

County of Madera

# Public Safety Realignment Plan 2023/2024



**TABLE OF CONTENTS**

1. Public Safety Realignment Act of 2011 (AB 109) .....2-3

2. Implementation of the Public Safety Realignment Act ..... 2-3

3. Funding..... 4

4. Probation Department..... 4-9

5. Sheriff’s Office-Jail Division ..... 10-12

6. Workforce Investment Corporation/Education and Employment Program..... 11-12

7. Behavioral Health Services Department ..... 12-13

8. Department of Social Services ..... 13

9. Programs and Services..... 13-16

10. Outcomes & Data Collection..... 16-17

11. Budget for Fiscal Year 2022-23.....17

12. Recommendations to Board of Supervisors..... 17

## **AB 109**

# **The Public Safety Realignment Act**

## **Fourth Update to the 2011 Implementation Plan**

### **County of Madera**

### **December 2023**

#### **1. PUBLIC SAFETY REALIGNMENT ACT OF 2011 (AB 109)**

On April 4, 2011, Governor Brown signed Assembly Bill (AB) 109, the Public Safety Realignment Act, to address overcrowding in California's prisons and assist in alleviating the state's financial crisis. On October 1, 2011, AB109 prospectively transferred responsibility for supervising specified lower-level inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to counties.

In November 2012, California voters approved Governor Brown's Proposition 30 which created a constitutional amendment that protected ongoing funding to the counties for Realignment. The amendment prohibits the Legislature from reducing or removing funding to the counties.

#### **2. IMPLEMENTATION OF THE PUBLIC SAFETY REALIGNMENT ACT**

The Public Safety Realignment Act encompassed in Assembly Bill 109, signed by Governor Brown on April 4, 2011, offered California a unique opportunity to address the long-standing issues related to the management of the correctional population at both State and local levels. Since October 1, 2011, AB 109 has challenged California to close the revolving door of low-level inmates churning in and out of state prison. The legislation assigned new local responsibilities for managing adult clients by affording maximum flexibility and control to county jurisdictions. The Act and subsequent bills established an executive committee made up of members from the Community Corrections Partnership Committee consisting of the Chief Probation Officer (chairperson), a Chief of Police, the Sheriff, the Presiding Judge or designee, the Public Defender, and either the Director of Social Services, Mental Health, or Alcohol & Drug Programs.

Each county has a CCP Committee consisting of local experts providing the expertise, education, and knowledge necessary to not only develop the current plan but be the driving force behind that plan and all adult client services. These agencies possess services needed by these clients to successfully reintegrate back into the community and the CCP is responsible for developing and implementing a local action and post release supervision implementation plan based on the needs of the local client and the requirements of the Public Safety Realignment Act of 2011.

##### **A. EXECUTIVE COMMITTEE**

The planning group and the executive has been meeting regularly since May 29, 2011, discussing services, alternatives to incarceration, programming, and funding methodology necessary to implement the plan.

Executive Committee Members	Agency
Chris Childers, Chairman	Probation Department
Melanie Cabanyog	Superior Court
Tyson Pogue	Sheriff's Office
Giachino Chiaramonte	Madera Police Department
Sally Moreno	District Attorney's office
Craig Collins	Fitzgerald Alvarez & Ciummo
Connie Moreno-Peraza	Behavioral Health

Our local Community Corrections Partnership (CCP) Committee recommended Madera County implement AB 109 in an Evidence-Based supervision model with dual supervision programs serving post release offenders and offenders that would otherwise be sentenced to state prison.

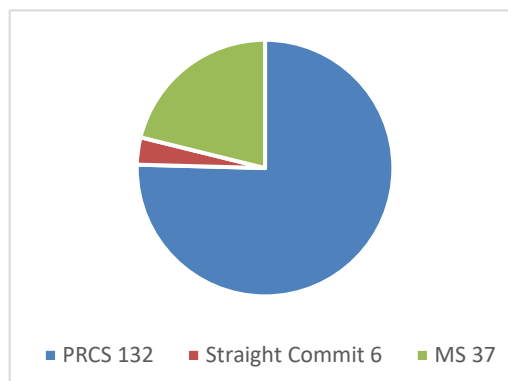
## B. REALIGNMENT POPULATION

Number of PRCS clients received in fiscal year 22-23 by the County from the California Department of Corrections and the Non-Serious, Non-Violent, Non-Sex Offender (3 N's) remaining at the local level.


Post-Release Community Supervision (PRCS):	132
Post-Release Offenders with No-Supervision per (1170(h)(5)(A) or Straight Sentence:	06
Post-Release Offenders with Supervision per (1170(h)(5)(B) or Split Sentence:	<u>37</u>
<b>TOTAL</b>	<b>175</b>

The Madera County Probation Department has discharged (120) Post-release Community Supervision cases in fiscal year 22-23. As of December 2023, 187 clients comprise the PRCS client population, with (67) under Mandatory Supervision. The total AB109 population is 254 with the inclusion of the Mandatory Supervision, 1170(h)(5)(B) split sentence clients have been added to the roles of probation supervision, requiring the full range of supervision, sanctions, and service resources available through the department, plus through public and private agencies. **Figure 1**

**Realignment Offenders by Category**



### **3. FUNDING**

The County of Madera has made a commitment to residents to provide effective services in fiscally efficient manner. Part of that commitment is to ensure those residents, utilizing certain services are receiving the services they need. 

### **4. PROBATION DEPARTMENT**

#### **A. IMPLEMENTATION PLAN**

Probation has implemented an Evidence Based Supervision Model since 2010 and has utilized the same EBP supervision model to serve the two populations:

- 1) Post-Release Community Supervision offenders (PRCS) and
- 2) 3N's Mandatory Supervision population.

These two populations are under the supervision of the probation department and will also be serving sentences in the local jail facility. The plan has been used to address the needs of the client while ensuring public safety. The plan was designed to ensure that community supervision and outreach services are effective in promoting positive client behavioral change to reduce recidivism and State Prison commitments. We believe these strategies have generated the greatest outcomes for the client and the community and have also ensured public safety. The immediate placement in appropriate treatment is critical to meet the client's substance abuse, mental health, or dual diagnosis treatment needs. The connection to appropriate community health and welfare benefits needs have also been implemented since October 2011.

