

# Napa County Juvenile Justice Plan (2023-2024)

Date: 04/28/2023

County Name: Napa County

Contact Name: Kristin Week, Chief Deputy Probation Officer

Telephone Number: 707-253-4361

E-mail Address: kristin.week@countyofnapa.org

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# Part I. Service Needs, Priorities & Strategy

## Government Code Section 30061(b)(4)(A)

### A. Assessment of Existing Services

*Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.*

Napa County strives to work collaboratively to provide targeted services to at-risk youth and their families. The department has defined at-risk youth as youth with risk factors that would increase the likelihood they will engage in delinquent behavior, including school and community risk factors and family and individual risk factors. The department has significantly invested in the development of Evidence-Based Practices (EBP) in the last 17 years, which has generated a thoughtfully implemented continuum of services from prevention to intensive support services, which sometimes includes out-of-home placement. Napa County utilizes the Youth Level of Service (YLS) assessment to determine each youth's risks and needs and completes a comprehensive case plan with the youth and family to address a youth's high need areas in hopes to reduce recidivism. The primary objectives of the Department when working with youth are to provide rehabilitative services to redirect delinquent behavior, and community protection. These rehabilitative services are delivered through partnerships with several community-based organizations, other county agencies, school programs, and law enforcement agencies. The services are focused on addressing the unique needs of youth and their families. Napa County Probation Department has spent the 2022-23 fiscal year developing a community strategy for serving youth through comprehensive services.

Outlined below are services provided to at-risk youth in Napa County, many of these programs are facilitated in partnership with several sectors of the juvenile justice system.

### Law Enforcement

Local Law Enforcement agencies have been invaluable partners by identifying at-risk youth early and providing them with services and programs that help divert them from the justice system.

The American Canyon Police Department through the City of American Canyon supplies a School Resource Officer (SRO) to American Canyon Middle School and High School. The Napa County Sheriff's Office (NSO) partners with the Napa County Office of Education to supply an SRO to the Court and Community Schools.

The Napa Police Department (NPD) collaborates with the Napa Valley Unified School District (NVUSD) to supply three (3) SROs to the public middle and high schools in the City of Napa.

St. Helena and Calistoga Police Departments also assign officers on a part-time basis to their middle and high schools. These School Resource Officers can find youth and families in need of support and often intervene and provide services before the youth become entrenched in criminal behavior.

The NPD oversees the Youth Services Bureau (YSB), which consists of a YSB Sergeant, three (3) School Resource Officers, one (1) YSB detective and one (1) Youth Diversion Officer. The Youth Diversion Officer facilitates a youth diversion program that provides diversion programming and services to at-risk youth, often through referrals from law enforcement, schools, and parents. This includes a truancy prevention program in partnership with the school district, probation, and the local School Attendance Review Board. Additionally, the YSB frequently provides alcohol, tobacco, and drug education and awareness training for Napa students and juvenile offenders.

The NSO runs the Sheriff's Activity League (SAL), providing pro-social activities to youth. The SAL Center offers a fitness center, boxing gym, and baseball skills training complex on site. A full time Deputy Sheriff coordinates and oversees programming at SAL, along with a part-time fitness instructor.

## Napa County Probation Department

During the 2022 calendar year, the Juvenile Division supervised approximately 180 youth who were referred to the probation department because of a criminal offense. In 2022, the Department supervised one hundred and fourteen wards on formal probation up from seventy-one in 2021. In 2022, the department has seen the number of crime referrals received from law enforcement increase. The number of Court reports provided by department staff to the Juvenile Court has increased from 107 in 2021 to 181 in 2022. This is a reflection of increased arrests and new crime referrals from law enforcement, which in turn has added to the Juvenile Hall population since 2021. Napa County Probation has made considerable progress in implementing its strategies through the formation of workgroups during the past year. Those efforts will continue throughout 2023 with the goal of implementing a comprehensive plan to serve the youth and families and identify the needs of the community.

All probation-involved youth are assessed with a validated risk and needs assessment tool. The results are translated into a plan that considers the level of service and supervision the youth needs. Probation supervises youth through informal supervision contracts and grants of informal probation pursuant to Welfare and Institutions Code 654.2. The intake officer can also refer the youth to the Napa Peer Court where a youth accused of an offense can agree to forgo the Juvenile Court process and participate in a sentencing forum with a jury of the youth's peers. Youth who successfully complete this program never has a petition filed in Juvenile Court. In 2021, the department implemented a diversion program for youth who were referred for lower-level traffic violations and infractions. Implementation of this program has been successful. In 2022, the department diverted fifty-three youth from formal Court proceedings by referring them to complete the Teen Impact Driver program. A trained Probation Officer facilitates the Teen Impact Driver Program which provides evidence-based programming to

those youth. In 2022 the department offered four (4) in person Teen Impact Driver classes. Online classes were offered only as needed for youth who could not attend in person. The program brings awareness regarding the dangers associated with distracted driving and/or driving under the influence. The Department also successfully diverted fifty-four (54) youth from formal supervision through grants of informal probation, deferred entry of judgment, or diversion programs. Fifteen (15) of those youth never appeared in Juvenile Court for formal proceedings.

Youth/wards under formal probation supervision are supervised per their assessed risk level and specialized needs (sex offender, gang). Probation Officers develop case plans with the youth and their families to ensure they receive the services appropriate for their rehabilitative needs. Officers have a wide range of rewards and sanctions to use depending on the youth's behavior, risk level, and rehabilitative goals. Officers also facilitate Child and Family Team (CFT) meetings where the family, parent partners, public health providers, school personnel, mental health, and informal supports (friends, neighbors, coaches, clergy, etc.), meet to support youth to address their challenges. The Department also runs evidence-based programming to target specific criminogenic needs of at-risk youth including, *Thinking for a Change*, The Change Company curriculum, and NCTI's *Behavior Change System*.

