

# **PUBLIC SAFETY REALIGNMENT**

## **MARIN COMMUNITY CORRECTIONS PARTNERSHIP**

### **Annual Report and Plan Update**

**2023**

"Realigning the...supervision of certain felons... to local community corrections programs, which are strengthened through community-based punishment, evidence-based practices, and improved supervision strategies, will improve public safety outcomes among adult felons... and will facilitate their successful reintegration back into society."

AB 109, Title 2.05, Section 3450 (b) (4) and (5)

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## **COMMUNITY CORRECTIONS PARTNERSHIP**

*Chief Probation Officer, Marlon J. Washington, Chair*

*Sheriff-Coroner, Jaime Scardina*

*District Attorney, Lori Frugoli*

*Public Defender, David Joseph Sutton*

*Superior Court Executive Officer, James Kim*

*Police Chief, David Spiller, City of San Rafael*

*Director of Health & Human Services, Benita McLarin*

*Board of Supervisors, Stephanie Moulton-Peters,*

*President*

## **GUIDING PRINCIPLES OF MARIN COUNTY'S PUBLIC SAFETY REALIGNMENT PLAN**

- *Emphasize, prevention and ensure public safety*
- *Utilize evidence-based practices*
- *Assist in behavior change*
- *Be collaborative and transparent*
- *Be data-driven*
- *Always consider equity, not only equality*

*Guiding Principles Updated June 10, 2021*

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Report compiled by Marin County Probation Staff  
December 2023

Thank you to the following for their input, collaboration and ongoing teamwork

Chief Rick Navarro	Police Chief, Tiburon
Jessica Fort	Assistant Chief Probation Officer
Captain Mark Hale	Marin County Sheriff Office
Cat Condon	BHRS Division Director, Alcohol & Drug Services
Michelle Funez Arteaga	BHRS Division Director, Forensic Mental Health
Emily Mann	BHRS Program Manager , Jail MH and MCRT
Rebekah Reali	Senior Social Services Worker, Jail Re-Entry
Samantha Klein	Probation Administrative Director
Jane Casto	Probation Data Analyst
Alex Yang	Probation Technology Specialist

## INTRODUCTION

The 2011 Public Safety Realignment Act, which transferred responsibility for a large segment of the criminal justice population from the State to local jurisdictions, is arguably the most significant change to corrections in California since the implementation of the Determinate Sentencing Law (DSL) in 1977. By fundamentally altering sentencing laws, expanding local responsibility for the custody, and requiring the use of evidence-based correctional practices, the 2011 Realignment reverses more than 30 years of increasing reliance on incarceration in state prison.

In planning for AB109 impacts, Marin County benefited from an existing atmosphere of collaboration amongst criminal justice stakeholders, a supportive Board of Supervisors, and an existing suite of programs and contracts already in place in coordination with partners in Health and Human Services. At the outset, the Community Corrections Partnership (CCP) committed funding dedicated Probation Officers, infrastructure in the jail for the increasing population complexities, re-entry services, and dedicated funding to "follow" clients for individualized treatment plans.

As time has progressed over the years, caseloads have stabilized in Marin following the initial strategies set in the initial strategic plan of October 2011; the CCP has developed a \$10.4 million annual budget that supports the needs of the AB109 population, including treatment, housing, and employment support. In addition, funds are dedicated to enhancing the overall system to provide better early intervention services and treatment for a more significant justice-involved population.

The focus of Marin's CCP, on the larger system needs has become more pressing each year in the face of legislative changes such as Prop 47 and AB1950, which together reduced penalties and probation terms for most felony and misdemeanors. Laws such as these reduce the lengthy interaction a person may have with the criminal justice system. Still, at the same time, it often eliminates their access to many resources and support services that would have been otherwise made available.

## MARIN FINANCIAL STATUS

Marin County has benefitted from favorable allocations and cautious program development that aligns with the projected funding availability. Marin has maintained funding at the annual base allocation level, using growth funds to support one-time purchases and expenses.

As the economy began destabilizing in late FY 2019-20, Marin remained unharmed by the anticipated sales tax loss. Due to the economic stagnation in FY 19-20, no growth payment would be forthcoming in FY 2020-21. All projections pointed to the likelihood of a reduction to baseline funds, requiring an expectation of fund balance usage in FY 2020-21. However, this was not the case as the economy rebounded and remained strong due to the influx in stimuli and recovery funds. This resulted in a large growth amount, and base payback and restoration creating a one-year increase in the baseline of 58%.

In FY 2022-23 the CCP approved an increased spending plan to infuse infrastructure and support into key operational programs that have been stood up over the last decade. While the economy began to slow down in FY 2022-23, the County is still expected to receive growth funds of 3% in the new year fiscal year creating a new baseline of \$9.9 million to support programs without the need to rely on reserve balances.

Unencumbered reserves remain available to match the Rainy Day Encumbrance to the increased FY 2023-24 baseline allocation. The continued availability of reserves allows for the CCP to continue to proactively support and enhance local programs.

Annual Allocation Yr to Yr Change				
Fiscal Year	Base Allocation	Prior Year Growth	Annual Revenues	Yr to Yr Inc.
2016-17	5,179,800	408,743	5,588,543	
2017-18	5,534,068	260,189	5,794,257	4%
2018-19	5,846,790	457,849	6,304,639	9%
2019-20	6,000,078	-	6,000,078	-5%
2020-21	6,091,182		6,091,182	2%
2021-22	7,103,206	1,311,466	8,414,672	38%
2022-23	8,442,267	1,177,459	9,619,726	14%
2023-24	9,619,726	318,592	9,938,318	3%

## COMMUNITY CORRECTIONS PARTNERSHIP MEETING

The Marin County Community Corrections Partnership (CCP) convened in October of 2023, and heard presentations from a sub-committee of program managers. The program managers were part of an ongoing sub-committee of cross-discipline staff whose shared perspectives and vision create the foundation of funding recommendations to leverage AB109 funds to enhance and create a continuum of services and support that address the larger needs and gaps in the local Justice System.

The diagram on the following page was created by the sub-committee to reflect the desired approach and parameters when discussing potential program recommendations. It is recognized that the stability and flexibility of Public Safety Realignment funding allows the County to leverage, elevate, enhance, and connect existing County programs and ensure increased access for persons who are involved in the Criminal Justice system or are at risk of future involvement, without increasing resources and support. For Marin, Public Safety Realignment has created a space for larger system visioning and discourse with an ability to pilot promising initiatives, build program bridges, and increase understanding and collaboration among partners.

The Community Corrections Partnership sub-committee focused 2023 talks on the coordination and implementation of the Justice Involved CalAIM Initiative (Initiative). The Initiative is transformational legislation that refocuses the delivery of Correctional Health from an Urgent Care Model to a Whole Person Care model. The existing work of the Community Corrections Partnership and the previous funding decisions of the CCP have poised Marin for a comprehensive and collaborative implementation.

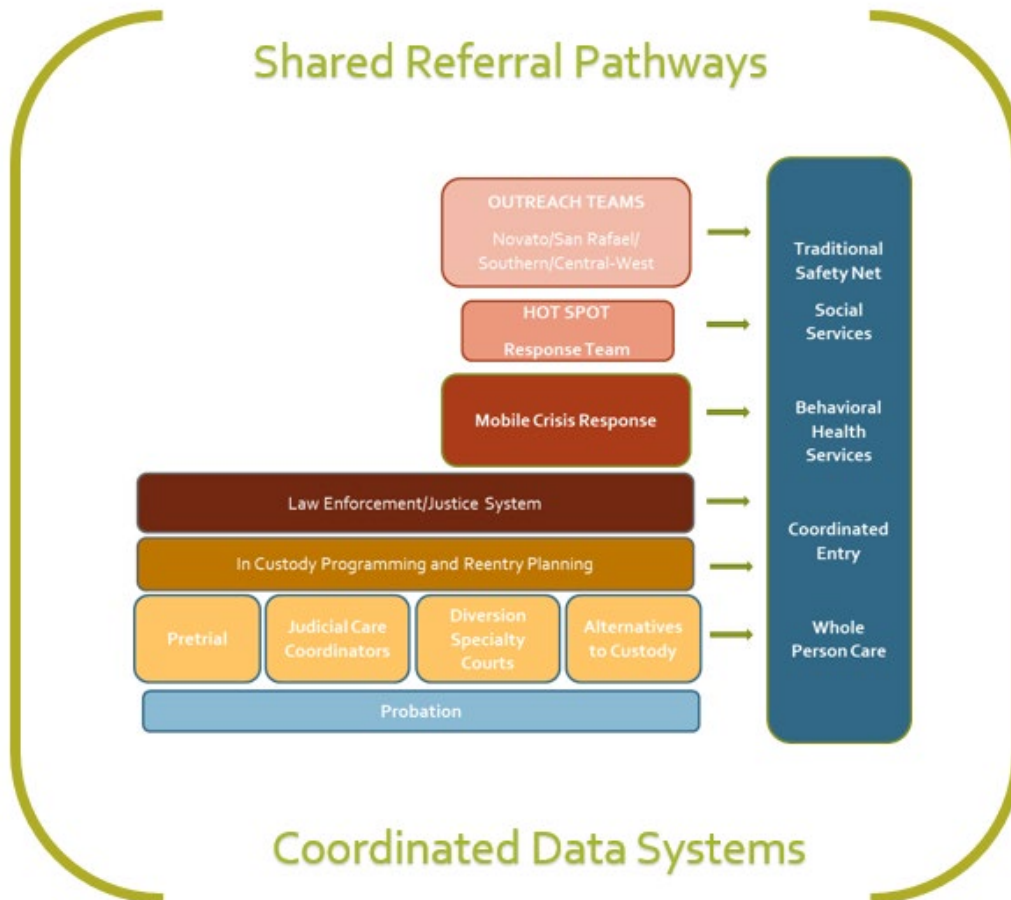
For over a decade, the CCP has been providing increasing funding for in-custody programming and support for the re-entry process. The Justice Involved CalAIM Initiative expands the work of the existing Re-entry team and creates new administrative requirements. In late 2024 the County will be able to draw down Medi-cal fee for service for services that must be codified and built out. This includes building in systems to ensure that Medi-cal and Enhanced Care Management benefit screening and application support is provided for all persons touching the Justice System.