Probation developed a client classification system to target the AB 109 population by:

1. Implementing Post Release Community Supervision requirements,
2. Creating phases of rehabilitation,
3. Establishing a case supervision management process with procedures designed to incorporate Evidenced Based Practices (EBP) principles for effective intensive interventions, and
4. Promoting the objective of producing sustained reductions in recidivism.

To effectively manage the additional clients under probation supervision, programs have been developed to focus on the appropriate level of supervision based on levels of risk and intervention strategies, including the best in (EBP) as determined by the Correctional Assessment Intervention System (CAIS) risk/needs assessment and case plan.

#### **B. SUPERVISION PLAN**

The target populations are high risk, and moderate to high-risk clients as measured by the Correctional Assessment Intervention System (CAIS) risk assessment tool. Probation staff has administered the CAIS risk/needs assessment tool to every post-release community client and developed a case plan for each. The individualized case plan is a guide for supervision intensity, treatment/program referrals, case management efforts and client activities.

All clients are assigned a supervision level and assessed for treatment needs within the first thirty (30) days of release. Due to the high risk of clients re-offending during the first months of community supervision, services are frontloaded, and the client receives intensive supervision by reporting no less than twice per month to their assigned Deputy Probation Officer during the first 90 days of their respective supervision period.

The client's criminogenic needs are identified and rated as to which should receive immediate treatment. Appropriate referrals to qualified treatment programs are then matched to the client's needs to capitalize on research-backed treatment interventions.

The CAIS assessment tool is used to identify the appropriate level of service and treatments to include an array of services such as:

1. Cognitive Behavioral Therapy
2. Mental Health Services
3. Substance Abuse Treatment
4. Education Services
5. Employment Services

Additionally, a full range of options for community supervision has included the following:

1. Intensive community supervision (with routine home visits)
2. Electronic Monitoring
3. Day Reporting Center/Transition Services Center programming
4. Residential treatment programs
5. Batterer's Intervention Program
6. Drug and Alcohol testing
7. Mental Health referrals
8. Substance Abuse disorder referrals
9. Out-Patient services in Eastern Madera County
10. Cognitive Behavioral interventions
11. Community Service

Pre-release planning orientation includes:

- Assessments and supervision planning prior to release from custody.
- Referrals to education, vocational training/employment services, and housing resources

Graduated sanction strategies for violating supervision conditions have included:

1. Imposition of up to 10 days jail (flash incarceration)
2. Increased supervision and reporting requirements
3. Increased drug and alcohol testing
4. Referrals to other services including:
  - Community service
  - Self-help alcohol/ drug treatment such as Self-Help meetings
  - Sober Living or other Residential Programs

### **C. CASELOAD SIZE AND LEVEL OF SUPERVISION**

To achieve program goals, Deputy Probation Officers are responsible for managing caseloads consisting of no more than (50) high risk, PRCS and 3N's clients. We make every effort to maintain caseload sizes manageable within the (50) to (1) ratio, if the numbers fluctuate over 50 then we create another caseload and seek assistance from other officers for the supervision of said clients. The Community Corrections Partnership Executive Committee (CCPEC) currently approves funding for approximately (8) Deputy Probation Officers as the caseloads have increased and the need for staff became imminent.

## **D. DAY REPORTING CENTER**

In August of 2010, the Probation Department contracted with Behavioral Interventions Incorporated for a Core Day Reporting Program. The Core DRP was funded by SB678 funds and was designed to serve up to 75 adult clients, however the program population averages 25 adult clients.

In August of 2011, considering the projected influx of AB109 clients under probation's supervision, the department determined there was a need to expand the DRC to 55 adult clients. The expansion of DRC services offered AB109 client's necessary resources and programming for successful community re-entry. The DRC contracted with Geo Group, and served on monthly average 15 clients, with the capacity for up to 55 clients. Since 2010 we had 17 graduations some with as many as 22 participants and the smallest was 8 participants. The average graduation was 16 participants with several success stories along the way. However due to low client participation and budgetary concerns we discontinued our contract with Geo Group and opened the new Transition Services Center (TSC). The TSC was developed by our own Probation staff, and it's operated by a Supervising DPO, Senior DPO, Program Specialist, and multiple community partners/vendors.

## **E. TRANSITION SERVICES CENTER**

In June of 2023, considering the projected influx of AB109 clients under probation's supervision and the continuous need to address recidivism rates throughout the State, the department determined there was a need to evolve from the Core Day Reporting Center (DRC), which was contracted through the Geo Group, and moved towards handling the re-entry programming in-house. This allowed the Probation Department to immediately identify any need for services and implement from onset of release or reporting to the Probation office. Conversely, the Probation Department would also be able to identify any issues affecting the rehabilitation of the clients and immediately address them. The TSC offers moderate to high-risk clients, which include AB109 clients, necessary resources, and programming for successful community re-entry. The TSC is still in its initial stages as it continues to grow. The TSC offers the following services:

- Random drug testing
- Weekly Cognitive Behavioral Training (CBT) group, which includes topics such as Anger Management, Life Skills, and Anti-Social thinking.
- Breathalyzer alcohol testing upon check in
- A Mental Health Assessment with Behavioral Health Services
- A Substance Abuse Assessment with Behavioral Health Services
- Accommodations available on virtual platform as needed.
- Weekly Individual Cognitive Behavioral Treatment (ICBT) meeting with case manager
- Weekly Parenting group
- Weekly Outpatient Substance Use Disorder/s (SUDs) educational/prevention group.
- Employment and Education Services with Workforce Connections.
  1. Resume writing
  2. Job search/Employment monitoring
  3. Postings of weekly job opportunities
  4. Weekly assessment of progress
  5. Online High School Diploma
  6. GED/Hi-SET opportunities
- A free quarterly sober club event
- A free quarterly family night event
- A monthly Community Connections presentation of community resources for participants
- Free Food Bank Drive
- State Certified 52-week Batterers Intervention Program
- State Certified Containment Model counseling
- Electronic Monitoring
- Family Support Coordinator
- Program Specialist facilitates classes in the jail with aftercare groups in the TSC

In September of 2023, the Probation Department contracted with Behavioral Interventions, NorthStar Wellness Center, Behavioral Health Services, Workforce Connections, Department of Social Services, and launched the Transition Services Center (TSC). The TSC is located onsite, at the new Madera County

Justice Center and is designed to be a one-stop shop, for re-entry services for the moderate to high-risk probation population, which includes the AB 109 clients. The TSC is funded by SB678 and AB109 funds and is still in its initial stages. The TSC continues to grow steadily overtime, it currently serves a monthly average of 35 clients and has the capacity for up to 55 clients.

