

Title	Modesto Police Department	07/07/2023
	by Michelle Belarmino in Organized Retail Theft Prevention Grant Program	id. 41334731
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Original Submission 07/07/2023

The Organized Retail Theft (ORT) Prevention Grant Program Application is divided into five (5) sections as identified below: Background Information Contact Information Program Information Proposal Narrative and Budget Mandatory Attachments Each section has a series of questions requiring a response. Applicants will be prompted to provide written text, select options from a drop down menu, select options from a multiple choice menu, or upload attachments. Questions with a red asterisk require responses. Applicants will not be able to submit the application until all questions with a red asterisk have been completed. Applicants may reference the ORT Prevention Grant Program Proposal Instruction Packet for background information, key dates, rating factors, and other important information to aid in the completion of the ORT Prevention Grant Program Application. The ORT Prevention Grant Proposal Instruction Packet is available on the Board of State and Community Corrections (BSCC) website. NOTE: Applicants may start and stop their application but must select "Save Draft" at the bottom of the application before existing.

SECTION I - BACKGROUND INFORMATION **This section requests information about the applicant's name, location, mailing address, and tax identification number.**

Name of Applicant (i.e., Police Department, Sheriff's Department, or Probation Department) **Modesto Police Department**

Multi-Agency Partnerships Information (if applicable) **Applicants may apply for funding as part of a multi-agency partnership (two [2] or more agencies). The agencies and jurisdictions comprising the collaborative application are not required to be contiguous. One (1) Lead Public Agency must be identified on behalf of the partnership.**

Multi-Agency
Partnerships

No: This is not a Multi-Agency Partnership Application

Lead Public Agency
Information

All applicants are required to designate a Lead Public Agency (LPA) to serve as the coordinator for all grant activities. The LPA is a governmental agency with local authority within the applicant's city or county. The applicant may choose to fill the role of LPA itself or it may designate a department, agency, or office under its jurisdiction to serve as the LPA. The role of the LPA is to coordinate with other local government agency partners and non-governmental organizations to ensure successful implementation of the grant program. The LPA is responsible for data collection and management, invoices, meeting coordination (virtual and/or in-person), and will serve as the primary point of contact with the BSCC.

Lead Public Agency

Modesto Police Department

Applicant's Physical
Address

**600 10th Street
Modesto
CA
95354
US**

Applicant's Mailing
Address (if different
than the physical
address)

**600 10th Street
Modesto
CA
95354
US**

Mailing Address for
Payment

**P.O. Box 642
Modesto
CA
95353
US**

Tax Identification
Number

94-6000374

SECTION II -
CONTACT
INFORMATION

This section requests contact information for the individuals identified as the Project Director, Financial Officer, Day-to-Day Project Contact, Day-to-Day Fiscal Contact, and the Authorized Signature.

Project Director

**Brandon
Gillespie**

Project Director's
Title with
Agency/Department/Organization

Chief of Police

Project Director's
Physical Address **600 10th Street
Modesto
CA
95354
US**

Project Director's
Email Address **gillespieb@modestopd.com**

Project Director's
Phone Number **+12095729501**

Financial Officer **DeAnna
Christensen**

Financial Officer's
Title with
Agency/Department/Organization **Director of Finance**

Financial Officer's
Physical Address **1010 10th Street, Suite 5200
Modesto
CA
95353
US**

Financial Officer's
Email Address **dachristensen@modestogov.com**

Financial Officer's
Phone Number **+12095775387**

Day-To-Day Program
Contact **Bob
Meredith**

Day-To-Day Program
Contact's Title **Lieutenant**

Day-To-Day Program
Contact's Physical
Address **600 10th Street
Modesto
CA
95354
US**

Day-To-Day Program
Contact's Email
Address **meredithb@modestopd.com**

Day-To-Day Program
Contact's Phone
Number **+12096522404**

Day-To-Day Fiscal
Contact **Rylee
Silva**

Day-To-Day Fiscal Contact's Title	Financial Analyst II
Day-To-Day Fiscal Contact's Physical Address	1010 10th Street, Suite 5200 Modesto CA 95353 US
Day-To-Day Fiscal Contact's Email Address	rsilva@modestogov.com
Day-To-Day Fiscal Contact's Phone Number	+12095775373
Name of Authorized Officer	Allison Van Guilder
Authorized Officer's Title	Deputy City Manager
Authorized Officer's Physical Address	1010 10th Street, Suite 6100 Modesto CA 95354 US
Authorized Officer's Email Address	avanguilder@modestogov.com
Authorized Officer's Phone Number	+12095775228
Authorized Officer Assurances	checked
SECTION III - PROGRAM INFORMATION	This section requests a Project Title, Proposal Summary description, Program Purpose Area(s) selection, and Scope Funding Category selection.
Project Title	Modesto's Retail and Vehicle Theft Program

<p>Proposal Summary</p>	<p>The City of Modesto, through the Modesto Police Department, has developed a program to combat organized retail theft, motor vehicle theft, and motor vehicle accessory theft. Their “Modesto’s Retail and Motor Vehicle Theft Program” implements a 5-pronged approach: community outreach, collaboration with retailers, leveraging of equipment and technology, use of social media, and directed enforcement. Modesto’s plan capitalizes on experience, capacity, relationships with key stakeholders including allied agencies and the District Attorney’s Office, strong ties with the community and the ability to identify current and emerging trends to rapidly deploy resources.</p>
<p>PROGRAM PURPOSE AREAS</p>	<p>Applicants must propose activities, strategies, or programs that address the Program Purpose Areas (PPAs) as defined on pages 5 - 8 in the ORT Prevention Grant Proposal Instruction Packet. A minimum of one (1) PPA must be selected; applicants are not required to address all three (3) PPAs. All proposed activities, strategies, or programs must have a link to the ORT Prevention Grant Program as described in the authorizing legislation and the ORT Prevention Grant Proposal Instruction Packet.</p>
<p>Program Purpose Areas (PPAs):</p>	<p>PPA 1: Organized Retail Theft PPA 2: Motor Vehicle or Motor Vehicle Accessory Theft</p>
<p>Funding Category Information</p>	<p>Applicants may apply for funding in a Medium Scope OR Large Scope Category. The maximum an applicant may apply for is up to \$6,125,000 in the Medium Scope category OR up to \$15,650,000 in the Large Scope category. Applicants may apply for any dollar amount up to and including the maximum grant amount identified in each category. Multi-agency partnerships (determined as Medium Scope OR Large Scope) may apply for up to the maximum grant award in that category, multiplied by the number of partnering eligible applicants. For Example: Four (4) eligible applicants in the Medium Scope category may submit one (1) application for up to \$24,500,000 o \$6,125,000 (Medium Scope Max) x 4 (# of Agencies) = \$24,500,000 Two (2) eligible applicants in the Large Scope category may submit one (1) application for up to \$31,300,000 o \$15,650,000 (Large Scope Max x 2 (# of Agencies) = \$31,300,000 Please reference pages 10-12 in the ORT Prevention Grant Proposal Instruction Packet for additional information.</p>
<p>Funding Category</p>	<p>Medium Scope (Up to \$6,125,000)</p>
<p>SECTION IV - PROPOSAL NARRATIVE AND BUDGET</p>	<p>This section requests responses to the Rating Factors identified in the the ORT Prevention Grant Program Application Instruction Packet.</p>

The Proposal Narrative must address the Project Need, Project Description, Project Organizational Capacity and Coordination, and Project Evaluation and Monitoring Rating Factors as described in the ORT Prevention Grant Instruction Packet (refer to pages 20-24). A separate narrative response is required for each Rating Factor as described below: The Project Need narrative may not may not exceed 6,711 total characters (includes punctuation, numbers, spacing and any text). In Microsoft Word, this is approximately three (3) pages in Arial 12-point font with one-inch margins on all four (4) sides and at 1.5-line spacing. The Project Description narrative may not may not exceed 11,185 total characters (includes punctuation, numbers, spacing and any text). In Microsoft Word, this is approximately five (5) pages in Arial 12-point font with one-inch margins on all four (4) sides and at 1.5-line spacing. The Project Organizational Capacity and Coordination narrative may not may not exceed 4,474 total characters (includes punctuation, numbers, spacing and any text). In Microsoft Word, this is approximately two (2) pages in Arial 12-point font with one-inch margins on all four (4) sides and at 1.5-line spacing. The Project Evaluation and Monitoring narrative may not may not exceed 4,474 total characters (includes punctuation, numbers, spacing and any text). In Microsoft Word, this is approximately two (2) pages in Arial 12-point font with one-inch margins on all four (4) sides and at 1.5-line spacing. A character counter is automatically enabled that shows the number of characters used and the remaining number of characters before the limit for each response is met. If the character limit is exceeded, a red prompt will appear with the message "You have exceeded the character limit". Applicants will be prohibited from submitting the ORT Prevention Grant Program Application until they comply with the character limit requirements. NOTE: It is up to the applicant to determine how to use the total word limit in addressing each section, however as a guide, the percent of total point value for each section is provided in the ORT Prevention Grant Proposal Instruction Packet (refer to page 15).

Project Need

The City of Modesto is the county seat of Stanislaus County and the 19th largest city in California (CA) with a population of just under 220,000 (2020 Census). Easy freeway access, availability of services, retail locations, proximity to large urban areas, and being the “in-between” stop all lends to opportunity for criminal activity. Modesto has historically experienced revenue challenges coupled with several sustained years of budget reductions, as a result, funding for organized retail theft efforts has been limited, particularly related to equipment and software. This grant funding would positively affect Modesto as the Modesto Police Department (MPD) works to reduce Organized Retail Theft (ORT) and Motor Vehicle and Accessories Theft (MVAT) by providing funds to hire officers for operations on an overtime basis, acquiring needed equipment and software to better accomplish the goals of the grant and the City.

In 2021, Modesto ranked 29th in the nation and 12th in CA for auto thefts according to the National Insurance Crime Bureau (NICB). In

2019, Modesto ranked 4th in the nation, with rankings of 5th, 7th, and 4th respectively in the preceding three years. Based on recent trends, Modesto expects to break out of the top 20 in the nation in 2023.

Modesto has also experienced a plague of motor vehicle accessory theft, and in some instances, entire vehicle fleets have been victimized in a single night. Caltrans was victimized several times with catalytic converters being stolen over a one-year period, leading to thousands of dollars in damage and lost productivity.

A growing trend in Modesto is ORT. Over a several month span in 2022, the Sunglass Hut in the Vintage Faire Mall was victimized by what appeared to be the same group of three individuals from the bay area on five separate occasions. This group was responsible for over \$2 million dollars in stolen sunglasses from Sunglass Huts across CA. The subject group was confronted in Modesto by security outside the Sunglass Hut, so they went to the nearby Macy's and stole \$11,000 in merchandise. MPD detectives took them into custody as they attempted to flee to a stolen car. One individual was also found to be in possession of a stolen firearm.