The Probation Department operates the Juvenile Hall with a rated capacity of sixty. In 2022, the average daily population was twelve youth. Normal population figures have shifted due in large part to the broad impacts of COVID-19 across the law enforcement spectrum. The January and February 2023 average daily population was fifteen (15), and as of March 2023, the population is up to seventeen. The Juvenile Hall supplies in-house cognitive-behavioral programming facilitated by Juvenile Hall staff and a dedicated probation officer who is a full-time program coordinator. The Department also contracts with Aldea Children and Family Services (Aldea), a non-profit agency that supplies drug and alcohol treatment services to youth and families in Napa County. Napa County Office of Education has an on-site school, Crossroads High School, in the Juvenile Hall. The school staff collaborates with Aldea, a local non-profit agency, to provide services to the youth in the Juvenile Hall and then, when they return to the community, they help transition them to ongoing drug and alcohol services within the community.

In July 2019, the New Horizons Academy (NHA), a juvenile treatment program in the Juvenile Hall was established as an alternative to sending youth to Short Term Residential Treatment Programs (STRTP). However, in July 2022 the NHA was suspended due to COVID restrictions and a low population in the Juvenile Hall. The program offered intensive services including re-entry services and off-site school placement for youth in the program, which were both inhibited by the pandemic. Through strategic planning the department is reviewing the demographics and needs of the youth to develop a new camp program inside of the Juvenile Hall, which will best meet the needs of the youth. The goal is to have the new camp program open by the end of 2023. With the recent realignment of the DJJ population back to Napa County plus the expansion of juvenile justice services to age 25 years of age, the planned camp program will be designed to be responsive to these new custody responsibilities. This will fulfill the County's goal to keep youth local while providing intensive, high-quality programming and treatment.

In partnership with Aldea, the Probation Department runs an Evening Reporting Center (ERC) and a Day Reporting Center (DRC) during the summer months and winter break. ERC is a program funded by YOBG and is a prominent program in the County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. The Department's ERC program is a Court-ordered afterschool program providing intensive supervision to youth, including 50 hours of cognitive-behavioral training (groups), weekly Alcohol and Drug education, guest speakers, pro-social activities, and parenting groups. During 2022, the department has returned to in-person programming and 19 youth participated in the ERC. During the DRC program department staff supplied programming for eighteen youth.

Parents receive evidence-based support as well through the Parent Project curriculum presented by probation officers and staff from ParentsCAN, a local nonprofit, that provides support services to parents with children who have special needs. In 2022, the Probation Department contracted with ParentsCAN to provide a half-time parent advocate to work in the juvenile probation office and provide advocacy services to parents new to the Juvenile Justice System and any parent who needs additional support.

Probation Officers have a strong presence at the local high schools to meet with their assigned youth and support their case plans. Probation also partners with Napa County Office of Education, Court, and Community Schools to provide a high school classroom exclusively for probation youth to fit their specific needs. A probation officer is assigned to the Chamberlain classroom, in addition to a teacher, teacher's aide, and a therapist. The goal of Chamberlain High School is to ensure students receive services and support in education, counseling, behavior management, vocational assistance, and independent living. The school has many services including parent participation, ongoing community service, cognitive behavioral therapy, after-school programming, and scholarships for all graduates.

## Education

Napa Valley Unified School District (NVUSD) and Napa County Office of Education (NCOE) have been at the forefront of implementing programs and services designed to reduce youth involvement in the justice system and have partnered with agencies to address the needs of at-risk youth. NVUSD has multiple social workers assigned to work with youth and truancy in the district. The middle schools have wellness centers run by social workers providing a comprehensive approach to health and wellbeing for the youth on campus. Additionally, Aldea provides mental health counseling and alcohol and drug prevention services to youth in the schools.

The NCOE runs the Court and Community schools which provides a school social worker, restorative justice practices, classroom therapists, community mentorships, community service, job readiness training, and partners with the Sheriff's Office, Probation Department, Aldea counselors, and VOICES youth center. The Court and Community Schools Student Assistance Program provides universal screening, assessment, and brief therapy for students with mental

health needs. Additional services include vocational programs, pro-social activities, substance abuse services, and teacher assistants for teachers.

## Behavioral Health

The Behavioral Health Division of the Napa County Health and Human Services Agency (HHS) provides community-based mental health services to Napa County beneficiaries through the operation and oversight of the County Mental Health Plan (MHP) and Drug Medi-Cal Organized Delivery System (DMC-ODS) managed care systems. Services are delivered by County staff, contracted community-based organizations and individual providers. Services are organized by age-related target groups for children and transitional age youth and are structured to provide care in the least restrictive environment which will meet the needs of the individual. Services include outreach, assessment, case management, mobile crisis and field response, psychiatric medication management outpatient therapy, and intensive home-based children's services. Behavioral Health runs a psychiatric clinic that provides psychotropic management, care coordination, and psychiatric treatment services to individuals across the lifespan. To ensure best practice in the psychiatric medication clinic, there is delivery of educational materials and monitoring/oversight of medication regimens. The MHP's Children's Full-Service Partnership and Transitional Age Youth Full-Service Partnership are an intensive comprehensive, community-based array of mental health services. These services are designed to stabilize and treat youth who are experiencing difficulties, related to mental health issues in community functioning and are at-risk of frequent hospitalization. These youth might be at risk of homelessness, lack of natural supports, experiencing familial financial hardship, challenges surrounding immigration status, multi-generational trauma, family violence, substance use disorders, unresolved grief and loss, and out-of-home placement. Both the Children's and Transitional Age Youth Full-Service Partnership programs have been successful in providing culturally responsive wraparound services to support youth with mental health needs.

The MHP also employs Forensic Mental Health Counselors (FMHCs) embedded in Juvenile Hall. FMHCs conduct intake assessments that include a review of collateral information and history to learn of current or past diagnoses/medications, connection with outpatient providers, safety concerns/risks and any current needs while the youth/young adult is incarcerated or in preparation for release planning. Incarcerated clients who have been identified as having severe mental health needs are regularly monitored. If at any time an incarcerated youth requires 5150 or 5585 evaluations, an FMHC will place the youth or young adult on an appropriate psychiatric hold and provide clinical oversight until they are linked to psychiatric crisis stabilization services. Under the forensic umbrella of the MHP, the Conditional Release Program, CONREP provides competency restoration to incarcerated youth/young adults who are found Incompetent to stand trial. The MHP provides coordination of mental health and/or education services to help youth/young adults attain competency to be able to comprehend Court proceedings and assist counsel in their own defense.