### Collaborative Planning Process & the Safety System

- **Systems Approach**
  - Outreach and intervention to at-risk of justice involvement
  - Increase access to County benefits through Care Navigation
  - Provide support and resources to pretrial and diversion populations
  - Strengthen the power of custody to create change and transition
- **Leverage Flexibility of AB109 Funds**
  - Support and expand initiatives
  - Bridge gaps and create connections
  - Build sustainable resources and processes

### Creating Sustainable Structures and Processes



## FY 2023-24 SPENDING PLAN

Due to the large fund balance the Board was given the go-ahead to bring spending allocations up to a new baseline of roughly \$10 million.

While a recession is still anticipated, the existing fund balance allows for continued program support at the current levels for the duration of an extended deficit. Increased funding is advisable to provide necessary program support and increase of resources to a population at a time of increased need.

The CCP Board heard and approved the following new requests for funding broken down in three program areas:

### **Court Support and Wraparound**

The following new funding requests were heard and approved to provide increasing support and outreach to persons being increasingly diverted from sentences inclusive of custody time and/or formal probation:

- Public Defender Social Service Worker – To provide assessment, case management and proactive referral to services for persons in court processes.
- Mental Health Diversion Court Justice Support Worker – To provide support to the Court Case Manager and assigned Deputy Probation Officer to complete paperwork, monitor low-risk cases, and support client coordination. The proposal also includes an increase in funding to support ongoing Forensic Evaluations related to Mental Health Court and Incompetent to Stand Trial needs.
- Pretrial Justice Services Support Worker – To provide client intake and equipment support to the Probation Pretrial team. The proposal also includes increased funding to support cost increases in the Electronic Monitoring Equipment contract.

### **Front Line Response**

A key strategy of the CCP has been to fund increasing levels of outreach and call response by Social and Mental Health Procedures in lieu of a police response. This includes funding for the County CARE Teams, supporting SRPD's SAFE team and investing in the expansion of the Mobile Crisis Response Team composition. The CCP approved the following two requests that will further enhance the way our collective agencies interact with the community:

- Crisis Intervention Coordinator (Licensed Behavioral Health Practitioner) –Health and Human Services has been a leader in providing annual Crisis Intervention Training and increasing the understanding of the nuances and best practices in responding to a person in mental distress. Marin County Law Enforcement has invested in sending the majority of its officers to train to develop the skill set and understanding on approaches to working with persons in crisis. This new position will hold the work of the training, simulations, and creating a more active and ongoing partnership between the System of Care and Law Enforcement to entrench practices in policy.

This request additionally requests to convert funding approved in 2022 the 2022-23 Community Corrections Partnership plan, for a full-time contracted Recovery Coach. The Department now proposes to convert the funding to support an ongoing regular hire Social Service Worker I Bilingual position (1486). The position's responsibilities include providing community-based crisis mental health services, suicide risk evaluation, 5150 evaluations and linkage supports to individuals in the community in behavioral health crisis.

- Racial Identity and Profiling Act (RIPA) Analyst – Local Law Enforcement partners are in compliance with new reporting requirements but have not had the capacity to undertake the analysis of the data and create an action plan to start to change unwanted outcomes and trends. This request adds a Department Analyst to the Marin County Sheriff's Office that will provide increasing data reporting analysis and action planning around mitigating Racial Profiling in policing.

### **Justice Involved CalAIM**

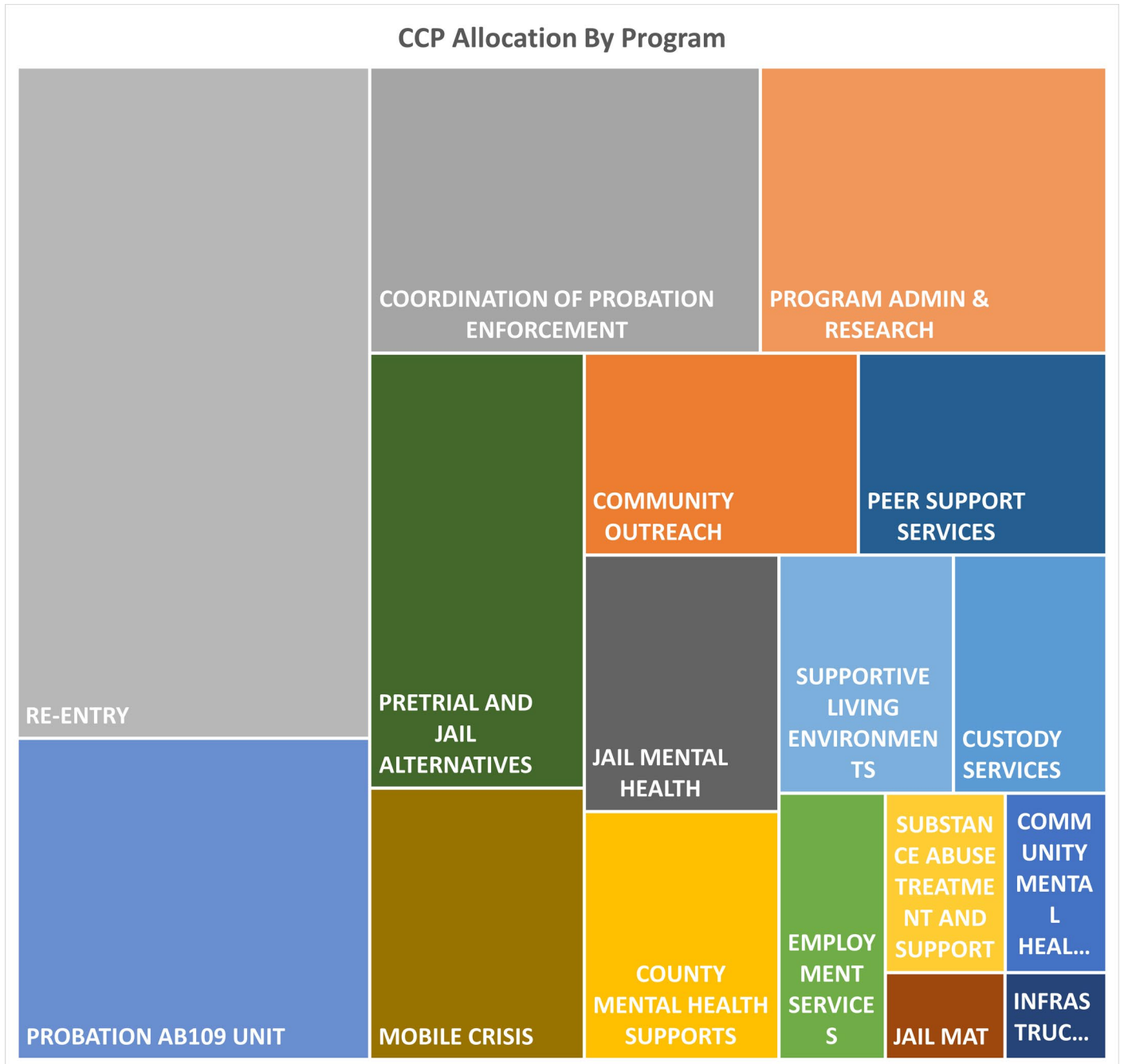
California has received a groundbreaking Federal Waiver to allow for the drawdown of Medi-cal funding for persons receiving services while in custody. Currently, all custody medical costs are the burden of the local County, which results in limited services focused on the most critical of services. The initiative, known as Justice Involved (JI) CalAIM, also requires all facilities to meet a certain level of services before drawdown can begin. Partners from the Sheriff's office, Probation and Health and Human Services are working together to meet the requirements.