Later that month, nine Modesto Rite Aid's and Walgreens were victimized by several out-of-town individuals. They were eventually taken into custody and were in possession of \$10,000 in stolen merchandise. Similarly, three individuals repeatedly stole from Dick's Sporting goods in Modesto. Trackers were placed on suspect vehicles, and they were taken into custody when they returned to Modesto to steal. They had already victimized Marshall's and Ross earlier that day. In December 2022, local Bev Mo's experienced multiple overnight burglaries by an organized retail crew of several individuals. They were tracked down to an address in Stockton, CA and eventually, \$14,000 in stolen alcohol was returned.

For at least a decade, the Modesto Police Department (MPD) has deployed detectives during the holiday season to our high traffic retail locations. The mission of these operations was to reduce the occurrence of ORT, MVAT, and robbery and send bad guys to jail. During the 2022 holiday shopping season, the Property Crime Unit (PCU) deployed to retail locations between Thanksgiving and Christmas. PCU coordinated with 10 retail stores during this time to prevent and capture ORT offenders. This resulted in 74 arrests, four recovered stolen vehicles, and more than \$44,000 in retail merchandise returned to businesses. This was by far the most arrests than any year prior, by double. Based on the successful coordination and interest by retailers, PCU began coordinating with more retailers, communicating with them regularly, and reached out to the California Organized Retail Crime Association for guidance.

From March to May of 2023, PCU conducted four more operations, coordinating, and collaborating with Burlington Coat Factory, Marshall's, Target, PetSmart, Best Buy, DSW Shoes, Bed Bath and Beyond, Ross, TJ MAXX, Ulta, and BevMo. The operations resulted in

26 arrests, two recovered stolen vehicles, and nearly \$6,000 in stolen merchandise returned to businesses.

There are many crimes that MPD is not able to solve due to insufficient quality cameras, license plate readers (LPR), access to trackers, funding for operations, staffing to address cases, and delays in getting video evidence.

On May 24, 2023, MPD hosted an organized retail theft meeting with more than 40 representatives of local retail partners. Also invited was the Stanislaus County District Attorney's Office who spoke to the group about vertical prosecution. Many representatives voiced concerns about the rise in organized retail theft, frustration how it feels nothing can be done, and fear about rising shrinkage numbers (lost merchandise amount for a given retail location), and how that will affect whether stores close. Many community members are also concerned about the potential loss of local jobs. A representative from CVS pharmacy said they were closing a Modesto location because of ORT. Everyone was excited that MPD had made ORT a focus, to hear that MPD and the DA's office were coordinating more closely, and the plans to increase efforts, primarily through applying for the BSCC ORT Grant Program.

MPD analyzed quantitative/qualitative data from larger retail locations which contain multiple national retail stores. This gives MPD a snapshot of crime and a broad sense of organized retail crime trends. For instance, 3900 Sisk Road in Modesto houses 11 national retailers. MPD databases show an increase of theft incidents by nearly 10%. Similarly, 3401 Dale Road is the location for Vintage Faire Mall with 16 national retailers. In 2021 they reported 193 theft instances, 273 for 2022!

MPD asked retail representatives to provide shrinkage reports for Modesto stores. MPD expected self-reporting to be a more accurate gauge of ORT as retailers often don't report ORT to police believing they won't arrive in time, or it will not result in arrest. As of June 24, 2023, eight national retailers provided 2022 shrinkage reports for Modesto. Their losses together amounted to \$8.3 million which equals more than \$650,000 in lost sales tax revenue. One Target location reports \$3.5 million in losses already for 2023, compared to \$1.4 million previously. Marshalls is on track for a 50% increase in losses in 2023, experiencing the highest ORT losses of all Marshalls stores from Modesto to Bakersfield. Lowes losses have doubled over last year, with six months left to go. It appears momentum is picking up for 2023, on track to double among these eight locations over 2022.

Project Description

The Modesto Police Department (MPD) has a robust proposal to address Organized Retail Theft (ORT) and Motor Vehicle and Accessories Theft (MVAT) that will make a significant, long term, and sustainable impact.

The program proposal includes at least two ORT and MVAT operations each month. These will be large scale operations at retail properties which will require 12 officers to provide enough staff to

properly run surveillance, coordinate with retailers, conduct uniformed enforcement stops, and transport individuals away after arrest. In previous similar operations, having two stop cars and one transport unit was not sufficient. While stop cars were tied up investigating and transporting, surveillance units were forced to allow some offenders to go because there was no one to make contact. MPD believes that sufficiently staffing these operations will result in a significantly measurable reduction in theft incidents and will also become a deterrent factor.

Utilizing prior grant funding, the MPD Property Crimes Unit (PCU) deployed near heavy retail locations during the holiday shopping season (Thanksgiving to Christmas) to combat ORT and MVAT. They added one full day on their days off to do the same. On average, the five officers plus one sergeant have worked extra hours on their workdays, and 10 hours overtime on a day off, for the holiday season. To ensure success, another six officers will be hired on overtime to supplement the operation for stop cars and transport those arrested. As the prior grant funding has run out, it is no longer available for the original operations or the expanded ones.

Additionally, the program proposal identifies a need to fund a dedicated Police Civilian Investigator (Investigator) and utilize an existing Crime and Intelligence Analyst (Analyst). The Analyst will coordinate with retailers, extract data from police records, coordinate with outside agencies to share data, and compile what is needed to complete quarterly progress reports to the BSCC. PCU already has one dedicated ORT and MVAT Detective, however, given the robust nature of the proposed program, a dedicated Investigator is needed to supplement to help investigate ORT cases, coordinate with retailers, prepare operational plans, and assist in ensuring intelligence is shared with retailers and Cal-ORCA using biweekly reports.

In summary, MPD's staffing strategy for this three-year grant program is to add a dedicated Investigator to PCU, operate two (2) 8-hour, 12-person ORT/MVAT operations each month (excluding December), and to continue the highly successful "holiday operations" to combat ORT and MVAT with concentrated operations during the holiday shopping season.

In addition to staffing, there are significant equipment and software needs to help make this proposal successful. Use of cameras and License Plate Readers (LPR's) have done much to reduce crime and the fear of crime in Modesto. Many ORT and MVAT responsible vehicles have been captured by LPR's, however, many more have evaded capture. There are currently 13 LPR systems in Modesto which is not sufficient for a city the size of Modesto and for the type of vehicle traffic that travels within and through the city limits.

MPD has identified 25 additional intersections that would greatly benefit from LPRs/cameras. These intersections will give investigators the opportunity to identify offenders that would

otherwise be missed. These locations are in, around, or near retail locations. MPD also identified the need to purchase overt and covert camera/LPR trailers to quickly deploy to problem areas in places intersection cameras cannot reach. The ability to quickly redeploy these assets when issues arise is incredibly valuable as overt camera trailers, equipped with a camera boom and blinking lights, quickly deter crime. Similarly, covert trailers are information vacuums. They appear to be mundane, not drawing attention of being related to police yet have cameras and LPRs. MPD has identified the need for five overt trailers and five covert trailers.

To aide longer-term investigations, MPD will place covert camera systems on utility poles to help establish pattern of life and/or determining associations for conspiracy. These cameras appear innocent and are not easily identifiable as police equipment, allowing them to provide valuable 24/7 investigative information without placing human resources on scene.

It is important to note that the MPD has policies in place that govern the use of video surveillance systems and those policies will be adhered to in this program. MPD also complies with CA law related to automated license plate recognition systems, pursuant to CA Civil Code 1798.90.5-1798.90.55, 1798.2, and 1798.82. MPD also follows electronic data privacy laws pursuant to PC 1546, PC 502.

Additional police assets like empty police cars or old armored bank vehicles outfitted with police markings and cameras have been used by MPD to dissuade crime. MPD's PCU have used these assets to deter ORT and auto thieves from certain locations while conducting manned operations in other locations. Additionally, a new bait car is need to combat auto theft and catch offenders in the act without causing hardship to citizens.

The use of magnetic vehicle trackers has been useful in many ORT and MVAT investigations; however, they are often tied up by other investigations. More trackers are needed to accomplish the goals and iPads are needed for tracking in real time. Additionally, it has proven challenging to communicate with multiple retailers during operations. The ability to procure radios and provide them to retailers will enable direct communication between retailers and investigators.

In addition to the equipment mentioned above, there is also a need for software solutions to help realize the goals of this proposal. Currently, evidence from phones, laptops, and other electronic devices is stored on a hard drive. When evidence is shared with the DA's office for discovery, the data is transferred to other hard drives and hand delivered. There are products on the market that allow subscribers to download electronic evidence into a cloud-based system. There is no need for a hard drive, and no fear that all the evidence will be lost if the hard drive fails or is lost. Strict logging of access helps maintain the chain of custody and a software solution like this will help expedite ORT and MVAT investigations.

An additional software need is a camera integration platform that

allows the monitoring of video feeds from multiple public and privately-owned sources, in one place, all in real time. Such a software platform provides the potential for police, retailers, and community members to jointly reduce and prevent crime using real-time information. Detectives intend to leverage the use of such a software system to help identify, prevent, and locate ORT and MVAT offenders.

MPD will implement the above strategies and utilize the identified equipment and technology throughout the duration of the grant program and beyond, as most of the equipment will be used beyond the three years to combat ORT and MVAT. In addition, MPD's long-term staffing plan includes the embedding of a civilian investigator in each investigative unit and the funding of this proposal will serve to jump start that process; MPD intends to retain the PCU Police Civilian Investigator at the end of the grant term.

The proposed target areas were analyzed utilizing crime mapping software in conjunction with the retailer-provided shrinkage reports, to draw conclusions where most ORT and MVAT were occurring. The first proposed target area is the three-street triangle consisting of the strip mall at 3900 Sisk Road, the Costco and Lowes on Pelandale Avenue, and the Vintage Faire Mall at 3401 Dale Road. In addition, 2001 McHenry Avenue and the 3400 block of McHenry Avenue house many retail locations and will both be target locations. When meeting with community members, it was important to them that MPD not ignore smaller "mom and pop" businesses, considering losses have more serious implications for those businesses and ORTs at smaller businesses also go largely unreported.

MPD currently collaborates with allied agencies like the Stanislaus County Sheriff's Department and the Stanislaus County District Attorney's Office. MPD is currently working in conjunction with Deputy District Attorney Timothy Keaton, who is assigned ORT. In addition, MPD has been working with both the Modesto Chamber of Commerce and the Hispanic Chamber of Commerce to build stronger relationships and on the goals of this grant proposal. MPD held meetings with community stakeholders and will continue these engagement efforts by hosting bi-monthly ORT and MVAT meetings with retailers and allied agencies. This will be vital for deployment strategies, preparing reports for the BSCC, and is an important aspect of the MPD's goal of "Increasing Community Engagement". MPD will host several meetings a year, open to the public, with topics on ORT and MVAT – the information flow will go both from the MPD and to the MPD during these meetings and information from the community will be folded into other intelligence sources to help create informed deployment strategies and outreach efforts.