## **F. PRE-TRIAL RELEASE PROGRAM:**

On July 26, 2011, the Board of Supervision approved a pre-trial release program. A Pretrial Release Program was developed by the probation department and was approved by the Courts for implementation in May of 2012. The probation department conducts pretrial release investigations and utilizes the Virginia Pretrial Risk Assessment Instrument (VPRAI) to determine the risk related to release of a person from detention. 161 participants were placed on Pretrial supervision from July 2022-June 2023.

### **Purpose and Role of Pretrial Services in the Criminal Justice System:**

Effective March 25, 2021, in Re Kenneth Humphrey 2018 the California Supreme Court ended cash bail for some Defendants who cannot afford bail. In synopsis of the ruling: the Courts must consider defendant's ability to pay when they set bail, essentially requiring that indigent defendants be freed unless they're deemed too dangerous to be released awaiting trial.

The Court ruled: "Where a financial condition is nonetheless necessary, the court must consider the arrestee's ability to pay the stated amount of bail and may not effectively detain the arrestee solely because the arrestee lacked the resources to post bail". Judges may keep defendants in custody only when "clear and convincing evidence shows there is no other way to protect the public and victims' safety as well as assure the arrestees appearance at trial or return to Court appearances. Furthermore, Assembly Bill No. 1228 (2021-2022) amends Penal Code section 1203.2 and adds section Penal Code section 1203.25 to establish the circumstances under which persons accused of a violation of probation are entitled to release from custody pending a formal hearing on the violation. The legislations make available to persons on post-conviction probation supervision many of the procedural protections applicable to pretrial release outlined by the California Supreme Court in In. re Humphrey.

The probation department will be the agency responsible for Pretrial services in Madera County in collaboration with the judiciary, the District Attorney's Office, and the Madera County Sheriff's Office-Jail Division. The probation department will conduct investigative interviews with potential release candidates through an interview process and will use a validated pretrial risk assessment instrument for objective decision making based on the results of the assessment. The assessment will measure the specific risks and supervision needs associated with a recommendation to release or detain a defendant.

The courts will refer cases to the Pretrial Services Program for an Assessment and Report and Recommendation. The courts may allow five calendar days for the preparation and submission of the pretrial services report and recommendation. The probation department will prepare and submit the report to the Court prior to the defendant's next court appearance. The probation investigator will prepare a written report that organizes the information, presents a review and assessment of the risk presented by the defendant and recommendations based on an objective, and consistent policy for evaluating risks and identifying appropriate release options.

**Recommendation/Release Options:** The Recommendation section of the report will contain the eight (8) options for bail or other conditional release recommendation that includes the following:

1. Own Recognizance
2. Reduced Bond
3. Same Bond
4. Pre-Trial Release with conditions
5. Supervised Release
6. Intensive Supervised Release with Electronic Monitoring, GPS, Transdermal Alcohol Detector (TAD). Alcohol detection device (SL3), Home Guard 20|20 (RF).
7. No Bond
8. Other



**Conditions of Release:** Should the Probation Investigator recommend Conditional Release, the recommendation will include appropriate conditions of release relevant to the issues the defendant may have with drugs, alcohol or conditions related to victim(s), etc. The conditions of release will only be recommended when the facts of the individual case demonstrate that such conditions are necessary to provide reasonable assurance that the defendant will appear at court proceedings and/or that such conditions are needed to protect the community, victims, witnesses, or any other entity or persons. The Probation Department will supervise all defendants on Pretrial Supervision and refer to all services ordered by the Court.

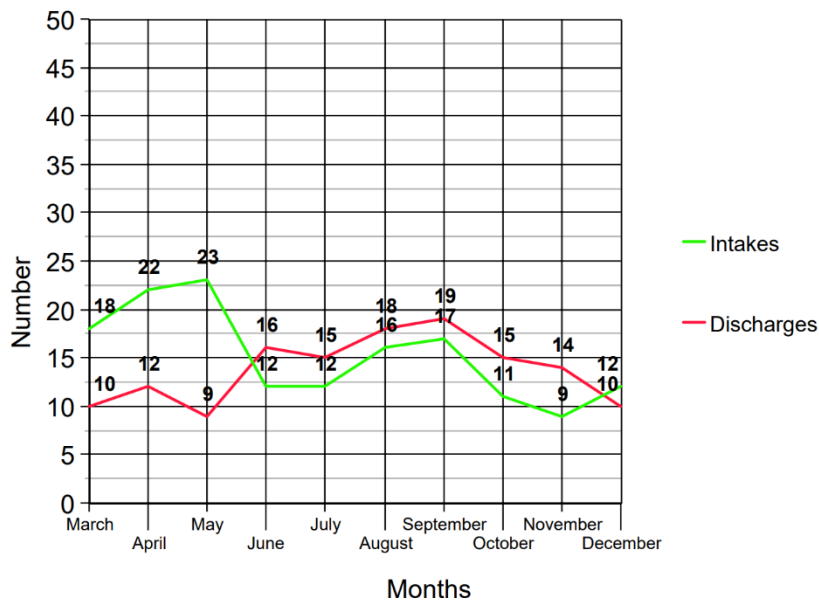
**Non-compliance Procedure:** Violations of conditional release will be reported in writing to the court, the District Attorney, and the Defense Counsel. The more serious or at risk to the community violations will be placed on calendar for immediate attention by the Courts and or request remand or Bench Warrant. If a warrant is requested the Probation Department will ensure efforts to locate defendant is executed and will initialize the assistance of MCSO Problem Oriented Policing (POP) Team unit if needed. The Pretrial staff will also prepare ongoing PTS Review reports with a summary of the circumstances of the compliance or non-compliance.

