 95062
(831) 454-7610 FAX: (831) 454-7604

APPROVED AND FILED
BOARD OF SUPERVISORS

Jim Hart
Sheriff-Coroner

DATE: 9/1/15
COUNTY OF SANTA CRUZ

August 24, 2015

SUSANA MAURIELLO
EX-OFFICIO CLERK OF THE BOARD

Agenda: September 1, 2015

Board of Supervisors

BY: *[Signature]* DEPUTY

County of Santa Cruz

701 Ocean Street, Room 500

Santa Cruz, California 95060

RE: SB 863 - Adult Local Criminal Justice Facilities Construction Financing Program Revised Resolution

Dear Members of the Board:

On August 4, 2015, your Board authorized the submittal of an application to the Board of State and Community Corrections (BSCC) for Senate Bill 863 Adult Local Criminal Justice Facilities Construction Financing Program funding to build a Women's Rehabilitation and Reentry facility, which will expand programs and treatment space to provide increased access to appropriate services and reduce recidivism.

In preliminary discussions with the BSCC regarding our project, it was discovered that the Request for Proposal did not contain a specific reference in the resolution instructions regarding the authorization to sign project documents. In order to correct this oversight, the Sheriff's Office has provided a revised resolution clarifying that the County Administrative Officer or designee is authorized to approve the forms of the project documents deemed necessary, as identified by the State Public Works Board to the BSCC, to effectuate the financing authorized by the legislation.

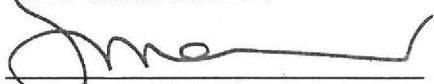
IT IS THEREFORE RECOMMENDED that your Board adopt a resolution amending Resolution No. 208-2015 related to authorizing the application for Senate Bill 863 funding to build a Women's Rehabilitation and Reentry Facility.

Sincerely,



Jim Hart
Sheriff-Coroner

RECOMMENDED:



Susan A. Mauriello
County Administrative Officer

cc: Sheriff-Coroner, Auditor-Controller, CAO, Planning, Public Works

BEFORE THE BOARD OF SUPERVISORS
OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA

RESOLUTION NO. 224-2015

On the motion of Supervisor Friend
duly seconded by Supervisor Coonerty
the following resolution is adopted:

RESOLUTION AMENDING RESOLUTION NO. 208-2015 RELATED TO
AUTHORIZING THE APPLICATION FOR SENATE BILL 863 FUNDING TO BUILD A
WOMEN'S REHABILITATION AND REENTRY FACILITY

WHEREAS, the County of Santa Cruz (the "County") adopted Resolution No. 208-2015 on August 4, 2015 which authorized an application for Senate Bill 863 funding to build a Women's Rehabilitation and Reentry Facility; and

WHEREAS, Resolution No. 208-2015 did not include language related to the authorization to sign project documents; and

WHEREAS, it is now desirable and necessary to amend said resolution to clarify that the County Administrative Officer or designee is authorized to approve the forms of the project documents deemed necessary, as identified by the State Public Works Board to the BSCC, to effectuate the financing authorized by the legislation; and

WHEREAS, the Santa Cruz County Main Jail has experienced inmate overcrowding for decades, the County is seeking funding to build a Women's Rehabilitation and Reentry facility to house incarcerated women of all security levels, address their medical and mental health needs and support comprehensive integrated programming opportunities in an approach that allows incarcerated women to progress from intake through transition from jail to the community and reduce recidivism; and

WHEREAS, the State of California has made a lease revenue bond financing program available to acquire, design and construct adult local criminal justice facilities through the Senate Bill 863 Adult Local Criminal Justice Facilities Construction Financing Program (the "SB 863 Financing Program"); and

WHEREAS, eligible facilities may include improved housing with an emphasis on expanding program and treatment space as necessary to manage the adult offender

population, and custodial housing, reentry program, mental health or treatment space necessary to manage the adult offender population; and

WHEREAS, the creation of a women's multi-security level facility will allow a comprehensive approach to the specific needs of incarcerated women and resolve disparities in available programming opportunities between male and female inmates; and

WHEREAS, the County has identified a site on the Rountree campus to build a Women's Rehabilitation and Reentry facility; and

WHEREAS, the Sheriff's Office intends to retire the Blaine Street Women's facility, deleting its rated capacity from the County's correctional system, when it is replaced with the Women's Rehabilitation and Reentry facility;

NOW THEREFORE, the Board of Supervisors of the County of Santa Cruz resolves and orders that the Sheriff-Coroner is authorized to submit an application for state bond financing under the SB 863 Financing Program. As such, the Board of Supervisors of the County of Santa Cruz does hereby represent, warrant and covenant as follows:

Lawfully Available Funds: The County cash contribution funds, as described in the documentation accompanying the County's SB 863 Financing Program Proposal Form, have been derived exclusively from lawfully available funds of the County.