Agency partners are currently working on a plan to leverage the PATH funding and hope to be cleared to begin billing Medi-cal for In Custody Services in early 2025. To support the work in progress the CCP has approved the following:

- Addition of a Justice Services Supervisor – The Supervisor will coordinate CalAIM implementation work, and supervise the Justice Support Workers assigned to support work related to I custody and reentry services, as well as providing day to day operational coordination and direction to the multi-disciplinary Re-entry Team. The Justice Services Supervisor will help to connect the Justice Support Team and its resources to support existing and future outreach and referral efforts for underserved populations. The Supervisor will report to Probation, with a dotted line report to the Jail Captain on issues that impact the Jail Facility.
- Addition of 4 Justice Support Workers – These four staff will replace former contract workers and round out the existing Jail Reentry team providing support for existing CalAIM work efforts around Medi-cal screening, application and custody dates. The Justice Support Workers may also follow up with application support for persons released from custody, support the increasing role of In Custody Care Coordination required by CalAIM and may be plugged into provide Community Enhanced Case Management as we work to build out the network of providers.
- Addition of 1 FTE Eligibility Worker III (bilingual) – This will increase staffing in the eligibility office to support the increase in enrollment and suspension activities that will be generated by the Justice Involved CalAIM initiative. As part of the Justice Support Services Team, the Eligibility Worker will help to streamline and facilitate the timely

attention to In Custody needs to allow for new in-custody billing and transition to community services processes.

- The CCP approved one-time funds to support the build-out of workspace for the Justice Services Support Team and to expand cell service at the County jail in anticipation of an increasing need for telehealth services.
- As part of the Justice Support Services Team proposal. A contract with Multicultural Services of Marin for Care Coordination will be ending on 12/31/2023. This request reallocates the \$144,000 from contract services to salaries in the current fiscal year, and \$288,000 on an ongoing basis.



**COMMUNITY CORRECTIONS RESERVE POLICY**

Due to years of economic uncertainty requiring restraint in approving new funding, the Community Corrections Board has adopted a policy of budgeting at the level of anticipated baseline allocation each year not accounting for potential prior growth. This methodology allows for measured and sustainable program growth, while allowing prior-year growth allocations to create a rainy-day reserve and source for one-time funding requests.

As of July 2023 the Public Safety Realignment reserves had reached just over \$18 million. A rainy day reserve has been established to reserve 100% of the annual baseline, which provides program protection and sustainability for the projected recession that may result in several years of no growth and annual allocations below the established baseline.

<b>Use/Creation of Reserves for FY 2023-24</b>			
	<b>2021-22</b>	<b>2022-2023</b>	<b>2023-2024</b>
<b>Base Allocation</b>	7,103,206	8,442,267	9,619,726
<b>Proposed Budget</b>	6,866,850	8,866,467	10,430,282
<b>Creation/(Use) of Reserves</b>	<b>236,356</b>	<b>(424,200)</b>	<b>(810,556)</b>

<b>Fund Balance Encumbrances</b>	
<i>Training Fund</i>	600,000
<i>Care and Referral System Encumbrances</i>	300,000
<i>Rainy Day Reserves*</i>	10,095,137
<b>Total Encumbered Funds</b>	<b>10,995,137</b>

<b>Unencumbered Reserves</b>	<b>8,716,642</b>
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*\*Rainy Day Reserve level based on Proposed Modified FY 2023-24 Budget minus one-time expenditures*

With current unencumbered reserves nearing \$8.5 million, the Community Corrections Partnership Board has expressed its interest in exploring the following capital investment initiatives:

- Creation of community-based support centers for co-location of County and partner staff to provide collaborative services in key target locations.
- Partnering with the County on the funding of affordable housing options that increase housing options for persons not in need of supportive services and unable to afford home ownership in the County.
- Expanding the San Rafael SAFE Team model Countywide.

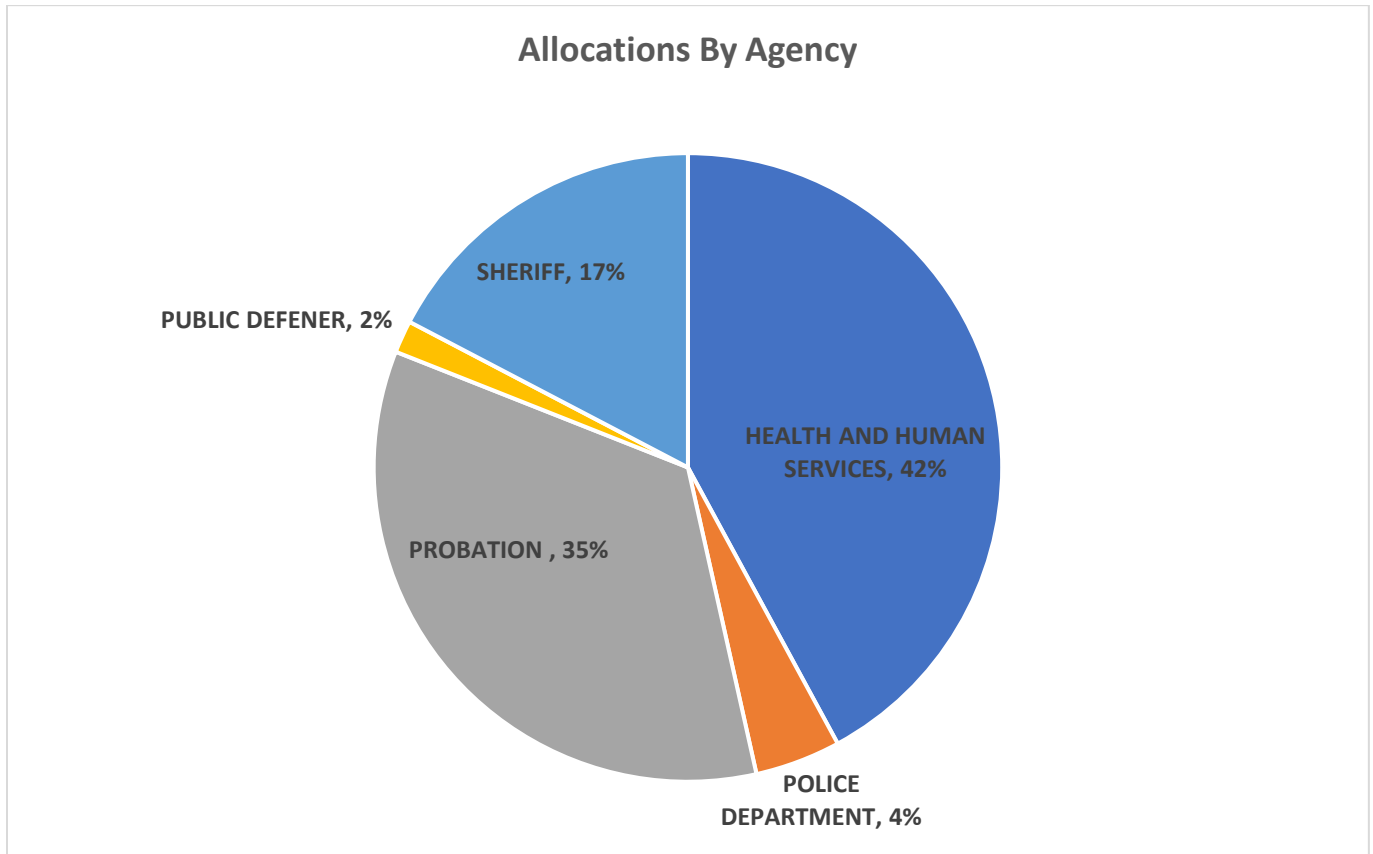
**FY 2022-23 and FY 2023-24 Budget Plan**

The baseline budget may not accurately reflect all cost-of-living adjustments and cost recovery items that will be reflected in the final FY 2023-24 Marin County adopted budget.