Other contracted mental health services are also provided by contracted providers, including Aldea Children and Family Services and Stanford Sierra Youth and Families. They provide therapeutic mental health services and work with youth aged 0-21 who are child welfare or

probation-involved, have a history of trauma, or have moderate to severe levels of mental health impairment. Services include a thorough psychosocial assessment, case management, and treatment. Psychiatric Medication evaluation and monitoring, skill-building and behavioral coaching are offered on an as-needed basis as adjunct services. All services are provided in collaboration with other service providers, and in concert with the broader array of resources within the County Mental Health Plan, and family members as needed/appropriate.

Behavioral Health contracts with Aldea for the provision of youth substance use treatment services, as well as school-based prevention services. Aldea provides three levels of treatment for substance use disorders (SUDS): Level 1.0 Outpatient: Youth receive up to 5 hours per week of group counseling, individual counseling, and case management to support recovery from SUDS. Level 2.1 Intensive Outpatient: Youth receive between 6 and 19 hours per week of group counseling, individual counseling, and case management to support recovery from SUDS. Recovery Services: These services support youth in stepping down from a higher level of care. Most youth who engage in Recovery Services have successfully completed Aldea's outpatient program and are choosing to stay connected with the program to help promote long-term recovery. Aldea also provides school-based prevention services in thirteen schools throughout Napa County. These services are designed to identify and support youth who may be at risk for developing a substance abuse disorder, based on current behaviors and other identified risk factors. Aldea Prevention Specialists provide education on the risks associated with substance use, as well as skill development to support youth in developing alternative behaviors that promote a healthy lifestyle. Education is provided in classrooms, as well as small group settings. In addition to meeting directly with youth, Aldea hosts Parent Nights throughout the school year to educate parents about youth substance use and inform them about the prevention and treatment services available.

## Child Welfare Services

The Child Welfare Services (CWS) Division of Napa County's Health and Human Services Agency receives reports of suspected child abuse and neglect 24 hours a day. Division staff respond in the community to assess reports of child maltreatment and provide a myriad of supports to the family depending on the extent of the maltreatment and household risk factors. Families may be referred to community-based support services such as home visiting, parenting education, counseling services and local family resource centers to support children safely in their home or reunify children with their families when they have been placed in foster care. When reunification is not possible, legal permanency is pursued for children through adoption or guardianship. CWS is also responsible for recruiting the approving resource families in the County and providing adoption services to the community. CWS continues to actively seek opportunities to expand child welfare services to include early intervention and prevention services, such as support services for relatives caring for children and families at risk of abuse or neglect. The Probation Department and CWS in Napa County work in partnership to keep children and youth in their community and family-like settings as members of the Interagency Placement Committee and Interagency Leadership Team (ILT). The County has used the ILT to

work on the implementation of the Family First Prevention Services Act (FFPSA). FFPSA requires counties to develop a Comprehensive Prevention Plan and work together to leverage services and funding for youth who are at risk of entering foster care. Working on this plan with multiple agencies creates a foundation that will support a holistic Wraparound model. When a youth enters the Court system and may have an open case with CWS, Probation and CWS work together to coordinate the intervention that will best meet the youth's needs. The collaborative partnership is valued and benefits youth and families.

Napa County CWS also partners with local law enforcement to complete Drug Endangered Children (DEC) investigations when children are living in unhealthy households where drugs are present. When a child is exposed to an environment where drugs are present, they are at higher risk to experience physical, sexual, or emotional abuse, harm, or neglect. Law enforcement collaborates with CWS during criminal drug investigations to evaluate the dangers to the children living in those environments. Child injuries and deaths are preventable when officers and CWS act quickly to share information when they enter homes where drugs are used, sold, or manufactured and plan for the safety of children living in these homes.

## Other Youth Services

Napa County is incredibly fortunate to have a wide variety of private nonprofit agencies that provide Napa youth services that range from counseling, alcohol and drug treatment services, and independent living services to recreation programming. These agencies have become strong partners with local government to assist in bolstering the preventative and rehabilitative services for at-risk youth and their families. Other youth and family services are:

The *Boys and Girls Club of Napa, American Canyon, and St. Helena* provide a positive and safe environment for youth to engage in recreation, employment skills, leadership, and tutoring.

*The Child or Parent Emergency (COPE)* Cope Family Center helps families under stress or who are in crisis to prevent child maltreatment. Through Cope's family resource center, they offer drop-in/emergency aid, mental health first aid, navigation of a variety of resources and referrals and education for parents of children 0-18 years of age.

*Aldea Children and Family Services* provide mental health services to children, adolescents, adults, and families. Aldea also runs the ADAPT program, a special day school program for adolescents with emotional issues. Additionally, Aldea runs the Substance Use Disorder Services (SUDS), drug and alcohol outpatient treatment program and partners with Probation to run the Evening Reporting Center for probation youth.

*Alternatives for Better Living* offers anger management, parenting classes, substance abuse treatment, drug testing, and counseling in Napa. They provide prevention and training for employers, employees, and family members affected by substance abuse or anger.



VOICES -Napa works with underserved youth ages 16-24, by using holistic services throughout their transition from foster care and probation. They provide independent living skills services, job readiness, job placement services, GED services, and LGBTQ support.

The If Given a Chance Foundation is a scholarship fund that annually awards recent high school graduates stipends for their educational or vocational goals. Recipients must have overcome major obstacles to graduate from high school.

ParentsCAN is a professional, parent-led organization that helps families of children with special needs. They connect parents and caregivers to trained advocates who understand their challenges and compassionately guide them to services that strengthen and support the entire family.

Napa Emergency Women's Services (NEWS) provides services for survivors of domestic and sexual abuse. NEWS promotes safe communities and social change through prevention, intervention, education, and advocacy throughout Napa County. They also contract with the county to provide victim witness services to victims of sexual offenses.

