MINUTES State Advisory Committee on Juvenile Justice and Delinquency Prevention

Board of State and Community Corrections 2590 Venture Oaks Way, Suite 200, Sacramento CA 95833 June 21, 2017 1:00 p.m. – 4:00 p.m.

The State Advisory Committee on Juvenile Justice and Delinquency Prevention (SACJJDP) meeting was called to order at 1:10 p.m. by Chair Rachel Rios.

The following Committee members were in attendance:

Ms. Rachel Rios, Chair Mr. Miguel Garcia Mr. Kent Mendoza Chief Michelle Brown Ms. Sharon King Mr. Dante Williams

Dr. B.J. Davis Mr. Ramon Leija

Dr. Carly Dierkhising Chief Susan Manheimer

The following Committee members did not attend:

Mr. James Anderson Mr. Juan Gomez Ms. Nancy O'Malley Judge Brian Back Ms. Susan Harbert Mr. Winston Peters Ms. Carol Biondi Mr. Gordon Jackson Dr. Mimi Silbert

Call to Order

Chair Rachel Rios called the meeting to order and roll was called. Chair Rios thanked members for their willingness to be flexible with their schedules for the Voices for Juvenile Justice and Delinquency Prevention Listening Session (Listening Session) later in the day. Chair Rios stated that the Listening Session would provide a great opportunity for members to hear from the public regarding their concerns and issues as work begins on the next 3-year State Plan.

Agenda Item A Approval of the minutes from SACJJDP Meeting on May 17, 2017

Chair Rios requested approval of the May 17, 2017 minutes. Chief Michelle Brown made a motion to approve these minutes and Dr. BJ Davis seconded the motion. None abstained or opposed. **Motion passed.**

Agenda Item B

SACJJDP Chair and BSCC Updates

1. SACJJDP Chair Updates

Chair Rios congratulated Member Miguel Garcia on his appointment as Coalition for Juvenile Justice (CJJ) Western Representative during the 2017 CJJ conference in Washington DC. Chair Rios stated that there will be a Western Region CJJ meeting in Colorado and information will be provided when it becomes available. Chair Rios stated that the CJJ conference provided a good opportunity to hear from other State Advisory Groups (SAGs) about the work that they are doing and that she was impressed by the Oregon SAG's policy briefing materials. Chair Rios stated she is interested in having SACJJDP create similar publications as a future SACJJDP workplan item. Chair Rios stated that on September 12, 2017, the Office of Juvenile Justice and Delinquency Prevention (OJJDP) will be providing new SAG member training in Washington, D.C., that SACJJDP has ten eligible new members and OJJDP is limiting states to three persons each. Chair Rios stated that based on member interest, three new members will be selected. Chair Rios advised that staff followed up with Judge George Timberlake regarding the May 17, 2017 SACJJDP discussion on the Federal Advisory Committee on

Juvenile Justice (FACJJ) survey. Judge Timberlake advised that other states have concerns about SAGs as a body commenting on legislation but tht SAGs generally can discuss broad policy matters. Chair Rios advised that she met with David Steinhart, Juvenile Justice Standing Committee (JJSC) Chair and BSCC Board member, who has agreed to be a liaison to the SACJJDP. Chair Rios will be an ex-officio member of the JJSC. This will enhance coordination and communication between these two BSCC juvenile committees. Chair Rios reminded everyone that the next SACJJDP meeting and Listening Session will be held September 20, 2017 near Los Angeles or Ontario, with the location still to be determined. After discussion on the state plan work ahead, Chair Rios obtained consensus that a two-day meeting should be held October 18 and October 19, 2017 in Sacramento.

2. BSCC Updates

BSCC Executive Director Kathleen Howard, on behalf of the Board and staff, welcomed Chair Rios in her board-approved capacity as SACJJDP Chair. Ms. Howard provided a BSCC-specific state budget update that focused on the strong interest in visitation policies in local jails. Ms. Howard reported that \$9.125 million in funding was restored for the California Gang Reduction, Intervention and Prevention (CalGRIP) program, which will now be called the California Violence Intervention Program (CalVIP). Chief Manheimer asked about the Mentally III Offender Crime Reduction (MIOCR) grant and Ms. Howard stated that no new funding was proposed for MIOCR this year, that MIOCR is viewed as a successful program and there could be more legislative discussion next year. Ms. Howard stated that the BSCC's strategic planning work resulted in four goals that are similar to those of the prior plan and the next step is to develop implementation strategies. This will be a September Board meeting discussion item. Ms. Howard stated that at a prior meeting the Board directed staff to ensure coordination between its two juvenile justice committees, JJSC and SACJJDP.