Due to the implementation of new state legislation under AB1869 (2020), AB143 (2021), AB177 (2021) multiple fees were repealed, which includes the \$73 a day to house an inmate in the jail and \$16 a day fee for home electronic monitoring, in addition to the additional components of electronic monitoring, such as, Global Positioning System (GPS) \$6.66 per day and Transdermal Alcohol Detector (TAD) with (GPS) were \$10.06. Alcohol Detector (SL3) at \$7.81 per day, and Home Guard 20|20 (RF) at the rate of \$6.26 per day EM and TAD units can be either cell units or the type of unit that requires a landline. Behavioral Interventions mainly maintains cell units unless reception is poor, especially for the Eastern Madera County Mountain areas.

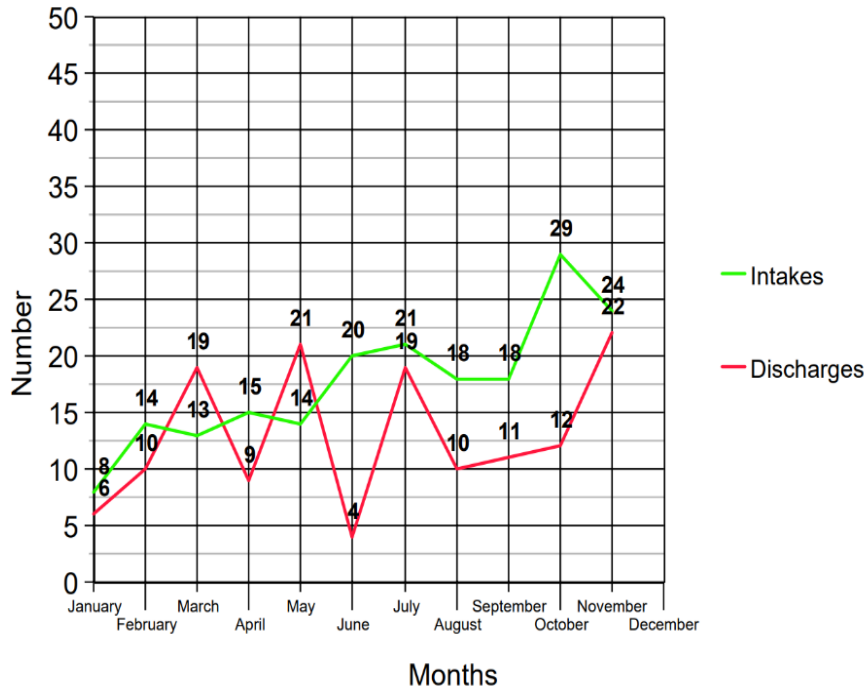
The Probation Department also provides a Deputy Probation Officer readily accessible to assist with the reduction of the inmate population and expansion of the Pretrial Services Program. The Probation Program Specialist is also utilized to facilitate specialized classes within the facility and transition clients into the community more fluid and efficiently.

The graphs below report the current pretrial release trends for the years 2022 and 2023, which details the movement of pre-trial release services cases. The last graph details the number of total cases every month for the year 2023.

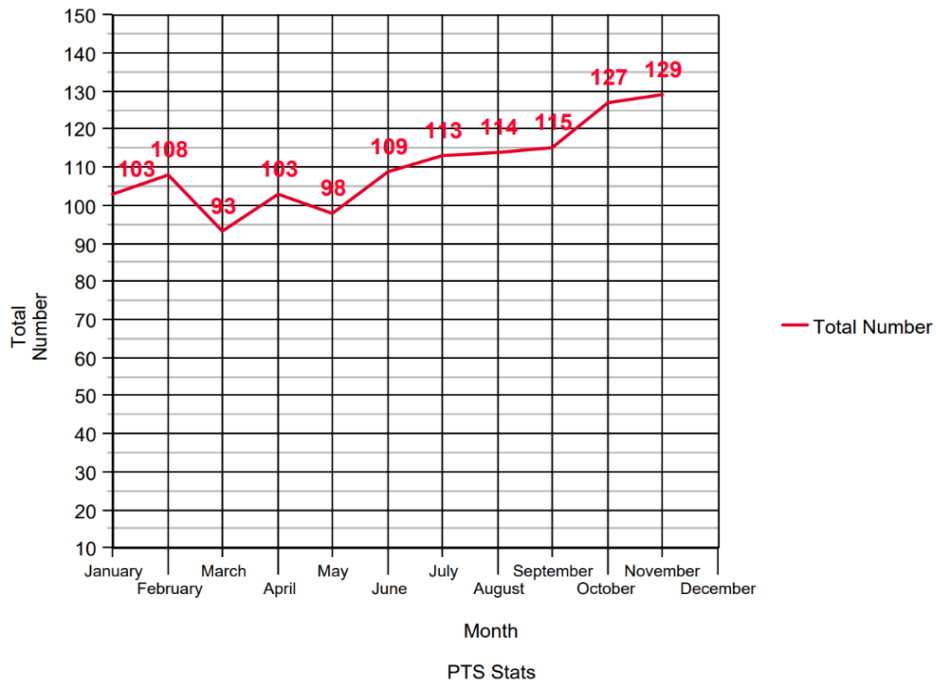
PTS 2022 Trends



### PTS 2023 Trends



### PTS Monthly Numbers 2023



## 5. MADERA COUNTY SHERIFF'S OFFICE-JAIL DIVISION

The Madera County Sheriff's Office-Jail Division is a state certified 564 bed facility that houses sentenced and pre-sentenced male and female inmates.

### A. AB109 OFFENDER POPULATION IMPACT UPON JAIL-BEDS

During Fiscal Year 2022-23, a total of 141 State Parolees have served time for parole revocations (per 3056) and 147 PRCS have served time in custody with an average of 100 days spent in custody. The Adult Daily Population (ADP) of inmates during Fiscal Year 22-23 was 429.