***Describe what approach will be used to facilitate collaboration among the organizations listed above and support the integration of services.***

The Napa County Probation Department uses several different mechanisms to collaborate with organizations that provide services to juvenile offenders and their families, including:

- Team collaboration,
- Community collaboration, and
- Co-located services.

The members of the Napa County Juvenile Justice Coordinating Council (JJCC) view programs and services for youth as a primary need and recognize the importance of agency collaboration and sharing of resources. Other partnerships that meet regularly to support the integration of services are the Interagency Placement Committee, the Community Corrections Partnership Committee, and the Child Abuse Prevention Council.

Napa County Probation works closely with its community partners and development of the Interagency Leadership Team (ILT) has provided a consistent meeting time to work closely with Napa County Health and Human Services (Behavioral Health and Child Welfare Services Divisions), Napa County Office of Education, North Bay Regional Center, and the Department of Rehabilitation. All partners agree that consistent interdepartmental and interagency leadership is essential to successful collaboration on behalf of youth and families. The intent of the ILT is to develop a coordinated and prompt trauma-informed system of care approach for youth in foster care and extend those services to all youth and families in Napa County. The system partners meet monthly and the implementation of the ILT has successfully created a forum to share resources and collaborate on new programs, with a goal of creating a coordinated system of care for youth and families regardless of the agency door which youth and families enter.

Napa County's ongoing collaboration among organizations that serve youth and families is invaluable. Because collaboration with the community partners is one of the Core Values, the department has developed an Outreach committee through the Strategic Planning to identify underserved communities and build relationships with partner agencies to create linkages to services. The goal of the Outreach initiative is to expand the collaborative partnerships with key community agencies to deliver integrated services to the probationers and their families through a community wide system of care.

The department is working with a consultant, Shared Vision Consultants, to support the development of a county-wide inclusive, integrated system of care for the County's probation youth. The system of care will include prevention, intervention, and transition services. To date, Shared Vision has helped the department to:

- Identify key partners and stakeholders,
- Develop a stakeholder and county partners engagement plan,
- Identify the vision for the system of care,
- Conduct a needs assessment and Asset Map,
- Conduct a risk and opportunity analysis, and
- Name potential barriers to a system of care success.

A Probation Department "open house" event has recently brought together public sector and community-based service providers from across the county. The event offered a relationship-building and informational program to supply a wide understanding of the multiple department initiatives underway to provide better services and strengthen the connection between Probation and these services providers.

In addition, collaborative teaming continues to be an integral part of the effort to assure youth and families receive services through a family-focused approach. An example of how probation is serving youth and families in what may have once been considered "non-traditional" is Child and Family Team (CFT) meetings. In 2018, Napa County dedicated a full-time officer to facilitate CFTs as part of the position that was created during the Continuum of Care Reform (CCR). Since that time, the department has trained two other Probation Officer's to facilitate CFT's, in addition to the full time CFT facilitator/coordinator assignment. CFTs have shown to be beneficial and effective for youth and families by bringing all support the family has into a collaborative meeting to identify resources to support youth in his/her home. During the last few years, the department focused on enhancing the family systems services and implemented CFTs for most of the youth to do comprehensive case planning, placement prevention, and re-entry planning.

## **B. Identifying and Prioritizing Focus Areas**

***Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.***

Napa County is in the San Francisco Bay Area in-between San Francisco and Sacramento. The County is over 789 square miles in size. California Department of Finance estimates for January 2022 believe that Napa County has 136,000 residents, down slightly from the prior year estimate. Approximately 37% of the population of Napa County identifies as Hispanic of any race. Approximately 21% of the County's population were under the age of eighteen according to Department of Finance projections. The county seat is the City of Napa and by far the largest populated city in the county, estimated to be 77,500 in January 2022. Following the City of Napa in population size are the cities of: American Canyon, St. Helena, Calistoga, the town of Yountville, and the unincorporated areas of Napa County. The vast size of the County and required long driving times makes access to treatment services difficult in areas outside of the City of Napa. There are multiple small communities found throughout the unincorporated portions of the county where many services are not available or limited.

The department and its various stakeholders are aware of neighborhoods and schools that are at higher risk and try to fund, plan, and deliver services in those areas when possible. Because youth reside throughout the county, sometimes in rural areas, family and school stability can be difficult to maintain. It is a priority to develop plans with local leaders to address unmet needs of youth and families who live in these areas, to expand treatment and services.

As discussed previously in this report, the department has contracted with Shared Vision Consultants to aid Probation staff in developing a system of care for the County's probation-involved youth. The system of care will include prevention, intervention, and transition services. To date, Shared Vision has helped the department to:

- Identify key partners and stakeholders,
- Develop a stakeholder and county partners engagement plan,
- Identify the vision for the system of care,
- Conduct a needs assessment and Asset Map,
- Conduct a risk and opportunity analysis, and
- Identify potential barriers to a system of care success.

Napa County has taken the approach that most communities within the County face similar general risks posed by juvenile crime. For example, gang involvement and related crimes have affected most communities in Napa County. The same is true concerning truancy, substance abuse, and mental health needs among youth.

The Court and Community School has been identified as having a significant population of at-risk youth and youth on probation. Currently there are approximately twenty-five youth who receive probation supervision on the Court and Community School campus, Camille Creek. This is based on several reasons including youth expelled from comprehensive schools, delinquent behavior, truancy, and drug and alcohol use. For these reasons, the Probation Department collaborates with the NCOE to provide a myriad of on-campus services. The Department supplies one full-time Probation Officer who assists in supervision on campus and case manages the youth who attend the school and are on probation. The Probation Department also

contracts with a local non-profit to supply a full-time therapist on campus who is assigned to provide mental health services to probation youth on campus. This collaboration is crucial and allows the school and probation to work together to meet the academic and behavioral needs of each youth while they are at school. The Probation Department also provides Cognitive Behavioral Groups on campus to address the needs of the students including life skills, substance abuse education, anger management, and criminal thinking, among other topics. During the next school year, the Probation Department will continue to work together with NCOE Administrators to roll out prevention groups for the students on campus.