County Cash Contribution Funds Are Legal and Authorized. The payment of the County cash contribution funds for the proposed adult local criminal justice facility project (i) is within the power, legal right, and authority of Santa Cruz County, (ii) is legal and will not conflict or constitute on the part of the County a material violation of, a material breach of, a material default under, or result in the creation or imposition of any lien, charge, restriction, or encumbrance upon any property of the County under the provisions of any charter, instrument, bylaw, indenture, mortgage, deed of trust, pledge, note, lease, loan, installment sale agreement, contract, or other material agreement or instrument to which the County is a party or by which the County or its properties or funds are otherwise subject or bound, decree, or demand of any court or governmental agency or body having jurisdiction over the County or any of its activities, properties or funds (other than with regard to the pending SB1022 project partially overlapping the proposed Project boundary, which will be addressed by the parties upon successful award of SB863 funding), and (iii) has been duly authorized by all necessary and appropriate action on the part of the governing body of the County.

No Prior Pledge. The County cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated by Santa Cruz County in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest by Santa Cruz County (other than with regard to the pending SB1022 project partially overlapping the proposed Project boundary, which will be addressed by the parties upon successful award of SB863 funding). In addition, the County cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated for the benefit of Santa Cruz County or its creditors in any manner or for any purpose and have not been and will not be the subject of a grant of security interest in favor of Santa Cruz County or its creditors (other than with regard to the pending SB1022 project partially overlapping the proposed Project boundary, which will be addressed by the parties upon successful award of SB863 funding). Santa Cruz County shall not in any manner impair, impede or challenge the security, rights and benefits of the owners of any lease-revenue bonds sold by the State Public Works Board for the Project (the "Bonds") or the trustee for the Bonds.

Authorization to Proceed with the Project. The Project is authorized to proceed in its entirety when and if State financing is awarded for the Project within the SB 863 Financing Program.

BE IT FURTHER RESOLVED AND ORDERED that the County is seeking funding preference for its proposed project within the SB 863 Financing Program, and, therefore, makes the certifications and assurances that the funding preference criterion are satisfied as follows:

CEQA Compliance. The County is seeking funding preference for submittal of documentation evidencing that compliance with California Environmental Quality Act (CEQA) has been fully completed for the proposed project, and further is certifying that all related statutes of limitation have expired without challenge.

Names, Titles and Positions. The County designates Betsey Lynberg as the County Construction Administrator; Kathy Samms as the Project Financial Officer and Chief Deputy Craig Wilson as the Project Contact Person.

Project Documents. The County approves the forms of the project documents deemed necessary, as identified by the State Public Works Board (SPWB) to the Board of State and Community Corrections (BSCC), to effectuate the financing authorized by the legislation and authorizes Susan Mauriello, County Administrative Officer, or designee to sign on behalf of the County.

Authorization to Sign. The County authorizes Sheriff-Coroner Jim Hart to sign the SB 863, Adult Local Criminal Justice Facilities Construction, applicant's Agreement and submit the proposal for funding.

Adherence to State Requirements. The County hereby assures that it will adhere to state requirements and terms of the agreements between the county, the BSCC, and the SPWB in the expenditure of state financing and county match funds.

County Appropriated Funds. The County hereby assures that an adequate amount of available matching funds to satisfy the County's contribution identified by the County on the financing program proposal form submitted to the BSCC.

Staffing Assurance. The County hereby assures that it will fully and safely staff and operate the facility that is being constructed (consistent with Title 15, California Code of Regulations, Chapter 1, Subchapter 6 section 1756(j) (5)) within 90 days after the project completion.

Project Site Assurance. The County hereby assures that at the time of proposal or not later than 90 days following the BSCC notice of intent to award: 1) the County has project site control through either fee simple ownership of the site or comparable long-term possession of the site; and 2) the County will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site or facility subject to construction, or lease the facility for operation to other entities, without permission and instructions from the BSCC, for so long as the SPWB lease-revenue bonds secured by the financed project remain outstanding.

Appraised Value. The County attests that the current fair market land value of the County-owned property for the proposed new criminal justice facility is \$700,000.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Cruz, State of California, this 1st day of September, 2015, by the following vote:

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AYES: SUPERVISORS Friend, Coonerty, McPherson, Caput
 NOES: SUPERVISORS None
 ABSENT: SUPERVISORS Leopold
 ABSTAIN: SUPERVISORS None

GREG CAPUT
 Chairperson Board of Supervisors

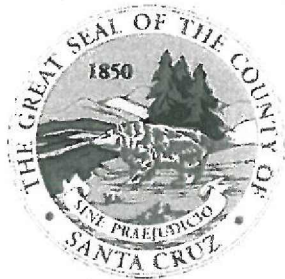
ATTEST: SUSAN GALLOWAY
 Clerk of the Board

APPROVED AS TO FORM:

JM Heats 8/25/15
 Office of the County Counsel

Distribution: Auditor-Controller-Treasurer-Tax Collector, County Administrative Office,
 Planning Department, Public Works Department, Sheriff-Coroner

STATE OF CALIFORNIA)
 COUNTY OF SANTA CRUZ) ss
 I, SUSAN A. MAURIELLO, County Administrative Officer and ex-officio Clerk of the Board of Supervisors of the County of Santa Cruz, State of California do hereby certify that the foregoing is a true and correct copy of the resolution passed and adopted by and entered in the minutes of the said board. In witness whereof I have hereunto set my hand and affixed the seal of the said Board on 9/1/15 2015
 SUSAN A. MAURIELLO, County Administrative Officer
 By Susan Mauriello Deputy



County of Santa Cruz

Sheriff-Coroner

5200 Soquel Avenue, Santa Cruz, CA 95062
(831) 454-7610 FAX: (831) 454-7604

APPROVED AND FILED
BOARD OF SUPERVISORS

Jim Hart
Sheriff-Coroner

DATE: 9/1/15
COUNTY OF SANTA CRUZ

August 24, 2015

SUSANA MAURIELLO
EX-OFFICIO CLERK OF THE BOARD

Agenda: September 1, 2015

Board of Supervisors

BY: *[Signature]* DEPUTY

County of Santa Cruz

701 Ocean Street, Room 500

Santa Cruz, California 95060

RE: SB 863 - Adult Local Criminal Justice Facilities Construction Financing Program Revised Resolution

Dear Members of the Board:

On August 4, 2015, your Board authorized the submittal of an application to the Board of State and Community Corrections (BSCC) for Senate Bill 863 Adult Local Criminal Justice Facilities Construction Financing Program funding to build a Women's Rehabilitation and Reentry facility, which will expand programs and treatment space to provide increased access to appropriate services and reduce recidivism.

In preliminary discussions with the BSCC regarding our project, it was discovered that the Request for Proposal did not contain a specific reference in the resolution instructions regarding the authorization to sign project documents. In order to correct this oversight, the Sheriff's Office has provided a revised resolution clarifying that the County Administrative Officer or designee is authorized to approve the forms of the project documents deemed necessary, as identified by the State Public Works Board to the BSCC, to effectuate the financing authorized by the legislation.

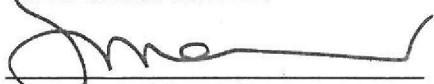
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Sincerely,



Jim Hart
Sheriff-Coroner

RECOMMENDED:



Susan A. Mauriello
County Administrative Officer

cc: Sheriff-Coroner, Auditor-Controller, CAO, Planning, Public Works

BEFORE THE BOARD OF SUPERVISORS
OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA

RESOLUTION NO. 224-2015

On the motion of Supervisor Friend
duly seconded by Supervisor Coonerty
the following resolution is adopted:

RESOLUTION AMENDING RESOLUTION NO. 208-2015 RELATED TO
AUTHORIZING THE APPLICATION FOR SENATE BILL 863 FUNDING TO BUILD A
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Project Site Assurance. The County hereby assures that at the time of proposal or not later than 90 days following the BSCC notice of intent to award: 1) the County has project site control through either fee simple ownership of the site or comparable long-term possession of the site; and 2) the County will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site or facility subject to construction, or lease the facility for operation to other entities, without permission and instructions from the BSCC, for so long as the SPWB lease-revenue bonds secured by the financed project remain outstanding.

Appraised Value. The County attests that the current fair market land value of the County-owned property for the proposed new criminal justice facility is \$700,000.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Cruz, State of California, this 1st day of September, 2015, by the following vote:

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AYES: SUPERVISORS Friend, Coonerty, McPherson, Caput
 NOES: SUPERVISORS None
 ABSENT: SUPERVISORS Leopold
 ABSTAIN: SUPERVISORS None

GREG CAPUT
 Chairperson Board of Supervisors

ATTEST: SUSAN GALLOWAY
 Clerk of the Board

APPROVED AS TO FORM:

JM Heats 8/25/15
 Office of the County Counsel

Distribution: Auditor-Controller-Treasurer-Tax Collector, County Administrative Office,
 Planning Department, Public Works Department, Sheriff-Coroner

STATE OF CALIFORNIA)
 COUNTY OF SANTA CRUZ) ss
 I, SUSAN A. MAURIELLO, County Administrative Officer and ex-officio Clerk of the Board of Supervisors of the County of Santa Cruz, State of California do hereby certify that the foregoing is a true and correct copy of the resolution passed and adopted by and entered in the minutes of the said board. In witness whereof I have hereunto set my hand and affixed the seal of the said Board on 9/1/15 2015
 SUSAN A. MAURIELLO, County Administrative Officer
 By Susan Mauriello Deputy