DEPT	EXPENSE	FY 22-23	FY 22-23	FY 23 -24	FY 23 -24
		Final	FTE	Proposed	FTE
PROBATION	DEPUTY PROBATION OFFICER II	\$1,190,674	6.5	\$1,274,022	6.5
	LEGAL PROCESS SPECIALIST	\$124,979	1	\$133,728	1
	SENIOR DEPUTY PROBATION OFFICER	\$203,579	1	\$217,830	1
	SERVICES CONTINGENCY FUND	\$50,000		\$50,000	
	CLIENT SERVICES FUND	\$50,000		\$50,000	
	ELECTRONIC MONITORING CONTRACT	\$325,000		\$385,000	
	PRETRIAL SUPPORT SERVICE WORKER			\$122,000	1
	PROBATION SUPERVISOR	\$230,207	1	\$246,321	1
	JUSTICE CARE COORDINATORS	\$288,362		\$0	
	JUSTICE CARE TEAM			\$674,000	5
	JUSTICE CARE TEAM OFFICE SPACE			\$250,000	
DEPT ANALYST II	\$85,000	0.5	\$89,250	0.5	
SHERIFF	JAIL CONTINGENCY FUND	\$100,000		\$100,000	
	DEPT ANALYST II – RIPA			\$170,000	1
	DEPUTY SHERIFF – JAIL	\$686,165	3	\$754,781	3
	JAIL DAS PROJECT (One time)			\$85,145	
	DEPUTY SHERIFF - COPE	\$225,343	1	\$241,117	1
	COPE SERGEANT	\$270,052	1	\$288,956	1
	PAROLE BED RECOVERY	\$49,000		\$49,000	
	COPE SUPPLIES	\$35,000		\$35,000	
	COPE SPECIAL INVESTIGATIONS ASST	\$24,893	0.25	\$26,138	0.25
COPE Rent	\$15,314		\$15,314		
SRPD	ALTERNATIVE RESPONSE PILOT (One Time)	\$250,000		\$0	
	BAIR ANALYTICS CONTRACT	\$165,000		\$165,000	
	BUS PASSES	\$10,000		\$10,000	
NPD	COPE OFFICER	\$253,713	1	\$274,010	1
PUBLIC DEFEN	SOCIAL SERVICES WORKER			\$170,000	1
COURT	COMMUNITY COURT	\$11,025		\$11,025	
	CARE REGIONAL TEAMS II/III/IV ON THE JOB TRAINING SUBSIDIES	\$512,292		\$512,292	
HHS	EMPLOYMENT DEVELOPMENT COORD	\$60,000		\$60,000	
	SUP EMPLOYMENT DEVELOPMENT	\$149,327	1	\$159,780	1
	TRANSITIONAL HOUSING	\$48,982	0.25	\$52,411	0.25
	LICENSCECD MENTAL HEALTH PRAC	\$400,000		\$400,000	
	IN CUSTODY CRISIS SPECIALIST	\$186,104	1	\$199,131	1
	IN CUSTODY TREATMENT PROGRAM	\$157,067	1	\$168,062	1
	THINKING FOR CHANGE	\$313,230		\$313,230	
		\$125,532		\$125,532	

Marin Community Corrections Partnership Plan Update 2023

	INCUSTODY MEDICATED ASST TRTMNT	\$100,000	0.5	\$100,000	0.5
	MCT - CLINICAL SUP	\$93,247	0.5	\$99,774	0.5
	MCT CRISIS SPECIALIST	\$159,652	1	\$170,828	1
	MCT - RECOVERY COACHES	\$120,000		\$120,000	
	CRISIS INTERVENTION COORDINATOR			\$170,000	1
	MENTAL HEALTH COURT SUPPORT			\$182,000	1
	CaAIM ELIGIBILITY WORKER			\$135,000	1
	SOCIAL SERVICES WORKER - Jail	\$149,824	1	\$160,312	1
	DETOXIFICATION SERVICES	\$87,600		\$87,600	
	RECOVERY COACH	\$483,750		\$483,750	
	SR SOCIAL SERVICES WORKER	\$178,786	1	\$191,301	1
	MENTAL HEALTH TREATMENT	\$50,000		\$50,000	
	SR PROGRAM COORDINATOR	\$92,911	0.5	\$99,414	0.5
	COURT PROGRAM MANAGER	\$118,929	0.5	\$127,254	0.5
	INTENSIVE OUTPATIENT TREATMENT	\$118,928		\$120,000	
ADMIN	TRAINING BUDGET	\$75,000		\$150,000	
	STAFF FUNDING (mileage, equip, license)	\$42,000		\$104,976	
<b>Program Budget</b>		<b>\$8,466,467</b>	<b>24.50</b>	<b>\$10,430,282</b>	<b>35.50</b>



## FUNDING APPLICATION AND APPROVAL OVERVIEW

To create greater agency collaboration throughout the year, the Community Corrections Partnership (CCP) amended the process for submitting and reviewing funding proposals. Previously, any member agencies represented on the CCP was able to create and support recommendations, submitting them to the Chief Probation Officer as Chair of the CCP Board. An executive committee comprised of the Chief Probation Officer, Sheriff, and the representing Police Chief would convene to hear a proposal and approve for final review to the entire Board at an upcoming meeting of the CCP.

In June, the CCP Board reviewed and approved a new process that created a Staff Working Group for proposal creation and review. This group of program leaders creates a body of cross-discipline professionals engaged in coordinating and evaluating funded services. The group meets at least quarterly to discuss program progress and to identify areas of emerging needs. The Staff Working Group is a solutions-based group that can forward a funding recommendation to the Community Corrections Partnership through a majority vote.

In addition, individual CCP Board members may forward community requests for funding to the Chief Probation Officer, who will delegate review to the Working Group. The Working Group will work with the proposer to flesh out the necessary information and with approval from the majority of the working group, bring the proposal forward for presentation and recommendation to the CCP Board.

The Working Group and CCP will continue to use the existing CCP Funding Application and will consider the following questions in deciding as to whether to move it forward for funding:

- Is there data to support the need for the requested intervention, service or expenditure in managing AB109 offenders?
- Is there evidence to indicate that the requested intervention, service or expenditure will be effective in managing AB109 offenders?
- Is there a nexus between the requested intervention, service or expenditure and public safety?
- Does the proposal follow the guidelines of the CCP?
- Will the proposal be sustainable with AB109 funds and not require County funds at some point in the future?

A simple majority of the voting members of the CCP (or their designees) will suffice to approve a proposal. Realignment programs are managed in a County Special Revenue Fund with CCP with the annual plan approved by the Board of Supervisors as part of the County annual budget process, with updates brought before the Board for acceptance at a regular Board hearing.



## GOALS AND OUTCOMES

<b>Goal I</b>	Increase the number of clients successfully completing Post-Release Community Supervision (PRCS) and Mandatory Supervision (MS).
Objective	90% of PRCS and MS cases will successfully complete their program with no new felony or misdemeanor citations.
Outcome measure	The number of clients completing their PRCS and MS with no new felony or misdemeanor convictions.
Progress toward the stated goal	Between January of 2022 and the third quarter of 2022, Marin has discharged 19 PRCS and 22 MS clients, with 76% successfully completing their program with no new felony or misdemeanor citation.

<b>Goal II</b>	Connect participants with appropriate services to aid in rehabilitation and re-entry into the community.
Objective	Assess 100% of clients using a biopsychosocial assessment tool.
Outcome measure	Number of Clients Assessed.
Progress toward stated goal	100% of clients released to Marin County Probation on PRCS or MS status were assessed and referred to appropriate services.

<b>Goal III</b>	Leverage CCP funds to enhance and support system development in a culture that embraces collaboration, ongoing evaluation, and transparency.
Objective	Have a standard set of high level metrics that can be tracked and reported on annually to articulate the CCP impact on intended outcomes of program services
	Develop and publish a central website to house reports, agendas and public program goals, metrics and progress towards outcomes.
Outcome measure	Increased transparency on CCP Programs
	Increased collaboration with community partners
Progress toward stated goal	This is in process with the Program Manager Quarterly working towards shared metrics and reporting structure. The CCP has approved funds for onboarding consultants to support a comprehensive review of program processes and referral paths to help support all participating agencies in working from the same "playbook" which is a first step in being able to collect and report on shared metrics.