### **C. Juvenile Justice Action Strategy**

***Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.***

Napa County has a coordinated approach to addressing crime and juvenile delinquency and a shared vision of using evidence-based practices to target at-risk youth. The strategy for Napa County is to assess the risks, identify the needs of juvenile offenders, and then apply a multiagency response to address identified supports needed for youth and families. Napa County Juvenile Probation uses the Youth Level of Service/Case Management Inventory (YLS) to assess the risks/needs of each youth. Evidence-based programming related to criminogenic needs found in the assessment is used to target interventions and directly address the issues related to recidivism. Case planning efforts focus on the youth and family's strengths, while addressing their needs, and encouraging connections with pro-social activities in the community. Crucial to aiding youth and reducing recidivism, is to strengthen families, prevent the generational cycle of delinquent/criminal behavior, and address childhood trauma.

Once a crime referral is received by the department or a juvenile is arrested by law enforcement for a criminal offense, the Juvenile Intake Officer completes a detailed interview process with the youth and their family. With the information gathered in those interviews, the Probation Officer completes the YLS assessment to determine the juvenile's risk to re-offend, as well as any immediate risks or needs to be addressed. Depending on the outcome of the assessment and interview with the family, the Probation Officer decides whether to file a petition with the Court or offer diversion services within the community without formal Court proceedings.

The Probation Department receives all criminal referrals not diverted at the police level and there are several options to address the delinquent behavior. Youth can be diverted to Peer Court, Informal Probation, Traffic Court, or Juvenile Court where there are Court-ordered diversion programs depending on the severity of the offense and risk level. The department has a trained probation officer to facilitate the Teen Impact Driver's Program. This program diverts youth from formal court proceedings. Youth who are referred typically have violated a section of the vehicle code and attend this group which focuses on reducing reckless and distracted

driving while offering evidence-based strategies to keep themselves and others safe. There is also a parent portion of this curriculum. In 2021, the Probation Department worked together with the Napa County Superior Court to develop a plan that all traffic violations would be diverted through the department, and only if individuals did not take part in the program, would their case be referred to Traffic Court. The department's efforts in this area ensure that all diverted youth receive the same evidence-based services in Napa County with the goal of preventing further engagement in the Juvenile Justice system.

Napa County is committed to prevention services by supplying parents and care providers parenting education and resources which can be accessed through family centers and government agencies. Youth are provided preventative services in schools through drug and alcohol education and prevention, and use of restorative justice and best practices to help youth build conflict management skills. Some other prevention resources may be identified and implemented through the Families First Prevention Services Act comprehensive prevention planning process which is currently underway.

School Attendance Review Teams review school attendance and meet with youth and families to address truancy and any other underlying issues. Social workers throughout the district intervene early in truancy cases because truancy is often an indicator of other issues that may need to be explored with the family. Youth may be referred to counseling, specialty mental health services, or alcohol and drug counseling if needed. Youth who continue to exhibit ongoing issues with truancy are referred to the School Attendance Review Board where they are placed on a formal contract and may be placed in Truancy Court and referred to the Youth Services Bureau (YSB) for classes. As behaviors become significant enough for law enforcement intervention, schools, parents, and law enforcement can refer youth to the YSB where the program's social worker engages with the family to address issues leading to delinquent behavior. Additional referrals to community resources may occur.

Youth who are declared wards of the Court can be placed in specialized supervision caseloads depending on their needs. Using the YLS assessment and in collaboration with the youth and family, a written case plan is completed. The case plan identifies areas of strengths and needs for the youth and family and then sets objectives and services to guide the youth's time on probation. Probation Officers assist families to coordinate with schools, mental health services, drug and alcohol treatment providers, community-based organizations, law enforcement, child welfare services, and families to ensure the youth receives appropriate services. Youth are also referred to cognitive-behavioral groups specific to their criminogenic needs, which are facilitated by probation staff. When a youth on probation violates their Court orders, Probation Officers use a structured decision-making tool that provides a continuum of responses for delinquent behavior based on the severity of behavior and risk level of the youth. Responses range from verbal admonishments to arrest and possible out-of-home placement in a camp or residential treatment setting. Some significant crimes that fall under Welfare and Institutions Code 707(b) may be referred to Adult Court. Through assessments, criminogenic needs are addressed by incorporating evidence-based programming, both in and out of custody, which supports a continuum of care approach. Understanding the youth served based on data and

outcomes collected, allows reassessment of services and ensures necessary services are provided to meet the needs of youth and families.

#### **D. Comprehensive Plan Revisions**

***Describe how your Plan has been updated for this year.***

The juvenile justice action strategy offers a full-service behavior change model, makes every effort to supply diversion services for appropriate youth, and reserving formal action for higher-risk youth. Considerable effort has been made to expand the use of both community as well as probation diversion services offered. The Investigations Unit has a full time Intake Officer who reviews all new law enforcement referrals received by the department. The Intake Officer assesses each case individually to determine whether a variety of diversion options offered are most appropriate for the youth or if the case is referred to the District Attorney's Office. Napa County views programs and services for youth as a primary need and recognizes the importance of agency collaboration and sharing of resources.

During calendar 2022, the department delivered approximately six hundred hours of Evidenced Based Programming to the youth of Napa County. Target populations for this evidence-based programming included wards of the Napa Superior Court, youth housed in the Napa County Juvenile Hall and both Probation and Court diverted youth. The department also delivered preventative programming services to all concerned families who contacted the department because of problematic behaviors they were observing in their children. In the upcoming year, Napa will focus on enhancing the department's prevention, intervention, and transition services in collaboration with public sector and community-based service providers to meet the needs of the youth under departmental supervision.

Napa has identified gang intervention and prevention as being the primary gap in services for juveniles. The County currently lacks a comprehensive strategy to address the challenges presented by the presence and activities of juvenile offenders who are affiliated or associated with criminal street gangs. During the last year, the department launched Strategic Planning which includes two initiatives that will directly enhance services to gang affiliated youth in the community and in custody. The Mobile Supervision committee is working to develop neighborhood supervision. The goal of this initiative is to target geographic areas with high need and bring probation services to the community. Those services could be a mobile unit, satellite offices, and more school-based services to partner with community agencies, to bring added supportive services to youth and families where they are. For some of the higher risk youth including gang affiliated youth who are in custody, the department is developing a camp program within the Juvenile Hall. The design of this program is to supply evidence-based services in a secure setting within the youth's community to keep them connected to family and prevent placement in a Secure Youth Treatment Facility. Napa will continue to focus on enhancing the services and programs to address the needs of gang-affiliated youth in the community and in custody.