The additional inmates include:

1. Those convicted of a felony now sentenced to county jail in lieu of state prison.
2. Violators of post-release community supervision
3. Violators of state parole up to 180 days
4. Post-Release Community Supervisees (PRCS) sanctioned with flash incarceration of up to 10 days for each violation.

The **Pretrial Release Program** was implemented to relieve the current capacity of persons incarcerated in the Madera County Sheriff's Office-Jail Division, who currently encompass 68% of the population.

The Probation Department and the Jail are providing in a collaborative effort service to those inmates serving long term sentences.

Probation staff meet with the inmate to prepare a Pre-Release assessment and Pre-Release Plan (PRP) to access the inmates more efficiently. We implemented the use of a HomeWAV social networking Application, which is used more readily with the inmate to communicate via video conference instead of in person. The Probation Officer assigned to the case will ensure a smooth transition at the time of the inmate's release. Changes may be made to the preliminary transition plan at any time while the inmate is in jail custody.

The pre-release plan is essential for the client's successful integration into the community. The plan addresses the criminogenic and social needs, risk level and case management strategies to effectuate the persons successful reintegration into the community and provide a structured and strategic transition plan. The pre-release plan will review and determine available housing, treatment, and program options for the client. The realigned client's opportunity for successful re-entry can be enhanced if they are equipped to navigate the services and establish connections with entities:

#### **Madera County Sheriff's Office-Jail Division programming for inmates:**

- **Sierra Education & Research Institute (SERI):** a non-profit agency that provides psychological services to forensic populations. SERI provides 10-week psychoeducational classes for inmates in the Madera County Jail.
- **ACE Overcomers:** curriculum which remediates the effects of Adverse Childhood Experiences which are prevalent among incarcerated populations.
- **GRID Alternatives:** a vocational solar installation program course instruction, which includes hands on on-site training. Each 40-hour class trains up to 10 participants, 2 hours per day, 5 days per week. Upon completion participants will be prepared with the necessary knowledge to install photovoltaic systems adhering to safety requirements.

- **In2Work Vocational:** designed to provide inmates with food service training in practical work experience. Participants can earn a Serve Safe food handler's certification that is valid for 3 years.
- **EDOVO:** utilizes secure tablet technology to deliver free access to educational programming at the jail. EDOVO provides over 20,000 hours of substantive material, including a differentiated literacy platform, thousands of hours of books and videos, GED prep courses, and much more. EDOVO focus on preparation for re-entry, opportunities for self-improvement, and driving more engagement.

**In custody Programming facilitated by Program Specialist (PS):** The Probation Program Specialist navigates between agencies to assist inmates with a successful transition from jail back into the community. This is achieved by encompassing a range of evidence-based cognitive behavior classes and resources which include parenting, anger management, personal skills development, Life Skills education, substance use disorders with individualized treatment, life and work instruction and work-related programs. We have also implemented virtual Zoom Telehealth classes. These powerful and effective programs aide clients in the preparation for community reintegration by empowering them with knowledge, self-confidence, self-worth, and community resources. The PS also aides in the continued job search beyond Workforce. It's also essential that clients have transportation to and from work, therefore we collaborated with the local state prison and offer refurbished bicycles to clients. The PS also continues to act as a liaison between other community organizations for food, clothing, and utilities.

## **B. COUNTY PAROLE**

The Madera County Sheriff's Office-Jail Division and the Probation Department have worked collaboratively to provide several alternatives to incarceration and supervise people in these alternatives while they remain in the constructive custody of the jail. These alternatives to incarceration are frequently utilized to transition inmates back into the community. Increased reliance on alternatives to incarceration has been necessary to manage the jail population increases under AB109. These additional alternatives provided for by AB109 legislation include voluntary and involuntary home detention and electronic monitoring for those released under the auspices of the County Parole Program.

Penal Code Section 1203.018 allows the jail to release prisoners being held, in lieu of bail, in the county jail to an electronic monitoring program under specific circumstances.

Additionally, AB109 has provided legal mechanisms to use alternatives to incarceration for sentenced populations. In Madera County, these alternatives have included electronic monitoring, home detention, residential treatment beds, work furlough, and county parole. Jail and probation staff review and consider the inmate's pre-sentence report, the gravity of the commitment crime, criminal history, danger to public safety, institution disciplinary reports, performance under probation or parole supervision, employment, and housing status to make an informed determination of the inmate's suitability for release. If the inmate is determined to be suitable for release, the probation officer assigned to the case conducts a transitional release assessment and plan for the inmate's transition into the community. Probation has provided swift responses to absconders or violators of conditional release.

## **6. WORKFORCE INVESTMENT CORPORATION EDUCATION AND EMPLOYMENT PROGRAM**

The Probation Department, Madera County Sheriff's Office-Jail Division, and the Madera County Workforce Investment Corporation (MCWIC) continue to partner under a contract for job readiness, job skills services and programming for AB 109 clients and other populations under probation's supervision. The Workforce Investment Corporation of Madera County administered individual in-custody Pre-release Vocational Assessments. The assessment is conducted approximately 90 to 120 days prior to the clients release from custody. The assessment determines the inmate's interests, needs, skills, education, and job marketability.

**Workforce:** services include both In-Custody services at the Madera County Sheriff's Office- Jail Division and post-release transition/re-entry services for individuals referred by Probation or jail staff. Services at the jail are delivered through a series of maximum of eight (8) sessions of four (4) weeks each in the customized In-Custody Pre-Release Transition and Career Development Workshop. Post-release realignment and re-entry services include MCWIC Orientation and Cal-JOBS Registration/Job Search Services

In addition to the in-custody transition workshops, the Madera County Workforce Investment Corporation will provide one full-time Career Specialist (CS) stationed, Monday through Thursday, at the Madera County Justice Center – Probation Department. Madera County Probation will make available a dedicated area for the CS to meet with individuals as well as an area for individuals to work on assessments and other WIOA upfront services. This area will be identified as a Mini Americas Job Center of California (AJCC). The CS will be available to attend meetings with other program service providers and corrections staff as well as coordinate with existing educational, behavioral health, and vocational programs in the facility to encourage referrals and build contact for an Integrated resource Team.