County of Santa Cruz 08/15

PLANNING DEPARTMENT

701 OCEAN STREET, 4TH FLOOR, SANTA CRUZ, CA 95060
(831) 454-2580 FAX: (831) 454-2131 TDD: (831) 454-2123

KATHLEEN MOLLOY PREVISICH, PLANNING DIRECTOR

www.sccoplanning.com

RECEIVED
CLERK OF THE BOARD

MAY 27 2015

BOARD OF SUPERVISORS
COUNTY OF SANTA CRUZ

NOTICE OF EXEMPTION

To: Clerk of the Board
Attn: Susan Galloway
701 Ocean Street, Room 500
Santa Cruz, CA 95060

Project Name: Women's Rehabilitation and Re-entry Facility Project

Project Location: The proposed project is located at the existing Rountree Men's Medium Security Facility. It is located west of the City of Watsonville at 100 Rountree Lane near Harkins Slough Road within the San Andreas Planning Area in the unincorporated County of Santa Cruz (Attachment 1).

Assessor Parcel No.: 052-531-03

Project Applicant: Santa Cruz County Sheriff's Office

Project Description: The Sheriff's Office plans to construct a women's facility at the Rountree campus to house incarcerated women of all security levels, address their medical and mental health needs and support comprehensive integrated programming opportunities in an approach that allows incarcerated women to progress from intake through transition from jail to community. A women's reception center will accept female-only bookings from all law enforcement agencies in the County (Attachment 2).

A Needs Assessment will determine the capacity of the facility and the specific ratio of cells and dormitory accommodations. For preliminary planning purposes, subject to the results of the Needs Assessment, the Sheriff's Office suggests the following project needs:

- Reception center for booking
- 64 bed capacity consisting of 14-double occupancy cells; 4 single occupancy cells; two 16 occupancy dormitory units. *An additional 46 beds may be required depending on the results of the needs assessment.*
- Intake booking reception including three holding rooms, sobering cell and two safety cells.
- 8 bed Infirmary for medical and mental health needs.
- Dining hall with a capacity to accommodate one half of the female population.
- Classroom space to support rehabilitative programs, activities and services including Cognitive Behavioral Therapy, Education and Substance Use Disorder Treatment.
- Indoor and outdoor recreational space.
- A modest non-denominational area dedicated to support inmate spiritual needs.
- Site security fencing
- Increased parking for staff and visitors

The Sheriff's Office would retire the existing Blaine Street Women's facility, deleting its rated capacity from the correctional system when it is replaced with the proposed Women's Rehabilitation and Re-entry Facility.

Agency

Approving Project: County of Santa Cruz, Planning Department

County Contact: Todd Sexauer

Telephone No.: 831-454-3511

Date Completed: May 19, 2015

This is to advise that the County of Santa Cruz (Planning Director) has approved the above described project on May 22, 2015 (date) and found the project to be exempt from CEQA under the following criteria:

Exempt status: (check one)

- The proposed activity is not a project under CEQA Guidelines Section 15378.
- The proposed activity is not subject to CEQA as specified under CEQA Guidelines Section 15060 (c).
- Ministerial Project** involving only the use of fixed standards or objective measurements without personal

judgment.

Statutory Exemption other than a Ministerial Project (CEQA Guidelines Section 15260 to 15285).

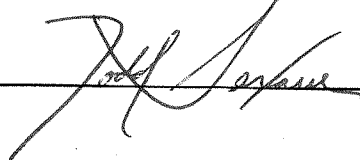
Specify type:

Categorical Exemption

Class 2 – Replacement or Reconstruction of Existing Structures or Facilities

Reasons why the project is exempt:

The project consists of the reconstruction and expansion of the jail facility on the same site as the existing facility with no increase in the capacity of inmates. The X-building at the Rountree site currently has a rated capacity of 162 male inmates. With project improvements, the capacity of the X-building would be reduced to a maximum capacity of 100 female inmates. The capacity of the Rountree Men's Medium Security Facility would remain unchanged at 96. The purpose of the facility would be substantially the same. However, additional emphasis would be placed on rehabilitation and re-entry for women to reduce recidivism.