## **Part II. Juvenile Justice Crime Prevention Act (JJCPA)**

**(Government Code Section 30061(b)(4))**

### **A. Information Sharing and Data**

***Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.***

The Napa County Probation Department uses Criminal Justice Network (CJNET) which is a self-supported data management system designed to be able to collect, analyze, and report data at the micro and macro levels. The system has been implemented in the adult division and is currently being used in both Juvenile Hall and juvenile probation. However, the system is not complete in the juvenile division which requires the department to pull from different data sources. Once the system is completed, it will integrate with all juvenile justice county agencies as well as the Napa County Superior Court. This system will allow for real-time data sharing among partner agencies and the ability to extract and analyze data from other partner systems. Information that can be retrieved from this system includes individual level data on each offender including information on criminal history, assessments and criminogenic needs, and information regarding field contacts from law enforcement agencies. The system will also be able to retrieve programs and services provided, case planning, patterns of substance abuse, and transition plans. It will also allow for a macro-level analysis on filing trends, cases diverted out of the system, youthful offender success rates, and target areas requiring more services in geographic locations and schools, as well as overall demographic information about the juvenile justice population in Napa County. The data will be used to look at the services and programming our youth are engaged in. Program and service trends, fidelity, and outcomes can be analyzed to ensure youth are successfully completing programs and reducing recidivism. Additionally, the Department and County ITS issued a Request for Information to identify whether the current system still is the right system for data. This process is currently ongoing.

### **B. Juvenile Justice Coordinating Councils**

***Does your county have a fully constituted Juvenile Justice Council (JJCC) as prescribed by Welfare & Institutions Code 749.22?***

The Napa County JJCC has one vacancy, a seat designated for a non-profit providing services to at-risk youth, (as nominated by the Coalition of Non-Profits). The Coalition no longer exists, and the Bylaws were recently amended and adopted by our Board of Supervisors, allowing us to post a news release to solicit applications for the position. The department is filling this vacancy.

### **C. Funded Programs, Strategies and/or System Enhancements**

***Using the spaces below describe each program, strategy, and/or system enhancement that will be supported with funding from JJCPA, identifying anything that is co-funded with Youthful Offender Block (YOBG) funding.***

## Program: Outpatient Substance Abuse Treatment Program (OSAT)

**Evidence Upon Which It is Based:** The youth served in the OSAT Program are those whose delinquency was related to their abuse of drugs and/or alcohol and have been assessed by a probation officer trained in the use of the Youth Level of Service/Case Management Inventory (YLS/CMI) tool. As previously described, the YLS/CMI is an evidence based, validated risk assessment tool that identifies criminogenic needs and guides a treatment and response plan.

The Napa County OSAT is designed to provide program services to probation youth who need assistance in reducing and/or eliminating substance abuse and the crimes associated with their substance abuse. Aldea, in collaboration with the Probation Department, provides intensive outpatient substance abuse treatment to probation youth. The primary goal of OSAT is to assist youth in breaking their pattern of addiction and/or abuse as well as negative behaviors associated with substance abuse. Youth participants receive random drug screening and curfew checks; clean and sober recreational activities; rewards for progress; and immediate sanctions for non-compliance. Once referred for treatment, staff from Aldea Family Services completes an assessment to determine level of treatment and provide treatment utilizing the Evidence Based Matrix model.

Youth referred to Aldea for SUDS receive an individual Alcohol and Other Drug (AOD) assessment which identifies the level of treatment the youth will need. Some of these youth are also enrolled in the Napa County Probation Evening Reporting Center (ERC) and/or the Napa County Probation Day Reporting Center (DRC) during the summer months.

While in Juvenile Hall, all youth participate in Drug and Alcohol Education conducted by an Aldea counselor. Additionally, all youth in custody receive a screening to identify those in need of a referral to the substance abuse program at Aldea. If necessary, youth are administered the American Association of Addiction Medicine (ASAM) which is a substance abuse early intervention and pre-assessment tool.

## Program: Juvenile Probation Services Program (JPSP)

**Evidence Upon Which It is Based:** The department has seen an increase in positive outcomes with the implementation of Cognitive Behavioral Training (CBT) groups. CBTs are an Evidence-Based Practice (EBP) that uses specific curriculum, as well as Motivational Interviewing strategies, to illicit a change in the client from criminal thinking to prosocial thinking. Probation has also implemented the *Interactive Journaling* programs from The Change Company, including the *Courage to Change* Program and the *Forward Thinking* Journaling Program. The curriculum used by the department for many of our groups including the ERC and DRC is provided by the National Curriculum and Training Institute (NCTI). All these programs use evidence-informed practices that incorporate content from cognitive behavioral therapy with the use of motivational interviewing to provide interventions for youth in the most common areas of criminogenic need. These interventions provide standardized material and delivery



techniques to use expressive writing exercises and guided discussions to enhance motivation and to elicit positive behavioral changes. The department has approximately twenty-five trained Probation Officers and Juvenile Hall Counselors who are certified facilitators for these programs.

The JPSP is a delinquency intervention program of the Probation Department. The purpose of the program is to increase the competencies of juvenile probationers and their families so that youth successfully complete probation, do not re-offend, and attempt to repair the harm they might have done to a victim. Each youth who is supervised in this program has an individual case plan naming their strengths and needs with objectives to address their needs.

The program is staffed with two (2) Probation Officers responsible for finding the most appropriate intervention for youth in the delinquency system. These two staff typically spend time in the youth's school, addressing truancy and working to prevent behaviors that may disrupt their academic and personal success. The officers in these positions are trained cognitive-behavioral facilitators and facilitate groups to address the needs of youth on these caseloads. The officers work closely with our community partners to then make referrals and provide coordinated evidence-based programming and services. JJCPA funding is also used to provide incentives for youth's positive behavior and bus passes for transportation for youth to attend school, treatment services, probation appointments, and work if they are employed.