Deputy Director Jolls stated that on June 8, 2017, the Board approved the Proposition 47 award recommendations of approximately \$103 million to 23 grantees (15 large- up to \$6 million and 8 small - up to \$1 million) and that details can be found on the BSCC website. Ms. Jolls stated that the BSCC has been informally advised that the federal solicitation for the 2017 Edward Byrne Memorial Justice Assistance Grant (JAG) will be released in July. Ms. Jolls stated that the BSCC anticipates presenting a JAG Request for Proposals (RFP) for Board approval in September and award recommendations in February 2018. Ms. Jolls stated that a no-cost one-year extension was approved by the Board for the current JAG grantees, subject to Bureau of Justice Assistance approval, to allow them the option to extend their current grant cycles to include calendar year 2018. Ms. Jolls stated that the federal solicitation for the Residential Substance Abuse Treatment (RSAT) grant program was released on June 2 and that once allocation amounts are available, states will be required to revise their applications accordingly. Ms. Jolls explained that current RSAT grantees will begin year three of a three-year cycle on July 1, 2017. Ms. Jolls stated that the BSCC is awaiting a response to itsTitle II application and does not yet know what California's award amount will be. Ms. Jolls stated that current Title II and Tribal Youth grantees are entering year three of a 4-year cycle, current R.E.D. grantees are entering year four of a 4-year grant cycle and Requests for Applications will be sent to all Title II grantees this summer. Ms. Jolls stated that on June 8, 2017 the Board approved Chief Michael Ertola to chair the ESC that will develop the RFP, rate proposals and recommend awards for the Proud Parenting grant program and that the grant cycle will begin July 1, 2018. Ms. Jolls advised that the BSCC is currently finalizing its fifth Annual Community Corrections Partnership Plans Legislative Report that is anticipated to be released on July 1, 2017. Ms. Jolls stated that all BSCC legislative reports are posted on the BSCC home page. Ms. Jolls

discussed the reporting requirements for the Juvenile Justice Crime Prevention Act (JJCPA) and Youthful Offender Block Grant (YOBG) and stated that as a result of Assembly Bill 1998 county plans will now also be posted on the BSCC website. Ms. Jolls stated that the BSCC is currently developing implementiation instructions for counties on the data collection reuirements of AB 1998. Ms. Jolls stated that the BSCC did not receive any responses to the Capstone Project RFP but the BSCC will continue to work on it internally. Chair Rios stated that she thinks this work is important in relation to the work SACJJDP does and the resources it allocates to local communities to do related work. Chair Rios asked Ms. Jolls what the Committee could do to help. Ms. Jolls stated it would be helpful for committee members to review the RFP from a user perspective and provide suggested reasons why people did not bid. Dr. Dierkhising stated that her review revealed that maybe the dollar threshold should be higher for the amount of work requested. Dr. Dierkhising stated she would be happy to provide more feedback offline. Dr. Davis asked how much the award was. Ms. Jolls stated up to \$30,000 was made available for the project. Dr. Dierkhising stated that if she were to do the work through her university, only \$15,000 would actually be available for the services because the university requires an indirect cost rate of 50%, while independent agencies may have a much lower indirect cost rate, there would still be only a percentage of the funds available for the actual work. Chief Manheimer asked if was there any further clarification regarding SACJJDP and JJSC roles and Ms. Howard stated that Ms. Jolls intends to set a meeting between David Steinhart and Chair Rios to clarify the liaison roles and the purpose and goals of each committee.

Agenda Item C

California Department of Education Prop 47 Report

Ms. Jolls introduced Brian Uslan and Elvia Gonzalez-McGuire of the California Department of Education (CDE), who presented information on CDE's Proposition 47 grant program and discussed the attachments provided under Tab C of the meeting materials. Mr. Uslan provided background information on the legislation and an overview of CDE's program. Ms. Gonzalez-McGuire shared information on CDE's Proposition 47 RFP and the application and award process. Members asked clarifying questions and discussed suspensions, expulsions and the use by CDE of data in developing the grant criteria. Chair Rios thanked Mr. Uslan and Ms. Gonzalez-McGuire for their presentation.