Attachments

- *Community Corrections Partnership October 2023 Presentation*

# **MARIN COUNTY COMMUNITY CORRECTIONS PARTNERSHIP**

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Annual Executive Meeting

October 23, 2023, 9:30 AM

# Agenda

1. Call to Order - Chief Probation Officer Marlon J. Washington, Committee Chair
2. Open Time
3. Economic Outlook and AB109 Financial Position
4. Funding Proposal Packages
  - a. Court Support and Wraparound
  - b. Front Line Response
  - c. Justice Involved CalAIM
5. Discussion on Reserves
6. Public Comment for Items Not on the Agenda
7. Final Budget Approval
8. Adjournment

- Opening Comments – Board Members
- Open Time for Public Comment

# Economic Outlook

- State – from Surplus to Deficit
  - Maintained investment in core strategies
    - Homelessness Programs
    - Retail Theft Grants
    - Medi-cal Expansion
    - Care Court
- Soft Recession Expected for 2024
  - Slowing inflation rates
  - Unemployment remains low
  - Mortgage rates high, housing market slightly cooling
- Increased interest in funding streams and reserve balances
  - SB326 Restructuring of the Mental Health Services Act AB1080 requires the Legislative Analyst's Office to prepare a report evaluating the results of Assembly Bill 109

# AB109 Financial Position

- AB109 is protected and stable funding
  - Funded first with a rolling baseline that grows based on prior-year growth
  - Baseline losses restored in future years
  - Funding flexible based on local system needs
- AB109 FY 2023-24 Estimated base \$9.6 - \$10 million
  - Modest prior-year growth expectation

<b>Marin County Community Corrections Partnership FY 2023-2024 Financial Picture</b>								
<b>Allocation History</b>								
	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>	<b>2021-22</b>	<b>2022-2023</b>	<b>2023-2024</b>
<b>Base Allocation</b>	5,179,800	5,534,068	5,846,790	6,000,078	6,091,182	7,103,206	8,442,267	9,619,726
<b>Prio Year Growth</b>	408,743	260,189	457,849	-		1,311,466	1,177,459	
<b>Annual Revenues</b>	<b>5,588,543</b>	<b>5,794,257</b>	<b>6,304,639</b>	<b>6,000,078</b>	<b>7,402,648</b>	<b>9,592,131</b>	<b>9,619,726</b>	<b>9,619,726</b>
<b>Adopted Budget Use/Creation of Reserves</b>								
	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19</b>	<b>2019-20</b>	<b>2020-21</b>	<b>2021-22</b>	<b>2022-2023</b>	<b>2023-2024</b>
<b>Base Allocation</b>	5,179,800	5,534,068	5,846,790	6,000,078	6,091,182	7,103,206	8,442,267	9,619,726
<b>Adopted Budget</b>	5,185,577	5,597,474	5,937,630	6,021,648	6,506,548	6,866,850	8,866,467	8,700,137
<b>Creation/(Use) of Reserves</b>	<b>(5,777)</b>	<b>(63,406)</b>	<b>(90,840)</b>	<b>(21,570)</b>	<b>(415,366)</b>	<b>236,356</b>	<b>(424,200)</b>	<b>919,589</b>

FY 2023- 2024 Recommended Funding				
Sponsoring Agency	Cost	Type	County FTE	Title
<b>Court Support and Wraparound</b>				
Public Defender	170,000	Ongoing	1	Public Defender Social Worker
BHRS/Probation	182,000	Ongoing	1	Mental Health Court Support
Court/Probation	182,000	Ongoing	1	Pretrial Program Support
<b>Front Line Response</b>				
HHS - BHRS	170,000	Ongoing	1	Crisis Intervention Coordinator
MCSO/Police Chiefs	170,000	Ongoing	1	Racial Identity and Profiling Act (RIPA) Analyst
<b>Justice Involved CalAIM</b>				
Probation/MCSO/HHS	809,000	Ongoing	6	Justice Services Support Team
Probation/MCSO/HHS	250,000	One-Time	0	Justice Services Support Team Office, Space Rehab and Furniture
Probation/MCSO	(288,000)	Ongoing	0	Elimination of MCM Judicial Care Coordinator Contract
Probation/MCSO	85,145	One Time	0	Jail Cellular Enhancement Project
<b>Total</b>	<b>1,730,145</b>		<b>11</b>	

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# NEW FUNDING REQUESTS



# Court Support and Wrap Around

- **Public Defender Social Worker**
  - Early case management and assessment
  - Referral to services
- **Mental Health Court Support**
  - Incompetent to Stand Trial and Mental Health Diversion Assessment Funding
  - Justice Support Service Worker – Client support and reporting for lower risk diversion clients
- **Pretrial Program Support**
  - Increase in Electronic Monitoring Contract
  - Justice Support Service Worker – Equipment management, Client Support
- **Policy Request: Presumptive Approval**
  - Funding of SLE Bed Days
  - As Recommended by the Adult Drug Court Team

- Board Question and Comment
- Open Comment Time
- Board Vote
  - Public Defender Social Worker
  - Mental Health Court Support
  - Pretrial Program Support
  - Policy Request: Presumptive Approval – SLE Recommendations by the Adult Drug Court

Court Support and Wraparound				
Sponsoring Agency	Cost	Type	County FTE	Title
Public Defender	170,000	Ongoing	1	Public Defender Social Worker
BHRS/Probation	182,000	Ongoing	1	Mental Health Court Support
Court/Probation	182,000	Ongoing	1	Pretrial Program Support
<b>Total</b>	<b>534,000</b>		3	

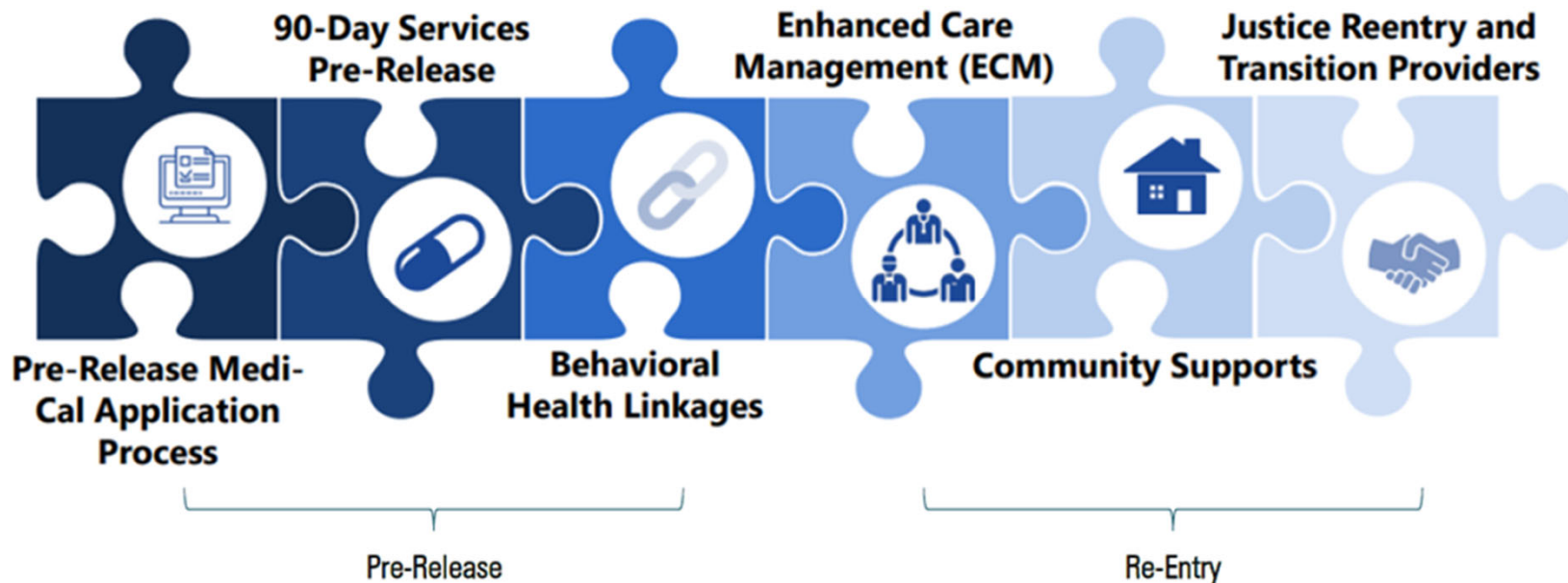
# Front Line Response Support

- Crisis Intervention Coordinator
  - Critical Incident Training Coordination
  - Law Enforcement Partnerships/Collaboration
  - Community Collaboration
  - Data collection and reporting
- Racial Identity and Profiling Act (RIPA) Analyst
  - Identify and mitigate race-based bias in policing
  - Reporting and Action Plan
  - Support for all Local Law Enforcement

- Board Question and Comment
- Open Comment Time
- Board Vote
  - Crisis Intervention Coordinator
  - Racial Identity and Profiling Act (RIPA) Analyst

Front Line Response				
Sponsoring Agency	Cost	Type	County FTE	Title
HHS - BHRS	170,000	Ongoing	1	Crisis Intervention Coordinador
MCSO/Police Chiefs	170,000	Ongoing	1	Racial Identity and Profiling Act (RIPA) Analyst
<b>Total</b>	<b>340,000</b>		2	

# CCP AND CALAIM ALIGNMENT



# Transformation of Care in Correctional Facilities

- **Requirement** Standardization of services across facilities
- **Opportunity** Medi-Cal coverage for in-custody services
- **Timeline** - Determined by County Readiness
  - County Must Be Certified by DHCS
  - No earlier than April October 1, 2024

- **Key Partners**

- Correctional facilities
- County agencies
- Health care providers
- Community-based providers



**Advance health equity:** The issue of poor health, health outcomes, and death for incarcerated people is a health equity issue because Californians of color are disproportionately incarcerated—including for mental health and SUD-related offenses. These individuals have considerable health care needs but are often without care and medications upon release.