Youth on probation are supervised according to their Risk/Need Score, which is determined by the YLS/CMI tool. Juvenile Probation Officers are trained in administering this tool to fidelity. Probation Officers use a Response Grid to consistently determine responses to both positive and negative behaviors of the youth they supervise. The department supplies small incentives that youth can choose from to celebrate behavioral successes, both small and large.

This program also funds a half-time position assigned to support and engage youth and their families in Child and Family Team (CFT) meetings. Initially, the state introduced the requirement for CFTs to provide comprehensive services to youth who are placed outside their home. As the department developed those guidelines and began facilitating CFTs they showed how valuable a team-based approach is to effectively supervise a case. In 2022, the department completed approximately sixty CFTs to youth on probation who were placed in the home of their parents or guardian. In 2022, the department completed approximately fifteen CFTs with youth who were placed in out-of-home placement, while they were in placement. Probation staff focuses these services primarily on youth who are at imminent risk for removal, if their delinquent behavior continues, to find the support needed to keep youth in their home. Because of their effectiveness, all youth receiving probation services can take part in CFTs and all youth who are at imminent risk are identified and offered a CFT. The CFTs respond to the family's needs and strengths and a team of professionals meet to develop case plans and provide services as a team. Since the department began utilizing CFTs our number of youth in placement have reduced significantly. They have also been shown to be extremely beneficial for youth who are placed in a Short Term Residential Therapeutic Program or foster care. The teaming that

happens in a CFT keeps parents and programs connected with the youth and their treatment goals.

A departmental success in utilizing CFT's began years ago with a youth who was referred to our department after committing a serious crime that placed other members of the family in danger. Through the CFT process the team worked with the youth and family to discover past trauma, significant familial struggles, and a lack of parental engagement. It was determined for the safety of the youth and others, being placed in foster care was in the youth's best interest. CFT's were continued with the youth, parent, and service providers during the foster care placement, keeping the mother involved. The team continued to meet as the family worked through significant issues and eventually the reunification process. The youth returned home and continues to have regular CFT's to work on treatment goals and ensure communication among the youth and team. The youth and parent still have work to do but the youth has returned home, the living situation has stabilized, and home is a safe environment for everyone. The family still has a ways to go and as the work continues CFT's will continue to be an incredible platform to keep everyone connected during a long journey of change and rehabilitation.

JJCPA funds a half-time mental health therapist to provide mental health counseling and support services to the youth in the Juvenile Hall. Napa County Juvenile Hall works together with Health and Human Services Agency's Behavioral Health Division to supply 1.5 FTE forensic mental health therapists, who provide seven days a week mental health services to youth in the Juvenile Hall. Having staff available to assist youth with their mental health needs allows Probation to be responsive to issues that may prevent them from fully engaging in the programming that targets their criminogenic needs. The mental health positions in the Juvenile Hall which are partially funded by the JJCPA, support youth who need mental health services while they are in custody and support the transition of services when the youth return to the community.

ParentsCan is a non-profit agency that provides resources and support to families in Napa County that have children with disabilities. They are advocates for parents and children and JJCPA funds a contract that supports ParentsCan staff to work together with trained probation officers to offer the Parent Project to parents of youth served. The Parent Project is a parent training program designed for parents of youth who have challenging behaviors, including those often referred to with the labels of oppositional defiant, or conduct disorder. This class is also right for parents of youth who are at risk or exhibiting destructive adolescent behaviors such as poor school attendance and performance, alcohol and other drug use/experimentation, gangs and runaways, suicide, and teens with violent behaviors. The department facilitated four separate parenting programs in 2022 using the Parent Project curriculum. Each program ran for seven weeks and was facilitated in both Spanish and English. During these groups, parents continually expressed their gratitude for having a place to draw strength from as they adjusted to all the challenges of the past two years.

In 2022, Napa County utilized JJCPA funds to increase our contract with ParentsCan for additional services. The Department contracted to have a half-time Juvenile Probation Parent Advocate work in the Juvenile Probation Office and provide multiple services to families. Our parent advocate provides culturally and linguistically responsive support to parents of youth on probation by attending probation meetings, connecting parents to community support services, including educational, mental health, and other social services that support parents. The parent advocate will also appear in Court with parents/guardians who could use additional support while navigating the Court process. The parent advocate also supplies Triple P Primary Care groups for parents to offer education on the power of positive parenting, raising resilient children, decreasing parental stress, and decreasing youth's difficult behaviors. Having a parent advocate working in the office among our probation officers has proven to be extremely beneficial. The partnership has established positive collaborative relationships with probation officers and service providers.

### **Part III. Youthful Offender Block Grant (YOBG)** **(Welfare & Institutions Code Section 1961(a))**

#### **A. Strategy for Non-707(b) Offenders**

*Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.*

The Napa County Probation Department employs various strategies to address non 707(b) offenders. The department continues to use all the programming and services funded through the YOBG in coordination with the services provided through JJCPA to provide supervision and rehabilitative services to non-realigned youth. The strategy for Napa County includes addressing the identified needs of youth and families through assessment, evidence-based programming, including cognitive-behavioral training and job training to address delinquency and reduce recidivism rates for youth in the juvenile justice system. Napa County has effectively managed youthful offenders and has only committed two youth to the Division of Juvenile Justice (DJJ) over the last ten years.

The Probation Department is committed to implementing and adhering to the following treatment components:

- Promote safe, fair, and healthy environments for youth, staff, and families,
- Prepare, equip, train, empower, and support staff to provide effective treatment services,
- Increase positive youth and family experiences and outcomes, and
- Enhance community safety.