Signature:  Date: 5/22/15 Title: Environmental Coordinator

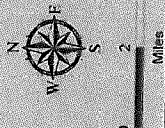
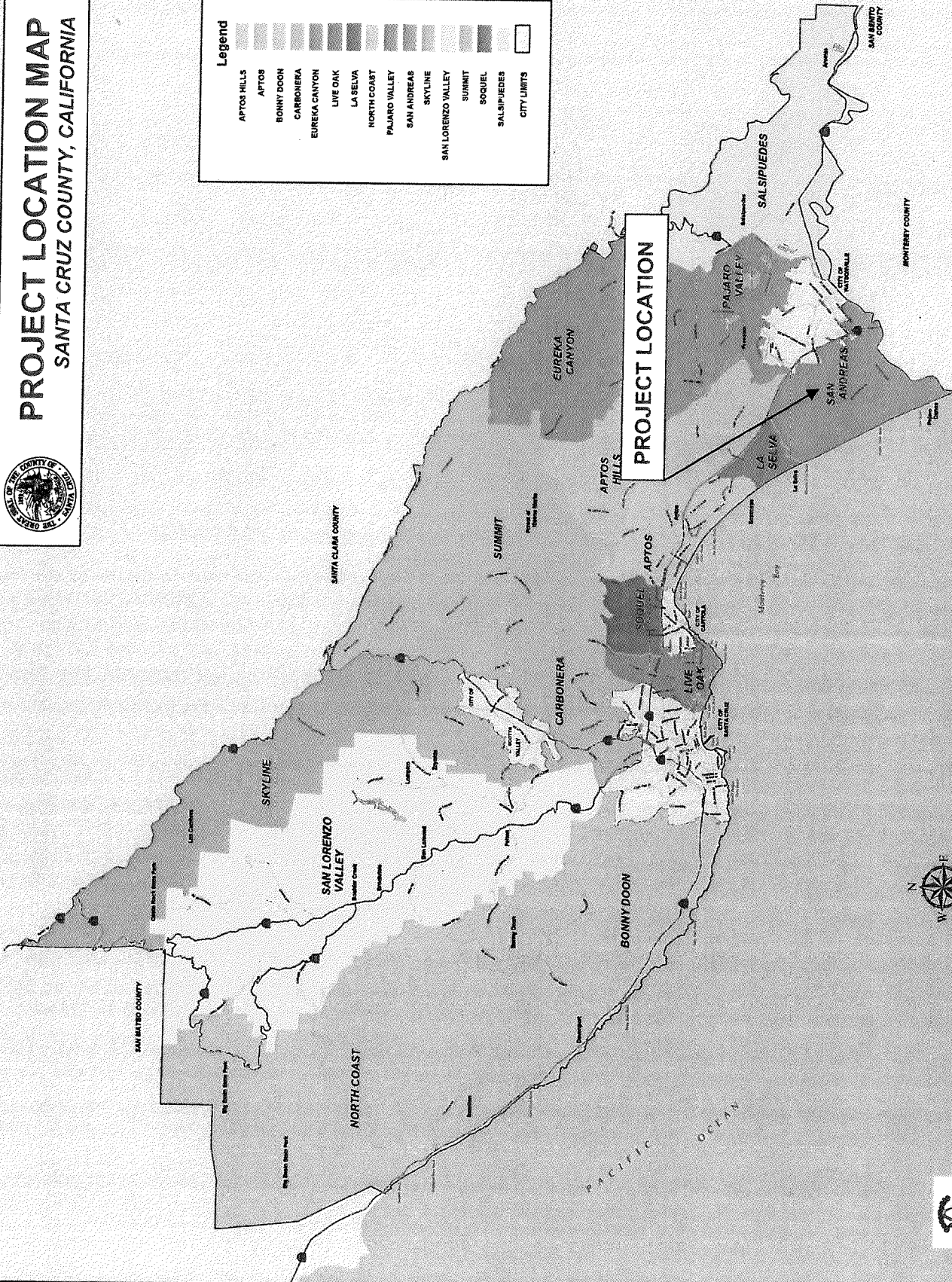
THIS NOTICE HAS BEEN POSTED AT THE CLERK
OF THE BOARD OF SUPERVISORS OFFICE FOR A
PERIOD COMMENCING 5/27 2015
AND ENDING 6/26 2015



PROJECT LOCATION MAP SANTA CRUZ COUNTY, CALIFORNIA

Legend

[Lightest Gray Box]	APTOS HILLS
[Light Gray Box]	APTOS
[Medium-Light Gray Box]	BONNY DOON
[Medium Gray Box]	CARBONERA
[Medium-Dark Gray Box]	EUREKA CANYON
[Dark Gray Box]	LIVE OAK
[Darkest Gray Box]	LA SELVA
[Lightest Gray Box]	NORTH COAST
[Light Gray Box]	PAJARO VALLEY
[Medium-Light Gray Box]	SAN ANDREAS
[Medium Gray Box]	SKYLINE
[Medium-Dark Gray Box]	SAN LORENZO VALLEY
[Darkest Gray Box]	SUMMIT
[Darkest Gray Box]	SOCUELI
[Darkest Gray Box]	SALSIPUEDES
[White Box]	CITY LIMITS



180-07
 PROVIDED BY SANTA CRUZ COUNTY
 COMMUNITY INFORMATION SYSTEMS STAFF
 November 2007





State of California—Natural Resources Agency
 CALIFORNIA DEPARTMENT OF FISH AND WILDLIFE
2015 ENVIRONMENTAL FILING FEE CASH RECEIPT

RECEIPT# 44-2015-091
STATE CLEARING HOUSE # (if applicable)