Broadly, the 3-year project goals are: (1) Reduce ORT and MVAT and the fear of ORT and MVAT in the target areas; (2) Build and strengthen communication and relationships with the business community and allied agencies as it relates to ORT and MVAT; and (3) Improve communication to and education of the community related to ORT and MVAT and how to keep themselves and the community

safe. For Goal 1, the objectives will include reducing ORT by 10% each year, reducing retail shrinkage among the eight original sample retailers by 10% each year, and reducing auto theft and auto accessory theft 5% each year. For Goal 2, the objectives will include hosting quarterly business and community meetings to share current results, provide updates and solicit feedback. For Goal 3, monthly social media posts with updates as well as education will be developed and shared on MPD social media accounts as well as the social media accounts of the business community/chambers of commerce and allied agencies. In addition, MPD PCU will work in conjunction with the PIO to create informational handouts and education concerning ORT and MVAT to provide the public.

Rationale for the proposed project goals and objectives come from similar results from MPD on a larger scale. Modesto experienced a spike in property crimes after 2014 and Modesto was first in the nation for auto thefts (NICB-2015). PCU shifted their focus to be a proactive, undercover, intelligence-led team. By using data to determine where to deploy, provide surveillance, place trackers, and collaborating with other agencies/businesses to reduce crime. By 2018, property crime across the board had been reduced by double digits. This suggests the objective of a 10% a year reduction in ORT each year, and a 5% reduction each year for MVAT reduction is achievable with adequate funding, equipment, and technology.

Project
Organizational
Capacity and
Coordination

As the lead agency, the MPD will provide all programmatic, financial and evaluation oversight. MPD operates under the direction of the Police Chief, Brandon Gillespie, and has proven success overseeing large projects, including Federal and State grants. Over the last ten years, MPD has received and managed millions of dollars in federal and state grant funds including the successful management of six BSCC grants. The management structure of this grant proposal starts with the Chief of Police. From there, in rank order: Captain of Investigations, Lieutenant of Investigations, PCU Supervisor. The functional day-to-day operations will lie with the PCU Supervisor. Management oversight and fiscal decisions will be handled by the Lieutenant, with expenditures signed-off by the Investigations Captain and Support Division Commander per department policy.

This grant project will be assigned to the Assistant Division Commander (ADC) of MPD's Investigative Services Division. This position is held by the rank of Lieutenant. Currently the ADC is managing a \$4.4 million BSCC CaVIP grant. The project will be managed in conjunction with MPD's Finance Unit for oversight. The MPD Finance Unit has successfully applied for more than \$3 million in grant dollars last year alone and has provided administrative and financial oversight for these same grants in addition to developing, monitoring, and analyzing the departments \$75 million annual operating budget. The crime analyst will provide any necessary reports to satisfy reporting to the BSCC. Time allocated to the program will be tracked utilizing the MPD's scheduling and payroll software.

The Modesto Police Department (MPD) has the capacity to administer the proposed project utilizing existing Property Crimes Unit (PCU) detectives and Crime and Intelligence Analyst (Analyst), the proposed Police Civilian Investigator (Investigator), and by supplementing with other existing detectives and investigators. The long-term plan of the department includes the embedding of a civilian investigator in each investigative unit and the funding of this proposal will serve to jump start that process; MPD intends to retain the PCU Police Civilian Investigator at the end of the grant program. Additionally, with the recent passing of a local sales tax measure, the department will work over the term of this grant to secure sufficient funding from that measure to adequately fund overtime for operations and potentially additional positions to continue the fight against ORT and MVAT in Modesto.

All PCU staff have investigatory training. The PCU supervisor was a homicide detective for 12 years prior and has a multitude of professional training through POST. All PCU detectives have attended the ICI basic course or will by the time the program goes live. Two of the five have spent time in narcotics or gang units, with vast experience coordinating with internal and external partners for planned operations. Most of the supplementing manpower of operations come from the MPD Major Crimes Unit (MCU). This five-person undercover unit frequently works with PCU. Part of the proposed plan includes annual attendance at Cal-ORCA and/or other ORT and MVAT training.

MPD is partnering with the Stanislaus County DA's office to collaborate and coordinate efforts in combatting ORT and MVAT. The DA is also submitting a grant application to the BSCC for a dedicated ORT Deputy DA for vertical prosecution. They have partnered in our many meetings with the community and have made themselves available to assist. Without their partnership in this way, MPD's efforts might not be as successful. Therefore, MPD finds high value in the success of their grant submission. The DA has personally met with MPD and pledged partnership and commitment. MPD will have no contracts or MOU's with a partnering agency.

The mission of MPD is to drive down crime and improve the quality of life in the City of Modesto. Similarly, two of the City of Modesto's strategic plan goals are to increase the quality of life and retain economic vitality. The mission of MPD's program proposal aligns with these tenants and serves to accomplish each. ORT and MVAT affect Modesto's citizens quality of life, force businesses to cut services or close altogether and increase Modesto's crimes rates. The Modesto City Council and the Chief of Police support this program and will do so beyond grant funding.

the requirements for local evaluation plans and local evaluation reports. Specific research design and data collection processes will be identified and implemented during the startup phase to ensure BSCC guidelines, objectives and deliverables are met, and a clear, logical project process evaluation report of implementation and service delivery activities are available at least quarterly to the program's business partners, allied agencies and the community to document and disseminate best practices and lessons learned.

Process and outcome measures will include the number of retail stores participating, number of operations, estimated value of stolen property recovered, number of arrests specific to the three program purpose areas addressed, crimes intercepted, stolen vehicles recovered, staffing, hours worked, community engagement presentations, social media campaigns for public awareness, number of meetings/trainings with retailers, and cases referred for prosecution.

GBA will be responsible for management of the evaluation process. This includes (a) determining the process by which data are to be collected and compiled for entry and analysis; (b) compliance with Government Performance and Results Act (GPRA) measures; (c) maintaining the statistical database of descriptive and outcome measures; (d) formatting and presenting aggregated and cross-tabulated data as part of a formative review process; (e) advising on changes to the assessment process based on outcomes; and (f) training staff in the use of assessment tools and procedures. The evaluation plan will focus on outcomes associated with the key objectives. GBA will develop monthly dashboard reports for the evaluation review process (brief graphic displays of programmatic and service compliance metrics that compare actual progress against service-unit projections). The easy-to-read summaries of activities help to convey to partners the initiative's progressive toward attainment of goals. They will document best practices and lessons learned through local analysis, which will then be disseminated throughout the agency, community, and to the BSCC.

GBA will establish a schedule for data to be collected and will regularly review entered data, which can be transferred to GBA's statistical database. GBA will enter data collected regarding required activities and will provide periodic dashboards/reports showing progress to goals and outcomes. In addition to quantitative data, qualitative data will be collected to assess the implementation of the program. The purpose is to gather qualitative data that can be used to strengthen the developmental process by establishing a constant feedback loop to the MPD and its partners. All quantitative and qualitative data will be used to inform the process so that benchmarks are noted and replication by other programs that follow can base their development on our experience.

GBA, using the collaborative inquiry approach of action research, will work closely with the MPD and their community partners to ensure grant objectives are monitored and reported on frequently

throughout the life of the grant. Specific research design will be discussed with GBA to ensure BSCC guidelines, objectives and deliverables are met. Any identified modifications that need to be made based off best practices and lessons learned will be revised and implemented to ensure the intended outcomes are met. All data and survey information in the measured outcomes will be provided to the MPD's grant administrators to complete required BSCC reporting.

Budget Instructions

Applicants are required to submit a Proposal Budget and Budget Narrative (Budget Attachment). Upon submission the Budget Attachment will become Section 5: Budget (Budget Tables & Narrative) making up part of the official proposal. The Budget Attachment must be filled out completely and accurately. Applicants are solely responsible for the accuracy and completeness of the information entered in the Proposal Budget and Budget Narrative. The Proposal Budget must cover the entire grant period. For additional guidance related to grant budgets, refer to the BSCC Grant Administration Guide. The Budget Attachment is provided as a stand-alone document on the BSCC website.

Budget Attachment

[**Organized-Retail-Theft-Prevention-Grant-Program-Budget-Attachment-Final_07.07.23.xlsx**](#)

SECTION V -
ATTACHMENTS

This section list the attachments that are required at the time of submission, unless otherwise noted. Project Work Plan (Appendix B) - Mandatory Grantee Assurance for Non-Governmental Organizations (Appendix D) - Mandatory Local Impact Letter(s) (Appendix E) - Mandatory Letter(s) of Commitment (Appendix F) - If Applicable Policies Limiting Racial Bias - Refer to page 9 of the Proposal Instruction Packet - Mandatory Policies on Surveillance Technology - Refer to page 9 of the Proposal Instruction Packet - If Applicable Certification of Compliance with BSCC Policies on Debarment, Fraud, Theft, and Embezzlement (Appendix G) - Mandatory Governing Board Resolution (Appendix H) - Optional

Project Work Plan (Appendix B)

[**Project-Work-Plan-ORT.docx**](#)

Grantee Assurance for Non-Governmental Organizations (Appendix D)

[**Grantee-Assurance-for-Non-Governmental-Organizations-ORT.pdf**](#)

Local Impact Letter(s) (Appendix E)

[**LETTER_OF_IMPACT_-_Senator_Alvarado-Gil.pdf**](#)

[**LETTER_OF_IMPACT_GRANT_MPD_ORT_from_DA.pdf**](#)

[**LETTER_OF_IMPACT_Juan_Alanis.pdf**](#)

[**LETTER_OF_IMPACT_Stanislaus_Latino_Chamber_of_Commerce.pdf**](#)

[**LETTER_OF_IMPACT_Stanislaus_Sheriffs.pdf**](#)

[**LETTER_OF_IMPACT_-_Supervisor_Mani_Grewal.pdf**](#)

Letter(s) of Commitment, (Appendix F)

[Burlington_letter.pdf](#)
[Costco_letter.pdf](#)
[Dicks_letter.pdf](#)
[JC_Penny_letter.pdf](#)
[Kohls_letter.pdf](#)
[Lowe's_letter.pdf](#)
[Macys_letter.pdf](#)
[Marshall_letter.pdf](#)
[Rite_Aid_letter.pdf](#)
[Savemart_letter.pdf](#)
[Target_letter.pdf](#)
[ULTA_Letter.pdf](#)
[Victorias_Secret_letter.pdf](#)
[Vintage_Faire_letter.pdf](#)
[Walgreens_letter.pdf](#)

Policies Limiting Racial Bias

[Policy_340_-_Standards_of_Conduct.pdf](#)
[Policy_402_-_Bias-Based_Policing.pdf](#)

Policies on Surveillance Technology

[Policy_377_-_Public_Safety_Video_Surveillance_System_1.pdf](#)
[Policy_450_-_Portable_Audio_Video_Recorders.pdf](#)
[Policy_812_-_Protected_Information.pdf](#)

Certification of Compliance with BSCC Policies on Debarment, Fraud, Theft, and Embezzlement (Appendix G)

[Certification-of-Compliance-with-BSCC-Policies-on-Debarment_-Fraud_-Theft_-and-Embezzlement-ORT_SIGNED.pdf](#)

OPTIONAL: Governing Board Resolution (Appendix H)

[Resolution_2023-302_-_ORT_Grant.pdf](#)

OPTIONAL: n/a
Bibliography

CONFIDENTIALITY NOTICE: All documents submitted as a part of the Organized Retail Theft Prevention Grant Program proposal are public documents and may be subject to a request pursuant to the California Public Records Act. The BSCC cannot ensure the confidentiality of any information submitted in or with this proposal. (Gov. Code, § 6250 et seq.)