Agenda Item D Legislation

Chair Rios described the three attachments in the Meeting Materials.

Agenda Item E Juvenile Justice and Delinquency Prevention Act Reauthorization

Chair Rios stated that in May the U.S. House of Representatives passed legislation to reauthorize the Juvenile Justice and Delinquency Prevention Act (JJDPA) but it still needs to go through the U.S. Senate. Chair Rios stated that there are some changes in the reauthorization and she would like to put this on a future agenda for discussion so the Committee can look at all the requirements of the Act and the new requirements as well. Chair Rios stated that this will be a foundation of SACJJDP's work plan because it must comply with the Act. Chair Rios highlighted some of the changes including new definitions for evidence-based practices and promising programs and that the Act would require the State to describe how the plan is supported by scientific knowledge and make the plan available on its website 30 days after it is finalized. Chief Manheimer asked if there is an OJJDP Administrator named yet. Ms. Woodman stated that Eileen Garry is still the Acting Administrator. Miguel Garcia asked, in regard to reviewing legislation, when does the SACJJDP have an opportunity to meet

with the Governor or his staff and whether the Committee advocates or educates the Governor's staff on the implications of the legislation. Ms. Howard suggested that the Committee invite the Governor's Deputy Legislative Secretary, Dan Seeman, to a future meeting to talk with the Committee about the ways it would be helpful for the Governor to receive input from the Committee. Ms. Howard stated that in general what this Administration has recommended is that advocacy organizations, such as those that members may be affiliated with, may advocate and take positionson legislation, but that SACJJDP as a governor-appointed body does not typically do so and it would require prior Governor's Office approval. Chair Rios stated that she would like to have Mr. Seeman come and talk to the Committee about its role.

Agenda Item F

Core Compliance Overview

Presented by Allison Ganter, Deputy Director, Facilities Standards and Operations (FSO) and Ginger Wolfe, Compliance Monitor.

Deputy Director Allison Ganter explained that the purpose of her presentation was two-fold. The first to provide an overview of three of the four CORE requirements:

- 1. With certain exceptions, status offenders and non-offenders may not be held in secure detention
- 2. Jail Removal rule: No youth who has been taken into custody under arrest in secure detention in a jail may be held for more 6 hours
- 3. Separation rule: Youth cannot be in contact, either sight or sound, with an adult inmate

The second was to explain how FSO conducts its compliance monitoring. Ms. Ganter explained that in order for BSCC to receive Title II funds, California must comply with four core requirements as established by the Juvenile Justice and Delinquency Prevention Act (JJDPA). Whereas the Corrections Planning and Grants Program staff are experts in grant administration, the FSO division staff are subject matter experts in facility inspection. Thus, FSO completes the actual compliance monitoring and inspection visits and the data collection. s for the JJDPA, Ms. Ganter explained that compliance monitoring encompasses the first three core requirements: (1) Deinstitutionalization of Status Offenders (DSO); (2) Jail Removal; and (3) Separation. The last core requirement, Disproportionate Minority Contact/Reducing Racial and Ethnic Disparities (DMC/R.E.D), is monitored separately by the CPGP division. She clarified that "youth" under the JJDPA refers to a minor under the age of 18 and under the jurisdiction of the juvenile court. Ms. Ganter provided a handout of three core requirements and their application to local detention facilities:

- 1) DSO rule: With certain exceptions, status offenders and non-offenders may not be held in secure detention.
 - Status offenders: Youth accused of offense that would not be a crime if an adult committed it, such as "running away."
 - Non-offenders: Youth who are dependents of the court, but not actually accused of an offense
 - Note: FSO also monitors "federal youth," who you youth who might be a material witness or undocumented youth with no criminal charges.
- 2) Jail Removal rule: No youth who has been taken into custody under arrest in secure detention in a jail may be held for more 6 hours.
 - Also known as the "6th hour rule."
 - Does not apply to youth detention facilities

- 3) Separation rule: Youth cannot be in contact, either sight or sound, with an adult inmate.
 - Adult inmate: A person who is over 18 years of age and under the jurisdiction of an adult court.