SEE INSTRUCTIONS ON REVERSE. TYPE OR PRINT CLEARLY

LEAD AGENCY Planning Department County of Santa Cruz		DATE 05/27/2015	
COUNTY/STATE AGENCY OF FILING Santa Cruz		DOCUMENT NUMBER 081-15	
PROJECT TITLE Women's Rehabilitation and Re-entry Facility Project			
PROJECT APPLICANT NAME Sheriff's Office, County of Santa Cruz		PHONE NUMBER (831) 454-2991	
PROJECT APPLICANT ADDRESS 259 Water Street	CITY Santa Cruz	STATE CA	ZIP CODE 95060

PROJECT APPLICANT (Check appropriate box):

- Local Public Agency
 School District
 Other Special District
 State Agency
 Private Entity

CHECK APPLICABLE FEES:

<input type="checkbox"/> Environmental Impact Report (EIR)	\$3,069.75	\$	0.00
<input type="checkbox"/> Mitigated/Negative Declaration (MND)(ND)	\$2,210.00	\$	0.00
<input type="checkbox"/> Application Fee Water Diversion (State Water Resources Control Board only)	\$850.00	\$	0.00
<input type="checkbox"/> Projects Subject to Certified Regulatory Programs (CRP)	\$1,043.75	\$	0.00
<input checked="" type="checkbox"/> County Administrative Fee	\$50.00	\$	50.00
<input type="checkbox"/> Project that is exempt from fees			
<input checked="" type="checkbox"/> Notice of Exemption (attach)			
<input type="checkbox"/> CDFW No Effect Determination (attach)			
<input type="checkbox"/> Other _____		\$	

PAYMENT METHOD:

- Cash
 Credit
 Check
 Other _____

TOTAL RECEIVED \$ 50.00

SIGNATURE x <i>Alicia Murdlo</i>	PRINTED NAME AND TITLE Alicia Murdlo, Senior Board Clerk
-------------------------------------	---



COUNTY OF SANTA CRUZ

OFFICE OF THE COUNTY COUNSEL

701 OCEAN STREET, SUITE 505, SANTA CRUZ, CA 95060-4068 (831) 454-2040 FAX: (831) 454-2115

DANA McRAE, COUNTY COUNSEL

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Tamyra Rice

Jordan Sheinbaum

Shannon M. Sullivan

T. Brooke Miller

Betsy L. Allen

J. Omar Rodriguez

July 10, 2015

Chief Deputy Craig Wilson
Santa Cruz County Corrections Bureau
259 Water Street
Santa Cruz, CA 95060

**RE: Women's Rehabilitation and Re-entry Facility Project
Certification of County Counsel as to Environmental Review**

Dear Chief Deputy Wilson:


You have requested this office provide an environmental certification in connection with the above-referenced Project.