**Improve health outcomes:** By implementing this initiative, California aims to provide a targeted set of services in the pre-release period to establish a supportive community reentry process, help individuals connect to physical and behavioral health services upon release, and ultimately improve physical and behavioral health outcomes.



**Serve as a model for the rest of the nation:** California is the first state to receive approval for this initiative. We hope our model will serve as a blueprint for the dozen additional states with pending justice-involved 1115 waivers.

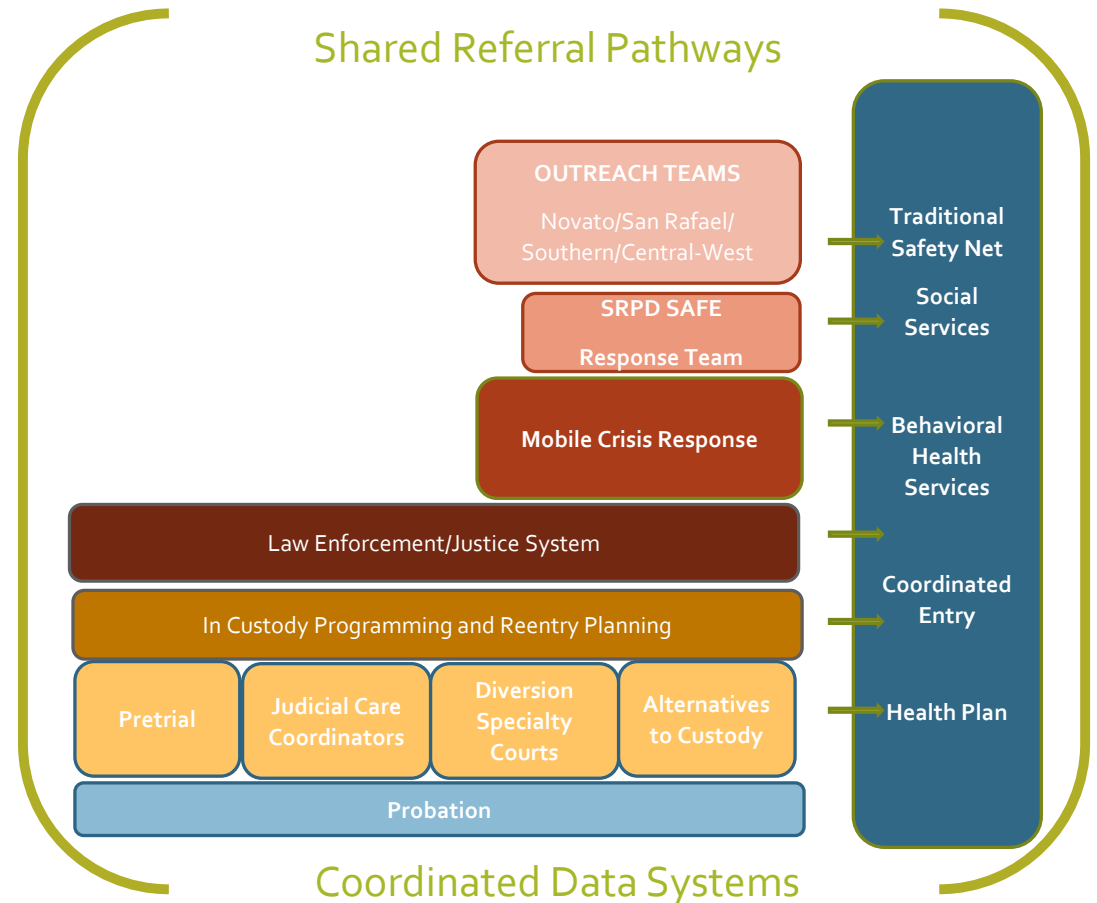
# Collaborative Planning Process & the Safety System

- **Systems Approach**

- Outreach and intervention to at-risk of justice involvement
- Increase access to County benefits through Care Navigation
- Provide support and resources to pretrial and diversion populations
- Strengthen the power of custody to create change and transition

- **Leverage Flexibility of AB109 Funds**

- Support and expand initiatives
- Bridge gaps and create connections
- Build sustainable resources and processes



# Update to “Go-Live” Date

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Dear CalAIM Justice-Involved Stakeholders and Implementing Partners,

Today, DHCS announced that the initial go-live date for the justice-involved initiative has moved from April 1, 2024, to **October 1, 2024**. DHCS is issuing the final policy and operational guide for planning and implementing the CalAIM justice-involved initiative, which is attached.

DHCS still anticipates having a full two-year implementation period. This change will allow California’s correctional facilities, county partners, managed care plans, and community-based organizations to better prepare for the implementation of targeted pre-release services as required by state law and authorized in California’s approved CalAIM demonstration. The change will also allow more time to finalize policy and associated IT systems modifications that are required to implement the initiative; to continue to engage with implementation partners (correctional facilities, community-based providers, and Medi-Cal managed care plans) to provide technical assistance related to policy and operational expectations; and for correctional facilities to use [Providing Access and Transforming Health Justice-Involved Capacity Building](#) grant funding to make necessary investments to demonstrate readiness and to comply with policy and operational requirements.

Additionally, **DHCS is releasing the policy and operational guide for planning and implementing the CalAIM justice-involved reentry initiative**. Along with the guide, DHCS is releasing a summary of changes made to the guide based on stakeholder feedback. *An ACWDL and other policy letters with a link to this guide will be published by DHCS in the next week.*

Finally, **DHCS is releasing a draft of the correctional facility readiness assessment template for stakeholder feedback**. To submit questions or comments, please email [CalAIMJusticeAdvisoryGroup@dhcs.ca.gov](mailto:CalAIMJusticeAdvisoryGroup@dhcs.ca.gov) no later than **November 13, 2023**.



# Scope of Justice-Involved Initiative

## 5 Distinct But Integrated Projects



## Overarching Governance Structure



# Requirements in Process

1

## Medi-Cal Screening

- System landscape design
- Facilitator-led research and design sessions
- Infrastructure for a larger population of JI

**County Jail and Juvenile Hall** must communicate with the **Eligibility Office** and facilitate application for enrollment

## START OF INCARCERATION

- Screening all booked persons for Medi-cal Eligibility at the time of booking
- Providing application
- Obtaining Release of Information for Data Sharing
- Seeking Parental Approval
- Quarterly reporting on activities

2

## ECM Connection

- Reentry Team
- BHRS
- Community Providers
- Partnership

## END OF INCARCERATION




- Beginning January 1, 2024, JI ECM Begins
- Reentry Plan Development
- Screen for Enhanced Care Benefit Eligibility
- Warm hand-off to Community ECM Partner

**Managed Care Plans** are required to offer intensive, community-based care management for members transitioning to the community through the statewide ECM and Community Supports benefit.

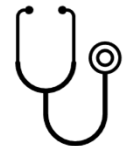
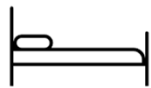
# What is ECM?

ECM offers extra services to Medi-Cal members with complex needs that make it difficult to improve their health.

An ECM lead care manager can help you:

- Find doctors and schedule appointments for health-related services. 
- Manage medications. 
- Set up a ride to go to the doctor or pharmacy. 
- Find and apply for community-based services that you need.