The CS will meet one-on-one with the referred individuals and provide an orientation of the Workforce Assistance Center services, register them in CalJOBS, and complete an initial needs assessment. The initial assessment will identify immediate needs and determine the best course of action. The individuals will be encouraged to access the broader array of education, training, employment, and supportive services available at the Workforce Assistance Center by completing a Workforce Innovation and Opportunity Act (WIOA) application. Once the individual is determined eligible for WIOA services, the CS will case manage the individual and provide career assessment, career counseling, workshops, development of an individual employment plan, labor market information/research, training, supportive services, job search activities, employment referrals, follow-up, and any other appropriate services. Staff will leverage, blend and braid services as appropriate.

Participant tracking and outcomes for both the In-Custody and Post Release are provided monthly. An enrollment/exit mechanism is used to track individuals during their participation in the In-Custody Transition and/or Post-Release Realignment Activities. Once individuals have completed these initial activities and are working with the assigned MCWIC Career Specialist, Probation and/or jail staff access the progress reports and status updates, upon request. The collaboration between agencies is ongoing and there have been multiple success stories.

## **7. MADERA COUNTY DEPARTMENT OF BEHAVIORAL HEALTH SERVICES**

### **A. PROGRAM MODEL**

Madera County Department of Behavioral Health Services (MCDBHS) utilizes the Forensic Assertive Community Treatment (FACT) approach to treatment services for AB109 clients. This model was chosen because it has been proven to be effective in helping mentally ill adults address multiple problems. Some of these areas include substance abuse with a focus on remaining in the community and out of psychiatric hospitals or other locked institutions, which significantly improves their quality of life and treatment outcomes.

MCDBHS uses a modified FACT model with staff including a Mental Health clinician, Case Manager, AOD counselor, Nurse, and Medical Doctor. Services provided have included Mental Health Services, Alcohol and Drug Rehabilitation services, acute psychiatric hospitalization, and medication. A dedicated AB109 Clinician with extensive Forensic experience is assigned to work exclusively with these clients.

**Additional Mental Health Support-West Care of Fresno:** a contract was implemented with West Care of Fresno to provide Mental Health support staff contracted to respond to local law enforcement when the need arises to provide immediate crisis intervention during responses to calls for service. The Madera Police Department and Madera County Sheriff's Office assigned Crisis Worker works with the officers daily to provide hospital diversion, safety planning, case management follow-up, and social services linkages. All of this helps to get people the help they need before they become burdensome to the system through calls for service, or criminal prosecution. The Crisis Worker stays very busy and has good knowledge of the high utilizers within the City of Madera. The Crisis Worker helps with de-escalation during some significant mental health crises within the city. Involuntary Treatment and Detention of Mentally Disordered Persons for Evaluation under Welfare & Institutions Code Section 5150 numbers have decreased, which is likely in large part due to the work the Crisis Worker does in the community.

## **B. TREATMENT SERVICES**

Since all treatment plans are individualized according to diagnosis and participant need, the phases of treatment vary for everyone. Services are flexible and change as the need changes. Treatment services have included:

1. Mental Health, Substance Abuse and/or Co-occurring Disorder individual and/or group outpatient treatment (cognitive behavioral, motivational interviewing, dialectical behavioral treatment).
2. Family counseling/education
3. Psychiatric evaluation and medication
4. Case Management services focusing on rehabilitation, socialization, skill training, education, and employment.
5. 24/7 Crisis Services
6. Short stays in residential or detoxification treatment facilities (contract)
7. Short stays in psychiatric facilities (contract) for stabilization
8. Attendance at self-help groups in the community

## **8. DEPARTMENT OF SOCIAL SERVICES**

### **RESOURCES FOR CLIENTS**

The Department of Social Services and the Probation Department continue a collaborative partnership through a Memorandum of Understanding for assessments and determining eligibility for public assistance programs designed to meet the basic needs of the AB109 population. Social Services provides resource and referral services, which will include referrals to other agencies, i.e., food bank, housing authority, CAPMC, First Five, etc. Social Services assists individuals/families in finding workable solutions to daily-living challenges as they make important transitions in their lives by providing services and access to benefits.

Social Services Adult Assistance Programs include, Cal-Works, Cal-Fresh (formerly Food Stamps) and Medi-Cal. Cal-Works provides cash assistance and welfare-to-work services for low-income adults with dependent children. Cal-Fresh is a monthly benefit that can be used to purchase food. Medi-Cal is health coverage for low-income children, pregnant women, seniors, and persons with disabilities. Individuals who are screened for Medi-Cal and determined to be ineligible are referred to other state and local subsidized health care programs. Services for seniors and persons with disabilities, including In-Home Supportive Services, are also available. In March 2020 Social Services moved into a state-of-the-art building with all applicable services under one complex. In December of 2023 DSS office of Child Support collaborated with Probation in the new Transition Services Center (TSC). Their Child Support Specialist DbA Family Support Coordinator, meets with sentenced inmates in the local jail and discusses avenues to help them attain more resources to release their driver's license, help with taxes owed due to child support. Once the inmate is released the Child Support Coordinator meets with them at the TSC and continues to provide support services as needed.

## **9. PROGRAMS AND SERVICES**

The Community Corrections Partnership Executive Committee (CCPEC) approved funding for residential treatment programming and transitional housing for realigned clients. Inadequate residential treatment and transitional housing can become a significant barrier to the realigned persons successful post-release transition. The probation department's purpose and desire are to assist clients with breaking the cycle of drug and alcohol addiction, being unhoused and dependency that leads to criminality and recidivism. The probation department currently has contracts with several vendors to effectively offer treatment bed space to those in need of residential treatment, and/or transitional housing. A few of the primary residential programs used are Madera Rescue Mission, Turning Point, West Care and The OLIVE Organization. The contracts are paid on a fee for service basis. However, we have reserved space of 8 beds continually at the Madera Rescue Mission.