#### **B. Regional Agreements**

*Describe any regional agreements or arrangements to be supported with YOBG funds.*

N/A

## **C. Funded Programs, Placements, Services, Strategies and/or System Enhancements**

***Using the spaces below, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies, and system enhancements to be funded through the JJCPA program.***

In 2022, YOBG funds were used to fund one (1.0FTE) Senior Probation Officer assigned as a Cognitive Behavior Facilitator responsible for coordinating and facilitating cognitive behavior groups and Pro-Social Skills Training. In the 2023-24 fiscal year, the department will continue to support a thriving cognitive behavioral program but will allocate YOBG funds for a half time (0.5FTE) Probation Officer to coordinate the programming. The department will use the other funding to support probation officers providing direct services to the youth by facilitating a variety of cognitive behavioral groups. During the calendar year of 2022, the department facilitated approximately 550 hours of evidenced-based programming to the youth of Napa County and more than fifty youth were diverted from the Juvenile Justice System. Target populations included wards of the Napa Superior Court, youth housed in the Napa County Juvenile Hall and both Probation and Court diverted youth. The department also provided preventative programming services to all concerned families who reached out to the department due to problematic behaviors they were seeing in their children.

Programs offered included substance abuse education, life skills, anger management, and skill development in relationships and communication. Additionally, all youth who were cited for driving under the influence of drugs or alcoholic beverages were provided evidence-based programming to bring awareness of the dangers associated with the behavior and to provide them with a better understanding of cognition and its relation to decision making. During the program, participants examined their patterns of use, as well as the dangers associated with the early onset of substance use.

During all school recesses of the 2022 calendar year, the department facilitated Cognitive Behavioral Training programs to ensure the youth were well supervised and provided them with skills to support a healthy and law-abiding lifestyle. Services were delivered utilizing evidenced based practices and principles, and all curriculum utilized was certified by the National Registry for of Evidenced-Based Programs and Practices. A strength-based approach with the use of gift card incentives continued during this calendar year, as it has proven effective in building an alliance with those served directly by the department and aids the families with their basic needs.

### **Intensive Probation Supervision**

**Nature of Coordination with JJCPA:** YOBG funds are used to enhance rehabilitative treatment programs and supervision. These services in coordination with JJCPA funding supplies added needed services from intervention to intensive supervision. Youth who receive intensive

supervision live in the community but are at substantial risk of reoffending due to gang affiliation, increased substance use, or other criminogenic behaviors. Additionally, they have court orders which require enhanced supervision levels.

YOBG funds one (1) full-time Senior Probation Officer dedicated to this Intensive Supervision assignment and handles monitoring high/very high-risk youth according to the YLS. The Intensive Supervision Program works in conjunction with the County's juvenile justice strategy by providing high-risk youth evidence-based supervision services. The purpose of the County's Probation Intensive Supervision Program is to enhance rehabilitative treatment programs and services to high-risk youthful offenders residing in the community and/or returning to the community from residential treatment or camp. Youth are provided aftercare and re-entry services along with evidence-based programming provided by the YOBG funded staff. Youth with intensive mental health needs are case managed in the community in partnership with the Probation Officer, mental health providers, and child and family teams. Probation staff utilize the YLS assessment to case plan and target youth's criminogenic needs and refer them to appropriate programming. Youth can be referred to groups utilizing the NCTI and Change Company curriculum, *Thinking for a Change*, and Aggression Replacement Therapy (ART). Staff utilizes Motivational Interviewing, one-on-one skill building and journaling in their daily work. Additionally, the Intensive Supervision Probation Officer provides an increased level of supervision and may utilize GPS monitoring, drug testing, searches, and behavior responses in accordance with the response grid (continuum of responses pursuant to behavior and risk level). This program often coordinates with outside providers for services not provided internally through the Probation Department, such as drug and alcohol treatment, mental health services and educational/vocational services.

## Evening Reporting Center (ERC)

**Nature of Coordination with JJCPA:** The ERC is a community-based alternative to detention and provides highly structured evidence-based programming and pro social activities during the high-risk after school and evening hours. As these youth receive treatment, gaps of services not otherwise addressed are coordinated with JJCPA funding to include supporting families by providing parent training skills and mental health support services.

In partnership with Aldea Children and Family Services, a local non-profit agency, the Probation Department runs an Evening Reporting Center (ERC) and a Day Reporting Center (DRC) during the summer months. The YOBG funds one (1) Probation Officer who is responsible for oversight of the coordination of the ERC program including case management and aftercare services to youth. Services and supplies include rent and utilities for the ERC facility, food, curriculum, building maintenance, and incentives. The grant also funds an Aldea counselor position to provide drug and alcohol assessments and education, parent classes, mental health counseling and general support and supervision.

ERC is a program funded by YOBG and is a prominent program in the County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. Since the program's start, the ERC and DRC has provided services to over seven

hundred youth, with approximately 520 youth completing their program. The Department's ERC program is a Court-ordered afterschool program supplying intensive supervision to youth, including 50 hours of cognitive behavioral training (groups), weekly Alcohol and Drug education, guest speakers, pro-social activities, and parenting groups. The ERC program has its own dedicated space for youth and staff to participate in the program. The youth are responsible for the space and make dinner and participate in chores as part of their daily program.

Repeatedly, the ERC has been praised by the youth, parents, school staff, and judicial officers for supplying an intensive program where youth are safe, participate in cognitive behavioral training and pro-social activities. Youth can work in groups and individually and spend time with dedicated staff from probation and Aldea who strive to give them every opportunity to change negative behaviors. Recognizing change is difficult, the ERC has positive pro-social activities and incentives built into the program to create a delicate balance of hard work and fun.

Napa County Probation continues to be proactive in implementing evidence-based strategies, establishing strong collaborative relationships, and developing needed programs and interventions both within the department and with outside agencies. Napa County's juvenile justice strategy is to continue to be evidence and strength-based and balanced in terms of offender accountability and rehabilitation. Napa County has tried to streamline both the YOBG and JJCPA funded programs to be inclusive of all minors on probation by offering the same opportunities and services to youth on informal probation as those on formal probation.

As the number of youth who are detained for serious offenses or are Court ordered to long-term Juvenile Hall commitments increases, so does the need to develop programs to meet the needs of high-risk offenders. The department is committed to analyzing and developing appropriate programs that will benefit the rehabilitation of these youth. The focus will be on providing services and programs to address delinquent behavior, criminal thinking, mental health, drug and alcohol treatment and trauma-informed services to these youth in the community and in the Juvenile Hall.