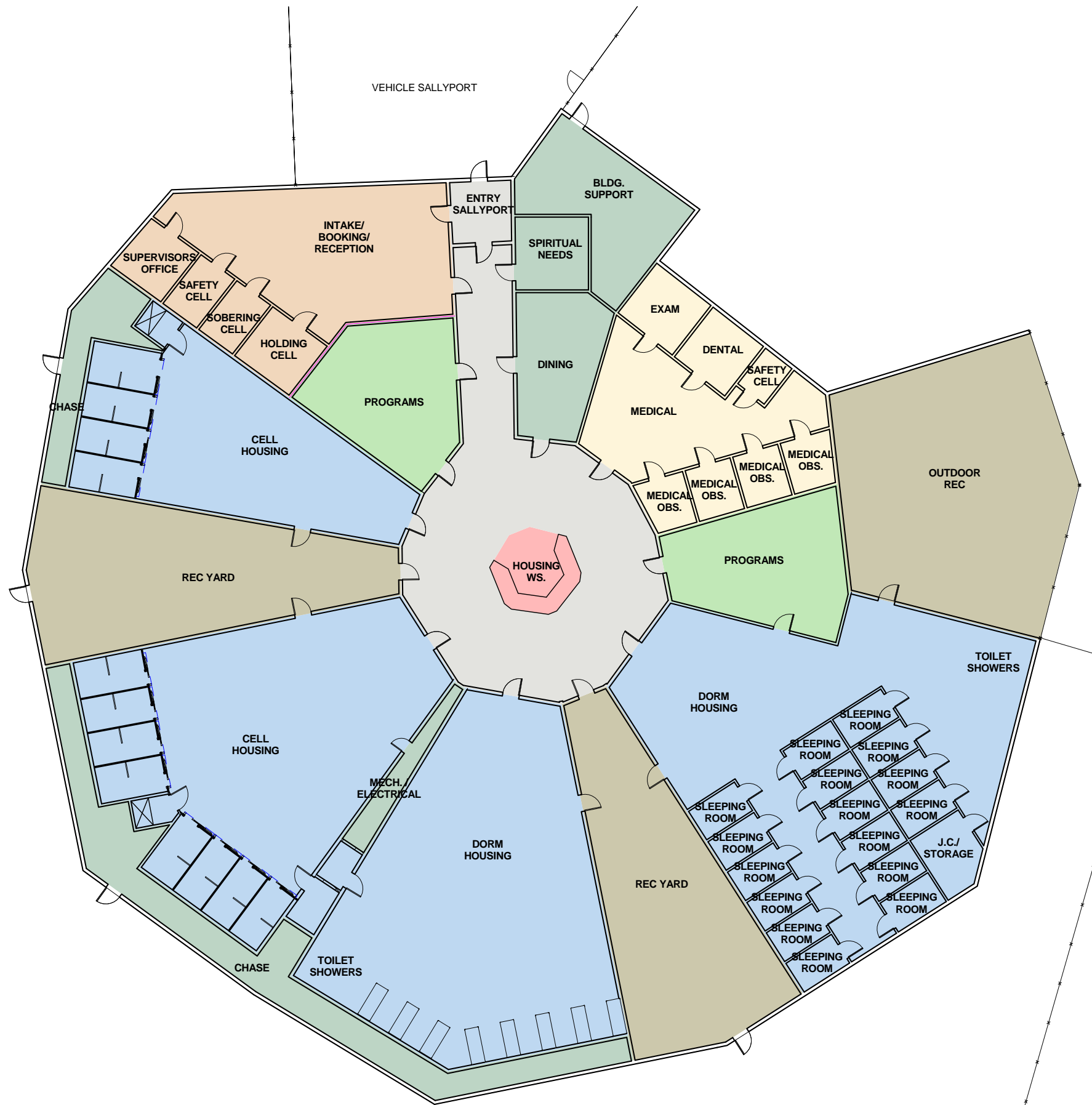
This letter confirms that on May 22, 2015, the Santa Cruz County Planning Department signed the California Environmental Quality Act ("CEQA") Notice of Exemption ("NOE") for the Women's Rehabilitation and Re-entry Facility Project ("Project"). The signed NOE is attached. As indicated, it was received by the Clerk of the Santa Cruz County Board of Supervisors on May 27, 2015, and posted May 27, 2015, through June 26, 2015. Pursuant to California Public Resources Code section 21167(d), the applicable statute of limitations is 35 days from the date of filing of the NOE with the Clerk.

As of the date of this letter, which is more than 35 days after the date the notice was received and posted by the Clerk, the County has not been served with a legal challenge relating to the Project, and a review of the Santa Cruz Superior Court Case Inquiry system similarly indicates that no challenge has been filed.

Very truly yours,

DANA McRAE, COUNTY COUNSEL

By: 
T. Brooke Miller, Assistant County Counsel



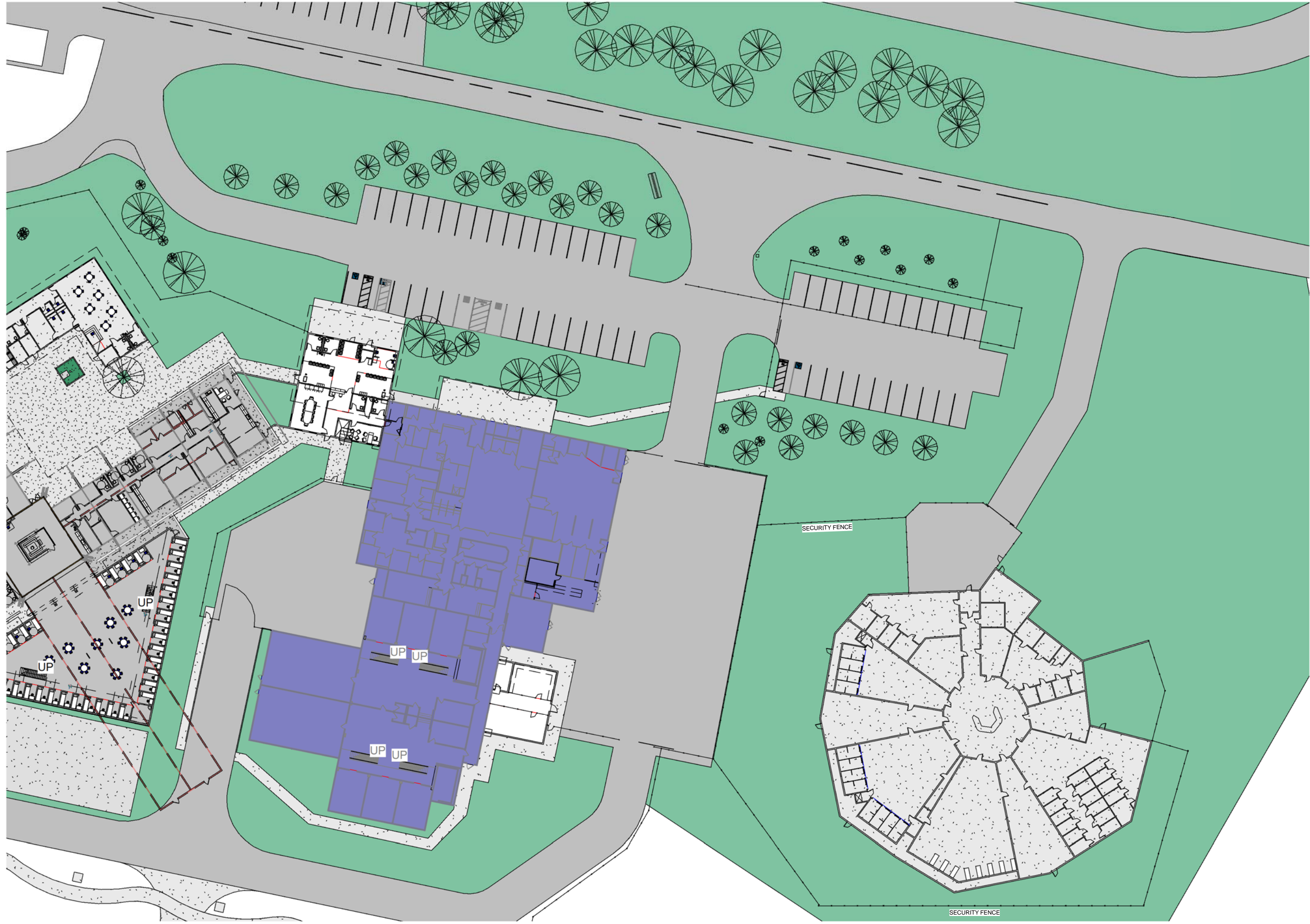
- LEGEND**
- BUILDING SUPPORT
 - CIRCULATION
 - EDUCATION
 - HOUSING
 - INTAKE/BOOKING/RECEPTION
 - MEDICAL
 - REC
 - WORKSTATION