## **A. CAPMC Community Action Partnership of Madera County:**

In 2018, Madera County Behavioral Health Services (BHS) received a onetime funding Grant to provide unhoused mentally ill Outreach and Treatment services. The purpose of the Grant was to kick start outreach workers in Counties. The Grant stated that "particular attention to individuals with severe mental illness who are homeless or at risk of being homeless, individuals with recent involvement in the criminal justice system and/or released from incarceration." Upon receiving these funds BHS contracted with Community Action Partnership of Madera County, Inc. (CAPMC) to provide Outreach services. CAPMC hired staff in July 2019 to provide the Outreach services. Since day one this program has been extremely successful. The Outreach workers do not provide treatment services, but immediate connection and support services. When individuals need mental health or substance use disorder treatment services, they are referred to BHS or other local providers. BHS then uses other treatment funds to pay for these services. To date CAPMC continues to provide outreach services to the unhoused.

CAPMC funds and supports a wide variety of programs and strategies that help persons and families overcome the effects of poverty and improve their economic situation. CAPMC currently administers the following human service programs at no cost or low-cost to program participants. Services provided:

- Childcare alternative payment - The Alternative Payment Program (APP) is a subsidized childcare program that serves low-income families who are employed, seeking employment, or participating in a job training or educational program.
- Domestic Violence Services - Program services are diverse and range from sheltering to counseling. With the goal to support the path of all survivors as they work to become self-sufficient and free from violence.
- Energy Assistance & Weatherization - The Community Services Department runs the Low-Income Home Energy Assistance Program (LIHEAP). LIHEAP applies a credit to PG&E and propane accounts and helps pay for wood for applicants who qualify.
- Head Start - Head Start provides children with activities that help them grow mentally, socially, emotionally, and physically. This program offers free education, health, and nutrition resources to parents and their families. Nearly 25 million preschool-aged children nationwide have benefited from Head Start.
- Martha Diaz Shelter - 30 days of emergency shelter to adults and children who are in immediate danger of domestic violence. The exact location of the 18-bed shelter is kept confidential to protect the safety of the residents. All residents receive lodging, food, and clothing.
- Rape/Sexual Assault Services - Victim Services provides help for survivors of sexual assault regardless of how long ago it happened or whether the assault was reported. Services include a confidential 24-hour crisis line and counseling.
- Transportation - Community Services offers transportation to the elderly, the disabled, and the sick in the Eastern Madera County area.
- Shunammite Place - The Shunammite Place Permanent Supportive Housing is a program under the Community Services Department. It houses chronically homeless clients with disabilities.
- Victim and Witness Services - Victim Services strives to reduce the trauma of a crime by empowering and assisting crime victims, witnesses, and significant others restructure their lives through advocacy, support, information, and referrals.

## **B. OLIVE Organization residential program/shelter**

OLIVE was founded in 2015 by Lt. Dan Foss of the Madera Police Department. Lt. Foss saw a gap in resources and agencies when it came to victims of human sex trafficking. To combat the human trafficking, he reached out to students attending Fresno State University for help. O.L.I.V.E. was born. The acronym stands for Overcoming Limitations through Intervention, Value and Empowerment. Their goal is to help survivors of sex trafficking see the value within themselves and empower them to move forward, through education, awareness, and outreach. O.L.I.V.E. believes a difference can be made in the lives of the women who have been victimized. O.L.I.V.E. has a refurbished home in Madera that houses up to 5 women in a family-style setting, with referral to local community-based organizations for resources with the goal of making them self-resilient. Clients will have the ability to live in a sober, clean, and safe home, with the opportunity to complete their education, become gainfully employed.

and productive members of society. The CCPEC continues to fund a Fulltime Employee Manager from. The current President of OLIVE is April Molina, and the non-profit maintains a Board of Directors.

### **C. GRADUATED SANCTIONS and REWARDS PROGRAM**

Additionally, a system of rewards and responses to violations has been implemented, and it's in the process of being reestablished. It's known as the Madera County Probation Department's Response Grid. The department used the Response Grid under a Pilot program with client's populations under probation supervision except for those on the low-risk caseload. The use of the rewards and response grid provides guidance to probation officers regarding the type of intermediate sanction to impose in responding to violations of conditional release. This strategy requires probation clients to consider offender risk and criminogenic need factors, severity of the violation, and their behavior before determining the most appropriate graduated sanction response. The industry standard and goal is 3 positive responses for every 1 negative response.

#### **Goals include:**

1. To respond comprehensively and effectively to the management of client's non-compliance and by responding with swiftness, fairness, and certainty.
2. To reduce the number of violators who require revocation by responding to violating behavior before it reaches a level of seriousness requiring incarceration and by making sure all appropriate intermediate community alternatives are used before revocation process is instituted.
3. To ensure that similar violators who commit similar violations are held accountable.
4. To reduce the cost to the public associated with court conducted probation violation hearings and effect future cost reductions in judicial/court time, indigent defense, district attorney time, probation/parole officer time.
5. To set priorities for the use of criminal justice resources and provide more consistent use of intermediate punishments.

### **D. COURAGE TO CHANGE**

The Probation Department contracted with the Change Company to provide training for Program Specialist (PPS) to become facilitators. Courage to Change is a cognitive behavior-based program that uses several workbook resources for targeted intervention of client's behavior. The program has been successful at improving attitudes and behaviors of clients who participate and complete the workbooks and engage in meaningful discussion with the facilitators. Currently the PS who works with the clients implemented the interactive journaling program called Courage to Change for the AB109 population and other client populations under probation's supervision. The journaling curriculum is facilitated by the PS. This is done pre and post release from the jail.

### **E. MADERA COUNTY TRANSITION SERVICES CENTER**

The Probation Department's Transition Services Center (TSC) has flourished. The TSC is housed on-site, at the Justice Center, and utilized the one-stop shop re-entry model. TSC offers services provided by a Memorandum of Understanding (MOU) with North Star Wellness Center, such as Containment Model counseling for the sex offender population. Additionally, North Star has implemented two 52-week Batterers Intervention Program sessions for the indigent population, one in person and one via zoom.

TSC houses a part-time Mental Health Clinician from Behavioral Health Services (BHS). BHS has implemented substance use disorders (SUDs) educational/prevention groups and offers mental health assessments and mental health counseling onsite.