Appendix B: Project Work Plan

Applicants must complete a Project Work Plan. This Project Work Plan identifies measurable goals and objectives, process and outcome measures, activities and services, responsible parties for those activities and services, data sources and estimated timelines. Completed plans should (1) identify the project’s top goals and objectives; (2) identify how the goal(s) will be achieved in terms of the activities, responsible staff/partners, and start and end dates, process and outcome measures; and (3) provide goals and objectives with a clear relationship to the need and intent of the grant. As this grant term is for three (3) years, the Project Work Plan must attempt to identify activities/services and estimate timelines for the entire grant term. A minimum of one goal and corresponding objectives, process measures, etc. must be identified.

Applicants must use the Project Work Plan provided below. You will be prompted to upload this document to the BSCC-Submittable Application.

(1) Goal:	Reduce ORT and MVAT and the fear of ORT and MVAT in the target areas.		
Objectives (A., B., etc.)	A. Reduce ORT by 10% each year of the grant. B. Reduce retail shrinkage among the eight original sample retailers by 10% each year. C. Reduce auto theft and auto accessory theft by 5% each year.		
Process Measures and Outcome Measures:	Number of retail stores participating, number of operations, estimates of stolen property recovered, number of arrests specific to program areas, crimes intercepted, stolen vehicles recovered, staffing, hours worked, cases referred for prosecution		
Project activities that support the identified goal and objectives:	Responsible staff/partners	Timeline	
		Start Date	End Date
1. Conduct two, eight-hour, 12-person ORT/MVAT operations each month (Excluding December) 2. Conduct “Holiday Operations” near heavy retail locations between Thanksgiving and Christmas to combat ORT and MVAT. 3. Hire a dedicated Police Civilian Investigator to supplement investigating ORT cases, coordinate with retailers and Cal_ORCA. 4. Procure cameras, LPRs, bait car, Armadillo, trackers and other needed/identified supplies and technology 5. Install all cameras and equipment.	Modesto Police Department – PCU	1. Year 1, Qtr 1 2. Year 1, Qtr 1 3. Year 1, Qtr 2 4. Year 1, Qtr 1 5. Year 1, Qtr 1	1. Year 3, Qtr 4 2. Year 3, Qtr 4 3. Year 1, Qtr 3 4. Year 1, Qtr 4 5. Year 3, Qtr 2

List data and sources to be used to measure outcomes: MPD databases, DOJ reporting data, and retail shrinkage reports provided by retailers

(2) Goal:	Build and strengthen communication and relationships with the business community and allied agencies as it relates to ORT and MVAT.		
Objectives (A., B., etc.)	A. Host bi-monthly business/allied agency meetings to share current results. B. Provide regular updates to the business community and allied agencies on the progress of the grant activities. C. Solicit feedback from the business community and allied agencies on perceptions of impact of grant activities.		
Process Measures and Outcome Measures:	Number of community engagement presentations, number of meetings/trainings with retailers and allied agencies, number of retail stores participating		
Project activities that support the identified goal and objectives:	Responsible staff/partners	Timeline	
		Start Date	End Date
1. Develop a work plan for integrated educational content to be shared with participating retailers and allied agencies 2. Develop a training program and schedule for retail partners 3. Develop a survey solution to obtain feedback at regular intervals from retail partners 4. Schedule meetings for the duration of the grant program with retail partners and allied agencies	Modesto Police Department, participating retailers, allied agencies	1. Year 1, Qtr 1 2. Year 1, Qtr 3 3. Year 1, Qtr 3 4. Year 1, Qtr 1	1. Year 1, Qtr 3 2. Year 1, Qtr 4 3. Year 1, Qtr 4 4. Year 3, Qtr 4
List data and sources to be used to measure outcomes: After action reports and notes will be completed at each bi-monthly retailer and quarterly community meeting, surveys will be provided at given intervals at the retailer meetings to also gauge specific metrics			

(3) Goal:	Improve communication to and education of the community related to ORT and MVAT and how to keep themselves and the community safe.		
Objectives (A., B., etc.)	A. Post monthly social media messages with updates on the progress/stats of the grant program activities. B. Post regular public education information/graphics to social media accounts and encourage sharing of content by the business community and allied agencies.		

	C. Coordinate with MPD PIO to create informational handouts and education concerning ORT and MVAT to provide to the public.		
	D. Host quarterly community meetings to share current results.		
Process Measures and Outcome Measures:	Number of community engagement presentations, number of social media campaigns for public awareness, engagement levels on social media posts (analytics)		
Project activities that support the identified goal and objectives:	Responsible staff/partners	Timeline	
		Start Date	End Date
1. Develop a schedule of social media post topics	Modesto Police Department, PIO	1. Year 1, Q1	1. Year 1, Q3
2. Develop a branding strategy for all ORT/MVAT related messaging		2. Year 1, Q3	2. Year 1, Q 4
3. Create a master calendar of community meetings/events for the grant period		3. Year 1, Q2	3. Year 1, Q3
4. Develop relationships and share resources with allied agencies and retailer's social media points of contact		4. Year 1, Q1	4. Year 1, Q 2
List data and sources to be used to measure outcomes: social media engagement metrics and analytics, surveys from community meetings to gauge specific metrics, website traffic will be tracked			

Organized Retail Theft Prevention Grant Program - Project Budget and Budget Narrative

Name of Applicant: *Modesto Police Department*

44-Month Budget: October 1, 2023 to June 1, 2027

Note: Rows 7-16 will auto-populate based on the information entered in the budget line items (Salaries and Benefits, Services and Supplies, etc.)

Budget Line Item	Total
1. Salaries & Benefits	\$1,518,674.00
2. Services and Supplies	\$1,047,530.00
3. Professional Services or Public Agencies	\$0.00
4. Non-Governmental Organization (NGO) Subcontracts	\$0.00
5. Data Collection and Evaluation	\$255,000.00
6. Equipment/Fixed Assets	\$3,120,215.00
7. Financial Audit (Up to \$25,000)	\$20,000.00
8. Other (Travel, Training, etc.)	\$42,000.00
9. Indirect Costs	\$0.00
TOTAL	\$6,003,419.00

1a. Salaries & Benefits

Description of Salaries & Benefits	(% FTE or Hourly Rate) & Benefits	Total
Organized Retail Theft (ORT) & Motor Vehicle & Accessories Theft (MVAT) Overtime Operations	<p>Hourly Overtime. Two (2) operations per month, eight (8) hours per operation, 11 months each year.</p> <p>Year 1: 12 Officers (OT hourly rate = \$98.80) x 16 hrs/month x 11 months = \$208,666. One (1) Sergeant (OT hourly rate: \$119.71) x 16 hrs/month x 11 months = \$21,069. TOTAL YEAR 1: \$229,735</p> <p>Year 2: 12 Officers (OT hourly rate = \$105.37) x 16 hrs/month x 11 months = \$222,541. One (1) Sergeant (OT hourly rate: \$129.65) x 16 hrs/month x 11 months = \$22,818. TOTAL YEAR 2: \$245,360</p> <p>Year 3: 12 Officers (OT hourly rate = \$113.98) x 16 hrs/month x 11 months = \$240,726. One (1) Sergeant (OT hourly rate: \$138.06) x 16 hrs/month x 11 months = \$24,299. TOTAL YEAR 2: \$265,024</p>	\$740,119.00
Holiday ORT Overtime Operations	<p>Hourly Overtime. Four (4) operations per week, hours per operation vary (3, 6 or 10 hours), 4 weeks each year.</p> <p>Year 1: 6 Officers (OT hourly rate = \$98.80) x 28 hrs/week x 4 weeks = \$66,394. 5 Detectives (OT hourly rate = \$103.74) x 19 hrs/week x 4 weeks = \$39,421. One (1) Sergeant (OT hourly rate: \$119.71) x 19 hrs/week x 4 weeks = \$9,098. TOTAL YEAR 1: \$114,913</p> <p>Year 2: 6 Officers (OT hourly rate = \$105.37) x 28 hrs/week x 4 weeks = \$70,809. 5 Detectives (OT hourly rate = \$110.64) x 19 hrs/week x 4 weeks = \$42,043. One (1) Sergeant (OT hourly rate: \$129.65) x 19 hrs/week x 4 weeks = \$9,853. TOTAL YEAR 2: \$122,705</p> <p>Year 3: 6 Officers (OT hourly rate = \$113.98) x 28 hrs/week x 4 weeks = \$76,595. 5 Detectives (OT hourly rate = \$119.68) x 19 hrs/week x 4 weeks = \$45,478. One (1) Sergeant (OT hourly rate: \$138.06) x 19 hrs/week x 4 weeks = \$10,493. TOTAL YEAR 3: \$132,565</p>	\$370,183.00
Police Civilian Investigator	<p>100% FTE.</p> <p>Year 1: Salary: \$79,976. Benefits: \$31,990. Total: \$111,966</p> <p>Year 2: Salary: \$86,507 Benefits: \$34,603. Total: \$121,110</p> <p>Year 3: Salary: \$93,621. Benefits: \$37,448. Total: \$131,069</p>	\$364,146.00
City Electrical Staff - pre-wiring of utility poles for camera installs	<p>Hourly Overtime. 3 hours per intersection, total of 25 intersections.</p> <p>Year 1: 4 City Electrical Staff (OT hourly rate = \$65) x 3 hours/intersection x 9 intersections = \$7,020</p> <p>Year 2: 4 City Electrical Staff (OT hourly rate = \$68) x 3 hours/intersection x 12 intersections = \$9,792</p> <p>Year 3: 4 City Electrical Staff (OT hourly rate = \$74) x 3 hours/intersection x 4 intersections = \$3,537</p>	\$20,349.00
Modesto Police Department staff - install of air conditioned camera array systems	<p>Hourly Overtime. 3 hours per intersection, total of 25 intersections.</p> <p>Year 1: 1 Detective (OT hourly rate = \$103.74) x 3 hours/intersection x 9 intersections = \$2,801. 2 Officers (OT hourly rate = \$98.80) x 3 hours/intersection x 9 intersections = \$5,335. TOTAL YEAR 1: \$8,136</p> <p>Year 2: 1 Detective (OT hourly rate = \$110.64) x 3 hours/intersection x 12 intersections = \$3,983. 2 Officers (OT hourly rate = \$105.37) x 3 hours/intersection x 12 intersections = \$7,587. TOTAL YEAR 2: \$11,570</p> <p>Year 3: 1 Detective (OT hourly rate = \$119.68) x 3 hours/intersection x 4 intersections = \$1,436. 2 Officers (OT hourly rate = \$113.98) x 3 hours/intersection x 4 intersections = \$2,736. TOTAL YEAR 3: \$4,172</p>	\$23,877.00
		\$0.00
		\$0.00
		\$0.00
TOTAL		\$1,518,674.00

1b. Salaries & Benefits Narrative:

The Modesto Police Department (MPD), will hire a full time Police Civilian Investigator to investigate ORT cases, coordinate with retailers, prepare operational plans, and assist in ensuring intelligence is shared with retailers and Cal-ORCA with bi-weekly reports.