AREA PLAN	Project number	SB 864	Scale	3/64" = 1'-0"

**SANTA CRUZ COUNTY
SB 863 CONCEPTUAL
FLOOR PLAN**

CGL COMPANIES
2485 NATOMAS PARK DR., SUITE 300
SACRAMENTO, CA 95833





CGL COMPANIES
2485 NATOMAS PARK DR., SUITE 300
SACRAMENTO, CA 95833

**SANTA CRUZ COUNTY
SB 863 CONCEPTUAL
FLOOR PLAN**

CONCEPT SITE

Project number

SB 863 SITE

Scale 1" = 50'-0"



CENTER FOR ADVOCACY & POLICY
SANTA CRUZ COUNTY
SHERIFF'S OFFICE
Telephone: (831) 442-1036
Fax: (831) 442-1743

2015 SEP 24 AM 10:30

September 21, 2015

Transmitted by First-Class Mail

Santa Cruz County Sheriff's Department
Attn: Sgt. Mitchell Medina
701 Ocean Street, Rm 340
Santa Cruz, CA 95060

Re: Request for Records Pursuant to the California Public Records Act

Dear Public Records Act Coordinator,

I am writing on behalf of the American Civil Liberties Union of California to request records from Santa Cruz County pursuant to the California Public Records Act, California Government Code sections 6250 to 6270. I seek copies of all records in Santa Cruz County's possession, regardless of who wrote them, of the following:

Any and all proposals or requests for funding of Local Adult Criminal Justice Facilities pursuant to SB 863 submitted to the Board of State and Community Corrections, including all attachments and indices.

I look forward to your determination on this request within ten days of your receipt of it as required by section 6253 of the California Government Code, or earlier if you can make that determination without having to review the records in question. To assist with the prompt release of responsive material, I ask that you make records available to me as you locate them, rather than waiting until all responsive records have been collected and copied. Please notify me immediately of any copying fee for these materials so that I may provide payment and ensure prompt delivery of the requested material.

If you determine that any of the information I have requested is exempt and will not be disclosed, please provide me with a signed notification citing the legal authorities upon which you rely. See Cal. Gov't Code § 6255. Pursuant to section 6253, please disclose all reasonably segregable non-exempt information from any portions of records you claim are exempt from disclosure.

ACLU OF NORTHERN CALIFORNIA
Abd. Solari, Executive Director
39 Drumm Street
San Francisco, CA 94111
(415) 621-2493

ACLU OF SOUTHERN CALIFORNIA
Director Villegra, Executive Director
1313 West Eighth Street
Los Angeles, CA 90017
(213) 977-9500

ACLU OF SAN DIEGO & IMPERIAL COUNTIES
Dorina Chavez-Peterson, Executive Director
P.O. Box 97131
San Diego, CA 92138
(619) 232-2121