The TSC houses a full-time Probation Program Specialist (PPS), who provides various resources and services to clients including parenting education through The Parent Project and Inside out Dads for the In-Custody setting. The PPS also facilitates Cognitive Behavioral Training (CBT) groups to clients by utilizing the Courage to Change workbooks covering topics such as, Substance Abuse Disorders, Life skills, Family Reunification and Social Skills.



Furthermore, the TSC houses a part time Family Support Coordinator from the Department of Social Services (DSS). The Family Support Coordinator provides numerous services to clients with child support orders that have accumulated high balances in arrears, by providing them with a pathway to regain their suspended driver's license and reducing their debt of unpaid child support balances to the state. Lastly, a Senior Deputy Probation Officer is housed full-time at the TSC to ensure the day-to-day operations of the program.

#### **F. MADERA POLICE DEPARTMENT SPECIAL INVESTIGATION UNIT (SIU)**

MADGET was established in February 2006 and has developed into the Special Investigation Unit (SIU) under the direction of the Madera Police Department officials, as gang violence in Madera County began to grow out of control. Working cooperatively, participating agencies came together to form a team to effectively enforce the laws of the State of California, and applicable federal laws relating to violent crime, street terrorism and gang related crime. SIU has focused its efforts on the suppression, intervention, and prevention of violent crime and gangs.

The CCPEC originally approved the funding of one officer from each of the following agencies: Madera Police Department (MPD); Chowchilla Police Department (CPD); Madera County Probation Department; and Madera County Sheriff's Office (MCSO). Currently the SIU team is comprised of (1) MPD Sgt and (2) MPD Officers, (2) Probation Officers with one pending return, and (1) MCSO pending return.

The SIU team has been involved in providing direct enforcement for the AB109 population. The team has conducted investigations, surveillance, searches, and warrant sweeps. The officers assigned to the task force address issues related to the community release compliance of AB 109 clients released under probation's supervision. The team has conducted parole/probation searches to ensure compliance of clients. Additionally, the task force has worked in conjunction with Probation Officers assigned to the AB 109 caseloads to ensure compliance and supervision of PRCS clients. This intensive supervision approach has created an extra layer of client accountability, supervision, and public safety. The team has combined proactive and reactive enforcement of the PRCS client and other client populations under conditional release. The team has also been able to continue with directed enforcement details, gang investigations, and preparing gang enhancements for expert court testimony. The collaborative operation with other partner agencies has a significant impact on the suppression of gang violence and other criminal activity in the County of Madera. There are two Probation Officers assigned to the task force and both have AB109 caseloads with gang related clients.

### **10. OUTCOMES AND DATA COLLECTION**

This policy initiative and the intervention strategies articulated in the local Public Safety Realignment plan is intended to improve success rates of clients under supervision resulting in less victimization and increased community safety. Accomplishing this in the most cost-efficient manner and employing proven correctional and justice system practices, is emerging as the primary strategic goal of the initiative.

The Realignment Plan hopes to achieve the following three outcomes:

- a. Implementation of a system that promotes public safety and utilizes best practices in recidivism reduction.
- b. Implementation of a system that effectively utilizes alternatives to pre-trial and post-conviction incarceration where appropriate.
- c. To achieve these outcomes, partners will need to develop and track several outcome measures. Examples of potential outcome measures include:
  - Partner feedback on effectiveness of mechanisms in place to collaboratively address realignment issues as they arise.
  - Recidivism rates for non-violent, non-serious, and non-sex offenders.
  - Number and type of persons sentenced to county jail and "county prison".
  - Number and type of persons sentenced to probation or alternative programs.
  - Number and type of clients successfully completing PRCS community supervision.

The Probation Department began data collection on October 1, 2011; we currently collect data in the ACCESS database and conform stats within our Caseload Explorer (CE) Automon. We provide quarterly reports to the CCP committee and have discussions regarding the data. We are in the process of expanding our CE database to implement quarterly reports which will make the ACCESS database obsolete and work more efficiently.

## **11. BUDGET FOR FISCAL YEAR 2023-2024**

CCP has recommended the budget and approved expenditures be based on a zero-based budget (ZBB).

ZBB is an approach to planning and decision-making which reverses the working process of traditional budgeting and utilizes the identification of a task or tasks and then funding resources to complete the task independent of current resourcing. It identifies alternative and efficient methods of utilizing limited resources and provides a credible rationale for reallocating resources by focusing on a systematic review and justification of the funding and performance levels of current programs.

Annually the CCP prepares a plan and budget from scratch with no pre-authorized funds. Unlike the traditional (incremental) budgeting in which past sales and expenditure trends are assumed to continue, ZBB requires each activity to be justified on the basis of cost-benefit analysis, assumes that no present commitment exists, and that there is no balance to be carried forward. By forcing the activities to be ranked according to priority, the ZBB process provides a systematic basis for resource allocation. Although more labor intensive than traditional budgeting, the efficient allocation of resources based on needs and benefits rather than history will maximize resources more efficiently and effectively.

## **12. RECOMMENDATIONS TO BOARD OF SUPERVISORS**

The Executive Committee of the Community Corrections Partnership submits the following recommendations to the Board of Supervisors of the County of Madera:

- i. Consider and adopt Public Safety Realignment 2023-2024 Local Implementation Plan herein, as the County of Madera's Public Safety Realignment plan as required by Penal Code Section 1230.1, and the Post-release Community Supervision strategy as required by Penal Code Section 3451 as added by the Post-Release Community Supervision Act of 2011 contained in AB109. This Plan contains recommendations, strategies, services, and goals for implementation including using both funds allocated by the State as well as additional resources within the County to successfully implement the plan.
- ii. Direct the Community Corrections Partnership Committee to develop a budget based on the County's adopted Public Safety Realignment 2023-2024 Local Implementation Plan and, after it has been approved by the Community Corrections Partnership Executive Committee, bring it before the Board of Supervisors for consideration.
- iii. Direct the Community Corrections Partnership Committee to continue to pursue any contracts, amendments, memorandums of understandings, or leases as needed to carry out the recommendations, strategies, services, and goals of the County's adopted Public Safety Realignment 2023-2024 Local Implementation Plan and, after approval by the Community Corrections Partnership Executive Committee, bring before the Board of Supervisors for consideration.