Officers/Detectives and a Sergeant in a combined effort from the Investigative Services Division will deploy a minimum of twice per month, on 8 hour covert operations, to the target areas to conduct large scale investigations, including surveillance, uniformed enforcement stops, coordinate with retailers to ensure prosecution for charges, and transport those arrested. During the holiday season between Thanksgiving and Christmas, four operations per week will be conducted for a 4 week period.

City of Modesto Electrical staff will be utilized to pre-wire the utility and signal light poles for cameras and LPRs and Modesto Police Department Staff will be utilized to install the air conditioned camera array systems. These systems require air conditioning due to the extreme heat the Central Valley experiences in the summer months, without the cooling element, the cameras shut down and are of not use during peak summer months.

2a. Services and Supplies

Description of Services or Supplies	Calculation for Expenditure	Total
Surveillance equipment installation materials	Pre-wiring for intersections: - Data wire: \$200 ea x 4 per intersection x 25 intersections = \$20,000 - Electrical wire: \$150 ea x 3 per intersection x 25 intersections = \$11,250 - Electrical boxes/hardware: \$400 ea x 1 per intersection x 25 intersections = \$10,000 Cabling for covert camera/LPR/sign board set-up: \$800 each x 5 trailers = \$4,000	\$45,250.00
Annual LPR camera licensing fees for each intersection (8 cameras per intersection)	\$3,276 per year in licensing fees for each 8-camera LPR intersection x 25 intersections = \$81,900/year x 3 years = \$245,700	\$245,700.00
Professional installation of LPR 8-camera array systems at intersections	\$7,500 per intersection x 25 intersections = \$187,500	\$187,500.00
ORT Surveillance Tools	Two-way radios (detectives/investigators to retailers): \$100 ea x 12 = \$1,200 Vehicle Trackers: \$1,095 ea x 6 = \$6,570 - Annual service fee for trackers: \$540 per tracker x 6 trackers x 3 years = \$9,720 iPads to remotely use trackers: \$800 ea x 8 = \$6,400 - iPad accessories (cases, mounts, keyboards, etc.): \$300 x 8 = \$2,400 - Monthly cellular service for iPads: \$45/month x 39 months x 8 = \$14,040	\$40,330.00
Camera integration software solution	Year 1: \$125,000 Year 2: \$131,250 Year 3: \$135,000	\$391,250.00
Electronic evidence management system	3 years: \$135,000	\$135,000.00
Laptop computer for Civilian Investigator	DELL Laptop (City contract) - \$2,500	\$2,500.00
		\$0.00
TOTAL		\$1,047,530.00

2b. Services and Supplies Narrative:

There are significant equipment and software needs to help make this proposal successful. Use of cameras and License Plate Readers (LPR's) have done much to reduce crime and the fear of crime in Modesto. To aide longer-term investigations, MPD will place covert camera systems on utility poles to help establish pattern of life and/or determining associations for conspiracy. All of these equipment needs (outlined in the Equipment/Fixed Asset section) require installation and installation requires materials with which to do so. All required installation materials are outlined here.

The use of magnetic vehicle trackers has been useful in many ORT and MVAT investigations; however, they are often tied up by other investigations. More trackers are needed to accomplish the goals and iPads are needed for tracking in real time. Additionally, it has proven challenging to communicate with multiple retailers during operations. The ability to procure radios and provide them to retailers will enable direct communication between retailers and investigators.

There is also a need for software solutions to help realize the goals of this proposal. Currently, evidence from phones, laptops, and other electronic devices is stored on a hard drive. When evidence is shared with the DA's office for discovery, the data is transferred to other hard drives and hand delivered. There are products on the market that allow subscribers to download electronic evidence into a cloud-based system. There is no need for a hard drive, and no fear that all the evidence will be lost if the hard drive fails or is lost. Strict logging of access helps maintain the chain of custody and a software solution like this will help expedite ORT and MVAT investigations.

An additional software need is a camera integration platform that allows the monitoring of video feeds from multiple public and privately-owned sources, in one place, all in real time. Such a software platform provides the potential for police, retailers, and community members to jointly reduce and prevent crime using real-time information. Detectives intend to leverage the use of such a software system to help identify, prevent, and locate ORT and MVAT offenders.

As the Civilian Investigator position will be a new addition, a laptop computer is needed for functionality for this position.

3a. Professional Services

Description of Professional Service(s)	Calculation for Expenditure	Total
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
TOTAL		\$0.00

3b. Professional Services Narrative

N/A

4a. Non-Governmental Organization (NGO) Subcontracts

Description of Non-Governmental Organization (NGO) Subcontracts	Calculation for Expense	Total
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
TOTALS		\$0.00

4b. Non-Governmental Organization (NGO) Subcontracts Narrative

N/A

5a. Data Collection and Evaluation

Description of Data Collection and Evaluation	Calculation for Expense	Total
Data collection and evaluation to include quarterly progress reports, statewide evaluation and development of the Local Evaluation Plan and Report	\$85,000 annually x 3 years = \$255,000	\$255,000.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
TOTALS		\$255,000.00

5b. Data Collection and Evaluation Narrative

Specific research design and data collection processes will be identified and implemented during the startup phase to ensure BSCC guidelines, objectives and deliverables are met, and a clear, logical project process evaluation report of implementation and service delivery activities are available at least quarterly to the program's business partners, allied agencies and the community to document and disseminate best practices and lessons learned.

Process and outcome measures will include the number of retail stores participating, number of operations, estimated value of stolen property recovered, number of arrests specific to the three program purpose areas addressed, crimes intercepted, stolen vehicles recovered, staffing, hours worked, community engagement presentations, social media campaigns for public awareness, number of meetings/trainings with retailers, and cases referred for prosecution.

All data and survey information in the measured outcomes will be provided to the MPD's grant administrators to complete required BSCC reporting. An evaluation firm will be selected following the City of Modesto's procurement requirements.

6a. Equipment/Fixed Assets

Description of Equipment/Fixed Assets	Calculation for Expense	Total
Air conditioned complete surveillance camera system (5 camera array + box and wiring) at each intersection	\$14,000 ea x 25 intersections = \$350,000	\$350,000.00
LPR camera systems at each intersection	LPR Cameras: \$6,495 ea x 8 per intersection x 25 intersections = \$1,299,000 Camera brackets: \$350 ea x 8 per intersection x 25 intersections = \$70,000 Communications boxes: \$2,895 per intersection x 4 per intersection (2-cameras per box) x 25 intersections = \$289,500 Extended warranty: \$2,100 ea camera x 8 per intersection x 25 intersections = \$420,000 **all items will come from one vendor and be on one invoice	\$2,078,500.00
Surveillance Camera Systems	Covert pole cameras: \$14,600 ea x 5 = \$73,000 Covert light head cameras: \$13,225 ea x 3 = \$39,675 Overt camera/LPR boom trailers: - Cameras: \$13,000 ea x 5 = \$65,000 - Trailers: \$29,028 ea x 5 = \$146,040 Covert camera/LPR sign board trailers: - Cameras: \$10,000 ea x 5 = \$50,000 - Trailers + shipping + warranty: \$50,600 ea x 5 = \$253,000	\$626,715.00
Armored surveillance vehicle (Armadillo)		\$50,000
Stolen vehicle bait car	\$15,000 (vehicle + equipment)	\$15,000.00
		\$0.00
		\$0.00
		\$0.00
TOTALS		\$3,120,215.00

6b. Equipment/Fixed Assets Narrative

Many ORT and MVAT responsible vehicles have been captured by LPR's, however, many more have evaded capture. There are currently 13 LPR systems in Modesto which is not sufficient for a city the size of Modesto and for the type of vehicle traffic that travels within and through the city limits.

MPD has identified 25 additional intersections that would greatly benefit from LPRs/cameras. These intersections will give investigators the opportunity to identify offenders that would otherwise be missed. These locations are in, around, or near retail locations. MPD also identified the need to purchase overt and covert camera/LPR trailers to quickly deploy to problem areas in places intersection cameras cannot reach. The ability to quickly redeploy these assets when issues arise is incredibly valuable as overt camera trailers, equipped with a camera boom and blinking lights, quickly deter crime. Similarly, covert trailers are information vacuums. They appear to be mundane, not drawing attention of being related to police yet have cameras and LPRs. MPD has identified the need for five overt trailers and five covert trailers.

Additional police assets like empty police cars or old armored bank vehicles outfitted with police markings and cameras have been used by MPD to dissuade crime. MPD's PCU have used these assets to deter ORT and auto thieves from certain locations while conducting manned operations in other locations. Additionally, a new bait car is need to combat auto theft and catch offenders in the act without causing hardship to citizens.

7a. Financial Audit

Description	Calculation for Expense	Total
Financial audit covering the service delivery period of the grant (October 1, 2023 - December 31, 2026)	\$20,000 based on like audits for other programs in the City of Modesto	\$20,000.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
		\$0.00
TOTAL		\$20,000.00

7b. Financial Audit) Narrative:

The City of Modesto currently has a contract with an external auditor - Vasquez and Company LLC. The City anticipates a City Auditor will be on board within the next several months - once the City Auditor has been defined, staff will coordinate this audit with the City Auditor to determine if that position will do the audit or if the contract with Vasquex and Company LLC will perform the financial audit of the project financials to ensure compliance with local, State, and Federal laws as required by the BSCC. The audit will cover the service delivery period of the grant - October 1, 2023-December 31, 2026 with the audit report being submitted no later than June 1, 2027.

8a. Other (Travel, Training, etc.)