Ms. Ganter briefly addressed the application of the core requirements to local detention facilities as demonstrated in the handout, and then took questions from committee members. Ms. Ginger Wolfe instructed SACJJDP to the second page of the handout, which provides a summary of FSO's four annual compliance monitoring tasks, as well as definitions for common terms of compliance monitoring. Ms. Wolfe then pointed out the various rates of each core requirement on the handout. She explained that the data is verified by FSO during inspection visits, such as reviewing a facility's logs and other records. Ms. Ganter briefly addressed questions from committee members.

Agenda Item G

Juvenile Justice System Overview

Chair Rios stated that in the interest of time and to accommodate scheduled public comment she would like the Committee to look at Agenda Items G and H for discussion at a later meeting. Chair Rios requested that members look at the attachments behind Tab G and provide future feedback related to the information and suggested changes or additions.

Agenda Item H

Development of Survey for Public Comment on State Plan

Chair Rios explained the idea of issuing a survey for gathering public input. Chair Rios stated the public survey would be in addition to the information already being gathered through the public listening sessions and online feedback opportunities in an effort to gather as much input as possible for the work the Committee will be doing on the State Plan. Chair Rios requested that members provide suggestions regarding data, sources and possible survey questions.

Agenda Item I

Future Agenda Items

Chair Rios discussed future agenda items including a reminder of future meetings and discussions about the public survey, data, sources, and legislation key words. Chair Rios invited members interested in participating in the detention facility interviews to let her and staff know. Dr. Dierkhising expressed interest in participating. Chair Rios also requested future agenda item suggestions.

Ramon Leija stated he would like to talk about youth convicted as adults and housed in adult facilities and how they can receive proper treatment and counseling services and about females generally because most discussion revolves around males and females are being incarcerated at higher rates than in the past.

Miguel Garcia stated there should be discussion regarding feminine hygiene needs that are often not met by the state or county and are often funded by outside resourcess. Mr. Garcia stated he would like to talk about cultural programs and post high-school education and trade programs.

Sharon King stated she would like to talk about how SACJJDP monitors grantees to confirm that they are meeting objectives as stated in their grant agreements.

Dr. Dierkhising stated she is also interested in grant program follow-up but added that she would also like to hear about what services grantees are providing. Dr. Dierkhising stated that she is involved in the regulations revisions work and would like SACJJDP to get updates on this work. Dr. Dierkhising stated that discussions around data are always important.

Dr. Davis stated he would like to talk about what is working in other places, outcomes and data on program, including employment programs, that the BSCC has funded for youth and the difference between advising and advocating. Dr. Davis stated that he would like to maintain a level of decorum and respect with how members talk to each other and to the BSCC.

Chief Manheimer stated that she would like to see a clear path to a very important responsibility of the Committee, which is to convene an ESC and establishing criteria and priorities for the grants that will be awarded. Chief Manheimer stated that all SACJJDP discussions should be in the context of "how can we influence the grants," and the Committee should be very purposeful and focused on how all of the information it gathers can inform members as they set the ESC and ultimately the criteria for the next round of grants. Chief Manheimer stated she would like to have discussions about how to get the justice systems, institutions and SACJJDP to talk about "un-involvement" in the system - diversion and alternatives to being incarcerated or system involved.

Dante Williams stated that he would like to talk about the Commercially Sexually Exploited Children population, cross-over populations and reducing racial and ethnic disparity.

The Chair thanked everyone for their important suggestions.

Agenda Item J Public Comment

One member of the public offered public comment.

Adjournment

The June 21, 2017 SACJJDP meeting was adjourned at 4:00 p.m.

BSCC Staff Attendance Roster

Kathleen Howard, Executive Director, BSCC
Mary Jolls, Deputy Director, CPGP
Nicole Woodman, Field Representative and Juvenile Justice Specialist, CPGP
Eloisa Tuitama, Field Representative, CPGP
Kimberly Bushard, Field Representative, CPGP
Allison Ganter, Field Representative, FSO
Kally Sanders, Staff Services Manager, CPGG
Ginger Wolfe, Associate Governmental Program Analyst, FSO