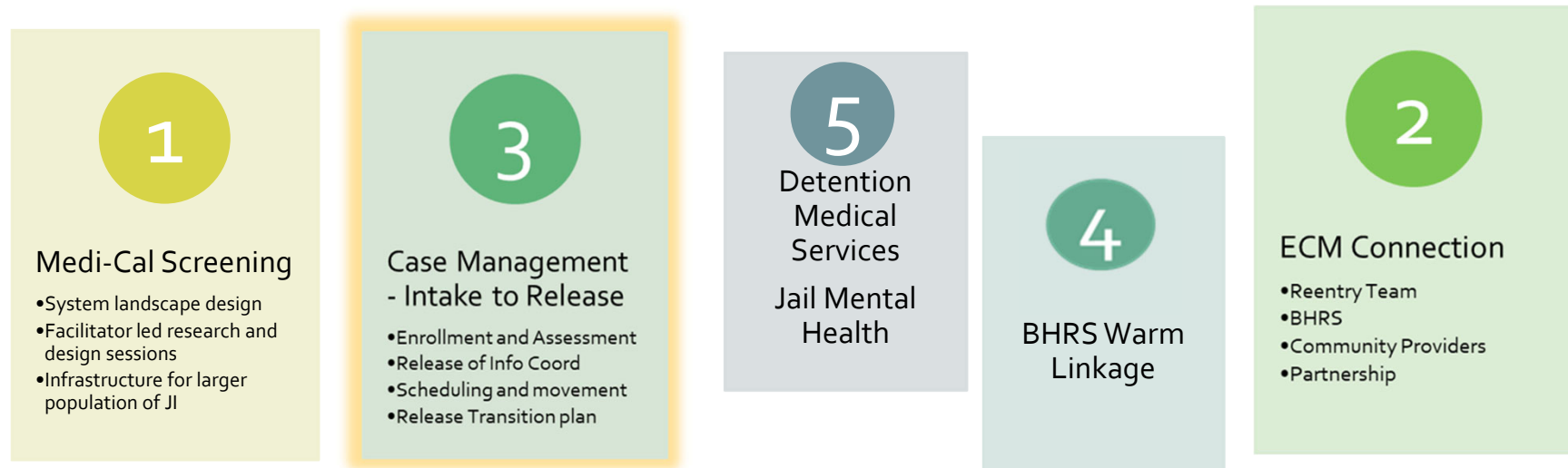
*\*These services include support with housing or medically nutritious food.*



# Pre-Release Care Manager Role Defined

The person who will act as the primary point of contact to ensure whole-person reentry services are provided as outlined by the CalAIM JI policy. The care manager will work, as appropriate, with other providers, including CF providers, post-release ECM Providers (if different than the pre-release care manager), county behavioral health agency providers, and community-based resources.

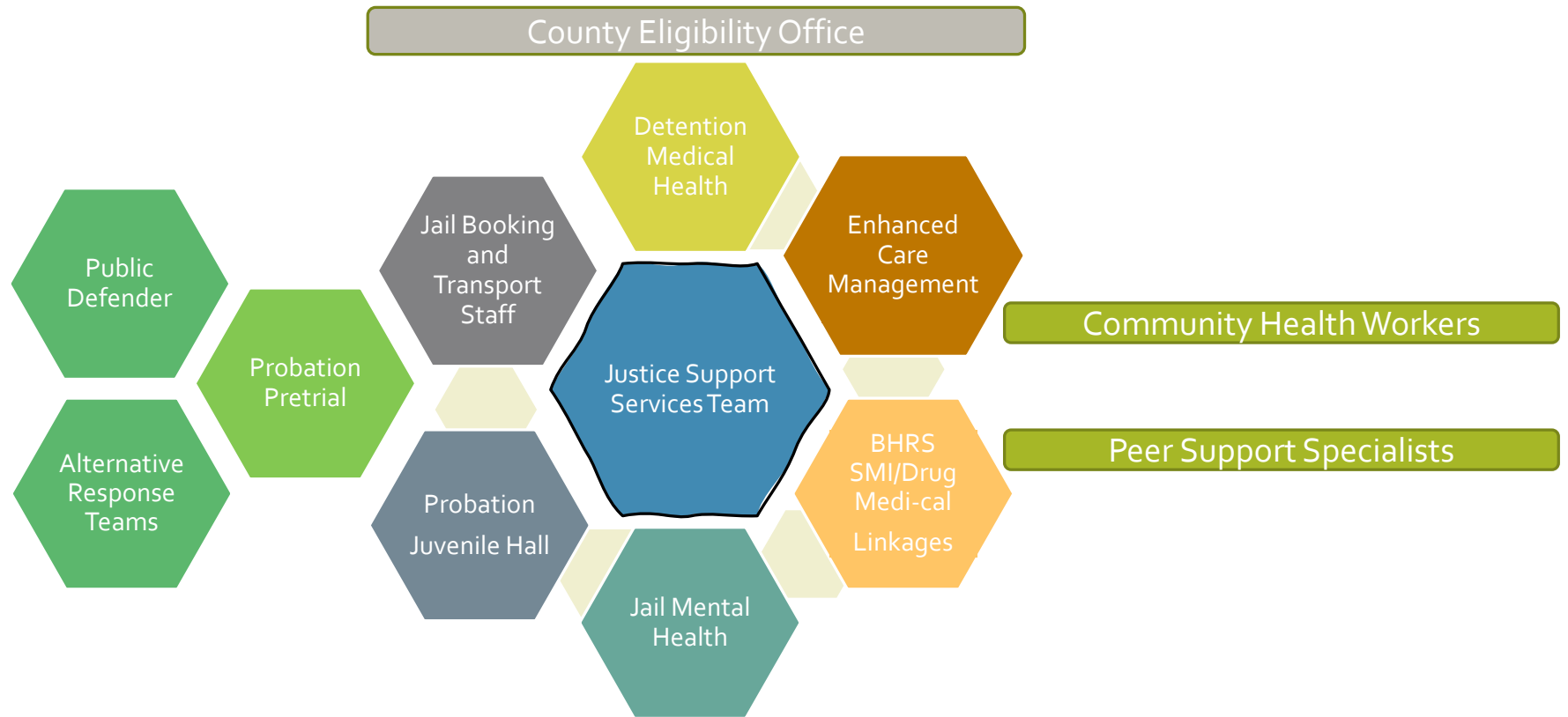
*Policy and Operational Guide for Planning and Implementing the CalAIM Justice-Involved Initiative October 20, 2023*



# Justice Involved CalAIM Support Team Proposal

- Justice Support Services Supervisor
  - Manages cross-discipline Jail Reentry Management Team
  - Coordinates Out of Custody Care Management Connections and Services
  - Works with Jail Captain, Social Services, BHRS, Detention Medical
- 4 Justice Support Service Worker II
  - Intake eligibility screening and assessment
  - Service coordination, scheduling, and tracking
  - Release plan, prepare resources, provide warm handoff to ECM Provider
  - Outreach to out-of-custody eligible population
- Eligibility Worker III (Bilingual)
  - Coordinate Medi-cal screening and application/enrollment for Justice-Involved Population
  - Provide lead support to the Justice Support Team for Medi-cal enrollment practices
  - May provide training and develop materials for staff working with at-risk populations on the availability of benefits and how to help create connections.

# Justice Support Team as the Hub



Shared Governance: Data Sharing and Operational MOUs \* Medi-cal and MAA Billing \* IT Systems Management

# Marin PATH Funding Allocations

- **Phase 1 - Collaborative planning:** \$100,000 Received
  - Supports criminal justice stakeholders to jointly design, modify, and launch new processes to increase enrollment in Medi-Cal and ensure access to care for justice-involved youths and adults.
- **Phase 2 - Capacity and Infrastructure:** \$1,050,000 Approved
  - Supports justice-involved stakeholders as they implement pre-release Medi-Cal enrollment and suspension processes.
  - Available for limited-term salaries
  - IT and Infrastructure Investment for Communication
- **Phase 3 - All Services Go Live** \$5,000,000 Approved
  - **Collaborative Planning** 10% of total award upfront
  - **Capacity and Infrastructure** – As approved in the readiness assessment
- **Ongoing Sustainable Funding – MAA and Medi-Cal Billing**
  - In Custody Services including Care Manager – Fee For Service
  - MAA Drawdown may be available for administrative and custodial positions

# Implementation vs Ongoing Funding

DRAFT:  
 CalAIM Justice-Involved Initiative  
 Correctional Facility Readiness Assessment Template

- Positions may be eligible to draw down Medi-cal funds as a fee for service reimbursement
  - Cannot happen until DHCS certifies all County Custodial Facilities as Ready for Pre-Release Services
  - Readiness Assessment guidelines are still in development
  - Will not be possible sooner than Oct 2024
- Team member roles will be further defined as Part of Phase 3 Implementation
  - The team will provide staffing to build and test procedures and processes
  - Assist in preparation for readiness assessment
  - Support training and outreach

Readiness Assessment Submission Process – Illustrative Timeline	
Milestone	Example Timeline for October 1, 2024 Go-Live
<b>CFs Submit Readiness Assessment to DHCS</b> <i>CFs may submit their Readiness Assessment before the April 1 due date</i>	April 1, 2024
<b>DHCS Reviews Readiness Assessments</b> <i>DHCS will engage CFs as needed during review</i>	April – July 2024
<b>DHCS Communicates Final Readiness Decision to CFs</b> <i>DHCS will publicly post facilities approved to go-live on the Justice Involved Initiative website after approval is communicated to CFs</i>	August 1, 2024
<b>CF Finalizes Preparations for Go-Live</b>	August – September 2024
<b>CF Goes Live with Pre-Release Services</b>	October 1, 2024