Description	Calculation for Expense	Total
Annual Retailer Association Conference	Registration, accommodation and per diem: \$1,500 x 8 personnel x 3 years	\$36,000.00
ICI Core Course for Civilian Investigator	Registration, accommodation and per diem	\$1,500.00
ICI Property Crimes Course for Civilian Investigator	Registration, accommodation and per diem	\$1,500.00
Basic Crime Analysis Course	Registration, accommodation and per diem	\$3,000.00
		\$0.00
		\$0.00
TOTAL		\$42,000.00

8b. Other (Travel, Training, etc.) Narrative:

All regularly assigned investigative staff should attend the annual state retailers conference - it will aide in building relationships, gaining and sharing insights and knowledge and understanding trends in other parts of CA and how that might impact Modesto.

The new Civilian Investigator should attend both the ICI Core and ICI Property Crimes Courses as part of their education and training to be able to perform the tasks required of them and to aid in the performance of this grant and it's objectives.

While the grant is not funding the Crime Analyst position, since this position will be focused on ORT and MVAT crimes, there is specific training that should be provided to this position to aid in the performance of this grant and it's objectives.

9a. Indirect Costs

For this grant program, indirect costs may be charged using only one of the two options below:	Grant Funds	Total
1) Indirect costs not to exceed 10 percent (10%) of the total grant award. Applicable if the organization does not have a federally approved indirect cost rate.	\$0	\$0
<i>If using Option 1) grant funds allocated to Indirect Costs may not exceed:</i>	\$0	
2) Indirect costs not to exceed 20 percent (20%) of the total grant award. Applicable if the organization has a federally approved indirect cost rate. Amount claimed may not exceed the organization's federally approved indirect cost rate.	\$0	\$0
<i>If using Option 2) grant funds allocated to Indirect Costs may not exceed:</i>	\$0	
<i>Please see instructions tab for additional information regarding Indirect Costs. If the amount exceeds the maximum allowed and/or turns red, please adjust it to not exceed the line-item noted.</i>		
TOTAL	\$0	\$0

9b. Indirect Costs Narrative:

N/A



Office of the District Attorney Stanislaus County

Jeff Laugero
District Attorney

Assistant District Attorney
Mark Zahner

Chief Deputies
Marlisa Ferreira
Wendell Emerson
Michael D. Houston
Rick Mury
Joseph Chavez

Bureau of Investigation
Chief Terry L. Seese

To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/27/2023

This letter is being submitted to document that the Stanislaus County District Attorney's Office agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by the City of Modesto.

As part of this cooperation, the Stanislaus County District Attorney's Office will assist the Modesto Police Department with investigations and prosecutions related to ORT crimes. Further, the District Attorney's Office will maintain productive communication and dialogue with the Modesto Police Department to ensure an effective partnership and implementation of successful strategies to protect businesses within our community from ORT crimes.

The Stanislaus County District Attorney's Office will continue to participate in community and business engagement opportunities sponsored by the Modesto Police Department and other meetings as it relates to ORT crimes.

Regards,

Jeff Laugero
District Attorney

Office: 832 12th Street, Suite 300 Modesto, CA 95354 Mailing: PO BOX 442 Modesto, CA 95353
Telephone: (209) 525-5550 Fax: (209) 558-4027 www.stanislaus-da.org



<https://www.facebook.com/StanislausDistrictAttorney/>

**SHERIFF'S OFFICE**

Jeff Dirkse, Sheriff-Coroner

June 2, 2023

Administration
250 E. Hackett Rd
Modesto, CA 95358
(209) 525-7216

Operations
250 E. Hackett Rd
Modesto, CA 95358
(209) 525-7188

Sheriff's Detention Center
200 E. Hackett Rd
Modesto, CA 95358
(209) 525-5630

Coroner's Office
921 Oakdale Rd
Modesto, CA 95355
(209) 567-4480

Civil Division
801 11th St, Ste 2200
Modesto, CA 95354
PO Box 3288
Modesto, CA 95353
(209) 491-8762

Investigations
250 E. Hackett Rd
Modesto, CA 95358
(209) 525-7074

Records
250 E. Hackett Rd
Modesto, CA 95358
(209) 525-7117

**Alternative Work
Program/REACT**
194 E. Hackett Rd
Modesto, CA 95358
(209) 491-8771

Patterson Police Services
33 S. Del Puerto Ave
Patterson, CA 95363
(209) 892-5071

Riverbank Police Services
6727 Third St
Riverbank, CA 95367
(209) 869-7162

Hughson Police Services
7018 Pine St/PO Box 9
Hughson, CA 95326
(209) 883-4052

Waterford Police Services
115 E St
Waterford, CA 95386
(209) 874-2349

Training Center
3805 Cornucopia Way
Modesto, CA 95358
(209) 567-4408

Board of State and Community Corrections
2590 Venture Oaks Way, Suite 200
Sacramento CA 95833

Re: The Organized Retail Theft Prevention Grant Program

To Whom It May Concern:

This letter is being submitted to document that the Stanislaus County Sheriff's Office agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto. As part of this grant, the Stanislaus County Sheriff's Office agrees to:

1. Coordinate with Modesto Police Department during planned operations as needed.
2. Partner with Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
3. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft as needed.
4. Participate in the prosecution phase of cases and make available representatives to appear in court on behalf of the Stanislaus County Sheriff's Office
5. Provide data to Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only.

The Stanislaus County Sheriff's Office has a long history of working in collaboration with the Modesto Police Department. From community events to investigating crimes from homicide to petty theft, our jurisdictions have communicated and cooperated countless times. This grant would continue this long-standing professional relationship to provide broader law enforcement to the approx. 550,00 residents of Stanislaus County, half of which reside in the city of Modesto.

Sincerely,

A handwritten signature in blue ink, appearing to read "Micky LaBarbera".

Micky LaBarbera
Stanislaus County Undersheriff
Administration Division



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 6/21/2023

This letter is being submitted to document that Burlington agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, Burlington agrees to:

1. Coordinate with the Modesto Police Department during planned Blitz operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court.

Signed by,

Megan Gonzales, Regional Field Investigator



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/26/2023

This letter is being submitted to document that Costco Wholesale agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, Costco Wholesale agrees to:

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business'/corporations behalf.

Signed by,

A handwritten signature in black ink that reads "Michael F. Wiederholt".

Michael F. Wiederholt | General Manager | w: 209-342-4903
W661mgr@costco.com



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/23/2023

This letter is being submitted to document that **Dick's Sporting Goods** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **Dick's Sporting Goods** agrees to:

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business'/corporations behalf.

Signed by,

Madison Sousa

Operations ASM

3401 Dale Rd Ste. 1001 Modesto, CA

Madison.sousa@dcsg.com | (209) 861-2100



2401 S. Stemmons Freeway
Suite 4000
Lewisville, Tx, 75067

To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/13/23

This letter is being submitted to document that **JCPenney** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **JCPenney** agrees to:

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business/corporation's behalf.
6. Provide data to the Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only.

Signed by,

Dominic Scopesi, Group Investigations Manager



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/02/2023

This letter is being submitted to document that **Kohl's** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

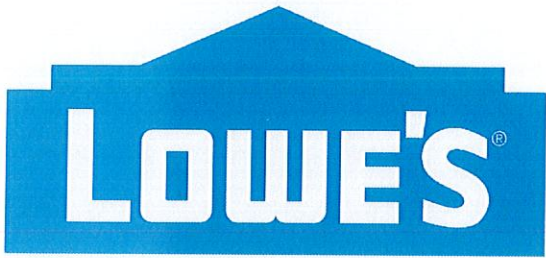
As part of this grant, **Kohl's** agrees to:

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your corporation's behalf.
6. Provide data to the Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only.
7. Build an overall strong relationship with the Modesto Police department.

Signed by,

Randy Peterson

Loss Prevention Supervisor for Kohl's Department Stores



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/02/2023

This letter is being submitted to document that **[Lowe's]** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **[Lowe's]** agrees to:

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business'/corporation's behalf.
6. Provide data to the Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only.

Signed by,

David Gonzales, Lowe's Market Organized Retail Crime Manager



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/01/2023

This letter is being submitted to document that **Macy's** agrees to partner in the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **MACYS** agrees to:

1. Coordinate with the Modesto Police Department during planned operations.
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your corporation's behalf.

Signed by,

Ritchard Anderson,
Manager, Asset Protection
Ritchard.Anderson@macys.com
C:925.222.9491



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: June 5, 2023

This letter is being submitted to document that Marshalls agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, Marshalls agrees to:

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on Marshalls behalf.
6. Provide data to the Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only.

We appreciate the existing partnership and look forward to expanding the opportunities to work together to combat Organized Retail Theft in Marshalls, Modesto.

Respectfully,

Deborah Lanford
District Loss Prevention Manager, Central Valley
3440 McHenry Ave., Modesto, CA
(209)345-1404



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/27/2023

This letter is being submitted to document that **Rite Aid** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **Rite Aid** agrees to:

1. Coordinate with the Modesto Police Department during planned Rite Aid store blitz operations.
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on behalf of Rite Aid.

Signed by,

A handwritten signature in cursive script that reads "Jason Davies".

Jason Davies
Director - ORC & Special Investigations
Rite Aid

To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/22/2023

This letter is being submitted to document that **The Save Mart Companies on behalf of Save Marts #1, #49, #86 and #95** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **The Save Mart Companies on behalf of Save Marts #1, #49, #86 and #95** agrees to

1. Partner and Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business'/corporations behalf.
6. Provide data to the Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only. Including other businesses and corporations.

Signed by,

Brandon Sees
Manager, Regional Asset Protection





A Chamber for Everyone

This letter is being submitted to express my unwavering support for the City of Modesto's application to the Organized Retail Theft Prevention Grant Program proposal.

As an active community member deeply invested in the betterment of Modesto, I have had the privilege of serving as both the CEO/President of the Stanislaus Latino Chamber of Commerce and as an owner of Got It All Insurance Agency. These roles have allowed me to intimately observe the damaging consequences of organized retail theft, motor vehicle theft, and motor vehicle accessory theft on the residents of our city. In my capacity as an insurance agent at Got It All Insurance, I have had numerous opportunities to assist and support auto owners and business owners, through their insurance claims. This has provided me with insights into the unique challenges faced by our community and has allowed me to identify potential issues that may arise in the future. By combining my community involvement, and leadership role at the Stanislaus Latino Chamber of Commerce, and expertise in the insurance industry, I am equipped with understanding of the issues affecting Modesto. I am committed to leveraging this knowledge to drive positive change and find effective solutions to these challenges.

The pervasive presence of organized retail thieves has instilled fear in the hearts of local business owners like myself, who are repeatedly victimized. This not only adversely affects our community by potentially driving up prices to compensate for lost products, but it also fuels the apprehension that essential establishments like pharmacies and markets might relocate elsewhere. The impact is particularly profound in disadvantaged neighborhoods, where residents must travel longer distances to access the goods and services they depend upon. Moreover, the departure of businesses leads to job losses and exacerbates the problem of unemployment within our community.

Granting the City of Modesto this invaluable grant, under the vigilant guidance of the Modesto Police Department, would undoubtedly make a remarkable difference in our community. I wholeheartedly place my trust and support in the city's ability to responsibly manage the public funds provided by the Organized Retail Theft Prevention Program. By channeling these resources, Modesto will undoubtedly experience a transformative change.

The prospect of Modesto receiving this grant fills me with great excitement. I am confident that it will not only benefit the City of Modesto and the County of Stanislaus but also have a positive ripple effect throughout our entire community.

If you require any further comments or additional support, please do not hesitate to reach out to me.

A handwritten signature in black ink, appearing to read "Johnny Garcia", is written over a horizontal line.

Johnny Garcia
CEO/President

(209) 789-5123
PO BOX 3113
Modesto, CA 95353



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/03/2023

This letter is being submitted to the document that **Target** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **Target** agrees to

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods, etc.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business'/corporations behalf.
6. Continue to build a partnership with the Modesto Police Department within our company policies.

Signed by,

Kyra McAlary
Executive Team Lead of Assets Protection
3900 Sisk Road, Modesto CA
T-0938

Eric Corona
Executive Team Lead of Assets Protection
3405 McHenry Ave, Modesto CA
T-0273



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 6/15/2023

This letter is being submitted to document that **ULTA Beauty** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **ULTA Beauty** agrees to:

1. Coordinate with the Modesto Police Department during planned operations involving law enforcement and ULTA Loss Prevention personnel.
2. Attend bi-monthly meetings, when able to do so, hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention. ULTA Beauty will be able to support with sharing ongoing trends and/or groups targeting the locations in the area.
3. Share with Modesto Police Department information regarding Organized Retail Theft trends, offenders, methods, etc. through an ongoing partnerships and communication.
4. Participate in multi-agency, multi-cooperation operations targeting Organized Retail Theft when available.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business' behalf.
6. For years 2020 and 2021 at ULTA Beauty in Modesto, Ca, shrink remained approximately flat with a slight lift in shortage dollars. However, for 2023, shrink is trending 200% up and related to a more blatant disregard. More concerning is the increase in violence with the theft incidents that are occurring in store, creating an unsafe environment for our ULTA associates and other guests in the building or center.
7. ULTA beauty is excited for the continued partnership with the Modesto Police Department to help reduce Organized Retail Theft in the community and for ULTA Beauty. In the past, due to staffing/funding, the ability for the department to support was extremely limited which left the store feel unsupported, unsafe, and frustrated. With this grant, it gives the department the ability to support more often, in not just responding to incidents, but to also conduct preventative measures to send a positive message to the community and set the tone for bad actors attempting to cause losses in the area.

Signed by,

A handwritten signature in black ink, appearing to read "Sabrina Ruiz".

Sabrina Ruiz, Lead Area Loss Prevention Manager

To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/07/2023

This letter is being submitted to document that **VS&CO** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **VS&CO** agrees to

1. Coordinate with the Modesto Police Department during planned operations
2. Attend bi-monthly meetings hosted by the Modesto Police Department in which strategies and trends are shared regarding Organized Retail Theft Prevention.
3. Partner with the Modesto Police Department in information sharing regarding Organized Retail Theft trends, offenders, methods.
4. Participate in multi-agency, multi-corporation operations targeting Organized Retail Theft.
5. Participate in the prosecution phase of cases and make available representatives to appear in court on your business'/corporations behalf.
6. Provide data to the Modesto Police Department on shrinkage/theft loss with the condition it is not disseminated beyond governmental agencies for official use only.

Signed by,

Brittney Cuadros – Asset Protection Investigator (API)

bcuadros@victoria.com

559-981-6645



V I N T A G E
F A I R E

TO: BOARD OF STATE AND COMMUNITY CORRECTIONS (BSCC)
RE: Organized Retail Theft Prevention Grant Program
DATE: June 22, 2023

This letter is being submitted to document that Vintage Faire Mall /Macerich Company agrees to partner on the Organized Retail Theft Prevention Grant Program proposal, being submitted by the City of Modesto Police Department (MPD). Vintage Faire Mall houses the largest number of retail stores and retail employees in any one location within in the City. Many are National retailers listed below, and generate a significant amount of retail commerce, provide local jobs and contribute to state and local sales and property taxes, all of which assists in funding the City's annual general operating fund.

The Macerich Company (NYSE:MAC www.macerich.com), owners of Vintage Faire Mall and forty-eight (48) regional shopping centers throughout the nation, predominantly located in large metropolitan areas, hereby fully support the MPD's efforts in preventing and responding to organized retail theft, motor vehicle or motor vehicle accessory theft, or cargo theft.

As part of the State's Organized Retail Theft Prevention Grant Program, Vintage Faire Mall/Macerich Company agrees to partner with MPD and retail stores within the mall, to disseminate information relevant to organized retail theft and prevention thereof. We will also collaborate by reviewing and sharing statistical information provided to us by MPD, demonstrating the positive effects this program is having, and facilitate implementation of any applicable procedures including on-site training provided by MPD associated with the prevention of Organized Retail Thefts in Modesto.

Following is a list of national retailers operating at Vintage Faire Mall, prepared by mall owner Macerich Company who fully supports the efforts of the MPD to prevent Organized Retail Theft:

Macy's, JCPenney, Dick's Sporting Goods, Abercrombie & Fitch, Apple, Bath & Body Works, Box Lunch, Buckle, Build a Bear Workshop, Carter/OshKosh, Claire's, Charlotte Russe, Cotton On, Daniel's Jewelers, Don Roberto Jewelers, Guess, Fast Fix Jewelry Repair, Footlocker, JD Sports, Hollister Co., Hot Topic, Journey's, Kay Jewelers, LensCrafters, Lids, Pink, Pro Image Sports, Rainbow, Banta, Shoe Palace, Sheikh Shoes, Shoe Palace, Sephora, Spencer's Gifts, Sunglass Hut, T-Mobile, Tilly's, Torrid, Vans, Verizon Store, Victoria's Secret, Valliani Jewelers, Windsor Fashions, Zales Jewelers and Zumiez.

We thank you for your consideration in this matter and for giving us the opportunity to support our successful partnership with the City of Modesto and MPD, one that's been cultivated over forty-six (46) years.

Kelly Tallant, General Manager
Vintage Faire Mall – Macerich (NYSE:MAC)
Agent for Owner: Vintage Faire Mall LLP
Email: kelly.tallant@macerich.com



To: Board of State and Community Corrections
Re: The Organized Retail Theft Prevention Grant Program
Date: 06/22/2023

This letter is being submitted to document that **Walgreens Co.** agrees to partner on the Organized Retail Theft Prevention Grant Program proposal being submitted by The City of Modesto.

As part of this grant, **Walgreens** agrees to:

I am writing on behalf of Walgreens to express our commitment to supporting local law enforcement departments in their efforts to combat Organized Retail Crime (ORC) in Modesto, CA. We recognize the importance of collaboration between law enforcement agencies and retailers like us to address this growing challenge effectively.

At Walgreens, we take ORC seriously, and we are actively working to mitigate its impact on our operations and the safety of our team members, patients and customers. We understand the crucial role law enforcement plays in investigating and apprehending those responsible for these criminal activities. In line with our commitment, we would like to extend our support to your department by assisting in obtaining grants dedicated to fighting ORC.

Our data reveals that Walgreens loses 12% of profits due to product shrink across our 539 stores in California. The retail value of our total annual losses in California is higher than any other state in the country with CA stores losing 2.6 times more than the average store in the chain. Our rate of internally reported incidents of criminal activity in CA is 2.4 times more than our national per store average. This significant financial burden not only affects our profitability but more importantly, negatively impacts our team members' safety, job satisfaction, and overall customer/patient experience. This grant funding will increase Modesto Police Department's resources which will reduce retail losses and create a safer environment for our team members, patients and customers.

It is crucial that we address this issue collectively, pooling our resources, expertise, and strategies. By joining forces, we can develop proactive measures to prevent ORC, identify and apprehend offenders, and create a deterrent effect that will ultimately protect our businesses and communities we serve. We firmly believe that grant funding and a strong partnership between Walgreens and The Modesto Police Department will be instrumental in achieving this shared goal.

Signed by,

Jose Barreto

Bias-Based Policing

402.1 PURPOSE AND SCOPE

This policy provides guidance to department members that affirms the Modesto Police Department's commitment to policing that is fair and objective.

Nothing in this policy prohibits the use of specified characteristics in law enforcement activities designed to strengthen the department's relationship with its diverse communities (e.g., cultural and ethnicity awareness training, youth programs, community group outreach, partnerships).

402.1.1 DEFINITIONS

Definitions related to this policy include:

Bias-based policing - An inappropriate reliance on actual or perceived characteristics such as race, ethnicity, national origin, religion, sex, sexual orientation, gender identity or expression, economic status, age, cultural group, disability, or affiliation with any non-criminal group (protected characteristics) as the basis for providing differing law enforcement service or enforcement (Penal Code § 13519.4).

402.2 POLICY

The Modesto Police Department is committed to providing law enforcement services to the community with due regard for the racial, cultural or other differences of those served. It is the policy of this department to provide law enforcement services and to enforce the law equally, fairly, objectively and without discrimination toward any individual or group.

402.3 BIAS-BASED POLICING PROHIBITED

Bias-based policing is strictly prohibited.

However, nothing in this policy is intended to prohibit an officer from considering protected characteristics in combination with credible, timely and distinct information connecting a person or people of a specific characteristic to a specific unlawful incident, or to specific unlawful incidents, specific criminal patterns or specific schemes.

402.3.1 CALIFORNIA RELIGIOUS FREEDOM ACT

Members shall not collect information from a person based on religious belief, practice, affiliation, national origin or ethnicity unless permitted under state or federal law (Government Code § 8310.3).

Members shall not assist federal government authorities (Government Code § 8310.3):

- (a) In compiling personal information about a person's religious belief, practice, affiliation, national origin or ethnicity.
- (b) By investigating, enforcing or assisting with the investigation or enforcement of any requirement that a person register with the federal government based on religious belief, practice, or affiliation, or national origin or ethnicity.

Modesto Police Department

Modesto PD Policy Manual

Bias-Based Policing

402.4 MEMBER RESPONSIBILITIES

Every member of this department shall perform his/her duties in a fair and objective manner and is responsible for promptly reporting any suspected or known instances of bias-based policing to a supervisor. Members should, when reasonable to do so, intervene to prevent any biased-based actions by another member.

402.4.1 REASON FOR CONTACT

Officers contacting a person shall be prepared to articulate sufficient reason for the contact, independent of the protected characteristics of the individual.

To the extent that written documentation would otherwise be completed (e.g., arrest report, field interview (FI) card), the involved officer should include those facts giving rise to the contact, as applicable.

Except for required data-collection forms or methods, nothing in this policy shall require any officer to document a contact that would not otherwise require reporting.

402.4.2 REPORTING TRAFFIC STOPS

Each time an officer makes a traffic stop, the officer shall report any information required in the Traffic Function and Responsibility Policy.