# One Time Facility Requests

- Civic Center Office Space (One Time)
  - Office and meeting space
  - Receive and meet with out-of-custody clients
  - CalAIM PATH Phase 1 Funding Match
  
- Jail Cellular Enhancement Project (One Time)
  - Enhanced in-building wireless coverage for calling, texting, and light data
  - CalAIM PATH Phase 1 Funding Match

- Board Question and Comment
- Open Comment Time
- Board Vote
  - CalAIM Justice Services Support Team
  - Civic Center Space (One Time)
  - Jail DAS Project (One Time)

**Justice Involved CalAIM**

<b>Justice Involved CalAIM</b>				
<b>Sponsoring Agency</b>	<b>Cost</b>	<b>Type</b>	<b>County FTE</b>	<b>Title</b>
Probation/MCSO/HHS	809,000	Ongoing	6	Justice Services Support Team
Probation/MCSO/HHS	250,000	One-Time	0	Justice Services Support Team Office, Space Rehab and Furniture
Probation/MCSO	(288,000)	Ongoing	0	Elimination of MCM Judicial Care Coordinator Contract
Probation/MCSO	85,145	One Time	0	Jail Cellular Enhancement Project
<b>Total</b>	<b>856,145</b>		<b>6</b>	

# Financial Position 2023-2024 Modified

Use/Creation of Reserves Overtime								
	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-2023	2023-2024
<b>Base Allocation</b>	5,179,800	5,534,068	5,846,790	6,000,078	6,091,182	7,103,206	8,442,267	9,619,726
<b>Proposed Budget</b>	5,185,577	5,597,474	5,937,630	6,021,648	6,506,548	6,866,850	8,866,467	10,430,282
<b>Prio Year Growth</b>	408,743	260,189	457,849	-		1,311,466	1,177,459	
<b>Creation/(Use) of Reserves</b>	<b>402,966</b>	<b>196,783</b>	<b>367,009</b>	<b>(21,570)</b>	<b>(415,366)</b>	<b>1,547,822</b>	<b>753,259</b>	<b>(810,556)</b>

## High Growth and One-time adjustment

- Cautious early years of changing formulas
- 2014-15 Marin received 2.5 million Growth Payment
- Growth has continued to out-pace programming
- Base restoration after short recession
- Annual savings due to delay in hiring

<b>Fund Balance Encumbrances</b>	
<i>Training Fund</i>	600,000
<i>Care System Navigation Study</i>	150,000
<i>Referral System Integration Support</i>	150,000
<i>Rainy Day Reserves</i>	10,095,137
<b>Total Encumbered Funds</b>	<b>10,995,137</b>
<b>Unencumbered Reserves</b>	<b>8,716,642</b>

*Rainy Day Reserve level based on Proposed Modified FY 2023-24 Budget minus one-time expenditures*

**Early Calculation of FY 22-23 Growth = \$318,592**

# AB109 Reserves Discussion

- **A balanced approach to reserves:**

- Maintaining a 100% programmatic reserve provides long-term stability and reliability for programs
- Additional reserves can be important to have on hand for projects and emerging needs
- Excessive unrestricted funds leave opportunity on the table

- **Guidelines for Reserve Spending**

- Focus on one-time spending
- Invest in Capital and Infrastructure
- Short Term Support for Pilot Programs
- Match funding to community initiatives
- Scholarship/Grant Opportunity

## Reasons to Maintain a Fund Balance



**Mitigate Volatility in Funding or Expenditures**



**Address Unexpected Costs**



**Save for Large Purchases**

# Reserves Next Steps

- Board consensus items for reserve review
- CCP Staff will work with the sponsoring agency to:
  - Develop description
  - Research Feasibility and Community Need
  - Compile Cost and Potential Impact Data
  - Prepare report for future Board review



DEPT	EXPENSE	Final	FTE	Proposed	FTE
PROBATION	DEPUTY PROBATION OFFICER II	\$1,190,674	6.5	\$1,274,022	6.5
	LEGAL PROCESS SPECIALIST	\$124,979	1	\$133,728	1
	SENIOR DEPUTY PROBATION OFFICER	\$203,579	1	\$217,830	1
	SERVICES CONTINGENCY FUND	\$50,000		\$50,000	
	CLIENT SERVICES FUND	\$50,000		\$50,000	
	ELECTRONIC MONITORING CONTRACT	\$325,000		\$385,000	
	PRETRIAL SUPPORT SERVICE WORKER			\$122,000	1
	PROBATION SUPERVISOR	\$230,207	1	\$246,321	1
	JUSTICE CARE COORDINATORS	\$288,362		\$0	
	JUSTICE CARE TEAM			\$674,000	5
JUSTICE CARE TEAM OFFICE SPACE			\$250,000		
DEPT ANALYST II	\$85,000	0.5	\$89,250	0.5	
JAIL CONTINGENCY FUND	\$100,000		\$100,000		
DEPT ANALYST II - RIPA			\$170,000	1	
DEPUTY SHERIFF - JAIL	\$686,165	3	\$754,781	3	
JAIL DAS PROJECT (One time)			\$85,145		
DEPUTY SHERIFF - COPE	\$225,343	1	\$241,000	1	
COPE SERGEANT	\$270,052	1	\$285,000	1	
PAROLE BED RECOVERY	\$49,000		\$49,000		
COPE SUPPLIES	\$35,000		\$35,000		
COPE SPECIAL INVESTGATIONS ASST	\$24,893	0.25	\$26,000	0.25	
COPE Rent	\$15,314		\$15,314		
SRPD	ALTERNATIVE RESPONSE PILOT (One Time)	\$250,000		\$0	
	BAIR ANALYTICS CONTRACT	\$165,000		\$165,000	
	BUS PASSES	\$10,000		\$10,000	
NPD	COPE OFFICER	\$253,710		\$274,010	1
PUBLIC DEFEN	SOCIAL SERVICES WORKER			\$170,000	1
COURT	COMMUNITY COURT			\$11,025	
	CARE REGIONAL			\$512,292	
	ON THE JOB TRAINING			\$60,000	
	EMPLOYMENT DEVELOPMENT		1	\$159,780	1
	SUP EMPLOYMENT DEVELOPMENT		0.25	\$52,411	0.25
	TRANSITIONAL HOUSING			\$400,000	
	LICENSCECD MENTAL HEALTH		1	\$199,131	1
	IN CUSTODY CRISIS SPECIALIST		1	\$168,062	1
	IN CUSTODY TREATMENT PROGRAM			\$313,230	
	THINKING FOR CHANGE			\$125,532	
	IN CUSTODY MEDICATED ASST TRT		0.5	\$100,000	0.5
	MCT - CLINICAL SUP	\$3,247	0.5	\$99,774	0.5
HHS	MCT CRISIS SPECIALIST	\$159,652	1	\$170,828	1
	MCT - RECOVERY COACHES	\$120,000		\$120,000	
	CRISIS INTERVENTION COORDINATOR			\$170,000	1
	MENTAL HEALTH COURT SUPPORT			\$182,000	1
	CalAIM ELIGIBILITY WORKER			\$335,000	1
	SOCIAL SERVICES WORKER - Jail	\$149,824	1	\$160,312	1
	DETOXIFICATION SERVICES	\$87,600		\$87,600	
	RECOVERY COACH	\$483,750		\$483,750	
	SR SOCIAL SERVICES WORKER	\$178,786	1	\$191,301	1
	MENTAL HEALTH TREATMENT	\$50,000		\$50,000	
	SR PROGRAM COORDINATOR	\$92,911	0.5	\$99,414	0.5
	COURT PROGRAM MANAGER	\$118,929	0.5	\$127,254	0.5
	INTENSIVE OUTPATIENT TREATMENT	\$118,928		\$120,000	
ADMN	TRAINING BUDGET	\$75,000		\$150,000	
	STAFF FUNDING (mileage, equip, license)	\$42,000		\$104,976	
<b>Program Budget</b>		<b>\$8,466,467</b>	<b>24.50</b>	<b>\$10,430,282</b>	<b>35.50</b>

## FY 2023-24 MODIFIED BUDGET ACTION

Authorize the Chief Probation Officer to submit to the Marin County Board of Supervisors

the FY 2023-24 Modified Budget with the continuation of existing programs and approved new allocations and inclusion of the adjustments approved today