402.4.3 REPORTING OF STOPS

Unless an exception applies under 11 CCR 999.227, an officer conducting a stop of a person shall collect the data elements required by 11 CCR 999.226 for every person stopped and prepare a stop data report. When multiple officers conduct a stop, the officer with the highest level of engagement with the person shall collect the data elements and prepare the report (11 CCR 999.227).

If multiple agencies are involved in a stop and the Modesto Police Department is the primary agency, the Modesto Police Department officer shall collect the data elements and prepare the stop data report (11 CCR 999.227).

The stop data report should be completed by the end of the officer's shift or as soon as practicable (11 CCR 999.227).

402.5 SUPERVISOR RESPONSIBILITIES

Supervisors should monitor those individuals under their command for compliance with this policy and shall handle any alleged or observed violations in accordance with the Personnel Complaints Policy.

- (a) Supervisors should discuss any issues with the involved officer and his/her supervisor in a timely manner.
 - 1. Supervisors should document these discussions, in the prescribed manner.
- (b) Supervisors should periodically review PVRs/ICCS recordings (portable audio/video recordings), MDC (MDC) data and any other available resource used to document contact between officers and the public to ensure compliance with the policy.

Modesto Police Department

Modesto PD Policy Manual

Bias-Based Policing

1. Supervisors should document these periodic reviews.
 2. Recordings or data that capture a potential instance of bias-based policing should be appropriately retained for administrative investigation purposes.
- (c) Supervisors shall initiate investigations of any actual or alleged violations of this policy.
- (d) Supervisors should take prompt and reasonable steps to address any retaliatory action taken against any member of this department who discloses information concerning bias-based policing.

402.6 ADMINISTRATION

Each year, Internal Affairs should review the efforts of the Department to provide fair and objective policing and submit an annual report, including public concerns and complaints, to the Chief of Police.

The annual report should not contain any identifying information about any specific complaint, member of the public or officers. It should be reviewed by the Chief of Police to identify any changes in training or operations that should be made to improve service.

Supervisors should review the annual report and discuss the results with those they are assigned to supervise.

402.7 TRAINING

Training on fair and objective policing and review of this policy should be conducted as directed by the Training Unit.

- (a) All sworn members of this department will be scheduled to attend Peace Officer Standards and Training (POST)-approved training on the subject of bias-based policing.
- (b) Pending participation in such POST-approved training and at all times, all members of this department are encouraged to familiarize themselves with and consider racial and cultural differences among members of this community.
- (c) Each sworn member of this department who received initial bias-based policing training will thereafter be required to complete an approved refresher course every five years, or sooner if deemed necessary, in order to keep current with changing racial, identity and cultural trends (Penal Code § 13519.4(i)).

402.8 REPORTING TO CALIFORNIA DEPARTMENT OF JUSTICE

The Internal Affairs Unit Sergeant and the Police Civilian Supervisor or the authorized designee shall ensure that all data required by the Department of Justice (DOJ) regarding complaints of racial bias against officers is collected and reported annually to DOJ (Penal Code § 13012; Penal Code § 13020).

Modesto Police Department

Modesto PD Policy Manual

Bias-Based Policing

402.9 REVISIONS

Adopted October 1, 2014

- Revised July 1, 2016
- Revised January 1, 2017
- Revised December 1, 2017
- Revised April 1, 2020
- Revised August 1, 2020
- Revised January 1, 2022

Public Safety Video Surveillance System

377.1 PURPOSE AND SCOPE

This policy provides guidance for the placement and monitoring of department public safety video surveillance, as well as the storage and release of the captured images.

This policy only applies to overt, marked public safety video surveillance systems operated by the Department. It does not apply to mobile audio/video systems, covert audio/video systems or any other image-capturing devices used by the Department.

377.2 POLICY

The Modesto Police Department operates a public safety video surveillance system to complement its anti-crime strategy, to effectively allocate and deploy personnel, and to enhance public safety and security in public areas. Cameras may be placed in strategic locations throughout the City to detect and deter crime, to help safeguard against potential threats to the public, to help manage emergency response situations during natural and man-made disasters and to assist City officials in providing services to the community.

Video surveillance in public areas will be conducted in a legal and ethical manner while recognizing and protecting constitutional standards of privacy.

377.3 OPERATIONAL GUIDELINES

Only department-approved video surveillance equipment shall be utilized. Members authorized to monitor video surveillance equipment should only monitor public areas and public activities where no reasonable expectation of privacy exists. The Chief of Police or the authorized designee shall approve all proposed locations for the use of video surveillance technology and should consult with and be guided by legal counsel as necessary in making such determinations.

377.3.1 PLACEMENT AND MONITORING

Camera placement will be guided by the underlying purpose or strategy associated with the overall video surveillance plan. As appropriate, the Chief of Police should confer with other affected City divisions and designated community groups when evaluating camera placement. Environmental factors, including lighting, location of buildings, presence of vegetation, or other obstructions, should also be evaluated when determining placement.

The cameras shall only record video images and not sound. Recorded images may be used for a variety of purposes, including criminal investigations and monitoring of activity around high-value or high-threat areas. The public video surveillance system may be useful for the following purposes:

- (a) To prevent, deter, and identify criminal activity.
- (b) To target identified areas of gang and narcotics complaints or activity.
- (c) To respond to critical incidents.

Modesto Police Department

Modesto PD Policy Manual

Public Safety Video Surveillance System

- (d) To assist in identifying, apprehending, and prosecuting offenders.
- (e) To document officer and offender conduct during interactions to safeguard the rights of the public and officers.
- (f) To augment resources in a cost-effective manner.
- (g) To monitor pedestrian and vehicle traffic activity.

Images from each camera should be recorded in a manner consistent with the underlying purpose of the particular camera. Images should be transmitted to monitors installed in the Watch Commander's office and Stanislaus Regional 9-1-1. When activity warranting further investigation is reported or detected at any camera location, the available information should be provided to responding officers in a timely manner. The Watch Commander or trained personnel in Stanislaus Regional 9-1-1 are authorized to adjust the cameras to more effectively view a particular area for any legitimate public safety purpose.

The Chief of Police may authorize video feeds from the public safety video surveillance system to be forwarded to a specified location for monitoring by other than police personnel, such as allied government agencies, road or traffic crews, or fire or emergency operations personnel.

Unauthorized recording, viewing, reproduction, dissemination, or retention is prohibited.

377.3.2 CAMERA MARKINGS

All public areas monitored by public safety surveillance equipment shall be marked in a conspicuous manner with appropriate signs to inform the public that the area is under police surveillance. Signs should be well lit, placed appropriately and without obstruction to ensure visibility.

377.3.3 INTEGRATION WITH OTHER TECHNOLOGY

The Department may elect to integrate its public safety video surveillance system with other technology to enhance available information. Systems such as gunshot detection, incident mapping, crime analysis, license plate recognition, facial recognition and other video-based analytical systems may be considered based upon availability and the nature of department strategy.

The Department should evaluate the availability and propriety of networking or otherwise collaborating with appropriate private sector entities and should evaluate whether the use of certain camera systems, such as pan-tilt-zoom systems and video enhancement or other analytical technology, requires additional safeguards.

377.4 VIDEO SUPERVISION

Supervisors should monitor video surveillance access and usage to ensure members are within department policy and applicable laws. Supervisors should ensure such use and access is appropriately documented.

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377.4.1 VIDEO LOG

A log should be maintained at all locations where video surveillance monitors are located. The log should be used to document all persons not assigned to the monitoring locations who have been given access to view or monitor images provided by the video surveillance cameras. The logs should, at a minimum, record the:

- (a) Date and time access was given.
- (b) Name and agency of the person being given access to the images.
- (c) Name of person authorizing access.
- (d) Identifiable portion of images viewed.

377.4.2 PROHIBITED ACTIVITY

Public safety video surveillance systems will not intentionally be used to invade the privacy of individuals or observe areas where a reasonable expectation of privacy exists.

Public safety video surveillance equipment shall not be used in an unequal or discriminatory manner and shall not target individuals or groups based solely on actual or perceived characteristics such as race, ethnicity, national origin, religion, sex, sexual orientation, gender identity or expression, economic status, age, cultural group, or disability.

Video surveillance equipment shall not be used to harass, intimidate, or discriminate against any individual or group.

377.5 STORAGE AND RETENTION OF MEDIA

All downloaded media shall be stored in a secure area with access restricted to authorized persons. A recording needed as evidence shall be copied to a suitable medium and booked into evidence in accordance with established evidence procedures. All actions taken with respect to retention of media shall be appropriately documented.

The type of video surveillance technology employed and the manner in which recordings are used and stored will affect retention periods. The recordings should be stored and retained in accordance with the established records retention schedule and for a minimum of one year. Prior to destruction, written consent shall be obtained from the City Attorney. If recordings are evidence in any claim filed or any pending litigation, they shall be preserved until pending litigation is resolved (Government Code § 34090.6).

Any recordings needed as evidence in a criminal or civil proceeding shall be copied to a suitable medium and booked into evidence in accordance with current evidence procedures.

377.5.1 EVIDENTIARY INTEGRITY

All downloaded and retained media shall be treated in the same manner as other evidence. Media shall be accessed, maintained, stored and retrieved in a manner that ensures its integrity as evidence, including strict adherence to chain of custody requirements. Electronic trails, including encryption, digital masking of innocent or uninvolved individuals to preserve anonymity, authenticity certificates and date and time stamping, shall be used as appropriate to preserve

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individual rights and to ensure the authenticity and maintenance of a secure evidentiary chain of custody.

377.6 RELEASE OF VIDEO IMAGES

All recorded video images gathered by the public safety video surveillance equipment are for the official use of the Modesto Police Department.

Requests for recorded video images from the public or the media shall be processed in the same manner as requests for department public records.

Requests for recorded images from other law enforcement agencies shall be referred to the Watch Commander for release in accordance with a specific and legitimate law enforcement purpose.

Recorded video images that are the subject of a court order or subpoena shall be processed in accordance with the established department subpoena process.

377.7 VIDEO SURVEILLANCE AUDIT

The Chief of Police or the authorized designee will conduct an annual review of the public safety video surveillance system. The review should include an analysis of the cost, benefit and effectiveness of the system, including any public safety issues that were effectively addressed or any significant prosecutions that resulted, and any systemic operational or administrative issues that were identified, including those related to training, discipline or policy.

The results of each review shall be appropriately documented and maintained by the Chief of Police or the authorized designee and other applicable advisory bodies. Any recommendations for training or policy should be promptly addressed.

377.8 TRAINING

All department members authorized to operate or access public video surveillance systems shall receive appropriate training. Training should include guidance on the use of cameras, interaction with dispatch and patrol operations and a review regarding relevant policies and procedures, including this policy. Training should also address state and federal law related to the use of video surveillance equipment and privacy.

377.9 REVISIONS

Adopted October 1, 2014

- Revised July 1, 2016
- Revised July 1, 2020